

# **Proceedings**

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## *of the County Board of Supervisors of Winnebago County*

### **Wisconsin**

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#### **ORGANIZATION MEETING**

Tuesday, April 17, 1984

#### **ADJOURNED SESSION**

Tuesday, May 15, 1984

Tuesday, June 19, 1984

Tuesday, July 17, 1984

Tuesday, August 21, 1984

Tuesday, September 18, 1984

#### **ANNUAL BOARD MEETING**

October 22, 23, 24, 25 & 26, 1984

#### **ADJOURNED SESSION**

Tuesday, November 20, 1984

Tuesday, December 18, 1984

Tuesday, January 15, 1985

Tuesday, February 20, 1985

#### **WORKSHOP SESSION**

Tuesday, March 5, 1985

#### **ADJOURNED SESSION**

Tuesday, March 19, 1985

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PRINTED BY AUTHORITY OF THE COUNTY BOARD

Paul W. Stevenson, Chairman

Dorothy L. Propp, Clerk



**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ORGANIZATION MEETING**  
**Tuesday, April 17, 1984**

The Winnebago County Board of Supervisors was called to order at 6:00 p.m., in the Supervisor's Room, Courthouse, Oshkosh, Wisconsin by the County Clerk Dorothy L. Propp.

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By virtue of Chapter 59.04 B of the Wisconsin Statutes the April Session of the Winnebago County Board of Supervisors was called to order for the purpose of organization and doing any and all regular business which according to law may come before the board.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Reverend Richard Krell.

\* \* \* \* \*

Mr. James P. Coughlin, County Executive, addressed the board members and guests:

*"It is my honor and privelege to welcome all of you here this evening and to take part in the swearing-in of the new county board.*

*"Reading your statements in the local papers before the election and looking around the room, I am impressed with the diversity of the new board in age, education, philosophy, and sex.*

*"It should be an interesting board with intelligent decisions. It speaks well of our county that one-fourth of*

*the board members are women; I think we lead the state in that respect.*

*"You all also share a common characteristic. You are a part of a government that has become the fastest growing form of government in the United States — a government large enough to cope and small enough to care.*

*"This change has been so powerful that we must all work together in order to fill the many demands on us by people, because after all, we are a people-type government — all of our efforts provide services to people.*

*"As you know, county government has a long history — a history that dates back to the Anglo-Saxon Shire. This year marks the 350th anniversary of county government in America — the first being James County in Virginia in 1634. Now there are 3,042 counties in the country.*

*"Of one thing I am certain — if county government never existed before, it would have to be invented today!*

*"More and more policymakers are turning to county government because of its unique position below the state level and above local government. County government is surely the government of the future.*

*"Because of this position comes enormous challenges — challenges unheard of 50 years ago. Never before have the responsibilities of counties stretched so far — or so fast.*

*"Anyone who visits and works with county boards and committees throughout Wisconsin cannot help but wonder, why do people like you serve as county supervisors.*

*"Today the job is extremely difficult. County boards face tremendous pressures from all sides as they seek to solve some of society's toughest physical, social and fiscal problems.*

*"What makes people leave their homes to travel back and forth to the courthouse for committee meeting after committee meeting? Is it a search for power? Clearly — No!*

*"The very essence of local government is decentralization, not centralization of power. Is it a search for glory? Hardly!*

*"Supervisors usually reap more criticism than glory. And the motivation certainly isn't money!*

*"Surely there has to be something special in you people which motivates you to do these difficult, thankless, unrewarding tasks that make local government successful, and at a time when everyone is questioning government and taxes.*

*"But you are following a very proud heritage. The history of this county has been one of stability, progress and continuity since 1843 when the first county board met and set taxes at \$125.00 to run the county for a year.*

*"Today our county government is big business — a business with an annual budget of nearly \$50 million dollars and over 1000 employees. You are the billion of directors, so to speak, that runs this vast organization.*

*"You will have to muster your collective resources, your individual talents and creativity, and channel all your efforts into programs which will not only serve our citizens, but do it in a sound, fiscally responsible manner by utilizing the resources of this county.*

*"I would like to think of this county as a testing ground for modern government — a laboratory for new ideas, innovations and experimentation.*

*"This county has been a leader in creating many fine programs and has delivered excellent service to our people, but we cannot rest on our past laurels — for it is through innovation and continual fine-tuning that we will save money for the taxpayer and better serve our people.*

*"No matter what happens in Madison or Washington, the final responsibility will be yours. Right here in this board room the decisions must be made which will heal the wounds of a child who has been beaten or neglected, which will put a smile on the face of a poor elderly woman who needs a nutritious meal or a nursing home bed, which will give a man the sense of accomplishment and the training to hold down a skilled job, which will take care of the developmentally disabled, mentally retarded and chemically dependent, and build the roads, airports and parks so our county will progress.*

*"To assume these responsibilities, more efficiency, and more cost-effectiveness in county government is absolutely necessary. This is possible if we all work*

together in a true spirit of cooperation.

*"County government must be trusted to deal effectively and compassionately with those people who hurt physically, economically and mentally.*

*"Also, there must be greater professionalism in county finance, personnel and labor negotiations, data processing, planning and solid waste disposal and land use.*

*"All of this should be interesting and challenging. So let us cooperate the next two years. Let us be frank but friendly in our discussions of mutual problems.*

*"By working together in the past, we have had some impressive results. As County Executive, I am anxious to continue the cooperation we have enjoyed.*

*"We can achieve cooperation through communications. My door is always open to all board members.*

*"Thank you."*

*James P. Coughlin  
Winnebago County Executive*

\* \* \* \* \*

Mr. Coughlin introduced the elected county officials and the department heads.

\* \* \* \* \*

The supervisors were administered their oath of office as follows:

#### **OATH OF OFFICE TO NEWLY-ELECTED SUPERVISORS**

Judge William E. Crane administered the Oath of Office to the following supervisors:

Patrick R. O'Brien	Roland L. Kampo
John C. Pawlowski	Walter C. Pawlowski
James C. Flavin	Gordon M. Eckrich
Sylvester Gavinski	Robert Grace
Geneva K. Laabs	Robert L. Grundman
Clarence W. Meinen	

Judge Robert A. Haasse administered the Oath of Office to the following supervisors:

Nancy G. Albright	Alfred G. Luebke
Jeanette V. Diakoff	Archie E. Daggett

Norma Edinger  
 Philip E. Binder  
 Dennis K. Cartwright  
 Harold W. Young

Carol Owens  
 Joseph N. Maehl  
 Paul W. Stevenson

Judge Thomas S. Williams administered the Oath of Office to the following supervisors:

Lawrence J. Landwehr	Roy Gross
Donald W. Steber	James G. Lauson II
Carole A. Broas	Alberta J. Goff
Raymond Gose	Stephen Kearney
Harold Schumerth	Mary F. Campfield
Jacquelyn C. Wagner	

Judge Robert A. Hawley administered the Oath of Office to the following supervisors:

Mark L. Stockli	Dorothy Schwartz
Franklin R. Utech	Orrin H. King
Kenneth B. Robl	Michael G. Utech
James F. Bahr	Eugene Troxell
Ralph R. Nielsen	Bonnie J. Slye
Michael J. Murphy	

The Winnebago County Board of Supervisors recessed for a short social gathering.

\* \* \* \* \*

The first order of business was the election of a Chairman of the County Board for the term of two years.

Motion made by Supervisor Wagner and seconded that nominations be made from the floor for the Chairmanship. CARRIED BY VOICE VOTE.

### ELECTION OF CHAIRMAN

Motion made by Supervisor Schumerth and seconded that Paul Stevenson be nominated for the office of Chairman.

Motion made by Supervisor W. C. Pawlowski and seconded that nominations be closed and the clerk instructed to cast the unanimous ballot for Paul W. Stevenson. The votes were cast and Paul W. Stevenson was declared the County Board Chairman for the term of two years beginning April 17, 1984.

**ELECTION OF VICE CHAIRMAN**

Motion made by Supervisor Kampo and seconded that Bonnie J. Slye be nominated for Vice Chairman.

Motion made by Supervisor Wagner and seconded that Ralph R. Nielsen be nominated for Vice Chairman.

Motion made by Supervisor Wagner and seconded that secret ballot be used for the voting. CARRIED BY VOICE VOTE.

Motion made by Supervisor J.C. Pawlowski and seconded that the nominations be closed. CARRIED BY VOICE VOTE.

The Chair appointed Supervisors Wagner and Maehl as tellers.

The votes were cast and counted. Ralph R. Nielsen 25; Bonnie J. Slye 17. Abstain 1.

The Chair announced that Supervisor Nielsen having received the largest number of votes cast was declared elected as Vice Chairman for the term of two years beginning April 17, 1984.

**ELECTION OF A MEMBER TO THE WISCONSIN COUNTIES BOARDS DIRECTORS**

Supervisor Broas announced her candidacy as a member of the Wisconsin Counties Board of Directors.

Supervisor Goff announced her candidacy as a member of the Wisconsin Counties Board of Directors.

Motion made by Supervisor J.C. Pawlowski and seconded that nomination be closed. CARRIED BY VOICE VOTE.

The votes were cast and Supervisor Goff received 20; Supervisor Broas received 21; blank votes 2.

The Chair announced that Supervisor Broas having received the largest number of votes cast was declared as a member from Winnebago County to the Wisconsin Counties Boards Directors.

**CHANGES TO RULES OF THE COUNTY BOARD****ITEM 1. Page 87 - RULE 1.10 - TIME AND PLACE OF MEETING:**

DELETE: 1.1031 The public hearing, as required by law, on the proposed annual

budget shall be held at 7:00 P.M. on the date selected. The County Board shall conduct a second public hearing prior to adoption of the annual budget.

(This item will be reinstated as 1.1171.)

Motion made by Supervisor Landwehr and seconded to adopt the rule change. CARRIED BY VOICE VOTE.

**ITEM 2. Page 87 - RULE 1.11 - ORGANIZATION MEETING:**

ADD: 1.11 ORGANIZATION MEETING AND BUDGET SESSION

Motion made by Supervisor Landwehr and seconded to adopt the rule change. CARRIED BY VOICE VOTE.

**ITEM 3. Page 89 - RULE 1.11 - ORGANIZATION MEETING (AND BUDGET SESSION):**

CREATE: 1.117 The procedures to be followed during the budget session (except as stated in 1.1171, 1.1172 and 1.1173) shall be established prior to the start of that session.

CREATE: 1.1171 The public hearing, as required by law, on the proposed annual budget shall be held at 7:00 P.M. on the date selected.

CREATE: 1.1172 For the purpose of budget deliberations the following resolution shall be presented:  
**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the Annual County Budget, a copy of which is incorporated herein by reference, be and the same is hereby adopted.

CREATE: 1.1173 Proposed changes in the Annual Budget shall be submitted in the form of



**amendments to the resolution  
as stated in 1.1172.**

Motion made by Supervisor Landwehr and seconded to adopt the rule change. CARRIED BY VOICE VOTE.

**ITEM 4. Page 89 - RULE 1.126 - POWERS OF  
CHAIRMAN AND VICE-CHAIRMAN**

**CHANGE FROM:** The Chairman's appointment to fill a County Board vacancy shall be listed on the written agenda. The names of all other applicants for the position shall be included in the packet.

**TO:** The Chairman's appointment to fill a County Board vacancy shall be listed on the written agenda.

(This change will reflect current practices.)

Motion made by Supervisor Landwehr and seconded to adopt the rule change. CARRIED BY VOICE VOTE.

**ITEM 5. Page 90 - RULE 1.131 - ORDER OF  
BUSINESS:**

**AFTER "E"** — Reading and correcting of the minutes, etc.,

**ADD "F"** — Approval of Agenda

(This will allow items to be added or deleted prior to taking up resolutions.)

**THEN RE-ALPHABETIZE** the remainder of Rule 1.131 to reflect this addition.

Motion made by Supervisor Landwehr and seconded to adopt the resolution. Motion made by Supervisor Gose and seconded to amend the rule as follows: after the word "deleted", add "only by the supervisor introducing resolution.", CARRIED BY VOICE VOTE. Motion made by Supervisor Kampo and seconded to TABLE the rule change. CARRIED BY VOICE VOTE.

**ITEM 6. Page 91 - RULE 1.14 - HANDLING OF  
RESOLUTIONS AND ORDINANCES:**

**CREATE: 1.1411** All resolutions that come from

**Committee shall show the vote of that Committee.**

CREATE: 1.1412 **No resolution, ordinance or other action by this Board, with the exception of capital expenditures, involve deficit spending.**

1.147 An explanation of this rule will be made.

Motion made by Supervisor Landwehr and seconded to adopt the rule change. Motion made by Supervisor Kampo and seconded to adopt 1.1411. CARRIED BY VOICE VOTE. Motion made by Supervisor Kampo and seconded to refer back to the committee of jurisdiction with a report to be given at the June meeting with a revised requirement of majority vote only needed. CARRIED BY VOICE VOTE.

**ITEM 7. Page 91 - RULE 1.155 - WRITTEN AGENDA:**

CHANGE FROM: Special orders of business shall be scheduled by the County Board Chairman, etc.

TO: Special orders of business **may** be scheduled by the County Board Chairman, etc.

(This change would allow special meetings to be called to handle items which are too long or too numerous to work into the regular meeting, but would still allow discussions at regular meetings when they can be accomodated.)

Motion made by Supervisor Landwehr and seconded to adopt the rule change. CARRIED BY VOICE VOTE.

**ITEM 8. Page 93 - RULE 1.17 - PRIVILEGE OF SPEAKING:**

CREATE: 1.172 **Upon recognition, that supervisor maintains the floor until it is yielded to another member or returned to the Chairman. All inquiries shall**

**be directed to the member who has the floor.**

Renumber present 1.172 to 1.173.

Motion made by Supervisor Landwehr and seconded to adopt the rule change. Motion made Supervisor by Kampo and seconded for and INDEFINITE POSTPONEMENT. CARRIED BY VOICE VOTE.

**ITEM 9. Page 96 - RULE 2.13 - PER DIEM, MILEAGE, EXPENSES:**

CREATE: 2.134 A County Board member may claim per diem and mileage expense reimbursement for attending:

- A. Regular and special meetings of the County Board.
- B. Any meeting of a standing committee, special committee, board, commission or subcommittee thereof to which he/she has been duly appointed.
- C. Any meeting of a standing committee, special committee, board, commission or subcommittee thereof to which he/she, while not a duly appointed member thereto, has been assigned by the Chairman of another standing committee, special committee, board or commission as a representative of that standing committee, special committee, board or commission.
- D. Any convention, conference, meeting or training session to which he/she has been duly authorized to attend as a representative of Winnebago County.

- E. Any special function of the County Board for which per diem and mileage reimbursement has been duly authorized.
- F. Any conference or meeting with County personnel on County premises or at County work sites in which he/she is acting in an official capacity.

CREATE: 2.135 A County Board member may be reimbursed for mileage expenses only for attending:

- A. Any meeting of a standing committee, special committee, board or commission or subcommittee thereof to which he/she has not been duly appointed.
- B. Any County hearing or administrative proceeding at which he/she is not acting in an official capacity.

CREATE: 2.136 Citizen members of County standing committees, special committees, boards, commissions or subcommittees thereof shall be paid per diem where required by Wisconsin law, and may be reimbursed for mileage expenses for attending meetings of such and for appearances on behalf of such at meetings of the County Board.

Motion made by Supervisor Landwehr and seconded to adopt the rule change. Motion made by Supervisor Kampo and seconded to postpone indefinitely 2.134 and 2.135 CARRIED BY VOICE VOTE. (Supervisor Landwehr voted nay) Motion made by Supervisor Broas and seconded to amend rule by deleting "where required by Wisconsin law". Motion made by Supervisor M. Utech and seconded to refer back to the committee for clarification and report back

to the board regarding per diem for citizen members are reimbursed. Supervisor Landwehr withdrew his approval of the rule. CARRIED BY VOICE VOTE. (Supervisor Schwartz voted nay)

**PROPOSED RULE CHANGES FOR 1984:  
RESCIND COUNTY BOARD RULE 5.182;  
CREATE COUNTY BOARD RULES 5.30,  
5.301 and 5.302 - PARK VIEW HEALTH  
CENTER COMMITTEE**

The following Resolution #36 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, pursuant to rule 5.181, the Winnebago County Board presently has a nine member Unified Board (51.42) which is composed of five County Board Supervisors and four private citizens; and

WHEREAS, Rule 5.182 provides that the five County Board Supervisors on the Unified Board shall function as the Park View Health Center Committee; and

WHEREAS, the budgets of the Unified Board and Park View Health Center are very large and complex; and

WHEREAS, there is an overlapping of issues before the Board and the Committee which, at times, results in a conflict of the interests between said Board and Committee; and

WHEREAS, these problems could be solved if the Park View Health Center Committee would be composed of County Board Supervisors other than those who serve on the Unified Board.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, as follows:

(1) That Rule 5.182 is hereby rescinded.

(2) The Rules 5.30, 5.301 and 5.302 are hereby created:

5.30 PARK VIEW HEALTH CENTER COMMITTEE

5.301 The Park View Health Center Committee shall consist of five members. The County Board, through its Committee on Committees in accordance with Rule 1.114, shall appoint the standing committee.

5.302 It shall be the Committee of Jurisdiction for the Park View Health Center consisting of Pleasant Acres Nursing Home and the Rehabilitation Pavilion and is subject to the Rules as established in Section 11.02 of the General Code of Winnebago County, Wisconsin.

Submitted by,  
Robert Grace  
County Board Supervisor,  
District #9

Supervisor Grace withdrew his resolution.

### ANNUAL TOUR

Motion made by Supervisor Murphy and seconded that Rule 2.111 annual inspection of county owned facilities and properties be made during the May Board session be divided into two tours to accomodate more of the Supervisors - tour in the morning and late afternoon. Supervisor M. Utech suggested that perhaps the tours could be conducted at such time when a worthwhile project is being contemplated. Roll Call Vote: Ayes 29 Naves 15 Excused 1 - Shipman. CARRIED.

### ACTION ON RESOLUTIONS WITH FISCAL NOTES AT ANNUAL BUDGET SESSION

The following Resolution No. 37 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, due to the volume of the resolutions introduced at budget time, there is insufficient time to consult with other Supervisors, check out details with other reference sources, and consult with persons and parties affected; and

WHEREAS, to solve this problem, I am introducing this resolution to provide a means to obtain the needed time so as to improve the chances of our making the right decision and in a more orderly and intelligent manner; and

WHEREAS, this Resolution is an attempt to avoid what has, in the past, been a problem in all levels of

government and that is the introduction of "11th hour resolutions" in hope that because of fatigue or impatience the weak or vague resolutions will be passed in order to get the budget process done.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that no resolution with a fiscal note may be voted on for passage at the session in which it is introduced during budget time unless by unanimous consent by voice or machine vote.\*

BE IT FURTHER RESOLVED, that the last session at budget time shall consist of approving only prior resolutions and such other functions necessary to bring the budget session to a conclusion.

Submitted by,  
Raymond Gose  
County Board Supervisor,  
District #30

Motion made by Supervisor Gose and seconded to adopt the resolution. Motion made by Supervisor Binder and seconded to amend the resolution as follows: Fourth paragraph "UNLESS BY MAJORITY" instead of unanimous. Amendment CARRIED BY VOICE VOTE. Amended resolution CARRIED BY VOICE VOTE.

### LIMITATION ON SUBJECT MATTER OF INDIVIDUAL RESOLUTIONS PRESENTED AT BUDGET TIME

The following Resolution No. 38 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, at last budget session, there were several incidents of resolutions being introduced in combination with the hope that in order to get some part of the resolution to pass which we, as Supervisors, felt was in the best interests of the County, we would be willing to accept the record or more parts of a resolution which ran contrary to our feelings; and

WHEREAS, while in the realm of politics, such maneuvering is an accepted policy, I, as a Supervisor, look on it as a cheap, undignified method of achieving an end of dubious virtue; and

WHEREAS, I feel to have to vote against something I am convinced is for the good of the County in order to defeat something that I feel is bad for the County is a 'catch 22' type situation; and

WHEREAS, to avoid this in the future and to stop this inane compromising practice, I am submitting the following resolution.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that each resolution presented at buget time shall pertain to only a single entity or a group of items that can be interpreted by all as a single interrelated package.

Submitted by,  
Raymond Gose  
County Board Supervisor,  
District #30

Motion made by Supervisor Gose and seconded to adopt the resolution. Motion made by Supervisor Laabs and seconded to delete 2, 3, and 4. CARRIED BY VOICE VOTE. Amended resolution LOST BY VOICE VOTE.

### **DELAY ACTION ON RESOLUTIONS WITH FISCAL NOTES; PROVISION FOR SUSPENSION OF RULE**

The following Resolution No. 39 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, in the last two sessions, I have been put in the position of having to reconsider my vote on two resolutions brought before the Board at the previous meeting; and

WHEREAS, I have come to the conclusion that the present method does not allow we Supervisors sufficient time to research each resolution to the point that we feel that the vote we cast is made from an informed, well thought out decision rather than from an uninformed first impression impulse; and

WHEREAS, I find the following things wrong with the present method:

1. The packets are received on Friday or Saturday. This leaves only two working days for research.
2. The people we wish to contact to obtain information are not always available as a



source of reference because of meetings, vacations and other commitments.

3. There are Supervisors whose work hours leave them with little or no time to obtain the information in such a short span.
4. Many Supervisors live in areas which would necessitate a special trip of some distance on short notice or, for the sake of expediency, result in long distance calls for which there is no compensation and may result in futility if the information is not readily available or the person sought is not available.
5. In the past some resolutions have been first brought to our attention upon entering the meeting room on the night of the session. The resolution is sometimes accompanied by informational material which supposedly is to help us make the right decision. The time needed to even perfunctorily read the material can only be done by ignoring on-going Board activities preceding it. This, I feel, is counterproductive.
6. I feel, at times, that some resolution for grants, etc., are brought in at the last minute because no sense of urgency to bring them in a more timely fashion exists, plus it is, in some cases, a time honored practice of other levels of government to force an immediate decision without allowing we Supervisors time to research the resolution in depth so we simply react either favorably or unfavorably to the type of resolution rather than to the content of individual resolutions.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that any resolution with a fiscal note may not be voted on until the next scheduled monthly meeting of the County Board.

**BE IT FURTHER RESOLVED**, that if the Chairman of the County Board feels that such delay may cause irreparable damage to a resolution, he may request that it be brought to the floor at the first meeting for vote, but only after a motion to take immediate action is carried by majority vote.

Submitted by,  
Raymond Gose  
County Board Supervisor,  
District #30

Motion made by Supervisor Gose and seconded to adopt the resolution. Motion made by Supervisor M. Utech and seconded to refer to the County Board Chairman regarding mailing of the County Board Agenda. CARRIED BY VOICE VOTE.

**APPOINTMENT OF COMMITTEE  
ON COMMITTEES**

Chairman Paul W. Stevenson appointed the following to the Committee on Committees: Ralph Nielsen, Kenneth Robl, Carol Owens, James C. Flavin.

\* \* \* \* \*

Motion made by Supervisor J. C. Pawlowski and seconded that the board adjourn until Tuesday, April 24th, 1984 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago ss

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on April 17, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Tuesday, April 24, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Tuesday, April 24, 1984 at 6:00 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: Shipman, Kampe, Daggett, Maehl and Kearney.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Broas.

\* \* \* \* \*

Motion made by Supervisor F. Utech and seconded that the minutes of the meeting on April 17, 1984 be approved as submitted. **CARRIED BY VOICE VOTE.**

**COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the County Board. Mr. Coughlin explained the shift of personnel in the Finance Department which will save the county more money and be far more efficient. Very shortly the Courthouse will have a second elevator. The Fourth Floor is being remodeled for Circuit Court II and the Clerk of Court's

Office will be relocated. Mr. Coughlin supported Resolution #40 which included raises for the county's elected officials.

## **COUNTY EXECUTIVE'S APPOINTMENTS APPOINTMENT TO BOARD OF ADJUSTMENT**

I would like to appoint  
Mrs. Mary Ann Warning  
375 Zarling  
Oshkosh, WI 54901

to the above board for a three-year term, starting immediately and ending April 21, 1987.

Mrs. Warning's past experience of ten years as a County Board Supervisor and former chairman of the Planning and Zoning Committee highly qualifies her for this appointment.

Motion made by Supervisor Broas and seconded to approve the appointment. **CARRIED BY VOICE VOTE.**

## **APPOINTMENTS TO THE PUBLIC SAFETY BUILDING BOARD**

I wish to appoint the following Supervisors to the above board:

Harold Young	Term: 5/1/84 - 5/1/86
Michael Utech	Term: 5/1/84 - 5/1/86
Stephen Kearney	Term: 5/1/84 - 5/1/85

Mr. Kearney is replacing former Supervisor Richard Olson, whose term had not expired and was to expire in 1985. Mr. Utech is replacing former Supervisor John Planalp, whose term expires May 1, 1984. Mr. Young is being re-appointed for another term of office.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor King and seconded to approve the appointments. **CARRIED BY VOICE VOTE.**

**APPOINTMENTS TO WINN-FOND  
LAKE POLICY BOARD**

I wish to appoint the following Supervisors to the above board:

Supervisor Gene Troxell

Supervisor Stephen Kearney

By virtue of his office, County Board Chairman Paul Stevenson will also be a member of this board.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor Nielsen and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**APPOINTMENTS TO SOLID  
WASTE MANGAGEMENT BOARD**

I wish to appoint the following persons to the above board:

Supervisor Roland Kampo

Mr. Stan Martenson

Mr. Gerald Konrad

to be re-appointed, for terms commencing immediately and ending April 21, 1987; and

Supervisor Bonnie Slye and

County Board Chairman Paul Stevenson

to complete the unexpired terms of former Supervisors Lillian Jero and Herman Brandt. Their terms will begin immediately and end April 16, 1985.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor Nielsen and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**APPOINTMENTS TO  
EAST CENTRAL WISCONSIN  
REGIONAL PLANNING COMMISSION**

In accordance with the By-Laws of the above Commission, I wish to appoint

Mayor Marigen Carpenter

City of Neenah

for a two-year term on the East Central Wisconsin Regional Planning Commission.

In addition, the By-Laws state that the Chairman of the County Board shall be a member of the Commission. Therefore,

County Board Chairman Paul Stevenson, by virtue of his office, becomes a member of the Commission.

Your confirmation of my appointment of Mayor Carpenter will be appreciated.

Motion made by Supervisor Murphy and seconded to approve the appointment. CARRIED BY VOICE VOTE.

### **REAPPOINTMENT TO WINNEBAGO COUNTY HOUSING AUTHORITY**

I wish to reappoint Mr. Warren Sanders to another five-year term on the Winnebago County Housing Authority, with his new term commencing immediately and ending April 18, 1989.

Mr. Sanders has been a conscientious and dedicated member of the Housing Authority and deserves another term.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor Broas and seconded to approve the appointment. CARRIED BY VOICE VOTE.

### **APPOINTMENTS TO UNIFIED BOARD**

The following persons have been chosen for appointment to the above Board:

Mrs. Nancy Albright

Mr. James Flavin

Mr. Mark Stockli

Mr. W. Sam Adams

All terms of office will commence immediately. The terms of Mr. Flavin, Mr. Stockli and Mr. Adams will end on April 21, 1987. Mrs. Albright will be replacing Mrs. Bonnie Slye, and her term will end on April 16, 1985.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor Schwartz and

seconded to approve the appointments. CARRIED BY VOICE VOTE.

**APPOINTMENTS TO ADVOCAP  
BOARD OF DIRECTORS**

I wish to make the following appointments to the above Board:

Mrs. Antonia Ellis           Term: 4/24/84 - 4/15/86  
1235 Darlene Drive  
Menasha, WI 54952

Supervisor Mark Stockli   Term: 4/24/84 - 4/15/86  
Supervisor

Stephen Kearney           Term: 4/24/84 - 4/16/85

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor Schwartz and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**APPOINTMENTS TO AFFIRMATIVE  
ACTION COMMISSION**

I wish to appoint the following persons to the above Commission:

Supervisor

Nancy Albright           Term: 4/24/84 - 4/16/85

Mr. Louis Clark           Term: 4/24/84 - 4/21/87

Courthouse Maintenance

Mrs. Albright will fill the unexpired term of former Supervisor Mary Martha Mueller, and Mr. Clark is being reappointed for another term of office.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor Schwartz and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**APPOINTMENTS TO  
SOCIAL SERVICES BOARD**

I wish to appoint the following Supervisors to the above board:

Mrs. Carole Broas

Mrs. Geneva Laabs

Mr. Dennis Cartwright

Mr. Roy Gross

Mr. Donald Steber

Their terms of office will commence immediately and end on April 15, 1986.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor O'Brien and seconded to approve the appointments. **CARRIED BY VOICE VOTE.**

### **APPOINTMENTS TO TRI-COUNTY RECREATION ASSOCIATION BOARD**

I wish to appoint:

Supervisor Gordon Eckrich and

Supervisor Robert Grace

to the above Board, subject to your confirmation.

Motion made by Supervisor O'Brien to approve the appointments. **CARRIED BY VOICE VOTE.**

### **INDUSTRIAL DEVELOPMENT BOARD APPOINTMENTS**

I wish to make the following appointments, subject to your confirmation, to the above board:

Mr. Roger Luce, Director

Oshkosh Industrial Development Assn.

(to replace Mr. Pat Vercauteren, who resigned)

Supervisor Bonnie Slye

(to replace former Supervisor Dorothy Newcomer)

I would appreciate your confirmation of these appointments.

Motion made by Supervisor King and seconded to approve the appointments. **CARRIED BY VOICE VOTE.**

### **COUNTY BOARD CHAIRMAN'S APPOINTMENTS RE: APPOINTMENT TO THE COMMITTEE ON AGING**

I wish to appoint the following to the above named committee:



Carole Broas                      Roy Grose  
107 Hedgeview Drive      1094 Melrose  
Neenah, WI 54956          Neenah, WI 54956

Your confirmation of these appointments will be greatly appreciated.

Motion made by Supervisor Schwartz and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**RE: RE-APPOINTMENTS TO THE COMMITTEE ON AGING**

I wish to re-appoint the following people to the above named committee:

Ruth Coley                      George Butkiewicz  
608 West Main Street      323 Adams Avenue  
Winneconne, WI 54986      Omro, WI 54963

Edwin Pepler  
7112 Pepper Lane  
Pickett, WI 54964

Said terms to commence immediately and end on April 21, 1987.

Your confirmation of these appointments will be greatly appreciated.

Motion made by Supervisor Broas and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**ICE ARENA COMMITTEE**

I wish to appoint:  
Supervisor Gordon Eckrich and  
Supervisor Roy Grose  
to the above Committee, subject to your confirmation.

Motion made by Supervisor Wagner and seconded to confirm the County Board Chairman's appointment to the Ice Arena Committee. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Chairman Paul W. Stevenson announced that the tour of county-owned facilities and properties would be held on Wednesday, May 2, 1984. One tour to be conducted at 10 a.m. to 4 p.m. and the other to begin at 4:30 p.m.

\* \* \* \* \*

Chairman Paul W. Stevenson told the board members that he had conferred with the Corporation Counsel and the County Clerk regarding the mailing of the Agenda earlier and it would not be feasible, he will delve into the matter further.

\* \* \* \* \*

Chairman Paul W. Stevenson submitted the appointments to the Committees. The Chairman announced a correction to the Planning and Zoning Committee because there cannot be two members from the City of Oshkosh. Supervisor Nielsen was replaced by Supervisor Alfred Luebke.

\* \* \* \* \*

Motion made by Supervisor M. Utech and seconded that Chairman's appointment of Committees be approved. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Motion made by Chairman Stevenson and seconded that Dorothy Schwartz, a member of the Unified Board, be selected as a member of the Governmental Relations Committee. CARRIED BY VOICE VOTE.

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to express their opinion on any resolution or ordinance which appears on the Agenda.

Mrs. Diane Hughes, a member of the Board of Directors for the Montessori Adventure School, addressed the board regarding the cancellation of the 8½ year lease.

Ms. Tina Iosue, a member of the Board of Directors for the Montessori Adventure School also opposed the board's cancellation of the 8½ year lease.

Mr. Jim Egan, Assistant to the Dean, the reason for terminating the lease for the Montessori Adventure School was that the University has received funding to equip the programs located at the Maplewood Building.

### **1983 UNAUDITED FINANCIAL STATEMENT**

Mr. Del LaMarche, Finance Director, presented the

1983 Unaudited Financial Statement for Winnebago County.

Attached are the 1983 unaudited financial statements for the various funds of Winnebago County. These include not only the comparison of revenues and expenditures, but also the balance sheet for each fund. The balance sheet gives the financial condition of a particular fund as of a certain date —or what the fund owns versus what it owes and what the net worth (fund equity) of each fund is.

These reports do not contain any financial information on the trust and agency funds that are processed and maintained by the courts. The Finance Department has been attempting to incorporate these financial transactions in to the county's general ledger for several years. The dollar value of the transactions that flow through these funds is quite substantial — several millions of dollars annually. Any shortage or discrepancy in these funds is the direct responsibility of Winnebago County.

A brief explanation as to the types of funds and their purpose is provided in order to assist you in clarifying these financial statements.

\* \* \* \* \*

Supervisor Broas requested that Jack Schoblasky, Senior Accountant for the Social Services Department, give a report in May to the Social Services Board.

### NOTICE OF PUBLIC HEARING ON ZONING CHANGES

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room, Courthouse, Oshkosh, Wisconsin on Tuesday, May 1, 1984 at 7:00 p.m., to consider the following cases:

- (1.) Owner of property Daniel R. Kampo who owns property in the Town of Vinland is requesting a Zoning change from an A-2 General Farming District to P-1 Institutional & Recreational Park District for a horse riding academy.
- (2.) Owner of property Willard Schindler who owns property in the Town of Neenah is requesting a zoning change from A-1 Agri-Business District

- to an R-1 Rural Residential District for an existing residential development.
- (3.) Owner of property Leonard and Andrea Manson who owns property in the Town of Winchester is requesting a zoning change from an A-2 General Farming District to a B-3 General Business District.
  - (4.) Owner of property Mil-non Inc. & Ran-lie Inc. who owns property in the Town of Algoma are requesting a zoning change from a B-2 Community Business District to a B-3 General Business District.
  - (5.) Owner of property in the Town of Menasha requesting a zoning change from A-2 General Farming District to a P-1 Institution & Recreational Park District.

Referred to the Planning & Zoning Committee.

**ZONING COMMITTEE REPORT  
GERALD & JOAN SELL  
TOWN OF MENASHA**

A report from the Planning & Zoning Committee denying the request of Gerald & Joan Sell who own property in the Town of Menasha for a change in zoning from R-2 Suburban Residential District to R-3 Two Family Residential zoning was read. Motion made by Supervisor Owens and seconded to accept the denial. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
GERALD & JOAN SELL  
TOWN OF MENASHA**

The following Amendatory Ordinance #1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Gerald and Joan Sell;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property & Applicants:**

Gerald and Joan Sell

**Location of Premises Affected:**

1426 Stead Drive, Menasha, WI

**Legal Description:** Lot 54, Fritsch Home Acres; being part of the NE¼ of Sec. 12, T20N, R17E, Town of Menasha, Winnebago County, Wisconsin.

**Tax Parcel Number:**008-2484

**Area:** 14,400 sq. ft., more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from R-2 Suburban Residential District (single-family) to R-3 Two-Family Residential zoning.

**FINDINGS:** The proposed R-3 district is entirely surrounded by R-2; therefore, an R-3 duplex use could devalue adjacent property values.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above described property be changed from the classification of R-2 Suburban Residential of said ordinance, which it now and heretofore had, to the zoned district of R-3 Two-Family Residential.

#### WINNEBAGO COUNTY PLANNING AND ZONING COMMITTEE

A motion made by Supervisor Owens that although the Planning & Zoning Committee denied the granting of a zoning change the committee would like the County Board to decide on whether or not a zoning permit should be issued. Motion made by Supervisor Gose and seconded to delay another month. LOST BY VOICE VOTE. Roll Call on adoption of the ordinance: Ayes 15 - O'Brien, J.C. Pawlowski, Flavin, W.C. Pawlowski, Eckrich, Luebke, Owens, Cartwright, Steber, Lauson, Broas, Goff, Gose, Campfield, Slye. Nays 23 - Gavinski, Grace, Grundman, Laabs, Meinen, Albright, Diakoff, Edinger, Binder, Stevenson, Young, Landwehr, Gross, Wagner, Schumerth, Murphy, Stockli, Schwartz, F. Utech, Robl, Bahr, Troxell, Nielsen, Abstain 1 - King, Excused 6 - Shipman, Kampo, Daggett, Maehl, Kearney and M. Utech. LOST.

**AMENDATORY ORDINANCE  
LUTHER ROGERS & MARLOW MILLER  
TOWN OF CLAYTON**

The following Amendatory Ordinance No. 1 was presented:  
TO: The Board of Supervisors of Winnebago County, Wisconsin

**AMENDATORY ORDINANCE NO. 1**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Town Zoning Map of the Town of Clayton, in accordance with the petition of Luther Rogers & Marlow Miller;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Clayton, be and the same, are amended to provide that the attached described property be changed from the classification of **Agricultural** zoning of said Ordinance which it now and heretofore had, to the zoned district of **Residential**.

Robert Grundman  
County Board Supervisor  
(Affected Town)

**COUNTRY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**REQUEST FOR RESOLUTION #46**

Motion made by Supervisor J.C. Pawlowski and seconded that Resolution #46 be considered at this time. **CARRIED BY VOICE VOTE.**

**CONTINUE SUBLEASE TENANCY  
ON MONTESSORI ADVENTURE SCHOOL:  
(MAPLEWOOD JR. HIGH SCHOOL)  
UW-FOX VALLEY CENTER**

The following Resolution No. 46 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Montessori Adventure School has been a subtenant of Winnebago and Outagamie Counties by virtue of rental of space in the Maplewood Jr. High School in the Town of Menasha; and

WHEREAS, the School has been notified that its tenancy will be terminated in June 1984; and

WHEREAS, the School wishes to continue its tenancy with the Counties and to execute a lease agreement for such purpose; and

WHEREAS, it is in the best interests of Winnebago County to continue the tenancy with the Montessori Adventure School.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that appropriate County officials negotiate a lease agreement with the Montessori Adventure School to continue its tenancy in the Maplewood Jr. High School for a term which is agreeable to Winnebago and Outagamie Counties and the School.

BE IT FURTHER RESOLVED, that the month-to-month tenancy of the School, subject to terms and conditions which presently exist, be and same shall continue during the pendency of the aforementioned negotiations.

Submitted by

Michael Utech

County Board Supervisor

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor O'Brien and seconded to delay until the May meeting for more information from the trustees. CARRIED BY VOICE VOTE. Supervisor Broas suggested a special county board meeting to discuss the Montessori Adventure School lease. County Board Chairman Stevenson told the board members that he will meet

with the Committee of Jurisdiction and trustee to secure more information to be presented to the board in May.

**REPORT:  
ESTABLISH 1985 SALARIES FOR  
COUNTY ELECTED OFFICIALS**

The following Report No. 40 was read:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

At its meeting of April 9, 1984, your Personnel and Finance Committee authorized the drafting of Resolution #40-484 regarding the establishment of 1985 salary rates for the County's seven elected constitutional offices.

In determining the rates for the year 1985, the Committee took into account the fact that no salary adjustment was provided for these positions for the year 1984. To compensate for this situation, the Committee first raised each rate to the level that it would have been at in 1984 had a normal adjustment been granted. Accordingly each salary was first increased by 3.75 percent.

Motion made by Supervisor King and seconded that the report be accepted. CARRIED BY VOICE VOTE.

**ESTABLISH SALARIES FOR  
COUNTY ELECTED POSITIONS**

The following Resolution No. 40 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the annual salary rates for elected positions of Winnebago County for terms commencing after January 1, 1985, shall be as follows:

Title	Salary
Clerk of Courts	\$26,207
Coroner	\$19,616
County Clerk	\$27,514
District Attorney	\$40,385
Register of Deeds	\$23,721
Sheriff	\$35,409
Treasurer	\$27,204



BE IT FURTHER RESOLVED, that the above positions be provided with County paid fringe benefits at the same levels as have been provided in the past.

BE IT FURTHER RESOLVED, that funds to cover the cost of this action be included as part of the 1985 County Budget.

BE IT FURTHER RESOLVED, that salary and fringe benefit levels for said positions for the year 1986 be determined by resolution of the Winnebago County Board of Supervisors during its annual session in the Fall of 1985.

Submitted by,

**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. Motion made by Supervisor Owens and seconded to amend the resolution as follows: after January 1, 1985 **THROUGH DECEMBER 31, 1986** and delete paragraph four. Motion made by Supervisor M. Utech and seconded that all salaries as listed be increased by 2% effective January 1, 1986. **LOST BY VOICE VOTE.** Amended resolution Roll Call Vote: Ayes 35 O'Brien, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Grundman, Laabs, Meinen, Albright, Diakoff, Cartwright, Stevenson, Young, Gross, Lauson, Broas, Gose, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen, Edinger, Owens and Slye. Nays 4 -Luebke, Binder, Steber, and Goff. Abstain 1 -Landwehr. Excused 5 - Shipman, Kampo, Daggett, Maehl and Kearney. **CARRIED.**

**ADOPT ADDENDUM TO 1983-1984  
AGREEMENT BETWEEN WINNEBAGO  
COUNTY  
AND PUBLIC SAFETY PROFESSIONAL  
DISPATCHERS' ASSOCIATION**

The following Resolution No. 41 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**  
**WHEREAS,** the 1983-1984 Agreement between Winnebago County and the Winnebago County Professional Dispatchers' Association provides for the

renegotiation of the salary schedule and the level of the County contribution toward the group health program for the year 1984; and

WHEREAS, such renegotiation has taken place, the results of which are set forth in an "Addendum", a copy of which is attached hereto.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute the aforementioned Addendum to the 1983-1984 Agreement between Winnebago County and the Public Safety Professional Dispatchers' Association.

BE IT FURTHER RESOLVED, that the necessary funds to cover the costs resulting from the adoption of this Resolution shall be made available from funds budgeted for this purpose.

Submitted by,

PERSONNEL AND FINANCE  
COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. Roll Call Vote: Ayes 37 - O'Brien, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Grundman, Meinen, Albright, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Goff, Gose, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Neilsen, and Slye. Nays 3 - Laabs, Luebke and Broas. Excused 5 - Shipman, Kampo, Daggett, Maehl and Kearney. CARRIED.

**ORDINANCE:  
CREATE SECTION 3.07 OF  
CODE OF GENERAL ORDINANCES:  
COMPETITIVE PURCHASING AND  
DOCUMENTATION REQUIREMENTS:  
CHAPTER 3-FINANCE AND TAXATION**

The following Ordinance No. 42 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, it is appropriate for Winnebago County to establish a procedure whereby the purchase

of goods and services by Winnebago County operating units costing in excess of \$5,000 shall be procured at competitive prices and to require certain documentation so as to ensure compliance with such procedure.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain as follows:  
CREATED SECTION 3.07 IS ATTACHED HERETO

**3.07 PROCEDURE FOR COMPETITIVE PURCHASING BY WINNEBAGO COUNTY DEPARTMENTS; DOCUMENTATION REQUIREMENTS; EXEMPTIONS.**

(1) **PURPOSE.** The purpose of this Ordinance is to establish a procedure whereby the purchase of goods and services by Winnebago County operating units costing in excess of \$5,000 shall be procured at competitive prices and to require certain documentation so as to ensure compliance with such procedure.

(2) **COMPETITIVE PURCHASING.** Except as hereinafter provided, any procurement of goods and services, including contracts for personal services of a professional nature, the cost of which exceeds \$5,000, by any department or other operating unit of Winnebago County, shall be obtained by competitive purchasing. For purposes of this Ordinance, a procurement exceeds \$5,000 if it falls into any of the following categories.

- (a) A single item of goods priced at over \$5,000.
- (b) A contract for services priced at over \$5,000.
- (c) Two or more identical items with a unit price less than \$5,000 but with a combined price over \$5,000.
- (d) A service priced on an hourly basis where the total price may reasonably be expected to exceed \$5,000.
- (e) Two or more items of goods of identical function with a unit price less than \$5,000 but with a combined price over \$5,000.
- (f) Multiple deliveries at agreed unit cost where quantity depends on need and where the

quantity as priced is reasonably expected to exceed \$5,000.

(3) **EXEMPTIONS.** The following procurements may be made without compliance with the competitive purchasing requirements of this section of the Code:

- (a) Purchases of natural gas, electricity, water and sewage connections from public utilities.
- (b) Real estate transactions.
- (c) Brand name, patented equipment or supplies available from only one source.
- (d) Emergency purchases due to breakdown in machinery or an essential service; or when unforeseen circumstances arise, including delays by contractors, delays in transportation and unanticipated volume of work.

(4) **DOCUMENTATION REQUIREMENTS.** To ensure compliance with section 3.07 of the Code, each Winnebago County Department shall complete a "Documentation of Competitive Pricing" form for any purchase of goods or services which falls into any of the categories in section 3.07 (2) (a) through (f) of the Code. A copy of the "Documentation of Competitive Pricing" form is attached hereto and may be amended from time to time by the Winnebago County Personnel and Finance Committee.

(5) **TRANSMITTAL OF DOCUMENTATION FORM TO FINANCE DEPARTMENT.** The completed "Documentation of Competitive Pricing" form shall be transmitted to the Finance Department with the department's request that a Purchase Order be issued. The Finance Department shall not begin to process any Purchase Order or otherwise begin to carry out purchase until the Finance Department has received the completed "Documentation of Competitive Pricing" form.

(6) **RETENTION OF DOCUMENTATION FORM.** The Finance Department shall appropriately index all completed "Documentation of Competitive Pricing" forms and retain such forms for at least 36 months.

(7) **EMPLOYEE COMMENDATIONS.** Periodic reviews of any individual employee of Winnebago County may include commendation of an employee upon the recommendation of the County Executive, the Director of the Finance Department, or the employee's

supervisor, for exceptional results in successfully reducing procurement costs through competitive pricing.

(8) EFFECT ON OTHER PURCHASING PROCEDURES. This section of the Code shall not supersede other purchasing procedures established by the General Code of Winnebago County or required by Wisconsin Statutes. Procedures required herein, including completion of the "Documentation of Competitive Pricing" form, shall be in addition to such other purchasing procedures.

(9) EFFECTIVE DATE. This section of the Code shall take effect June 1, 1984.

Submitted by  
PERSONNEL & FINANCE  
COMMITTEE

Motion made by Supervisor King and seconded to adopt the ordinance. Motion made by Supervisor Broas and seconded to amend the resolution as follows: (3) EXEMPTIONS (c) insert the word "SERVICES" after patented equipment. CARRIED BY VOICE VOTE. On motion to adopt the amended ordinance. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
FRANK DODGE, ET AL,  
(ARLYN DODGE)**

The following Resolution No. 43 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of Frank Dodge, et al, (Arlyn Dodge) referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Frank Dodge, et al, (Arlyn Dodge) dated March 13, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by  
**PERSONNEL & FINANCE  
 COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**EXCESS COMMITTEE DAYS**

The following Resolution No. 44 was presented:  
 TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the following Supervisors have had committee meetings in excess of the statutory limit and in excess of those previously allowed by resolution of the County Board, to-wit:

Name	No. of Days
Herman J. Brandt	4.5
Carole Broas	22.5
Sylvester Gavinski	16.0
Joyce Donner	1.0
Robert Grundman	1.0
Roland Kampo	26.5
Orrin King	3.5
Joseph Maehl	36.0
Harry Miller	11.0
Michael Murphy	7.0
Dorothy Newcomer	12.0
Richard Olson	9.0
Kenneth Robl	3.5
Dorothy Schwartz	11.0
Bonnie Slye	3.5
Paul Stevenson	11.5
Mary Ann Warning	12.0

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Board Supervisors hereinbefore named shall be paid for the committee work as above described.

Submitted by  
**PERSONNEL AND FINANCE  
 COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. Roll Call Vote: Ayes 38 - O'Brien, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff,

Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Slye, Nayes 2 - J.C. Pawlowski and Nielsen. Excused 5 - Shipman, Kampo, Daggett, Maehl and Kearney. CARRIED.

**PROVIDE FUNDS; WINNEBAGO  
COUNTY'S SHARE OF COST:  
AIP-02 NOISE STUDY PROJECT  
WITTMAN FIELD AIRPORT (\$8150.00)**

The foregoing Resolution No. 45 was withdrawn at the request of Supervisor O'Brien.

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS  
April 25, 1984**

**RE: Airport Improvement Project - 01**

The following Report No. 49 was presented:  
Your Aviation Committee on Monday, April 23, 1984, recieved by certified mail the First Amendment to Grant Agreement for the AIP-01 project. This amendment had been anticipated, but only recieved on the date indicated. The amendment is for the purpose of changing the description of work on the original grant agreement to include the addition of grooving of Runway 9/27.

Motion made by Supervisor O'Brien and seconded to accept the report. CARRIED BY VOICE VOTE.

**RATIFYING ACTION OF THE  
SECRETARY OF TRANSPORTATION,  
WISCONSIN DEPARTMENT OF TRANSPORTATION  
IN ACCEPTING FIRST AMENDMENT  
TO GRANT AGREEMENT**

**Wittman Field Airport  
Oshkosh, Wisconsin  
AIP 3-55-0061-01**

The following Resolution No. 49 was presented:

BE IT RESOLVED by the County Board of Supervisors of the County of Winnebago as follows:

SECTION I. That the County of Winnebago, as Sponsor, ratifies the action of the Secretary of Transportation in entering into a Grant Amendment for the purpose of obtaining federal aid in the development of the Wittman Field Airport, Oshkosh, Wisconsin.

SECTION II. That the County of Winnebago does hereby ratify and affirm the Agency Agreement between the Secretary of Transportation, and the County of Winnebago, Wisconsin dated March 15, 1983, in accordance with Section 114.32 and Section 114.33, Wisconsin Statutes, affecting this project.

SECTION III. That a copy of the First Amendment to the Grant Agreement dated April 11, 1984, is attached hereto and made a part hereof.

SECTION IV. That the County of Winnebago does hereby ratify and adopt all statements, representations, warranties, covenants, and agreements contained in the "Application for Federal Assistance" executed May 24, 1983, the assurance made as required by Title 49 CFR, DOT Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in the Federally Assisted Programs of the Department of Transportation, Subsection 21.7 (a) (1) and the Assurance required by the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 on behalf of the County of Winnebago, Wisconsin, and does hereby ratify the action of the Secretary of Transportation in accepting said Amendment on April 18, 1984, and by such acceptance, the County of Winnebago agrees to all terms and conditions thereof.

Submitted by,  
AVIATION COMMITTEE

Motion made by Supervisor O'Brien and seconded to adopt the resolution. CARRIED BY VOICE VOTE.



**REQUEST AUTHORITY TO  
APPLY FOR FUNDS FOR  
MAINTENANCE OF COUNTY  
OWNED SNOWMOBILE TRAILS**

The following Resolution No. 47 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Winnebago County is interested in maintaining County owned lands for public snowmobile trail use; and

WHEREAS, funds are available for snowmobile maintenance through the Department of Natural Resources pursuant to sec. 23.09(26), Wis. Stats.; and

WHEREAS, in order to participate in this project, it is necessary that the County Board authorize the submittal of an application for said funds.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive be and he hereby is authorized to make application on behalf of Winnebago County with the Department of Natural Resources, pursuant to sec. 23.09(26), Wis. Stats., for any financial aid that may be available for public snowmobile trail use in Winnebago County.

Submitted by,  
**PARKS AND RECREATION  
COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**PROPOSED RULE CHANGE FOR 1984;  
AMEND COUNTY BOARD RULE 3.121 F:  
GOVERNMENTAL RELATIONS COMMITTEE**

The following Resolution No. 48 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, pursuant to Rule 3.121 F, the Winnebago County Board presently has a standing Governmental Relations Committee consisting of five (5) County Board Members; and

WHEREAS, it would appear to be in the best interest of all County governmental departments and agencies that a broad spectrum of ideas and input be

made available to the Governmental Relations Committee; and

WHEREAS, it would appear that the spectrum of ideas and input presently available to the Governmental Relations Committee is somewhat limited in that only five County Board members may be appointed to that Committee.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that "Rule 3.121 F" is hereby amended to read as follows:

F. Governmental Relations Committee  
7 County Board members.

Submitted by,  
Paul Stevenson  
County Board Supervisor,  
District #22

Motion made by Supervisor Stevenson and seconded to adopt the resolution. Roll Call Vote: Ayes 38 - J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Neilsen and Slye. Abstain 1 - Edinger Excused 6 - Shipman, O'Brien, Kampo, Daggett, Maehl and Kearney. CARRIED.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago ss

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on April 24, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**

**COUNTY BOARD MEETING**  
**Tuesday, May 15, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 6:00 p.m., in the Supervisors' Room, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisor: Shipman.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor F. Utech and seconded that the minutes for the meeting held on April 24, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from the law firm of Williams & Williams submitting a claim against Winnebago County in the amount of \$5,000. for the reason that Mr. & Mrs. Orville Haedt were not informed of the termination of their insurance policy. Referred to the Personnel & Finance Committee.

**NOTICE OF PUBLIC HEARING  
ZONING MATTERS**

Below is a Notice of Public Hearing being published in the Oshkosh Northwestern. The notice presents a general description of a proposed action which is regulated by the **Winnebago County Town/County Zoning Ordinance**. This application or petition for action affects an area in the immediate vicinity of property which you own.

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of Winnebago County Courthouse, Oshkosh, Wisconsin, on **Tuesday, May 29, 1984, at 7:00 p.m.**, to consider the following case:

**DESCRIPTION OF SUBJECT SITE:****Owner of Property:** Leone Smith-Fahn**Applicant:** Jon C. Konig**Location of Premises Affected:** Southwest corner of Picket Road & Highway 41, Oshkosh**Legal Description:** Part of the NE $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Section 16, T17N, R16E, Town of Nekimi, Winnebago County**Tax Parcel Number:** 012-0276**Area:** 19.55 acres, more or less**EXPLANATION:** Applicant is requesting a Zoning Change from an A-2 General Farming District to an M-2 Heavy Industrial District for a proposed trucking terminal.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:****Owner of Property:** Francis J. Hauser**Applicant:** Daniel Pamerter**Location of Premises Affected:** Located approximately 2,500 ft. north of Nee-Vin Road, on west side of Green Valley Road, Neenah**Legal Description:** Part of the NE $\frac{1}{4}$  of the SW $\frac{1}{4}$  and part of the NW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 8, T19N, R17E, Town of Neenah, Winnebago County**Tax Parcel Numbers:** 010-0149 & -0150**Area:** 41.55 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from M-2 Heavy Industrial District and A-2 General Farming District to a P-1 Institution and Recreational Park District for an airport.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Fred Steenis

**Applicant:** Town of Menasha

**Location of Premises Affected:** 2175 W. Butte des Morts Beach Road, Menasha, Wisconsin

**Legal Description:** Part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$ , Section 3, T20N, R17E, Town of Menasha.

**Tax Parcel Number:** 008-0108-03

**Area:** 0.8 acres, more or less

**EXPLANATION:** Applicant is deleting a C-1 Conservancy District and assigning an A-2 General Farming District to correct the official town zoning map.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Charles L. Smith

**Applicant:** Same

**Location of Premises Affected:** 1350 Manitowoc Road, Town of Menasha

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Section 12, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-2357

**Area:** 0.37 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-2 Single-Family residential district to an R-3 one- and two-family residential zoning district for an existing duplex use.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further, detailed information concerning this notice, contact the Winnebago County Zoning Office.

## COUNTY EXECUTIVE'S REPORT

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors. Mr. Coughlin announced that Donald Zboray, Superintendent of the Park View Health Center will retire July 1984. It is the County Executive's responsibility to select another Superintendent. Mr. Coughlin interviewed Mrs. Sylvia Banville for the position and Mr. Coughlin was impressed with the interview and the selection for a new head will be presented to the board for their approval in June. A telephone study is presently underway for Winnebago County. The cost of the present system is approximately \$300,000. a year. The Winne-Fond Consortium has received a grant in the amount of \$48,000. to train veterans for employment. Park View Health Center has received \$46,000. from the state due to a change in rates. Mr. Coughlin is currently holding bi-monthly meetings with the department heads to have a well-informed group concerning operations of the County. Circuit Court II will move into their new quarters the end of this month. A court hearing was concluded on the Larsen snow-mobile trail and the Judge dismissed the trial in favor of the County.

\* \* \* \* \*

County Board Chairman Paul W. Stevenson reported to the Board members that the tour of county-owned properties and facilities was a success and in the future two tours will be held. Also arrangements will be made for inspection of the Safety Building and the Courthouse.

## COUNTY BOARD CHAIRMAN'S APPOINTMENT LAND CONSERVATION COMMITTEE

I would like to reappoint the following people to the above named committee. They are:

Joseph Olson	Adam Doro
6302 County Trunk MM	9349 Bell School Road
Larsen, WI 54947	Omro, WI 54963

Motion made by Supervisor Daggett and seconded to approve the appointments. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
MIL-NON, INC. & RAN-LIE, INC.  
TOWN OF ALGOMA**

REPORT #1 - A report from the Planning & Zoning Committee approving the request of Mil-Non, Inc. and Ran-Lie, Inc. for a change in zoning on property located in the Town of Algoma was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
MIL-NON, INC. & RAN-LIE, INC.  
TOWN OF ALGOMA**

The following Amendatory Ordinance No. 1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Mil-Non, Inc. and Ran-Lie, Inc.;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Mil-Non, Inc. & Ran-Lie, Inc.

**Applicants:** Same

**Location of Premises Affected:** Property located north of STH 21 between Brooks Lane & Abraham Lane, Oshkosh

**Legal description:** Being part of the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 16, T18N, R16E, Town of Algoma, Winnebago County

**Tax Parcel Numbers:** 002-0090, -0091-01, -0091-01-01, -0091-02-01, & -0091-03

**Area:** 6.99 acres, more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from a B-2 Community Business District to a B-3 General Business District.

**FINDINGS:** (1) The property meets the Zoning Ordinance standards and is suitable for lot development. (2) The B-3 District is compatible with the adjacent commercial zoning to the north, east, south, and west, although there is a residential district partially to the north of the proposed B-3 District. The Zoning Ordinance

parking standards requires a minimum of a 25 ft. setback of parking from the residential district lot line, therefore this 25 ft. setback would act as a buffer zone from this residential district. (3) The Town Board recommended approval. (4) The proposed development presently is served with existing public facilities and essential services and will not be a burden to the local government.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Algoma**, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **B-2 Community Business District** of said ordinance, which it now and heretofore had, to the zoned district of **B-3 General Business District**.

**WINNEBAGO COUNTY  
PLANNING AND  
ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
DANIEL T. KAMPO  
TOWN OF VINLAND**

REPORT #2 — A report from the Planning & Zoning Committee approving the request of Daniel T. Kampo for a change in zoning on property located in the Town of Vinland from A-2 General Farming District to P-1 Institution & Recreational Park District was read. Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
DANIEL T. KAMPO  
TOWN OF VINLAND**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance



with the petition of Attorney Howard Healy, Applicant, for Daniel R. T. Kampo, Owner;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Daniel R.T. Kampo

**Applicant:** Howard T. Healy, Attorney

**Location of Premises Affected:** Located on east side of CTH "A", approximately 800 feet south of CTH GG, Oshkosh

**Legal Description:** Part of the NE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Sec. 20, T19N, R17E, Town of Vinland, Winnebago County

**Tax Parcel No.:** 026-0622

**Area:** 11.38 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an A-2 General Farming District to a P-1 Institution and Recreational Park District for a horse riding academy.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Vinland, be and the same, are hereby amended to provide that the above-described property be changed from the classification of A-2 General Farming District of said ordinance, which it now and heretofore had, to the zoned district of P-1 Institution & Recreational Park District.

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
LEONARD & ANDREA MANSON  
TOWN OF WINCHESTER**

REPORT #3- A report from the Planning & Zoning Committee approving the request of Leonard & Andrea Manson for a change in property from A-2 General Farming to B-3 General Business District was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
LEONARD & ANDREA MANSON  
TOWN OF WINCHESTER**

The following Amendatory Ordinance No. 3 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Leonard & Andrea Manson**;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Leonard & Andrea Manson

**Applicants:** Same

**Location of Premises Affected:** Located on west side of Woodland Road, approximately 800 feet south of East Woodland Road, Winneconne

**Legal Description:** Part of the NE $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 34, T20N, R15E, Town of Winchester, Winnebago County

**Tax Parcel Number:** (Part of) 028-0904

**Area:** 0.69 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an A-2 General Farming District to a B-3 General Business District.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Winchester**, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **A-2 General Farming District** of said ordinance, which it now and heretofore had, to the zoned district of **B-3 General Business District**.

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
WINNEBAGO COUNTY SHERIFF'S DEPT.  
APPLICANT - TOWN OF MENASHA**

REPORT # 4 - A report from the Planning & Zoning Committee approving the request of the Town of Menasha for the Winnebago County Sheriff's Department for a change in zoning on property from A-2 General Farming District to P-1 Institution & Recreational Park District was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
WINNEBAGO COUNTY SHERIFF'S DEPT.  
TOWN OF MENASHA**

The following Amendatory Ordinance No. 4 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the Winnebago County Sheriff's Department;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Town of Menasha

**Applicant:** Winnebago County Sheriff's Department

**Location of Premises Affected:** Located approximately 1,200 feet north of Shady Lane Road, approximately 2,000 feet west of Cold Spring Road, Menasha

**Legal Description:** Part of the West 1/2 of the SE $\frac{1}{4}$  of Section 5, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-0171-01

**Area:** 10 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an A-2 General Farming District to a P-1 Institution and Recreational Park District.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of

**Menasha, be and the same, are hereby amended to provide that the above-described property be changed from the classification of A-2 General Farming District of said ordinance, which it now and heretofore had, to the zoned district of P-1 Institution & Recreational Park District.**

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**RECONSIDERATION OF  
GERALD & JOAN SELL  
TOWN OF MENASHA**

Motion made by Supervisor Bahr and seconded to reconsider the request for a change in zoning on the Gerald & Joan Sell property in the Town of Menasha from R-2 Suburban Residential to a R-3 Two Family Residential. **RECONSIDERATION CARRIED BY VOICE VOTE.** Motion made by Supervisor Kampo to instruct the Zoning Committee for an approval of the zoning change.

**AMENDATORY ORDINANCE  
GERALD & JOAN SELL  
TOWN OF MENASHA**

The following Amendatory Ordinance #1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Gerald and Joan Sell;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property & Applicants:** Gerald & Joan Sell

**Location of Premises Affected:** 1426 Stead Drive, Menasha, WI

**Legal Description:** Lot 54, Fritsch Home Acres; being part of the NE¼ of Sec. 12, T20N, R17E, Town of Menasha, Winnebago County, Wisconsin

**Tax Parcel Number:** 008-2484

**Area:** 14,400 sq. ft., more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from R-2 Suburban Residential District (single family) to R-3 Two-Family Residential zoning.

**FINDINGS:** The proposed R-3 district is entirely surrounded by R-2; therefore, an R-3 duplex use could devalue adjacent property values.

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above described property be changed from the classification of R-2 Suburban Residential of said ordinance, which it now and heretofore had, to the zoned district of R-3 Two-Family Residential.

Motion made by Supervisor Murphy to uphold the findings of the Zoning Committee. Roll Call Vote: Ayes 30 - O'Brien, Kampo, W.C. Pawlowski, Eckrich, Grace, Laabs, Meinen, Albright, Luebke, Daggett, Owens, Binder, Meahl, Cartwright, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Schumerth, Campfield, Schwartz, F. Utech, M. Utech, Bahr and Slye; Abstain 4 - Grundman, King, Robl and Nielsen; Nays 9 - Flavin, Gavinski, Diakoff, Edinger, Stevenson, Gross, Stockli, Troxell, Murphy; Excused 2 - Shipman and J.C. Pawlowski. **CARRIED.**

\* \* \* \* \*

Mr. E. Blair Conrad, Emergency Director for Winnebago County and Patrick Sanders from the Winnebago County Sheriff's Department showed slides of the recent tornado in Winnebago County and Outagamie County.

### **MONTESSORI ADVENTURE SCHOOL**

Supervisor Joseph Maehl, trustee from Winnebago County for the Fox Valley Center Campus, addressed the Board regarding the lease for the Montessori Adventure School. Mr. Maehl told the board members that there are thirteen Adventure schools in Wisconsin. The Fox Valley Campus has been in existence for twenty-six years. The Campus has 750 full-time pupils and 450 part-time pupils. Sixty-five to seventy per cent

of the graduates transfer to the Oshkosh University and ten percent transfer to Madison. Hard times create more students. In 1982, the Campus negotiated with the City of Menasha for Maplewood High School. No lease has been signed between the Montessori Adventure School and Winnebago and Outagamie Counties, because new programs are needed and the space will be utilized. The campus will provide a six months termination notice as of May 30, 1984. Supervisor Maehl told the board members that a meeting has been scheduled with the trustees for next week and it is hoped that an agreement can be reached which will be satisfactory for all parties.

Motion made by Supervisor Kearney and seconded that the corporation counsel from both counties have a meeting to decide whether or not there is a legal contract. CARRIED BY VOICE VOTE.

**AVIATION COMMITTEE REPORT  
TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS  
May 15, 1984**

**RE: A.I.P.-02 NOISE STUDY**

On December 21, 1984, the Winnebago County Board of Supervisors unanimously approved a petition for State and Federal aid for various improvement projects at Wittman Field. One of the items petitioned for was a grant for a noise study which will provide information that will be the basis for our mitigating aircraft noise and developing land use and controls around Wittman Field Airport. The study will provide the nucleus for compatible land use zoning by the towns and cities bordering Wittman Field, as well as providing a basis for on-going collective efforts to properly zone the land around Wittman Field Airport so that it will be utilized in the most compatible way.

Motion made by Supervisor O'Brien and seconded to accept the report. CARRIED BY VOICE VOTE.

**PROVIDE FUNDS:  
WINNEBAGO COUNTY'S SHARE OF COST:  
AIP-02 NOISE STUDY PROJECT  
WITTMAN FIELD AIRPORT (\$8150.00)**

The following Resolution No. 50 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the sum of \$8,150.00 be made available from the Contingency Fund to cover Winnebago County's share of the cost of the A.I.P.-02 Noise Study Project as indicated in a report made earlier this date.

Submitted By,  
AVIATION COMMITTEE

Motion made by Supervisor O'Brien and seconded to adopt the resolution. Roll Call Vote: Ayes 36 - O'Brien, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Grace, Grundman, Meinen, Albright, Daggett, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Goff, Gose, Kearney, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Nielsen and Slye; Nays 8 - Laabs, Luebke, Diakoff, Edinger, Owens, Gross, Broas and Troxell; Excused 1 - Shipman. CARRIED.

**REQUEST TO GRANT CITY OF MENASHA  
TWO ELECTRIC TRANSMISSION  
LINE EASEMENTS**

The following Report No. 51 was read:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

Your Highway Committee has received a request to have Winnebago County grant the City of Menasha two (2) easements over certain parcels of County-owned property as part of a City project to construct new electrical transmission lines. The City is the owner of the electric utility which serves its residents.

The Committee has reviewed this request and recommends that the easements, copies of which are attached hereto, be granted. A Resolution will follow this Report authorizing execution of the said easements.

Motion made by Supervisor Kampo and seconded that the report be accepted. **CARRIED BY VOICE VOTE.**

**AUTHORIZE EXECUTION  
OF TWO EASEMENTS TO CITY OF MENASHA  
FOR ELECTRICAL TRANSMISSION LINE  
CONSTRUCTION PROJECT**

The following Resolution No. 51 was presented:  
**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the County Clerk be and she hereby is authorized to execute the two (2) Easements to the City of Menasha for an electrical transmission line construction project, copies of which were attached to a Report made earlier this date.

Submitted by,  
**HIGHWAY COMMITTEE**

Motion made by Supervisor Kampo and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**MONTESSORI ADVENTURE SCHOOL LEASE  
RESOLUTION #46 - dated APRIL 24, 1984**

Motion made by Supervisor M. Utech and seconded that the Montessori Adventure School resolution which had been postponed from the April Meeting to the May County Board Meeting be postponed until the June Meeting. **CARRIED BY VOICE VOTE.**

**MINUTES OF A REGULAR MEETING  
OF THE COUNTY BOARD OF SUPERVISORS  
OF WINNEBAGO COUNTY, WISCONSIN**

Pursuant to notice duly given in the manner established by the Board and in compliance with subchapter IV, Chapter 19, Wisconsin Statutes, a regular public meeting, in open session, of the County Board of Supervisors of Winnebago County, Wisconsin, was called to order by the Chairperson at 6:00 P.M. on May 15, 1984, at Oshkosh, Wisconsin, the day, time and place established by the Board.

The following supervisors were present: Nancy J. Albright, James F. Bahr, Philip E. Binder, Carole A. Broas, Mary Campfield, Dennis Cartwright, Archie E.



Daggett, Jeanette V. Diakoff, Gordon M. Eckrich, Norma Edinger, James C. Flavin, Sylvester L. Gavinski, Alberta J. Goff, Raymond F. Gose, Robert Grace, Roy L. Gross, Robert L. Grundman, Roland L. Kampo, Stephen Kearney, Orrin H. King, Geneva K. Laabs, James G. Lauson II, Lawrence J. Landwehr, Alfred G. Luebke, Joseph N. Maehl, Clarence W. Meinen, Michael J. Murphy, Ralph R. Nielsen, Patrick R. O'Brien, Carol Owens, John C. Pawlowski, Walter C. Pawlowski, Kenneth B. Robl, Harold Schumerth, Dorothy Schwartz, Bonnie J. Slye, Donald W. Steber, Paul W. Stevenson, Mark L. Stockli, Eugene Troxell, Franklin R. Utech, Michael G. Utech, Jacquelyn C. Wagner and Harold Young.

The Chairperson stated that two-thirds or more of all supervisors-elect in office being present, a sufficient quorum of the Board was present.

\* \* \* \* \*

The Chairperson stated that the next order of business on the agenda was the proposed County note issue.

Motion was made, seconded and carried by a two-thirds vote that all rules of the Board which interfere with consideration of this item of business be suspended.

The Chairperson stated that each member of the Board had received a copy of the resolution he was about to introduce.

He then offered the following to the Board, which was then read aloud in full, to-wit:

**RESOLUTION NO. 52**  
**A RESOLUTION AUTHORIZING AND**  
**PROVIDING FOR THE ISSUANCE BY**  
**WINNEBAGO COUNTY, WISCONSIN, OF**  
**\$4,650,000 GENERAL OBLIGATION**  
**PROMISSORY NOTES, SERIES 1984, FOR THE**  
**PURPOSES SPECIFIED THEREIN;**  
**PROVIDING FOR THE FORM AND CONTENTS**  
**OF SAID NOTES; FIXING THE RATES OF**  
**INTEREST THEREON; LEVYING TAXES,**  
**APPOINTING FISCAL AGENT; AND**  
**PROVIDING FOR THE SALE OF SAID NOTES**  
 WHEREAS, Winnebago County, Wisconsin

(hereinafter called the "Municipality"), has presently outstanding \$4,310,000 of its original General Obligation Promissory Notes, Series 1981, dated December 1, 1981, \$3,450,000 (being Notes of such series numbered 511 to 1200, inclusive) of which are payable prior to maturity on December 1, 1984; and

WHEREAS, the Municipality desires to prepay the Notes hereinabove described on December 1, 1984; and

WHEREAS, the Municipality is presently in need of funds aggregating \$4,650,000 for the purposes of: refunding the Notes hereinabove described (\$3,450,000) and for public work or improvement, to-wit: highway construction project for CTH "AP" in the City and Town of Menasha (\$1,200,000); and

WHEREAS, the Board of the Municipality deems it in the best interests of the Municipality that the funds needed be borrowed in the aggregate amount hereinabove stated, pursuant to the provisions of Section 67.12(12), Wisconsin Statutes, and upon the terms and conditions hereinafter set forth for the uses and purposes hereinabove stated; and

WHEREAS, in accordance with action of the Board of the Municipality taken at its meeting on March 20, 1984, the Clerk of the Municipality caused fair and appropriate notice to be given of the sale of the Notes, in the manner and form required by such earlier action (hereinafter called the "Notice"), which Notice is hereby made of record in these proceedings and which such earlier action is hereby in all respects ratified and confirmed; and

WHEREAS, in accordance with the Notice, the Finance Director of the Municipality received written bids for the sale of the Notes, publicly opened and read such bids at 10:00 o'clock A.M., local time, has retained all such bids secure and delivered the same to the Board of the Municipality at the commencement of its meeting, all on this 15th day of May, 1984; and

WHEREAS, the Board of the Municipality has considered all of the bids received and hereby finds and determines that a group led by First Wisconsin National Bank of Milwaukee, Milwaukee, Wisconsin (hereinafter referred to as the "Best Bidder") bidding

the price of Four Million Six Hundred Fifty Thousand One Hundred Sixty-seven Dollars (\$4,650,167) for the entire issue of Notes (hereinafter referred to as the "Purchase Price") to bear interest at the rates shown below for Notes maturing in the respective years stated below (hereinafter referred to as the "Interest Rates") plus accrued interest from June 1, 1984, to the date of delivery of the Notes was the best bidder in accordance with the Notice, to-wit:

Maturity Year	Rate	Maturity Year	Rate	Maturity Year	Rate
1985	8.10%	1987	8.15%	1989	8.40%
1986	8.15%	1988	8.15%	1990	8.40%
				1991	8.60%

and

WHEREAS, the Board hereby finds that the Best Bidder is responsible and that its bid complies with all terms of the Notice; and

WHEREAS, in accordance with the Notice, the Best Bidder has nominated First Wisconsin Trust Company (hereinafter referred to as the "Registrar") as the registrar and fiscal agent for the Notes, and the Board of the Municipality hereby finds that such Registrar is qualified under the Notice to serve as such; and

WHEREAS, by proceedings duly taken in the manner, time and form required by law, the Municipality is fully authorized and empowered to sell and issue the Notes, as it is now expedient and necessary be done, and to adopt the following resolution:

NOW, THEREFORE, the County Board of the County of Winnebago does hereby resolve as follows:  
BE IT RESOLVED THAT:

1. For the uses and purposes hereinabove set forth, the Chairperson and Clerk of the Municipality (hereinafter called the "Municipal Officers") be and they hereby are authorized, empowered and directed, pursuant to Section 67.12(12), Wisconsin Statutes, to borrow from the Best Bidder, on behalf of the Municipality, an aggregate sum of \$4,650,000 in lawful money of the United States.

2. To evidence such indebtedness, the Municipal Officers be and they hereby are authorized, empowered and directed to make, execute, issue and sell for, on behalf and in the name of the Municipality, and in the manner hereinafter provided, fully registered promissory notes of the Municipality in the aggregate principal amount of \$4,650,000 (hereinafter called the "Notes").

3. The Notes shall be named "Winnebago County, Wisconsin General Obligation Promissory Notes, Series 1984". The Notes shall bear as their dated date June 1, 1984 (notwithstanding that they may actually be issued and/or executed on some other date). Each Note shall also be dated, as its registration date, the date of its authentication. Each Note shall be in the face amount of \$5,000 or any whole multiple thereof not exceeding the principal amount of the single maturity evidenced thereby. The Notes shall bear interest from their dated date at the Interest Rates set forth in the preamble of this resolution, payable June 1, 1985 and semi-annually thereafter on the 1st days of June and December of each year until the Principal of the Notes, respectively, shall have been paid. Interest shall be payable on an interest payment date to the holder in whose name such Note is registered in the Note Register at the close of business on the 15th day (whether or not a business day) of the calendar month next preceding such interest payment date. The Notes shall be numbered consecutively as may be required to comply with any applicable rules or customs or as determined by the Municipal Officers. The Notes shall be due and payable annually commencing December 1, 1985 as follows:

Year	Amount
1985	\$350,000
1986	700,000
1987	700,000
1988	700,000
1989	800,000
1990	800,000
1991	600,000

The principal of and interest on the Notes shall be payable in lawful money of the United States of America as hereinbelow provided.

4. The Registrar is hereby appointed fiscal agent, registrar and paying agent bank for the Notes. The Municipal Officers are hereby authorized and directed, on behalf of the Municipality, to enter into a contract with the Registrar, which such contract shall provide for payment of the reasonable and customary charges of the Registrar for such services.

The principal of each Note shall be payable upon its presentation and surrender at the principal office of the Registrar. The interest on each Note shall be paid by check drawn by the Registrar payable to the order of the holder in whose name such Note is registered on the Note Register (determined as of the date hereinabove described) and mailed to such person at the address shown in the Note Register.

The Municipality and the Registrar may treat the person in whose name any Note is registered on the Note Register as the absolute owner of such Note for all purposes whatsoever under this resolution.

Each Note may be transferred or exchanged at the principal office of the Registrar for a like aggregate principal amount of the same maturity and interest rate in authorized denominations, only by a written assignment in form and substance satisfactory to the Registrar and duly executed by the person in whose name such Note is registered on the Note Register or by such person's duly authorized legal representative. The Municipality shall issue new Notes as shall be required to accomplish transfers or exchanges as aforesaid. The Registrar shall register such transfer or exchange in the Note Register. All registrations, transfers and exchanges shall be accomplished in such manner that no increase or decrease in interest or principal payable on such Notes results therefrom.

Unless future rules and practices of the secondary market stipulate that transfer fees be paid by the transferor or transferee of previously registered certificates, all costs of such transfers or exchanges will be paid by the Municipality.

5. Each of the Notes shall be in substantially the form attached hereto as Exhibit A.

6. The Notes shall be signed by the then Chairperson of the County Board and County Clerk and sealed with the corporate seal of the Municipality. Either or both of such signatures and such seal may be facsimiles; provided, however, that if both such signatures are facsimiles, the Notes shall be authenticated by the signature of the Registrar. Such Municipal Officers hereby adopt such facsimile signatures as and for their own proper signatures. In case either of the officers whose signatures appear on the Notes shall cease to be such officers before the delivery of the Notes, such signatures shall, nevertheless, be valid and sufficient for all purposes to the same extent as if they had remained in office until such delivery.

7. The sale of the Notes is hereby awarded and confirmed to the Best Bidder at the Purchase Price. The contract executed and presented to this Board by the Best Bidder to purchase the Notes is hereby approved and accepted. The Municipal Officers are hereby authorized and directed, in the name of the Municipality, to execute said contract. The Municipal Officers are hereby authorized and directed to take such further steps as may be necessary to complete the sale of the Notes, including arranging for the printing of the Notes and for a specific time and place of closing of the sale. The Finance Director of the Municipality is hereby authorized and directed forthwith to return the good-faith-deposit checks of all unsuccessful bidders to them and to retain secure and uncashed the good-faith-deposit check of the Best Bidder until the delivery of the Notes.

The Municipal Officers be and they are hereby authorized and directed forthwith to take all necessary steps to arrange delivery of the Notes to the Best Bidder in accordance with the terms and conditions of the Notice, the proposal received from the Best Bidder and this resolution, and to execute and deliver the Notes to the Best Bidder upon payment by it of the Purchase

Price plus accrued interest in the manner required by the Notice.

The Municipal Officers are hereby authorized to cause to be prepared and to execute, on behalf of the Municipality, and deliver to the Best Bidder at the closing an "Official Statement" describing the Notes and the financial affairs of the Municipality.

8. In order to provide for the collection of a direct annual tax sufficient in amount to pay and for the express purpose of paying the interest on the Notes as it falls due and also to pay and discharge the principal thereof at maturity, there is hereby levied upon all of the taxable property in the Municipality, in addition to all other taxes, a nonrepealable, direct, annual tax in an amount sufficient for that purpose. This tax shall be from year to year carried into the tax roll of the Municipality and collected in addition to all other taxes and in the same manner and at the same time. This tax shall be in the following amounts:

(a) For the year 1984, the sum of \$928,250, being the aggregate of the sum of \$385,500 for interest coming due June 1, 1985; the sum of \$192,750 for interest coming due December 1, 1985; and the sum of \$350,000.00 for principal coming due December 1, 1985.

(b) For the year 1985, the sum of \$1,057,150, being the aggregate of the sum of \$178,575 for interest coming due June 1, 1986; the sum of \$178,575 for interest coming due December 1, 1986; and the sum of \$700,000.00 for principal coming due December 1, 1986.

(c) For the year 1986, the sum of \$1,000,100, being the aggregate of the sum of \$150,050 for interest coming due June 1, 1987; the sum of \$150,050 for interest coming due December 1, 1987; and the sum of \$700,000.00 for principal coming due December 1, 1987.

(d) For the year 1987, the sum of \$943,050, being the aggregate of the sum of \$121,525 for interest coming due June 1, 1988; the sum of \$121,525 for interest coming due December 1, 1988;

and the sum of \$700,000.00 for principal coming due December 1, 1988.

(e) For the year 1988, the sum of \$986,000, being the aggregate of the sum of \$93,000 for interest coming due June 1, 1989; the sum of \$93,000 for interest coming due December 1, 1989; and the sum of \$800,000.00 for principal coming due December 1, 1989.

(f) For the year 1989, the sum of \$918,800, being the aggregate of the sum of \$59,400 for interest coming due June 1, 1990; the sum of \$59,400 for interest coming due December 1, 1990; and the sum of \$800,000.00 for principal coming due December 1, 1990.

(g) For the year 1990, the sum of \$651,600, being the aggregate of the sum of \$25,800 for interest coming due June 1, 1991; the sum of \$25,800 for interest coming due December 1, 1991; and the sum of \$600,000.00 for principal coming due December 1, 1991.

9. The proceeds of the said taxes, when collected by the Treasurer, shall be placed and kept by the Treasurer as a separate fund irrevocably pledged for paying the principal of and interest on the Notes so long as any such Notes shall remain outstanding, to be known as the Winnebago General Obligation Promissory Notes, Series 1984, Sinking Fund (hereinafter referred to as "Sinking Fund"). The accrued interest and any premium received at the time of delivery of the Notes shall be paid over to the Sinking Fund. Interest on or principal of the Notes falling due at any time when there shall be on hand in the Sinking Fund insufficient funds for the payment of such principal and interest shall be paid promptly when due from other funds of the Municipality.

10. The sale proceeds of the Notes (exclusive of accrued interest and any premium received) shall, forthwith upon receipt, be placed in and kept by the Treasurer as a separate fund to be known as the Winnebago County General Obligation Promissory Notes, Series 1984, Borrowed Money Fund (herein referred to as the "Borrowed Money Fund"). Moneys in



the Borrowed Money Fund shall be used solely for the purposes for which borrowed or for transfer to the Sinking Fund as provided by law.

11. Notice of the sale of the Notes, in the form attached hereto, shall be published forthwith in the official newspaper of the Municipality. The Clerk shall obtain proof, in affidavit form, of such publication; and compare the Notice as printed with that attached hereto to ascertain that no mistake has been made therein.

12. The appropriate officers of this Municipality are further authorized and directed to prepare and furnish the Note Purchaser and the attorneys approving the legality of the Notes, certified copies of all proceedings and records of the Municipality relating thereto and to the financial condition and affairs of the Municipality and such other affidavits, certificates and information as may be required to show the facts relating to the legality of the Notes as appear from the books and records under their custody and control, or as otherwise known to them, and all such certified copies, affidavits, certificates and information, including any heretofore furnished, shall be deemed representations of the Municipality of the facts recited therein.

13. The General Obligation Promissory Notes, Series 1981 of the County, dated December 1, 1981, numbered 511 to 1200, inclusive, maturing on and after December 1, 1985 (the "Series 1981 Notes") are hereby irrevocably directed to be redeemed and paid in their entirety in advance of normal maturity on the next date on which such Notes may be redeemed, to-wit: December 1, 1984. The appropriate officers of the County shall give notice in substantially the form attached hereto as Exhibit B and take such other actions as are required by the several proceedings of the County pursuant to which the Series 1981 Notes were issued, to call the Series 1981 Notes for redemption on December 1, 1984. Notice shall be given at least 30 days and not more than 90 days prior to December 1, 1984 by (i) publication one time in the then official Wisconsin State newspaper; (ii) mailing of such notice to the paying agent of the Series 1981 Notes, The Northern

Trust Company, Chicago, Illinois; and (iii) mailing of such notice to all holders of the Series 1981 Notes who have filed their name and address with the County for the purpose of receiving such notice or who are registered holders. The foregoing is contingent upon, and no action shall be taken under the foregoing until after, delivery of and payment for the Notes in the manner hereinabove provided.

14. The officers of the Municipality, attorneys for the Municipality or other agents or employees of the Municipality are hereby authorized to do all acts and things required of them by or as a consequence hereof for the full, punctual and complete performance of all of the provisions hereof.

15. All prior resolutions, rules, ordinances or other actions of this Board or any parts thereof in conflict with the provisions or adoption hereof shall be and the same are hereby rescinded insofar as they may so conflict.

16. In case any one or more of the provisions hereof shall for any reason be held to be illegal or invalid such illegality or invalidity shall not affect any other provision hereof.

17. This resolution shall take effect immediately upon adoption and approval in the manner provided by law.

Supervisor Orrin King moved the approval of the foregoing resolution. The motion was seconded by Supervisor Alberta Goff and, after due consideration, upon roll call, the following supervisors voted aye: Patrick R. O'Brien, Sylvester L. Gavinski, Roland Kampo, W.C. Pawlowski, Gordon M. Eckrich, Robert Grace, Robert L. Grundman, Geneva K. Laabs, Clarence W. Meinen, Nancy J. Albright, Alfred G. Luebke, Archie Daggett, Norma Edinger, Carol Owens, Philip E. Binder, Joseph N. Maehl, Dennis Cartwright, Paul W. Stevenson, Harold Young, James C. Flavin, Roy L. Gross, Donald W. Steber, James G. Lauson, Carole A. Broas, Alberta J. Goff, Raymond F. Gose, Stephen Kearney, Jacquelyn C. Wagner, Harold Schumerth, Mary Campfield, Michael J. Murphy, Mark L. Stockli, Dorothy Schwartz, Franklin Utech, Orrin

King, Kenneth B. Robl, Michael Utech, James Bahr, Eugene Troxell, Ralph Nielsen and Bonnie J. Slye.

The Chairperson declared that since the foregoing resolution was supported by the affirmative vote of at least two-thirds of the supervisors-elect, it was approved and he directed that it be recorded forthwith.

The Chairperson directed the Clerk to record full and correct copies, so certified by the Clerk, of all of the foregoing attachments in the record of proceedings book required to be maintained pursuant to Chapter 67, Wisconsin Statutes.

\* \* \* \* \*

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

Approved May 15, 1984  
Paul W. Stevenson  
County Board Chairperson

Approved by Winnebago County Executive  
this 17th day of May, 1984.  
James P. Coughlin

**REQUEST WISCONSIN  
TRANSPORTATION PROJECTS  
COMMISSION TO INCLUDE TRI-  
COUNTY EXPRESSWAY PROJECT IN  
IMMEDIATE SIX-YEAR PLAN  
FOR HIGHWAY PROJECTS**

The following Resolution No. 53 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the State of Wisconsin Transportation Projects Commission will be conducting a meeting on June 4, 1984, at 1:00 P.M., at the Holidome, Stevens Point, Wisconsin, to evaluate and schedule major projects for the initial "working list" of highway projects submitted to the Commission; and

WHEREAS, the Tri-County Expressway Project, one of the projects to be considered, has been scheduled for construction during the years 1991 through 1998; and

WHEREAS, Winnebago County has expended, to date, approximately \$8,000,000 for the Tri-County Expressway Project; and

WHEREAS, your Committee recommends that the County Board, through this Resolution, indicate to the Commission that it is important to Winnebago County that the Tri-County Expressway Project be included in the immediate six-year plan now being considered by the Commission; and

WHEREAS, your Committee is of the opinion that it would be in the best interest of Winnebago County to request that all Wisconsin Legislators elected by the citizens of the County be in attendance at this meeting to stress the importance of having the Tri-County Expressway Project scheduled at the earliest possible date.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby request that the State of Wisconsin Transportation Projects Commission place the Tri-County Expressway Project in the immediate six-year plan now being considered by the Commission.

BE IT FURTHER RESOLVED, that all Wisconsin Legislative members elected by the citizens of Winnebago County are hereby requested to attend the aforementioned meeting on behalf of Winnebago County.

BE IT FURTHER RESOLVED, that the County Clerk be and she is hereby requested to send a copy of this Resolution to all such Wisconsin Legislative Members and to the State of Wisconsin Transportation Projects Commission.

Submitted by,  
GOVERNMENTAL  
RELATIONS COMMITTEE

Supervisor Goff requested that paragraphs four and six be deleted. Supervisor M. Utech requested that "your committee" in paragraph four be changed to "County Board". Motion made by Supervisor Goff and seconded that the resolution be adopted without paragraphs four and six. CARRIED BY VOICE VOTE.

Motion made by Supervisor Kampo and seconded that paragraphs four and six be reinstated. CARRIED BY VOICE VOTE.

**RURAL TRANSPORTATION PROJECT  
FOR THE ELDERLY**

Supervisor Broas requested a special board meeting to discuss the program of Transportation for the Elderly. Chairman Stevenson told the board members that he will study the situation and report back to the board.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Tuesday, June 19, 1984 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago ss

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, May 15, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION  
COUNTY BOARD MEETING  
Tuesday, June 19, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 6:00 p.m., in the Supervisors' Room, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: Gavinski, O'Brien, Diakoff, Goff and Troxell.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on May 15, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Airport Manager Blair Conrad presented a slide presentation advertising Air Wisconsin Flights.

\* \* \* \* \*

A communication was read from Steven W. Kuhl, 4775 Old Oak Road, Oshkosh, Wisconsin presenting a claim in the amount of \$137.75 for damages to his car while at the Landfill site due to actions of an employee. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication was read from the EMS Council of the Lake Winnebago Region, Inc., requesting a representative be appointed to the council to replace Supervisor Richard Olson. Placed on file.

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on **Tuesday, May 29, 1984, at 7:00 P.M.**, to consider the following case:

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Francis J. Hauser

**Applicant:** Daniel Pamerter

**Location of Premises Affected:** Located approximately 2,500 ft. north of Nee-Vin Road, on west side of Green Valley Road, Neenah

**Legal Description:** Part of the NE $\frac{1}{4}$  of the SW $\frac{1}{4}$  and part of the NW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 8, T19N, R17E, Town of Neenah, Winnebago County

**Tax Parcel Numbers:** 010-0149 & -0150

**Area:** 41.55 acres, more or less

**EXPLANATION:** Applicant is requesting Zoning Change from M-2 Heavy Industrial District and A-2 General Farming District to a P-1 Institution and Recreational Park District for an airport.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further detailed information concerning this notice, contact the Winnebago County Zoning Office.

## **COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors. On Tuesday, June 5th, 1984, Mr. Coughlin attended a hearing at Stevens Point on the Tri-County Expressway. Winnebago County is one of ten counties to receive recognition for outstanding projects. Bids were recently opened for air conditioning of the Second Floor, alarm system for four county-owned buildings and carpeting. Circuit Court II is relocated and remodeling for the Unified Board will be completed within two months. Mr. Coughlin approved the adoption of Resolutions Nos. 57 and 62.

**TO: MR. JAMES P. COUGHLIN  
WINNEBAGO COUNTY EXECUTIVE  
COURTHOUSE  
OSHKOSH, WISCONSIN 54901**

Dear Partner of the Experimental Aircraft Association Museum and World:

It is a great pleasure for me to inform you that the Experimental Aircraft Association Museum and World in the City of Oshkosh, Wisconsin, is one of ten public/private partnerships selected to receive the award for national excellence, the highest award presented in HUD's National Recognition Program for Community Development Partnerships. This recognition program pays tribute to those special local community development projects that best exemplify how successful community development is built upon the cooperation of local public and private sector leaders.

As a partner in the Experimental Aircraft Association Museum and World, you are to be congratulated on your foresight and dedication to improving the quality of life in your community. Your efforts on behalf of this award winning public/private partnership are an impressive example of how creative



leadership which exists within our own communities can successfully solve our urban problems.

Congratulations!

Samuel R. Pierce, Jr.  
Secretary  
U.S. Dept. of Housing  
and Urban Development

### **COUNTY EXECUTIVE'S APPOINTMENTS: APPOINTMENT OF ADMINISTRATOR FOR PARK VIEW HEALTH CENTER**

I wish to appoint Mrs. Sylvia Banville, Assistant Administrator of Park View Health Center for the past thirteen years, to the position of Administrator to replace Mr. Donald Zboray, who is retiring on July 5, 1984.

Mrs. Banville will assume her duties on July 6, 1984, subject to your confirmation. I believe she is highly qualified for this position and will do an excellent job for Winnebago County. She is dedicated and conscientious and will continue to operate Park View Health Center with its high standards.

Mr. Bill Wagner, Personnel Director, and I interviewed her in May and were very pleased with her goals and objectives for Park View and her high degree of professionalism.

Your confirmation of her appointment will be appreciated.

Motion made by Supervisor Stockli and seconded that the appointment be confirmed. CARRIED BY VOICE VOTE.

### **APPOINTMENTS TO WINNEFOX LIBRARY SYSTEM BOARD**

I wish to appoint Miss Mary Campfield to the Winnefox Library System to complete the term of former Supervisor John Planalp. Miss Campfield's term will begin immediately and end on December 31, 1985.

In addition, Mrs. Elly Herman has resigned from the Winnefox Library System Board, and I would like to

appoint Mrs. Evelyn Treleven, 154 E. Scott Street, Omro, Wisconsin, to fill her term, which expires December 31, 1985.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor M. Utech and seconded that the appointment be confirmed. CARRIED BY VOICE VOTE.

### **COUNTY BOARD CHAIRMAN'S APPOINTMENT**

**Appointment to the EMS Council of the Lake Winnebago Region, Inc.**

I wish to appoint Michael Utech to the above-named council.

Your confirmation of this appointment will be greatly appreciated.

Motion made by Supervisor Stockli and seconded to approve the appointment. CARRIED BY VOICE VOTE.

### **COMMITTEE REPORTS**

Committee reports were filed by the following committees and are on file in the office of the County Clerk: Planning & Zoning Committee, Winnebago County Land & Water Conservation, Aviation Committee, Social Services Department, Parks & Recreation, UW Extension News, Park View News.

Chairman Stevenson reported to the County Board that he will make a decision on the Transportation for the Elderly in July.

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to express their opinion on any resolution or ordinance which appears on the Agenda.

Clarence Hodge, a foreman for the Winnebago County Highway Department, urged the County Board of Supervisors to defeat Resolution #59 on Binding Arbitration.

Joan Kaeding urged the County Board to lay aside binding arbitration and to consider an alternative.

Mrs. Diane Hughes was concerned over the contract for the Montessori School.

Mr. Duane Moore, requested the false alarm ordinance be delayed until the security alarm companies have an opportunity to discuss the ordinance with the Judiciary Committee.

Mr. Joseph Rosplochowski, 8802 Hwy. B., Winneconne, had complaints about the drainage in and around Poygan boat launching. He also was concerned about the erosion on the personal property to the east of the landing.

Mr. Albert Kenders, 8229 Hwy. B., Winneconne, was concerned about the same problems.

### **REPORT ON WISCONSIN COUNTIES ASSOCIATION MEETING**

Supervisors Bahr, Broas and Kampo attended a conference of Wisconsin Counties and reported to the supervisors on their attendance. Discussed was the detention of juveniles, general relief procedures, binding arbitration and dues for attendance at conferences.

### **AMENDATORY ORDINANCE NO. 1**

The following Amendatory Ordinance No. 1 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the Town Zoning Map of the Town of Wolf River in accordance with the petition of Eric D. Lawson;

#### **DESCRIPTION OF SUBJECT SITE:**

**Property Owner:** Tim Miller, 523 W. Atlantic Street, Appleton, WI

**Applicant:** Eric D. Lawson, 733 Margeo Street, Neenah, WI

**Location of Premises Affected:** South Side of Rosa Road, Route 2, Fremont, WI

**Legal Description:** SO7T20R14 PT NE SW COM W 1/4 COR E 1564.80 FT POB E 290 FT S 450 FT W 290 FT N 450 FT TO POB

**Tax Parcel No:** 146-1

**Area:** 3 Acres more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-2 to R-1 for construction of a house on site.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Wolf River**, be and the same, are amended to provide that the attached described property be changed from the classification of **A-2 Exclusive Agri-Business District** zoning of said Ordinance, which it now and heretofore had, to the zoned district of **R-1 Rural Residential**.

Geneva Laabs  
County Board Supervisor  
(Affected Town)

**COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Laabs and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**ZONING REPORT  
WILLARD J. SCHINDLER  
TOWN OF NEENAH**

REPORT #1 - A report from the Planning & Zoning Committee approving the request of Willard J. Schindler for a change in zoning from A-1 Agri-Business to an R-1 Rural Residential District was read. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
WILLARD J. SCHINDLER  
TOWN OF NEENAH**

The following Amendatory Ordinance No. 1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Willard J. Schindler**;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Willard J. Schindler

**Applicant:** Same

**Location of Premises Affected:** Located at southeast corner of CTH "GG" (Lyndale Road) and Dixie Road, Neenah

**Legal Description:** Parcel of land located in the NE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 8, T19N, R17E, Town of Neenah, Winnebago County.

**Tax Parcel Number:** (Part of) 010-0129

**Area:** 1.01 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an A-1 Agri-Business District to an R-1 Rural Residential District for an existing residential development.

**FINDINGS:** 1) The property meets the minimum A-2 district standards for lot development. 2) The A-2 General Farming District and existing residential use is compatible with adjacent properties. 3) The Town Board of Neenah approved.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Neenah, be and the same, are hereby amended to provide that the above-described property be changed from the classification of A-1 Agri-Business District of said ordinance, which it now and heretofore had, to the zoned district of R-1 Rural Residential.

WINNEBAGO COUNTY  
PLANNING  
AND ZONING COMMITTEE

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING REPORT  
FRANCIS J. HAUSER  
TOWN OF NEENAH**

REPORT #2- A report from the Planning & Zoning Committee approving the request of Francis J. Hauser for a change in zoning from A-2 General Farming to a P-1 Institution & Recreational Park District was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
FRANCIS J. HAUSER  
TOWN OF NEENAH**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Daniel Pamenter (Applicant) for Francis J. Hauser (Owner);

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Francis J. Hauser

**Applicant:** Daniel Pamenter

**Location of Premises Affected:** Located approximately 2,500 feet north of Nee-Vin Road, on west side of Green Valley Road, Neenah

**Legal Description:** Part of the NE $\frac{1}{4}$  of the SW $\frac{1}{4}$ , and part of the NW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 8, T19N, R17E, Town of Neenah, Winnebago County

**Tax Parcel Numbers:** 010-0149 and 010-0150

**Area:** 41.55 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from M-2 Heavy Industrial District and A-2 General Farming District to a P-1 Institution & Recreational Park District for an airport.

**FINDINGS:** 1) The property meets the minimum P-1 district standards for lot development. 2) The P-1 district is compatible with the adjacent P-1 and A-1 (Agri-Business) zoning districts. 3) The Town Board of Neenah recommended approval.

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Neenah, be and the same, are hereby amended to provide that the above-described property be changed from the classification of M-2 Heavy Industrial District and A-2 General Farming District of said ordinance, which it now and heretofore had, to the zoned district of P-1 Institution & Recreational Park District.

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING REPORT  
CHARLES J. SMITH  
TOWN OF MENASHA**

**REPORT #3 -** A report from the Planning & Zoning Committee approving the request of Charles J. Smith for a change in zoning from R-2 Single Family Residential District to an R-3 One and Two Family Residential District was read. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
CHARLES J. SMITH  
TOWN OF MENASHA**

The following Amendatory Ordinance No. 3 was presented:

**WHEREAS,** it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Charles J. Smith;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Charles J. Smith

**Applicant:** Same

**Location of Premises Affected:** 1350 Manitowoc Road, Town of Menasha

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Section 12, T20N, R17E, Town of Menasha, Winnebago County.

**Tax Parcel Number: 008-2357**

**Area: 0.37 acres, more or less**

**EXPLANATION:** Applicant is requesting Zoning Change from an R-2 Single-Family Residential District to an R-3 One- and Two-Family Residential District for an existing duplex use.

**FINDINGS:** 1) The property meets the minimum R-3 one- and two-family residential district standards for lot development. 2) The R-3 district and existing duplex use is compatible with adjacent properties. 3) The Town Board recommended approval.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Menasha**, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-2 Suburban Residential District** of said ordinance, which it now and heretofore had, to the zoned district of **R-3 Two-Family Residential**

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor  
Owens and seconded to adopt the ordinance.  
**CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
FRED STEENIS  
TOWN OF MENASHA**

**REPORT #4 -** A report from the Planning & Zoning Committee approving the request of Fred Steenis for a change in zoning on property from C-1 Conservancy District Overlay to A-2 General Farming District was read. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**



**AMENDATORY ORDINANCE  
FRED STEENIS  
TOWN OF MENASHA**

The following Amendatory Ordinance No. 4 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the **Town of Menasha (Applicant)** for **Fred Steenis (Owner)**;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Fred Steenis

**Applicant:** Town of Menasha

**Location of Premises Affected:** 2175 W. Butte des Morts Beach Road, Menasha

**Legal Description:** Part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$ , Sec. 3, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-0108-03

**Area:** 0.8 acres, more or less

**EXPLANATION:** Applicant is deleting a C-1 Conservancy District and assigning an A-2 General Farming District to correct the official town zoning map.

**FINDINGS:** 1) The property meets the minimum A-2 General Farming district standards for lot development. 2) The A-2 General Farming district and the existing residential use are compatible with the adjacent properties. 3) The Town Board of Menasha recommended approval.

**NOW, THEREFORE**, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Menasha**, be and the same, are hereby amended to provide that the above-described property be changed by **deleting a C-1 Conservancy District Overlay**, which it now and heretofore had, and **assigned an A-2 General Farming District zoning** to correct the official town zoning map.

**WINNEBAGO COUNTY  
PLANNING & ZONING  
COMMITTEE**

Motion made by Supervisor  
Owens and seconded to adopt the ordinance.  
CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
LEONE SMITH-FAHN  
TOWN OF NEKIMI**

REPORT #5- A report from the Planning & Zoning  
Committee approving the request of Leone Smith-Fahn  
for a change in zoning on property from A-2 General  
Farming District to M-2 Heavy Industrial was read.  
CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
LEONA SMITH-FAHN  
TOWN OF NEKIMI**

The following Amendatory Ordinance No. 5 was  
presented:

WHEREAS, it is desirable to amend the Zoning  
Ordinance and the County Zoning Map in accordance  
with the petition of **Jon C. Konig (Applicant)** for  
**Leone Smith-Fahn (Owner)**;

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Leone Smith-Fahn

**Applicant:** Jon C. Konig

**Location of Premises Affected:** Located on  
southwest corner of Pickett Road & Highway 41,  
Oshkosh

**Legal Description:** Part of the NE¼ of the SE¼  
of Section 16, T17N, R16E, Town of Nekimi,  
Winnebago County

**Tax Parcel Number:** 012-0276

**Area:** 19.55 acres, more or less

**EXPLANATION:** Applicant is requesting a  
Zoning Change from an A-2 General Farming  
District to an M-2 Heavy Industrial District for a  
proposed trucking terminal.

**FINDINGS:** 1) The property meets the minimum  
M-2 district standards for lot development. 2) The  
M-2 Heavy Industrial District is compatible with  
the adjacent commercial, governmental, and  
agricultural uses. 3) The Town Board of the Town  
of Nekimi recommended approval.

**NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Nekimi, be and the same, are hereby amended to provide that the above-described property be changed from the classification of A-2 General Farming District of said ordinance, which it now and heretofore had, to the zoned district of M-2 Heavy Industrial.**

**WINNEBAGO COUNTY  
PLANNING & ZONING**

**COMMITTEE**

**Motion made by Supervisor Owens and seconded to adopt the ordinance.  
CARRIED BY VOICE VOTE**

**ESTABLISH A DEFERRED COMPENSATION PROGRAM FOR COUNTY EMPLOYEES**

The following Report No. 54 was read:

**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

At its meeting of June 11, 1984, your Personnel and Finance Committee authorized the drafting of Resolution #54-684 regarding the establishment of a deferred compensation program for County employees.

Under a deferred compensation program, an employee can have his employer withhold a portion of his pay and place it in designated savings or investment accounts. The money then remains in those accounts and accumulates interest until it is withdrawn during the employee's retirement years. Under Section 457 of the Internal Revenue Code, taxes on earnings and accumulated interest are not payable until the money is withdrawn.

**Motion made by Supervisor King and seconded to accept the report. CARRIED BY VOICE VOTE.**

**ESTABLISH A DEFERRED COMPENSATION PROGRAM FOR COUNTY EMPLOYEES**

The following Resolution No. 54 was presented:

**BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute an agreement with the National Association of**

Counties for the purpose of providing a deferred compensation program for the employees of Winnebago County as indicated in a Report made earlier this date.

Submitted by,  
**PERSONNEL & FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**COMMENDATION TO BURTON A. GENZ**

The following Resolution No. 55 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, Burton A. Genz has been employed with the Winnebago County Highway Department for the past thirty-five years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Burton A. Genz has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service,

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Burton A. Genz for the fine services he has rendered to Winnebago County and the Winnebago County Highway Department.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Burton A. Genz.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**DISALLOW CLAIM OF  
MR. AND MRS. ORVILLE HAEDT**

The following Resolution No. 56 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, your Personnel and Finance Committee has had the claim of Mr. and Mrs. Orville Haedt referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Mr. and Mrs. Orville Haedt be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
PERSONNEL AND FINANCE  
COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**PROVIDE FUNDS: LIBRARY REMODELING  
AND PARKING LOT PROJECTS  
AT UW-CENTER—FOX VALLEY  
(\$300,000)**

The following Resolution No. 57 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, both Winnebago and Outagamie Counties have funded \$15,000 (\$7,500 each County) as part of architectural fees to pay for the design of the library remodeling project; and

WHEREAS, the Winnebago County Budget for 1984 approves but does not fund the library remodeling and parking lot resurfacing projects at UW Center—Fox Valley (\$385,000; see pp. iii and 305 of 1984 Budget); and

WHEREAS, Outagamie County has authorized borrowing to pay for its 50% of the cost of these projects; and

WHEREAS, monies have been transferred to the General Fund of Winnebago County from industrial development loans as follows:

City of Menasha . . . . . \$200,000

City of Neenah . . . . . \$112,968

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby appropriate the sum of \$300,000 from the General Fund for the library remodeling and parking lot projects at UW Center—Fox Valley.

**BE IT FURTHER RESOLVED**, that the additional funds necessary to complete the aforementioned projects (approximately \$70,000) be included in the Winnebago County Budget for 1985.

Submitted by,  
**UW CENTER—FOX VALLEY  
BOARD OF TRUSTEES**  
Supervisor Archie Dagget  
Supervisor Joseph Maehl

Motion made by Supervisor King and seconded to adopt the resolution. Motion made by Supervisor Nielsen and seconded to divide the resolution as follows:

57 - A Parking Lot for UW in the amount of \$76,500 and 57-B funding for library. **LOST BY VOICE VOTE.** On motion to adopt the resolution, Roll Call Vote: Ayes 30 - Shipman, J.C. Pawlowski, Flavin, Eckrich, Grace, Grundman, Albright, Luebke, Daggett, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, King, Slye, W.C. Pawlowski, Kampe; Nays 10 - Laabs, Meinen, Owens, Wagner, Schumerth, F. Utech, Robl, M. Utech, Bahr and Nielsen; Excused 5 - O'Brien, Gavinski, Diakoff, Goff and Troxell. **CARRIED.**

**AVIATION COMMITTEE REPORT  
TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS**

**June 19, 1984**

**RE: Six-Year Development Program  
for Wittman Field Airport**

The following Report No. 58 was read:

In accordance with Wisconsin statutes, all governmental bodies contemplating any airport development projects in the next six years for which they propose to request federal and/or state aid are required to notify the Secretary of Wisconsin's Department of Transportation of their intentions by July 1st of every even numbered year. This notification is to be in the form of a resolution adopting a proposed Six-Year Development Program for the airport sponsored by the governmental body.

Motion made by Supervisor Campfield and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**ADOPT SIX-YEAR  
DEVELOPMENT PROGRAM:  
WITTMAN FIELD AIRPORT**

The following Resolution No. 58 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, pursuant to Wisconsin Statutes, notification of project intentions from airport owners contemplating federal and/or state aid within the next six years must be submitted to the Secretary of Wisconsin Department of Transportation by July 1st of every even numbered year; and

WHEREAS, this six-year statement of project intentions is used by the Department of Transportation, Bureau of Aeronautics, for planning and budgeting purposes and is not a petition for federal and/or state aid; and

WHEREAS, your Committee is of the opinion that the proposed improvements indicated in the attached list of project intentions are in the best interest of Wittman Field Airport; and

WHEREAS, the notification to the Department of Transportation is to include a resolution indicating adoption of the proposed Six-Year Development Program by the County Board.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Six-Year Development Program which reflects the future needs of Wittman Field Airport, as indicated in the attached list of project intentions, be and the same is hereby approved and adopted.

Submitted by,

**AVIATION COMMITTEE**

Motion made by Supervisor Campfield and seconded to adopt the resolution. Motion made by Supervisor Owens and seconded to delete land acquisition for Industrial Development and land use control. **LOST BY VOICE VOTE.** Resolution **CARRIED BY VOICE VOTE.**

**CONCERN OF APPROVING  
COMMITTEE REPORTS**

Supervisor M. Utech questioned the necessity of the board's approving reports of committees that are attached to the resolutions. Chairman Stevenson will investigate the necessity of approving these reports and notify the County Board.

**REPEAL BINDING ARBITRATION**

The following Resolution No. 59 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Committee has reviewed the issue of Binding Arbitration; and

WHEREAS, your Committee has agreed to support the concept of the Wisconsin Counties Association's position to repeal Binding Arbitration;

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors do hereby support the efforts to repeal Binding Arbitration.

BE IT FURTHER RESOLVED, that the Winnebago County Clerk be and she is hereby authorized to send a copy of this resolution to all Wisconsin Legislative members representing the citizens of Winnebago County and to the Executive Director of the Wisconsin Counties Association.

Respectfully submitted,

**GOVERNMENTAL RELATIONS  
COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor Gose to delete all paragraphs except the third paragraph, and to include the word "not" after supervisors do. Motion made by Supervisor Gose and seconded to table the resolution. Roll Call Vote: Ayes 24 - Shipman, J.C. Pawlowski, Flavin, W.C. Pawlowski, Eckrich, Grace, Laabs, Meinen, Luebke, Binder, Cartwright, Landwehr, Gross, Steber, Kearney, Wagner, Campfield, Murphy, Stockli, Schwartz, F. Utech, Robl, Nielsen, Gose; Nays 16 - Kampo, Grundman, Albright, Daggett, Edinger, Owens, Maehl, Stevenson, Young, Lauson, Broas, Schumerth, King,



M. Utech, Bahr and Slye; Excused 5 - O'Brien, Gavinski, Diakoff, Goff and Troxell. TO TABLE CARRIED.

**ORDINANCE: CREATE SECTION 9.06  
OF THE CODE OF GENERAL ORDINANCES:  
PRIVATE ALARM SYSTEMS**

The following Resolution No. 60 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, The Sheriff's Department has been experiencing an excessive number of false burglary and holdup alarms which originate from private alarm systems; and

WHEREAS, your Committee has determined that it is necessary to establish guidelines for persons who either use or install private alarm systems in Winnebago County.

NOW, THEREFORE, the County Board of Supervisors of the County of Winnebago does ordain as follows:

**CREATED SECTION 9.06 IS ATTACHED  
HERETO.**

Submitted by,  
**JUDICIARY AND PUBLIC  
SAFETY COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the ordinance. Motion made by Supervisor Murphy and seconded to refer back to the committee for further input from security companies. LOST BY VOICE VOTE. Resolution CARRIED BY VOICE VOTE.

**9.06 PRIVATE ALARM SYSTEMS**

(1) **PURPOSE.** The purpose of this section of the Code is to reduce the incidents of false burglary and holdup alarms received by the Winnebago County Sheriff's Department. It will establish guidelines for persons who have or will have alarms installed and will provide for penalties when alarm systems are activated by human error or malfunctions.

**(2) DEFINITIONS**

(a) **Winnebago County.** The areas of Winnebago County for which the primary police protection is

furnished by the Winnebago County Sheriff's Department.

(b) **Alarm business.** Any business in which the owners or employees engage in the activity of installing, leasing, selling, or servicing alarm systems.

(c) **Alarm system.** An assembly of equipment installed for the purpose of notifying the police department, fire department, or other persons, either directly or indirectly, of an illegal intrusion, robbery, or fire.

(d) **False alarm.** Activation of an alarm system through malfunction of the system or equipment or negligence of the owner, lessee, his agents, or employees.

(e) **Annunciator panel.** The instrument in the Winnebago County Public Safety Building Communications Center whereon robberies or burglaries are signaled by visual and/or audible means after the activation of an alarm system.

(f) **Automatic dialing service.** An alarm system which automatically dials the Winnebago County Sheriff's Department and sends a prerecorded message advising of a burglary or robbery or fire.

**(3) LIMITATIONS ON INSTALLATIONS OF ALARM SYSTEMS: PROHIBITED INSTALLATIONS.**

(a) Only alarms installed in a place of business will terminate at the Winnebago County Sheriff's Department and shall be received into the annunciator panel in the Communications Center of the Public Safety Building upon the approval of the Public Safety Building Board.

(b) No automatic dialing device with a prerecorded message shall terminate on any of the telephone lines into the Winnebago County Sheriff's Department.

(c) Any alarm system installed by an alarm business shall terminate at that business, or an answering service, and personnel of that business, or answering service, shall be responsible for notifying the Winnebago County Sheriff's Department if a response by officers is needed.

(d) Any alarm business or answering service that notifies the Winnebago County Sheriff's Department of any type of alarm requiring emergency response shall

also be responsible for notifying at least one representative of the alarm user for said alarm within fifteen (15) minutes, or notify the Sheriff's Department they were unable to reach a representative.

(e) Any alarm business or alarm user is expected to properly install and maintain an alarm system so as to hold the false alarms to a minimum.

#### **(4) PROHIBITIONS ON TESTING OF ALARM SYSTEMS**

(a) No alarm system received into the Winnebago County Sheriff's Department shall be tested without first notifying personnel at the 9-1-1 Center of such test and completion of the test.

(b) No alarm business or alarm user shall be permitted to test their systems to determine police response time. (Refer to Wis. Stats., sec. 941.13, False Alarms)

(5) **PENALTY.** Any person who violates any provision of this section of the Code shall be subject to a warning or forfeiture as follows:

##### **(a) Violations of subsection (3)(b).**

1. The first violation shall result in a warning to the alarm user.

2. All subsequent violations shall result in a forfeiture of \$50.00 by the alarm user for each violation.

##### **(b) Violations of subsections 3(c) and (d).**

1. The first violation shall result in a warning to the owner(s) of the alarm business.

2. All subsequent violations shall result in a forfeiture of \$50.00 by the owner(s) of the alarm business for each violation.

(c) Except as hereinafter provided, the following schedule shall apply for answering false alarms, whether the alarm is caused by human error, malfunction of system or equipment, or weather conditions:

1. For the third false alarm within six (6) consecutive months, a forfeiture of \$10.00 will be imposed upon the alarm user.

2. For the fourth false alarm within six (6) consecutive months, a forfeiture of \$20.00 will be imposed upon the alarm user.

3. For the fifth, and each subsequent false alarm, within six (6) consecutive months, a forfeiture of \$25.00 will be imposed upon the alarm user.

4. If there is evidence of a fire, an unauthorized person being present, a forceful entry to the premises, or structural damage to the building caused by acts of God, no forfeiture will be imposed upon the alarm user.

### **SALE OF PART OF EXCESS LAND: UW CENTER—FOX VALLEY**

The following Resolution No. 61 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Outagamie and Winnebago Counties are the owners of approximately 13 acres of land located west of the UW Center—Fox Valley Campus; and

WHEREAS, the entire parcel has been designated excess land and has been listed for sale through Rollie Winter & Associates, Inc., and

WHEREAS, the Counties have received an offer to purchase 160 front feet of said land on Midway Road with a depth of 250 feet (40,000 total square feet) at a price of \$40,000; and

WHEREAS, the Buyer intends to construct an office building on the site; and

WHEREAS, your Buildings and Grounds Committee recommends that the offer to purchase, a copy of which is attached hereto, be accepted and County officials be authorized to execute a deed conveying such land to Buyer.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the offer to purchase 40,000 square feet of land with 160 front feet on Midway Road west of UW Center—Fox Valley Campus, jointly owned by Outagamie and Winnebago Counties, at a purchase price of \$40,000, be and same is hereby accepted.

BE IT FURTHER RESOLVED, that appropriate County officials be and hereby are authorized to obtain a certified survey map, title insurance and execute a deed conveying said parcel to S & M Investments, a Wisconsin partnership, provided the Outagamie

County Board of Supervisors adopts a similarly intended resolution.

Submitted by,  
**BUILDINGS & GROUNDS  
COMMITTEE**

Motion made by Supervisor Young and seconded to adopt the resolution. Motion made by Supervisor Eckrich and seconded to amend the resolution that Winnebago County does not supply sewer and water beyond the street on the south side of the property. **CARRIED BY VOICE VOTE.** Roll Call on Amended resolution: Ayes 39; Nays 1 - Bahr; Excused 5 - O'Brien, Gavinski, Diakoff, Goff and Troxell. **CARRIED.**

**PURCHASE PROPERTY FOR COURTHOUSE  
PARKING LOT EXPANSION:  
PROVIDE FUNDS FOR  
APPRAISAL AND RELOCATION PLAN**

The following Resolution No. 62 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS

WHEREAS, your Committee has been advised that a property owner in the vicinity of the Courthouse wishes to sell his property; and

WHEREAS, said property can be used for additional Courthouse parking; and

WHEREAS, the procedure for the purchase of this property will require an appraisal and relocation plan prior to negotiations for the actual purchase; and

WHEREAS, your Committee is reluctant to incur the expenses of appraisal and a relocation plan if the County Board is not interested in expansion of the Courthouse parking facilities; and

WHEREAS, your Committee recommends that the County proceed with the steps necessary to acquire this property for Courthouse parking lot expansion.

**NOW, THEREFORE, BE IT RESOLVED,** by the Winnebago County Board of Supervisors, that the appropriate County officials be and they hereby are authorized to take the necessary steps to acquire the property located at 514 High Street, Oshkosh, Wisconsin, for use as additional Courthouse parking space.

**BE IT FURTHER RESOLVED**, that the sum of \$1,000 be made available from the General Fund to cover the cost of obtaining an appraisal and preparing a relocation plan for the acquisition of said property.

Submitted by,  
**BUILDINGS AND GROUNDS  
COMMITTEE**

Motion made by Supervisor Young and seconded to adopt the resolution. Motion made by Supervisor Gose and seconded to delete paragraph SIX. **CARRIED BY VOICE VOTE.** Motion made by Supervisor Grundman and seconded to refer back to the Committee of Jurisdiction for a parking lot plan. **LOST BY VOICE VOTE.** Roll Call Vote on Amended Resolution: Ayes 26 - J.C. Pawlowski, Flavin, W.C. Pawlowski, Eckrich, Meinen, Albright, Luebke, Daggett, Edinger, Binder, Maehl, Stevenson, Young, Landwehr, Gross, Steber, Broas, Gose, Kearney, Campfield, Stockli, F. Utech, King, Robl, M. Utech and Nielsen; Nays 13 - Kampo, Grace, Grundman, Laabs, Owens, Cartwright, Lauson, Wagner, Schumerth, Murphy, Schwartz, Bahr and Slye; Excused 6 - O'Brien, Shipman, Gavinski, Diakoff, Goff and Troxell. **LOST NEEDED 2/3 VOTE.**

**CREATE TRUST FUND  
TO ACCEPT DONATIONS FOR WINNEBAGO  
COUNTY PARKS BEAUTIFICATION**

The following Resolution No. 63 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

**WHEREAS**, your Parks and Recreation Committee, at the request of Supervisor Jacquelyn Wagner, has determined there is a need to establish a trust fund for the purpose of accepting donations, in cash or in kind, to beautify Winnebago County Parks; and

**WHEREAS**, your Committee is requesting the County Board create such a trust fund and that appropriate County officials publicize the existence of the trust and its purpose.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that there is hereby created a Winnebago County Trust Fund for the

purpose of accepting donations, in cash or in kind, to beautify Winnebago County Parks.

BE IT FURTHER RESOLVED, that the Finance Director establish an appropriate account to which any such donations may be credited and reflected in the financial accounts of Winnebago County.

BE IT FURTHER RESOLVED, that appropriate County officials publicize the existence of the trust fund and its purpose.

Submitted by,  
**PARKS AND RECREATION  
COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. Roll Call Vote: Ayes 37; Nays 1; Bahr; Excused 7 - O'Brien, Shipman, Gavinski, Diakoff, Goff, Campfield and Troxell. CARRIED.

#### **DELETE PORTION OF CTH "I" FROM CTH SYSTEM**

The following Resolution No. 64 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, pursuant to sec. 83.025(1), Wis. Stats., Winnebago County did adopt a functional and jurisdictional classification of highways by resolution dated December 16, 1975; and

WHEREAS, a one mile section of County Trunk Highway "I" from its intersection with County Trunk Highway "Z" south to the Fond du Lac County line was to be deleted from the CTH System as part of the aforementioned resolution; and

WHEREAS, through error, the said section of County Trunk Highway "I" was not so deleted; and

WHEREAS, Fond du Lac County has deleted from its CTH System the highway which connects with Winnebago County Trunk Highway "I" at the County line; and

WHEREAS, the public good is best served by removal of said section of County Trunk Highway "I" from the CTH System inasmuch as it does not connect with another County Trunk Highway at the Fond du Lac County line; and

WHEREAS, the Towns of Nekimi and Black Wolf have agreed to accept the return of the portion of the

County Trunk Highway "I" which is to be deleted from the CTH System.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the following portion of County Trunk Highway "I" be and the same is hereby deleted from the CTH System:

From its intersection with County Trunk Highway "Z" south to the Fond du Lac County line.

BE IT FURTHER RESOLVED, that the County Clerk send two certified copies of this Resolution to the Wisconsin Department of Transportation, Division of Highways, District 3, Green Bay, Wisconsin, 53404.

Submitted by,  
HIGHWAY COMMITTEE

Motion made by Supervisor Kampo and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

#### TERMINATE TENANCY OF MONTESSORI ADVENTURE SCHOOL

The following Resolution No. 65 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the periodic tenancy of Montessori Adventure School as sublessee of Winnebago County, Outagamie County and Board of Regents (State University System), covering rental of space at Maplewood Jr. High School in the Town of Menasha, be and same is hereby terminated by Winnebago County.

BE IT FURTHER RESOLVED, that pursuant to sec. 704.19(3), Wis. Stats., appropriate County officials give Montessori Adventure School notice of such termination of tenancy as soon as possible but not later than August 1, 1984.

Submitted by,  
UW CENTER—FOX VALLEY  
BOARD OF TRUSTEES  
Supervisor Archie Daggett  
Supervisor Joseph Maehl

Vote requirement for passage: **majority**. Board of Trustees vote: **unanimous**. Motion made by Supervisor Maehl and seconded to suspend rule 1.1151 and adopt the resolution. CARRIED BY VOICE VOTE.



Motion made by Supervisor Landwehr and seconded to change August 1, 1984 to August 1, 1986. Ayes 18 - J.C. Pawlowski, Kampo, Eckrich, Grundman, Laabs, Meinen, Albright, Stevenson, Landwehr, Gross, Steber, Broas, Wagner, F. Utech, Robl, M. Utech, Bahr and Slye; Nays 19 - Flavin, W.C. Pawlowski, Grace, Luebke, Daggett, Edinger, Binder, Maehl, Cartwright, Young, Lauson, Kearney, Schumerth, Campfield, Murphy, Stockli, Schwartz, King, Gose; Abstain 2 - Owens and Nielsen; Excused 6 - O'Brien, Shipman, Gavinski, Diakoff, Goff and Troxell. LOST. Motion made by Supervisor Kampo and seconded to refer back to the trustees until there is an alternate arrangement for locating the Montessori Adventure School. CARRIED BY VOICE VOTE.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Tuesday, July 17, 1984 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>SS</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, June 19, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION  
COUNTY BOARD MEETING  
Tuesday, July 17, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 6:00 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin

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Roll call showed full board present with the exception of the following excused supervisors: J.C. Pawlowski, Gavinski, Daggett, Maehl.

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The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

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Motion made by Supervisor F. Utech and seconded that the minutes for the meeting held on June 19, 1984 be approved as printed. **CARRIED BY VOICE VOTE.**

**COUNTY EXECUTIVE'S REPORT**

Winnebago County Executive James P. Coughlin reported to the County Board of Supervisors the receipt of six 1984 Achievement Awards from the National Association of Counties (NACo) for Innovative Programs provided by Winnebago County Departments as follows:

The six awards were given for the following programs:

Juvenile Supervision Services

Family Court Counseling

(submitted by the Social Services Department)

Vinland Treatment Program

Project ADAPT

(submitted by the Unified Board)

Unique Recruitment Plan for Specialized

Volunteer Group in County Health Care Facility

Food Services Centralization Program

(submitted by Park View Health Center)

Winnebago County was awarded Certificates of Recognition during NACo's 49th Annual Conference in King County (Seattle), Washington, July 7-10. This year's awards program carries a special significance as the Association commemorates the 350th Anniversary of County Government in America.

NACo president, Sandra R. Smoley, had high praise for all of the winners in this year's program. "The programs receiving awards this year show a continued dedication to providing effective services to the many people who depend on county government", Smoley said. "Our achievement award winners have good reason to be proud of themselves", she said.

A total of 631 awards were given to 150 counties representing 34 states. The achievement awards program, now in its 13th year, gives national recognition to significant and innovative projects that improve the county's organization, management and service delivery.

Attending from Winnebago County were: County Board Chairman Paul Stevenson, Vice-Chairman Ralph Nielsen, and Supervisors Orrin King, Alberta Goff and Bonnie Slye.

Mr. Coughlin informed the County Board that Donald Zboray relinquished his post as Superintendent of Park View Health Center on July 5, 1984 and Mrs. Sylvia Banville headed the institution on July 6, 1984. The County Executive attended a meeting at Shawano, Wisconsin, for County Executives and Administrators which was very informative. Discussed was revenue

tax share and the possibility that the State Administration will take over the entire court systems of the counties, which would include the courts, district attorneys and those connected with the court system. The advantage of the take-over would result in more school aid. Mr. Coughlin asked the board's approval of Resolution #68 and 69, and he also approved of buying additional property for the parking of 21 cars.

### COMMITTEE REPORTS

Committee reports were filed by the following and are on file in the office of the Winnebago County Clerk: Social Service Department, Report of NACo Convention in Seattle, Wash. by Alberta Goff, Winnebago County Department of Social Services Monthly Report, Unified Board, Summary of Claims filed against Winnebago County as prepared by Gerald L. Engeldinger, Corporation Counsel, a report from the Governmental Relations Committee on resolutions for Wisconsin Counties Association Convention, Aviation Committee, Planning & Zoning Committee.

### PUBLIC HEARING

The Chair announced that at this time the public would be allowed to express their opinion on any resolution or ordinance which appears on the Agenda.

Mrs. Eleanor Forslin appeared before the board requesting the adoption of Resolution #72.

A communication from Dean W. Mathison, Fire Chief of the Clayton-Winchester Fire Department telling that he was approached by Mr. David Schoening, 9096 N. Oakwood Avenue, Neenah, regarding the placement of emergency warning systems in the Township of Clayton and Winchester. Referred to the Emergency Government Committee.

\* \* \* \* \*

A communication from the Curtis-Wilde Law Offices asking for compensation for Joshua E. DeShaney and his mother for the reason that the Winnebago County Department of Social Services and Winnebago County was negligent in their duties to provide protective service was read. Referred to the Personnel & Finance Committee.

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on Tuesday, July 31, 1984, at 7:00 P.M., to consider the following case:

#### DESCRIPTION OF SUBJECT SITE:

**Owners of Property:** Raymond G. & Victoria J. Sheldon

**Applicants:** Norbert & Donna Meunier

**Location of Premises Affected:** 3042 Oregon Street Road, Oshkosh

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 36, T18N, R16E, Town of Algoma, Winnebago County

**Tax Parcel Number:** 002-0549-07

**Area:** 3.99 acres, more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from a B-3 General Business District to an M-2 Heavy Industrial District.

\* \* \* \* \*

#### DESCRIPTION OF SUBJECT SITE:

**Owner of Property:** Richard J. Peapenburg

**Applicant:** Tim Arnoldussen

**Location of Premises Affected:** Located immediately west of Bridgeview Mobile Home Court on Shady Lane Road, Neenah.

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 4, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-0130 and part of -0129

**Area:** Approximately 20.93 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-5 Planned Residential District to an MH-1 Mobile Home District for proposed mobile home subdivision.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further, detailed information concerning this notice, contact the Winnebago County Zoning Office.

**ZONING COMMITTEE REPORT  
JOEL J. SCHWEITZER  
TOWN OF MENASHA**

**REPORT #1** — A report from the Planning & Zoning Committee approving the request of Joel J. Schweitzer who owns property in the Town of Menasha from A-2 General Farming District to B-2 Community Business was read. Motion made by Supervisor Owens and seconded that the report be accepted. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
JOEL J. SCHWEITZER  
TOWN OF MENASHA**

The following Amendatory Ordinance #1 was presented:

Whereas, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Joel J. Schweitzer**:

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property & Applicant:** Joel J. Schweitzer

**Location of Premises Affected:** Located on private drive on south side of CTH "BB", approximately 400 ft. west of Bel Aire Drive, Appleton

**Legal Description:** Being part of the NW $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 5, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** (part of) 008-0150

**Area:** 1.18 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an A-2 General Farming District to a B-2 Community Business District for a grocery store and catering business.

**FINDINGS:** 1) The property meets the minimum zoning ordinance standards for development in the B-2 district. 2) The B-2 district is compatible with the adjacent agricultural and commercial zoning and uses. 3) The Town Board of Menasha recommended approval.

**NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above-described property be changed from the classification of A-2 General Farming District of said ordinance, which it now and heretofore had, to the zoned district of B-2 Community Business.**

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
HARRISON STURGIS, JR.  
TOWN OF NEENAH**

**REPORT #2 — A report from the Planning & Zoning Committee approving the request of Harrison Sturgis, Jr., who owns property in the Town of Neenah from R-1 Rural Residential District to an A-2 General Farming District was read. Motion made by Supervisor Owens and seconded that the report be accepted. CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
HARRISON STURGIS, JR.  
TOWN OF NEENAH**

The following Amendatory Ordinance #2 was presented:

**WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Harrison Sturgis, Jr.:**

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property & Applicant: Harrison Sturgis, Jr.**

**Location of Premises Affected: Located on south side of Oak Ridge Rd., approximately 250 feet west of Pendleton Road, Neenah**

**Legal Description: Being part of the NE¼ of the NE¼ of Section 30, T20N, R17E, Town of Neenah, Winnebago County**

**Tax Parcel Number:** (part of) 010-0297

**Area:** 5.756 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-1 Rural Residential District to an A-2 General Farming District.

**FINDINGS:** 1) The property meets the minimum A-2 zoning ordinance district standards. 2) The A-2 district appears to be compatible with the adjacent residential zoning and uses. 3) The proposed A-2 zoning district would be the best and highest use for the existing residential and farm structures on the property. 4) The Town of Neenah Town Board approved.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Neenah, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-1 Rural Residential District** of said ordinance, which it now and heretofore had, to the zoned district of **A-2 General Farming**.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
LUTHER ROGERS & MARLOW MILLER  
TOWN OF CLAYTON**

TO: The Board of Supervisors of Winnebago County, Wisconsin.

**AMENDATORY ORDINANCE NO. 1**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Town Zoning Map of the Town of Clayton, in accordance with the petition of **Luther Rogers and Marlow Miller**;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Clayton**, be and the same, are amended to provide that the attached described property be changed from the



classification of **Agricultural District** of said ordinance, which it now and heretofore had, to the zoned district of **Residential**.

Robert Grundman  
County Board Supervisor  
(Affected Town)

#### **County Disclaimer**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

#### **AMENDATORY ORDINANCE LIED'S NURSERY CO. TOWN OF CLAYTON**

TO: The Board of Supervisors of Winnebago County, Wisconsin.

#### **AMENDATORY ORDINANCE NO. 2**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Town Zoning Map of the Town of Clayton, in accordance with the petition of Lied's Nursery Co.;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Clayton, be and the same, are amended to provide that the attached described property be changed from the classification of **Residential District** of said ordinance, which it now and heretofore had, to the zoned district of **Commercial**.

Robert Grundman  
County Board Supervisor  
(Affected Town)

#### **COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
MARIE FEIEREISEN  
TOWN OF CLAYTON**

TO: The Board of Supervisors of Winnebago County, Wisconsin.

**AMENDATORY ORDINANCE NO. 3**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Town Zoning Map of the Town of Clayton, in accordance with the petition of Marie Feiereisen;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Clayton, be and the same, are amended to provide that the attached described property be changed from the classification of Agricultural District of said ordinance, which it now and heretofore had, to the zoned district of Residential.

Robert Grundman  
County Board Supervisor  
(Affected Town)

**COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**RECONSIDERATION OF RESOLUTION #62  
(dated June 19, 1982)**

Motion made by Supervisor Slye and seconded that Resolution #62 dated June 19, 1982 Purchase Property for Courthouse Parking Lot Expansion and to provide funds for Appraisal and relocation plan. Reconsideration CARRIED BY VOICE VOTE.

**PURCHASE PROPERTY FOR COURTHOUSE  
PARKING LOT EXPANSION:  
PROVIDE FUNDS FOR APPRAISAL  
AND RELOCATION PLAN  
(dated 62-684)**

The following Resolution No. 62 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Committee has been advised that a property owner in the vicinity of the Courthouse wishes to sell his property; and

WHEREAS, said property can be used for additional Courthouse parking; and

WHEREAS, the procedure for the purchase of this property will require an appraisal and relocation plan prior to negotiations for the actual purchase; and

WHEREAS, your Committee is reluctant to incur the expenses of appraisal and a relocation plan if the County Board is not interested in expansion of the Courthouse parking facilities; and

WHEREAS, your Committee recommends that the County proceed with the steps necessary to acquire this property for Courthouse parking lot expansion.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the appropriate County officials be and they hereby are authorized to take the necessary steps to acquire the property located at 514 High Street, Oshkosh, Wisconsin, for use as additional Courthouse parking space.

BE IT FURTHER RESOLVED, that the sum of \$1,000 be made available from the General Fund to cover the cost of obtaining an appraisal and preparing a relocation plan for the acquisition of said property.

Motion made by Supervisor Young and seconded to adopt the resolution. Motion made by Supervisor Schumerth and seconded to table the resolution until after the next meeting of the Buildings & Grounds Committee. Roll Call Vote: Ayes 15 — Kampo, Laabs, Meinen, Luebke, Diakoff, Edinger, Owens, Wagner, Schumerth, Murphy, Schwartz, Robl, M. Utech, Bahr, Troxell; Nays 26 — O'Brien, Shipman, Flavin, W.C. Pawlowski, Eckrich, Grace, Grundman, Albright,

Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, F. Utech, King, Nielsen and Slye; Excused 4 - Gavinski, Daggett, J.C. Pawlowski, Maehl. LOST. Motion made by Supervisor Owens and seconded to refer back to the committee. LOST BY VOICE VOTE. On motion to adopt the resolution, Roll Call Vote: Ayes 30 - O'Brien, Shipman, Flavin, W.C. Pawlowski, Eckrich, Grundman, Meinen, Albright, Luebke, Edinger, Binder, Cartwright, Stevenson, Young, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, F. Utech, King, Robl, M. Utech, Troxell, Nielsen and Slye; Nays 11 - Kampo, Grace, Laabs, Diakoff, Owens, Landwehr, Wagner, Schumerth, Murphy, Schwartz, Bahr; Excused 4 - J.C. Pawlowski, Gavinski, Daggett and Maehl. CARRIED.

#### **COMMENDATION TO DONALD E. ZBORAY**

The following Resolution No. 66 was presented:

**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS,** Donald E. Zboray has been employed with the Winnebago County Park View Health Center for the past nineteen and one-half years, and during that time has been a most conscientious and devoted County employee; and

**WHEREAS,** Donald E. Zboray has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service,

**NOW, THEREFORE, BE IT RESOLVED,** by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Donald E. Zboray for the fine services he has rendered to Winnebago County and the Winnebago County Park View Health Center.

**BE IT FURTHER RESOLVED,** that the County Clerk send a copy of this Resolution to Donald E. Zboray.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**COMMENDATION TO ANN WINKENWERDER**

The following Resolution No. 67 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Ann Winkenwerder has been employed with Winnebago County at the University Extension Office for the past thirty years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Ann Winkenwerder has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge her years of service,

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Ann Winkenwerder for the fine services she has rendered to Winnebago County and the University Extension Office.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Ann Winkenwerder.

Submitted by,  
 PERSONNEL AND FINANCE  
 COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**REQUEST FOR PARKING LOT PLAN**

Motion made by Supervisor M. Utech and seconded that the Buildings & Grounds Committee be instructed to submit a long range parking lot plan prior to any future purchases of land for parking lots. CARRIED BY VOICE VOTE.

**PROVIDE FUNDS TO COVER REPAIRS  
 AT MAPLEWOOD BUILDING:  
 UW-FOX VALLEY CENTER  
 (County's share \$5,000)**

The following Resolution No. 69 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
 WHEREAS, the major motor/compressor of the cooling-ventilating unit at Maplewood Building has broken down after fourteen years of service; and

WHEREAS, the architect of the building, his consulting engineer and other experts recommend that the unit be replaced by a factory re-built model at a cost of approximately \$17,700; and

WHEREAS, the lease agreement for the Maplewood Building between Outagamie and Winnebago Counties, as tenants, (on behalf of UW-Fox Valley Center) and the Menasha School District, as landlord, requires the Counties to pay the first \$10,000 toward each major repair up to a cumulative maximum of \$30,000 for the term of the lease; and

WHEREAS, the Maplewood Building cannot be fully utilized until the motor/compressor is repaired.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the sum of \$5,000 (Winnebago County's share of the cost) be made available from the Contingency Fund to replace the motor/compressor of the cooling-ventilating unit at the Maplewood Building.

BE IT FURTHER RESOLVED, that the proportionate share to be contributed by Winnebago County toward such repairs shall be contingent upon Outagamie County contributing its proportionate share (\$5,000).

Submitted by,  
UW-FOX VALLEY CENTER  
BOARD OF TRUSTEES  
Supervisor Joseph Maehl  
Supervisor Archie Daggett

Motion made by Supervisor Kampo and seconded to adopt the resolution. Roll Call Vote: Ayes 36 - O'Brien, Shipman, Flavin, Kampo, W.C. Pawlowski, Eckrich, Grace, Meinen, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Campfield, Murphy, Stockli, Schwartz, King, Robl, M. Utech, Bahr, Nielsen and Slye; Nays 4 - Laabs, Schumerth, F. Utech and Troxell; Excused 5 - J.C. Pawlowski, Gavinski, Grundman, Daggett and Maehl. CARRIED.

**APPROVE MANAGEMENT AGREEMENT  
BETWEEN WINNEBAGO COUNTY,  
OUTAGAMIE COUNTY AND TRI-COUNTY  
RECREATION ASSOCIATION:  
TRI-COUNTY ICE ARENA**

The following Resolution No. 70 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, this County Board, by previous action, approved a Management Agreement between Winnebago County, Outagamie County and the Tri-County Recreation Association for a term which expired June 30, 1984; and

WHEREAS, Winnebago County and Outagamie County, owners of the property known as the Tri-County Ice Arena, are desirous of entering into a Management Agreement with the Tri-County Recreation Association, Inc., for a term through and including June 30, 1986, a copy of which is attached hereto

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the aforementioned Management Agreement between Outagamie County, Winnebago County and the Tri-County Recreation Association, Inc., is hereby approved.

BE IT FURTHER RESOLVED, that appropriate County officials are hereby authorized to execute the said Management Agreement on behalf of Winnebago County, subject to like approval by the Outagamie County Board of Supervisors.

Submitted by,

ICE ARENA

MANAGEMENT COMMITTEE

Motion made by Supervisor Eckrich and seconded to adopt the resolution. Motion made by Supervisor Broas and seconded that the County Board Chairman's signature be included on the agreement. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Supervisor Broas questioned Winnebago County's policy on grants and agreements. Supervisor Broas was informed that this matter should be discussed with

the Chairman of the Judiciary & Public Safety Committee.

**ESTABLISH COUNTY BOARD POLICY:  
FUNDING OF PROJECTS THROUGH  
ISSUANCE OF COUNTY BONDS**

The following Resolution No. 71 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Judiciary and Public Safety Committee has considered the necessity for establishing County Board policy concerning bonding for capital expenditure projects; and

WHEREAS, bonding for a capital expenditure project should only be considered if the project cost will add twenty cents or more to the County tax rate; and

WHEREAS, a capital expenditure project shall include any County public works for which bids are required by State law.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the following shall be County policy with regards bonding for County capital expenditure projects:

1. That no new capital expenditure project (public works) having a total cost which will add less than twenty cents to the prevailing County tax rate may be funded through the issuance of County general obligation bonds.
2. That no long range County public improvement plan (public works), except such individual parts thereof which meet the requirement of paragraph 1 herein, may be funded through the issuance of County general obligation bonds as a single project.
3. That there may be no grouping of non-germane individual projects to satisfy the requirements of paragraphs 1 and 2 herein.

Submitted by,  
**JUDICIARY AND  
PUBLIC SAFETY COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor Kampo and seconded to refer back to the committee.  
**CARRIED BY VOICE VOTE.**



**AUTHORIZE EXECUTION OF  
LEASE/PURCHASE AGREEMENT WITH  
- MONTESSORI ADVENTURE SCHOOL  
(UW-FOX VALLEY CENTER)**

The following Resolution No. 72 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County Board of Supervisors, on May 15, 1984, requested that the Board Chairman and the UW-Fox Valley Trustees negotiate the provision of space for the Montessori Adventure School; and

WHEREAS, Outagamie and Winnebago County own movable buildings and land at the UW-Fox Valley site which have been placed on the open market; and

WHEREAS, an offer has been received from the Montessori Adventure School to enter into a lease/purchase agreement with the two Counties to lease and eventually purchase the two buildings and land on which to locate the buildings.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that appropriate County officials be and they hereby are authorized to negotiate and execute on behalf of Winnebago County an agreement with Montessori Adventure School which contains the following provisions:

1. Winnebago County (and Outagamie County) lease to the Montessori Adventure School the two movable buildings no longer needed by UW-Fox Valley at an annual rental of \$600.00 each, the rental of the first of the two buildings to commence September 1, 1984, and the rental of the second building to commence not later than March 1, 1985. The annual rental provided herein is subject to renegotiation prior to July 31, 1985.
2. That on or before August 31, 1987, the two buildings will be sold to the Montessori Adventure School at a price which is agreeable to the parties.
3. That Montessori Adventure School will remove and relocate the two buildings at its own expense not later than August 3, 1987.

4. The Counties will provide an option at a cost of \$1.00 to Montessori Adventure School to purchase, prior to August 31, 1987, one acre of land with frontage on either Midway Road or Chain Drive at a price to be negotiated.

5. Montessori Adventure School will be responsible for maintenance of the two buildings during the rental thereof and after their relocation. The Counties (through the University) will be responsible for maintenance of the grounds on which the two buildings are located prior to the relocation thereof.

6. Montessori Adventure School agrees to carry adequate liability insurance for bodily injury, personal injury and property damage. Said insurance will name the Counties, their offices and agents as additional insureds.

7. The final agreement will provide appropriate "hold harmless" clauses and additional provisions as recommended by the Corporation Counsel of the two Counties.

8. The intent of this resolution cannot be implemented until approved by the Outagamie County Board of Supervisors.

Submitted by,

UW-FOX VALLEY CENTER

BOARD OF TRUSTEES

Supervisor Joseph Maehl

Supervisor Archie Daggett

Motion made by Supervisor Stevenson and seconded to adopt the resolution. Roll Call Vote: Ayes 41; Nays 0; Excused 4 - J.C. Pawlowski, Gavinski, Daggett and Maehl. CARRIED.

**REQUEST WISCONSIN LEGISLATIVE  
ACTION CONCERNING DEPARTMENT OF  
NATURAL RESOURCES LAND PURCHASES**

The following Resolution No. 73 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Department of Natural Resources is purchasing land in private ownership at a value far

greater than the fair market value of similar lands in the local areas; and

WHEREAS, the purchase of this property has resulted in revenue loss for local municipalities and is never compensated for at the County level on the tax rolls; and

WHEREAS, these purchases are not monitored or reviewed by the State Legislature nor is input requested or considered from local municipalities.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Wisconsin Counties Association request legislation restricting purchases of land by the Department of Natural Resources to the fair market value.

BE IT FURTHER RESOLVED, that prior to purchases of any land being made by the Department of Natural Resources, the State Legislators and local municipalities be notified to allow their input for consideration by the Department of Natural Resources.

BE IT FURTHER RESOLVED, that the State of Wisconsin create a more equitable means to fund local municipalities for the loss of real estate tax base created by the purchase of lands by the Department of Natural Resources than the present system.

BE IT FURTHER RESOLVED, that the County Clerk be and she is hereby authorized to send a copy of this Resolution to the Director of the Wisconsin Counties Association and to all Wisconsin Legislative members elected by the citizens of Winnebago County with a request that they seek bipartisan support for the passage of such legislation.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to suspend rule 1.1153 and adopt the resolution. Suspension of rule 1.1153 CARRIED BY VOICE VOTE. On motion to adopt the resolution, CARRIED BY VOICE VOTE.

\* \* \* \* \*

Supervisor Owens requested that the Wisconsin Counties Association present this resolution to their convention.

\* \* \* \* \*

Motion made by Supervisor F. Utech and seconded to adjourn until Tuesday, August 21, 1984 at 6 p.m.  
CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>ss</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday July 17, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Tuesday, August 21, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 6:00 p.m., in the Supervisors' Room, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisor: Campfield.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on July 17, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from State Senator Michael G. Ellis acknowledging receipt of a resolution adopted by the Winnebago County Board of Supervisors regarding the purchase of land by the Department of Natural Resources was read. PLACED ON FILE.

\* \* \* \* \*

A communication from State Senator Gerald D. Lorge acknowledging receipt of a resolution adopted by the Winnebago County Board of Supervisors regarding the purchase of land by the Department of Natural Resources was read. PLACED ON FILE.

\* \* \* \* \*

A communication from Mrs. Hazel A. Brownson, P.O. Box 452, Neenah, Wisconsin requesting claim for damages caused by a sheriff's deputy at an apartment occupied by her children at 2620 South Forestview Court, Menasha was read. REFERRED TO THE FINANCE COMMITTEE.

### ZONING PETITIONS NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on **Tuesday, August 28, 1984, at 7:00 P.M.**, to consider the following case:

#### DESCRIPTION OF SUBJECT SITE

**Owners of Property:** John, Jeff, Greg & Dan Thomson

**Applicant:** Fort Fremont

**Location of Premises Affected:** Located approximately 1,500 feet south of Winnebago County line of west side of S.T.H. 110

**Legal Description:** Being part of Fractional Government Lot 2 in the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 5, T20N, R14E, Town of Wolf River

**Tax Parcel Numbers:** 032-0096-01 and -0096-02

**Area:** 3.8 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from B-2 Community Business District to B-3 General Business District for proposed automobile sales.

### COUNTY EXECUTIVE'S REPORT

Mr. James P. Coughlin, County Executive, presented his report to the County Board of Supervisors. Mr. Coughlin announced that Leo W.

Mack, Court Commissioner, will retire October 1, 1984. Bruce Schmidt, Family Court Commissioner, has been appointed as Court Commissioner and Mr. Joseph Yana, has been appointed as Family Court Commissioner. Judge William E. Crane was sworn in as District Judge of an eight county circuit. Mr. Coughlin reported to the County Board of Supervisors that Winnebago County has completed relocation of section corners, 2100. The project was completed in four years and cost approximately a million dollars. Winnebago County is the second county in the state to have finished the project within four years. Mr. Coughlin told the board members that a program for maintaining the section corners will be established. Mr. Zboray's apartment at Park View Health Center will be rented for Domestic Abused Persons at \$600.00 per month. Mr. Coughlin paid tribute to Supervisor Joseph Maehl for his outstanding musical talent. The Agriculture & Extension Committee are investigating the feasibility of hiring a Resource Agent.

**COUNTY EXECUTIVE'S APPOINTMENT  
APPOINTMENT RECOMMENDATIONS  
TO GOVERNOR EARL FOR MEMBERSHIP  
ON THE EAST CENTRAL WISCONSIN  
REGIONAL PLANNING COMMISSION**

According to the By-Laws of the above Commission, we must submit a list of six or more names to the Governor for his appointment of one member to the Regional Planning Commission.

Therefore, I request your approval to submit the following names of qualified persons for his selection:

Mayor Thom Ciske  
City of Menasha  
Menasha City Offices  
175 Main  
Menasha, WI 54952

Mr. Jack Meyer,  
Marketing Mgr.  
Neenah Foundry  
Payne's Point  
Neenah, WI 54956

Mrs. Alberta Goff  
Winnebago County Board  
Supervisor  
1853 Fairview  
Oshkosh, WI 54901

Mr. Dean Bergstrom  
Vice-President  
George Banta Co., Inc.  
364 Lopas Street  
Menasha, WI 54952

Mrs. Linda Stoll  
956 Ida Street  
Menasha, WI 54952

Mrs. Carole Broas  
Winnebago County Board  
Supervisor  
107 Hedgeview Drive  
Neenah, WI 54956

Upon your approval, these names will be submitted to the Governor for his appointment.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the appointments. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Supervisor King reported on his attendance at the NACo Convention at Seattle, Washington. Mr. King stated that in his opinion this was the finest and most worthwhile convention he had ever attended. The seminars were very well planned and conducted by knowledgeable personnel. Mr. King submitted to the County Board members a paper on "Comparable Worth and Pay Equity Reform" which was presented at the NACo Convention. (A copy is on file in the office of the County Clerk and may be received per your request.)

\* \* \* \* \*

An unaudited Financial Statement for the period ending June 30, 1984 was prepared by Mr. Del LaMarche, C.P.A. Finance Director for Winnebago County.

As mentioned in the financial statements of March 30, 1984, the gain in fund balance in the general fund, while very helpful, will not continue for the rest of the year. This favorable financial condition has slowed somewhat in the second quarter in that the increase in fund balance was \$1,013,995 versus \$1,829,686 in the first quarter. The financial statements for the third and fourth quarters will indicate that the county should utilize some surplus.

In reviewing these statements, the variances (differences between budgeted items and actual) are such that any amount over budgets are indicated by brackets.

Mr. Burton Schmidt, Assistant Controller, answered the questions of the board members.

\* \* \* \* \*



Committee reports were submitted by the following committees and are on file in the office of the County Clerk: Winnebago County Land & Water Conservation Department, Report of the Corporation Counsel regarding the lease Agreement between Winnebago County and Montessori Adventure School, Planning & Zoning Department, Aviation Committee, Park View News, UW-Extension News.

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to express their opinion on any resolution or ordinance which appears on the Agenda.

Mr. Walter Chrapla, 721 Mitchell Street, Neenah, requested permission to address the board. Permission was granted by VOICE VOTE. Mr. Chrapla was concerned with the Industrial Development Board selling property as the rules of the County Board delegate that authority to the Buildings & Grounds Committee.

### **AMENDATORY ORDINANCE TOWN OF BLACK WOLF**

The following Amendatory Ordinance No. 1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance of the Town of Black Wolf, in accordance with the petition of **the Town of Black Wolf**;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance of the Town of Black Wolf, be and the same, is amended as shown on the attached proposed amendments.

Philip Binder  
County Board Supervisor  
(Affected Town)

### **COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Binder and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

### **AMENDATORY ORDINANCE TOWN OF CLAYTON**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the Zoning Map of the Town of Clayton, in accordance with the petition of **Kenneth & Linda Hall**;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Clayton**, be and the same, are amended to provide that the attached described property be changed from the classification of **Commercial** District of said ordinance, which it now and heretofore had, to the zoned district of **Residential**.

Robert Grundman  
County Board Supervisor  
(Affected Town)

### **COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

### **ZONING REPORT NORBERT & DONNA MEUNIER TOWN OF ALGOMA**

REPORT #1 — A request from Norbert & Donna Meunier for a change in zoning on property owned in the Town of Algoma from B-3 General Business District to M-2 Heavy Industrial was read. Motion made by Supervisor Owens and seconded to deny the application. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
NORBERT & DONNA MEUNIER  
TOWN OF ALGOMA**

ORDINANCE #1 — An ordinance that would change the property owned by Norbert & Donna Meunier in the Town of Algoma was presented. Motion made by Supervisor Owens and seconded that the ordinance be presented for the County Board for their decision. The Corporation Counsel informed the County Board because the request was denied it is not necessary to bring the ordinance before the Board for its action. Supervisor Owens withdrew the motion to adopt.

**ELIMINATE POSITION OF CONTROLLER  
AND CREATE POSITION OF ACCOUNT  
CLERK: FINANCE DEPARTMENT**

The following Resolution No. 74 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, after a careful evaluation of the needs of the Finance Department, it has been determined that the presently vacant position of Controller is unnecessary and should therefore be eliminated from the Table of Organization of the Finance Department; and

WHEREAS, as a result of that same needs evaluation, it has been determined that a new position of Account Clerk I is needed within the Finance Department.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the position of Controller be eliminated from the Table of Organization of the Winnebago County Finance Department.

BE IT FURTHER RESOLVED, that the position of Account Clerk I be created in the Table of Organization of the Winnebago County Finance Department.

BE IT FURTHER RESOLVED, that the sum of \$12,495 which represents salary and benefit savings by reason of the foregoing action be transferred from the Finance Department Salary and Benefit Account to the General Salary Fund.

Submitted by,  
**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY UNANIMOUS CONSENT OF THE BOARD.

**DISALLOW CLAIM OF  
MELODY DeSHANEY AND  
JOSHUA E. DeSHANEY**

The following Resolution No. 75 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, your Personnel and Finance Committee has had the claim of Melody DeShaney and Joshua E. DeShaney referred to it for attention; and  
WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Melody DeShaney and Joshua E. DeShaney dated July 5, 1984, relating to an incident which occurred on March 8, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
STEVEN W. KUHL**

The following Resolution No. 76 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, your Personnel and Finance Committee has had the claim of Steven W. Kuhl referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Steven W. Kuhl dated May 25, 1984, relating to an incident which occurred on May 11, 1984, be and the

WHEREAS, Winnebago County recognizes that it is in the public interest that persons displaced by public projects be fairly compensated by payment for the property acquired and for certain other losses suffered; and

WHEREAS, Winnebago County recognizes that money payments cannot, in all cases, resolve the difficulties associated with displacement and relocation; and

WHEREAS, Winnebago County recognizes their responsibility to make relocation payments and to provide relocation assistance and services as contemplated by Sections 32.19 through 32.27, Statutes;

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors that the Winnebago County Planning Department be and is hereby so directed to prepare a relocation payment plan for the new Winnebago County Landfill Site Project in accordance with Sections 32.19 through 32.27, Statutes; and guidelines promulgated thereunder by the Department of Industry, Labor and Human Relations.

BE IT FURTHER RESOLVED that said relocation plan be submitted to the Department of Industry, Labor and Human Relations for approval, in writing, prior to the authorized agent of Winnebago County entering into negotiations for the acquisition of any property in the proposed project.

BE IT FURTHER RESOLVED that any officer, employee or agent of Winnebago County be directed and they are so directed to follow the approved relocation plans in all aspects in dealing with persons living in the proposed project area.

Respectfully submitted,  
WINNEBAGO COUNTY SOLID  
WASTE MANAGEMENT BOARD

Motion made by Supervisor Robl and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**AUTHORIZING THE PREPARATION  
OF A RELOCATION AND  
ASSISTANCE SERVICE PLAN**

The following Resolution No. 77 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County Solid Waste Management Board is desirous of undertaking a public project that may result in the acquisition of private property and the displacement of people from their homes, businesses or farms; and

**AUTHORIZE PARTICIPATION  
IN CONSERVATION AID FUNDS  
AVAILABLE TO COUNTIES**

The following Resolution No. 78 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, funds may be available in 1984-1985 through the Department of Natural Resources County Fish-Game Fund for the renovation of boat launch sites; and

WHEREAS, it is necessary for the County Board to authorize the submittal of an application for said funds.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive be and hereby is authorized to make application on behalf of Winnebago County with the Department of Natural Resources for County Fish-Game Funds for the renovation of boat launch sites.

Submitted by,  
**PARKS AND RECREATION  
COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**AUTHORIZE THE LAND AND WATER  
CONSERVATION DEPARTMENT TO MAKE  
APPLICATION FOR AND ADMINISTER A  
STATE FUNDED WILDLIFE DAMAGE  
ABATEMENT AND CLAIM PROGRAM  
IN WINNEBAGO COUNTY**

The following Resolution No. 79 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the White-tailed deer population in portions of Winnebago County has increased to such an extent that damage to agricultural and forest crops by deer has reached chronic levels resulting in substantial monetary losses for many landowners; and

WHEREAS, those landowners have informed your Land Conservation Committee of their concern for the availability of a wildlife damage abatement and claim program within Winnebago County; and

WHEREAS, section 29.598, Wisconsin Statutes, provides for a State funded Wildlife Damage Abatement and Claim Program to be administered at the county level by an authorized agency of the County Board; and

WHEREAS, Winnebago County will be reimbursed by the State for all associated costs incurred in the administration of such a program; and

WHEREAS, your Committee is recommending that the Land and Water Conservation Department be authorized to apply for and administer a Wildlife Damage Abatement and Claim Program for Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Land and Water Conservation Department be and is hereby authorized to make application for and administer a Wildlife Damage Abatement and Claim Program for Winnebago County.

Submitted by,  
**LAND CONSERVATION COMMITTEE**

Motion made by Supervisor Maehl and seconded to adopt the resolution. Roll Call Vote: Ayes 41; Nays 3 - J.C. Pawlowski, Kampo, Landwehr; Excused 1 - Campfield. CARRIED.

**AUTHORIZE EXECUTION OF EASEMENT  
TO NEENAH-MENASHA SEWERAGE  
COMMISSION FOR SANITARY SEWER  
INTERCEPTOR PROJECT**

The following Resolution No. 80 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the County Executive and County Clerk be and they hereby are authorized to execute the Easement to the Neenah-Menasha Sewerage Commission for a Sanitary Sewer Interceptor Project, a copy of which was attached to a Report made earlier this date.

Submitted by,

**COUNTY HIGHWAY COMMITTEE**

Motion made by Supervisor Kampo and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**ESTABLISH FEES;  
REGISTER OF DEEDS**

The following Resolution No. 81 was presented:

**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, 1983 Wisconsin Act 281 renumbered sec. 59.57(12a), Wis. Stats., and created sec. 59.57(12a)(b), Wis. Stats.; and

**WHEREAS**, sec. 59.57(12a)(b), Wis. Stats., reads as follows:

"Any instrument submitted for recording shall contain a blank space at least 2.5 inches by 2.5 inches in size for use by the register of deeds. If the space is not provided, the register of deeds may add a page for his or her use and charge for the page a fee established by the county board not to exceed an amount reasonably related to the actual and necessary cost of adding the page."

and

**WHEREAS**, 1983 Wisconsin Act 146 amended sec. 59.57(10m), Wis. Stats., to read as follows:

"For recording certificates and preparing and mailing documents under s. 867.045 the amount fixed by the board not to exceed an amount reasonably related to the actual and necessary cost of providing the service."



NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors does hereby establish the following fee schedule for services provided by the Register of Deeds pursuant to the indicated sections of Wisconsin Statutes:

- sec. 59.57(12a)(b) .....\$ 2.00
- sec. 59.57(10m)(s. 867.045) .....\$10.00

BE IT FURTHER RESOLVED, that the foregoing fee schedule shall become effective September 1, 1984.

Submitted by,  
JUDICIARY AND PUBLIC  
SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AUTHORIZE DESTRUCTION  
OF CERTAIN OLD RECORDS:  
REGISTER OF DEEDS**

The following Resolution No. 82 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that pursuant to sec. 59.51(14), Wis. Stats., the Register of Deeds is hereby authorized to destroy the following old records:

- Uniform Commercial Code Statements  
numbered 556800-882145 inclusive, covering  
the period 12/12/74-12/30/76.

Submitted by,  
JUDICIARY AND PUBLIC  
SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**ENCOURAGE COVERING OF LOADS  
BY TRANSPORTERS OF SOLID WASTE  
TO LANDFILL; IMPOSITION OF  
ADDITIONAL FEE FOR FAILURE  
TO DO SO**

The following Resolution No. 83 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, waste being delivered to the Winnebago County Landfill in uncovered vehicles is

creating a litter problem along roads and highways;  
and

WHEREAS, to encourage the covering of loads delivered to the landfill, the Solid Waste Management Board is desirous of imposing an additional fee for all loads which are uncovered.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby authorize and approve the establishment of an additional fee of \$10.00 per load to be applied to all vehicles, trucks, or trailers delivering refuse to the Winnebago County Landfill if such loads are not covered or contained.

BE IT FURTHER RESOLVED, that the Landfill Superintendent is hereby instructed to post a notice of said fee at a conspicuous location at the County's Landfill site.

BE IT FURTHER RESOLVED, that the said fee shall be applicable to all loads delivered on or after the first day of the month following the adoption of this resolution.

Submitted by,  
SOLID WASTE  
MANAGEMENT BOARD

Motion made by Supervisor Robl and seconded to adopt the resolution. Motion made by Supervisor Shipman and seconded to refer back to the committee to allow for leeway on covering of loads. Supervisor Broas suggested that this should be in the form of an ordinance. REFERRAL CARRIED BY VOICE VOTE.

#### BUDGET SESSION — 1984

Motion made by Supervisor Goff and seconded that the Annual Budget Session commence on Monday, October 22 at 6:00 p.m. which will be the Public Hearing on the 1985 Budget and October 23rd will begin the Annual Session. CARRIED BY VOICE VOTE.

**MONTESSORI ADVENTURE SCHOOL LEASE  
Lease Agreement Between  
Winnebago County and  
Montessori Adventure School**

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

Attached hereto are copies of the resolutions adopted by Winnebago County and Outagamie County concerning the Montessori Adventure School. Please note the Outagamie County resolution differs from Winnebago County's resolution as follows:

-Paragraphs numbered 2, 3 and 4 in Winnebago County's resolution are not included in the Outagamie County resolution.

-The Outagamie County resolution contains amended language for paragraphs 5 and 6 as it appears in the Winnebago County resolution.

Some further County Board action will be required by either Winnebago County or Outagamie County to result in a lease agreement which can be executed by the two counties. The question is whether or not Winnebago County wishes to acquiesce in the resolution as adopted by Outagamie County.

Respectfully submitted,  
Gerald L. Engeldinger  
Corporation Counsel

Motion made by Supervisor M. Utech and seconded that the Corporation Counsel be instructed to concur with the language of the resolution submitted by Outagamie County. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the Winnebago County Board of Supervisors adjourn until Tuesday, September 18, 1984 at 6:00 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>ss</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, August 21, 1984

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION  
COUNTY BOARD MEETING  
Tuesday, September 18, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 6:00 p.m., in the Supervisors' Room, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: O'Brien, Shipman, Gross and Robl.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on August 21, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from James R. Brownson, claiming damages for being incarcerated in the Winnebago County Jail where the procedures violated his constitutional right to freedom to exercise his religion to the dictate of his conscience. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication from Paul Saegert, 6188 Clark's Point, Winneconne, claiming damages against Winnebago County and Harold Eichstadt because of alleged failure to notify zoning applicant of the proper application needed for construction of an outbuilding was read. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication from Mayor Marigen Carpenter acknowledging assistance given to the City of Neenah in obtaining emergency warning devices for the City Administration Building and the Neenah Library was read. PLACED ON FILE.

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on **Tuesday, September 25, 1984, at 7:00 p.m.**, to consider the following case:

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** John B. Cumings

**Applicant:** Mark Cumings

**Location of Premises Affected:** Property located at 1414 Winneconne Avenue, Neenah, Wisconsin

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the NE $\frac{1}{4}$ , and part of the SE $\frac{1}{4}$  of the NW $\frac{1}{4}$ , all in Section 31, T20N, R17E, Town of Neenah, Winnebago County

**Tax Parcel Number:** (Part of) 010-0330

**Area:** 0.3 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-1 Rural Residential District to a B-3 General Business District.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owner of Property:** Eugene Schnasse

**Applicant:** Same

**Location of Premises Affected:** Property located immediately south of 665 North Lake Street, Neenah, WI

**Legal Description:** Being part of the SE¼ of the SW¼ and part of the SW¼ of the SE¼ of Section 16, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** (Part of) 008-0492-01

**Area:** Approximately 2.32 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from R-3 One- and Two-Family Residential District to M-2 Heavy Industrial District.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Timothy & Diane Britzke

**Applicants:** Same

**Location of Premises Affected:** Property located immediately west of 926 Tayco Street, Menasha

**Legal Description:** Lot 3 of CSM 1246, Section 10, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-3215-01

**Area:** 0.8 acres, more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from an R-2 Suburban Residential District to an R-3 One- and Two-Family Residential District.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Milton & Agnes Peterson

**Applicant:** Same

**Location of Premises Affected:** Property located adjacent to 5632 Lakeview Road, Larsen, WI

**Legal Description:** Being part of the SW¼ of the SW¼ of Section 26, T20N, R15E, Town of Winchester, Winnebago County

**Tax Parcel Number:** (parts of) 028-0754 & 028-0754-01

**Area:** .71 acres (028-0754) & .47 acres (028-0754-01), more or less

**EXPLANATION:** Applicants are requesting a Zoning Change to rezone part of parcel No. 028-

0754 from A-1 Agri-Business District to A-2 General Farming District and part of 028-0754-01 from A-2 to A-1 districts.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Herman & Dorothy Kiesow

**Applicant:** Boom Bay Heights Improvement Association (Daniel Benjamin, President)

**Location of Premises Affected:** Property located adjacent to 7750 Boom Bay Heights Road, Town of Wolf River

**Legal Description:** Being part of the NE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 26, T20N, R14E, Town of Wolf River, Winnebago County

**Tax Parcel Number:** (Part of) 032-0565-01

**Area:** 2.89 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-1 Rural Residential District to a P-1 Institution & Recreational Park District.

\* \* \* \* \*

**DESCRIPTION OF SUBJECT SITES:**

**Tax Parcel No.:** 008-0095-01, **Property Owner:** Catherine Sturm, **Address:** W. Butte des Morts Bch, **Proposed Zoning:** A-2 General Farming

**Tax Parcel No.:** 008-0101, **Property Owner:** Peter Guckenber, **Address:** 2189 W. Butte des Morts Bch, **Proposed Zoning:** R-1 Rural Residential

**Tax Parcel No.:** 008-0101-01, **Property Owner:** Peter Guckenber, **Address:** 2189 W. Butte des Morts Bch, **Proposed Zoning:** R-1 Rural Residential

**Tax Parcel No.:** 008-0101-6, **Property Owner:** James Guckenber, **Address:** 2199 W. Butte des Morts Bch, **Proposed Zoning:** R-1 Rural Residential

**Tax Parcel No.:** 008-0108, **Property Owner:** Peter Guckenber, **Address:** 2189 W. Butte des Morts Bch, **Proposed Zoning:** R-1 Rural Residential

**Tax Parcel No.:** 008-0108-04, **Property Owner:** P. K. Guckenber, Jr., **Address:** 2155 W. Butte des Morts Bch, **Proposed Zoning:** R-1 Rural Residential



**Tax Parcel No.:** 008-0109, **Property Owner:** Clarence Doberstein, **Address:** 2137 Stroebe Road, **Proposed Zoning:** R-1 Rural Residential

**EXPLANATION:** The Town of Menasha is proposing amendments to the official zoning map for the Town of Menasha to delete the C-1 Conservancy (Overlay) District and assign the above proposed underlying districts.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further detailed information concerning this notice, contact the Winnebago County Zoning Office.

### **COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors. Mr. Coughlin has appointed a committee consisting of department heads for the purchasing policy of courthouse equipment. The outside windows of the courthouse have been painted. The Law Library has been moved from the fourth floor to the third floor. Work will begin on the renovations of the fourth floor for the Clerk of Courts' office. Supervisor Kampo has been appointed to a state highway advisory board. The Tri-County Expressway has been added to the six year plan. Mr. Coughlin will be a speaker at the Wisconsin Counties Boards Convention in Green Bay next week. The County Executive asked that the supervisors approve Resolution #87—Parking lot for the Courthouse.

### **COUNTY EXECUTIVE'S APPOINTMENT TO SOLID WASTE MANAGEMENT BOARD**

Due to the vacancy created by the resignation of Mr. Stan Martenson from the above board, I wish to appoint

Mr. Ronald Mueller  
Director of Public Works  
City of Menasha  
175 Main Street  
Menasha, Wisconsin 54952

to fill the unexpired term of Mr. Martenson, said term to begin immediately and end on April 21, 1987.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the appointment. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Supervisor Ralph Nielsen, Chairman of the Juvenile Detention Study Committee reported to the County Board of Supervisors on his committee's study of juvenile detention as follows:

After an initial study by the Judiciary & Public Safety Committee, the Juvenile Detention Study Committee was appointed to determine if Winnebago County complies with the rules and regulations for juvenile detention as established by the Wisconsin Administrative Code and also the federal Juvenile Delinquency Justice Prevention Act (JJDPA). Another concern was the potential overcrowding of adults which could be eased by freeing up juvenile cells. These were the two main factors we considered when viewing various alternatives.

Regarding a mandate to remove juveniles from sight and sound, there still remains the question of interpretation of this law. For example, does it mean that a juvenile cannot be housed in an adjacent room, or a room below, or another part of the same building?

The JJDPA, as amended in 1980, provided grant money to states which removed juveniles from adult jails by 1985. The Wisconsin Council on Criminal Justice (WCCJ), a cabinet level state agency, is responsible for seeing that JJDPA is implemented in Wisconsin. Unfortunately, WCCJ only recently began notifying counties of the law or its offset. Wisconsin jails, which met stringent state standards in the past, were no longer adequate according to WCCJ.

Counties, as well as the Wisconsin Counties Association (WCA) reacted unfavorably to this message. The executive director of WCA advised counties that the state interpretation was merely a means to capture federal grant funds. The only penalty for nonimplementation, in WCA's view, is loss of federal grant dollars. It, therefore, would seem

foolhardy for Winnebago County to spend dollars while this issue is still unresolved.

Regarding overcrowding in the present facility, jail administration have assured us that they can handle the present population. There is still some flexibility as some state prisoners are housed in our jail. Also, the huber people could be moved elsewhere. However, we need to monitor this concern as population pressure changes.

Regarding alternatives, if it was necessary to move, we found expansion possible on the present floor. Other considerations could be the jury rooms and small courtroom on the first floor. Also the lower basement area could be used with some modifications. Any of these alternatives would involve remodeling and strict adherence to the present code.

This committee also considered the apartment at Park View Health Center, plus adjacent houses. We also discussed the possibility of houses near the Courthouse complex, and the feasibility of a regional center. We also viewed a secure/non-secure facility in Waukesha County.

All alternatives had some drawbacks. Beside cost, we felt it important and prudent to be close to food service, court service, social services, and the present jail staff.

With the above taken into consideration, this committee feels it is best for Winnebago County to maintain the present juvenile facility.

We feel we are in compliance with federal or state mandates. We should, however, keep in mind that further legislation may require us to address this question in the future.

It is important to recognize that Winnebago County does offer safe and secure lockup for juveniles. We also provide numerous non-secure alternatives.

Though we were not asked to consider the services offered to juveniles in detention, a visible weakness appears to be the lack of coordination between contributing service agencies. This, plus the lack of parental responsibility, makes it difficult for some juveniles to find a way out of the system.

It, therefore, is recommended that the following agencies meet to determine ways to better communicate with each other: social services, school systems, intake and court system, 51.42 Board and its contracted agencies, and police and sheriff departments. We have numerous agencies that appear to be working well. We can work better when we work together.

\* \* \* \* \*

Supervisor Neilsen was given a vote of appreciation for the work as Chairman of the Juvenile Detention Committee.

\* \* \* \* \*

The Judiciary & Public Safety Committee will be advised to consider the recommendations of this committee.

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to express their opinion on any resolution or ordinance which appears on the Agenda.

Mr. Walter Carlson and Mrs. Helen Weber objected to the Zoning's Committee decision of the Fort Fremont Zoning.

### **ZONING COMMITTEE REPORT FORT FREMONT — TOWN OF WOLF RIVER**

REPORT #1 — A report from the Planning & Zoning Committee approving the request of Fort Fremont for a change in zoning from B-2 Community Business District to B-3 General Business District for proposed automobile sales was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

### **AMENDATORY ORDINANCE FORT FREMONT — TOWN OF WOLF RIVER**

AMENDATORY ORDINANCE #1 — An ordinance that would change the Winnebago County Code of General Ordinance and the map of the Town of Wolf River as it relates to the property owned by Joan, Jeff, Gregory & Dan Thomson was presented. Motion made by Supervisor Owens and seconded to withdraw

the ordinance and refer back to the Planning & Zoning Committee. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE NO. 1  
TOWN OF UTICA - JAMES F. STEWART**

Date: **September 18, 1984**

To The Board of Supervisors of Winnebago County,  
Wisconsin:

**AMENDATORY ORDINANCE No. 1**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Zoning Map of the Town of Utica, in accordance with the petition of **James F. Stewart**;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Utica**, be and the same, are amended to provide that the attached described property be changed from the classification of **Agricultural** District of said ordinance, which it now and heretofore had, to the zoned district of **Residential**.

Carol Owens  
County Board Supervisor  
(Affected Town)

**County Disclaimer**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS**

RE: PETITION FOR STATE AND FEDERAL AID  
FOR AIRPORT IMPROVEMENT PROJECT (AIP-03)  
AND AGENCY AGREEMENT.

The following Report No. 84 was read:

Your Aviation Committee respectfully requests your consideration and approval for the petition for State and Federal aid for the proposed improvement project for Wittman Field Airport for fiscal year 1985.

In accordance with Wisconsin Statute Section 114.33, a pre-petition public hearing was conducted on September 10, 1984 for the purpose of soliciting public comment concerning proposed improvements for Wittman Field Airport for the 1985 fiscal year. A copy of the transcript of this hearing is attached to this report. Comments were received either by personal appearance or by written letter supporting or objecting to the proposed improvement project for Wittman Field Airport. The proposed improvements include:

1. Snow removal vehicle with 19' plow, 9-yard V-box hopper spreader, and vehicle chassis.

Motion made by Supervisor Campfield and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**APPROVE PETITION FOR STATE  
AND FEDERAL AID — AIP-03 PROJECT:  
WITTMAN FIELD AIRPORT**

The following Resolution No. 84 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, it is deemed to be in the best interest of the County of Winnebago to petition for state and federal aid for Wittman Field Airport Improvement Project AIP-03.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and County Clerk be and they hereby are authorized to execute and file with the Secretary of Transportation a petition for such aid; that said petition in the following form is approved, to-wit:

**PETITION FOR AIRPORT PROJECT**

By: Winnebago County, Wisconsin  
TO THE SECRETARY OF TRANSPORTATION  
Wisconsin Department of Transportation  
Bureau of Aeronautics

The petitioner, desiring to sponsor an airport improvement project with federal aid and state aid in accordance with the applicable State and Federal laws, respectfully represents and states:

1. That the airport which it is desired to develop should generally conform to the

requirements for a trunk type airport as defined by the Federal Aviation Administration.

2. That the location deemed most suitable is generally described as Wittman Field, Winnebago County, Wisconsin.

3. That the character, extent and kind of improvement desired under the project is as follows:

Obtain a snow removal vehicle with 19' plow, 9-yard V-box hopper spreader, and vehicle chassis.

4. That the airport project which your petitioner desires to sponsor is necessary for the following reasons:

(a) Reduce the time necessary to clear runway surfaces during snowfall periods at airport.

(b) Reduce the time necessary to replo w runways during periods of continuous snowfall when operations of the airport must continue.

(c) To maintain a higher level of efficiency of operation, as well as safety, in insuring that the runway surfaces are clear of any snow accumulations during arrivals and departures of air carriers and other aircraft.

WHEREAS, a public hearing was held prior to the adoption of this petition in accordance with sec. 114.33(2), Stats., and a transcript of the hearing is transmitted with this petition.

THEREFORE, you are requested to take such action as may be deemed necessary by the facts presented.

Submitted by,

AVIATION COMMITTEE

Motion made by Supervisor Campfield and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DESIGNATING THE SECRETARY  
OF TRANSPORTATION AS AGENT FOR  
WINNEBAGO COUNTY; EXECUTE AGENCY  
AGREEMENT: WITTMAN FIELD  
AIP-03 PROJECT**

The following Resolution No. 85 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the said County of Winnebago, hereinafter referred to as the Sponsor, being a municipal Body Corporate of the State of Wisconsin, authorized by law (sec. 114.11, Wis. Stats.) to acquire, establish, construct, own, control, lease, equip, improve, maintain, and operate an airport; and

WHEREAS, the Sponsor desires to develop and improve the Winnebago County Airport by obtaining a snow removal vehicle with 19' plow, 9-yard V-box hopper spreader and vehicle chassis; and

WHEREAS, it is recognized that the items listed above will be funded individually or collectively as funds are available, with specific project costs to be approved as work is authorized, the proportionate cost of the airport improvement project described above which is to be paid to the Secretary of the Wisconsin Department of Transportation, hereinafter referred to as the Secretary, to be held in trust for the purposes of the project; any unneeded and unspent balance after the project is completed is to be returned to the Sponsor by the Secretary; the Sponsor will make available any additional monies that may be found necessary, upon request of the Secretary, to complete the project as described above; the Secretary shall have the right to suspend or discontinue the project at any time additional monies are found to be necessary by the Secretary, and the Sponsor does not provide the same; and

WHEREAS, the Sponsor is required by law (sec. 114.32(5), Wis. Stats.) to designate the Secretary as its agent to accept, receive, receipt for and disburse any funds granted by the United States under the federal Airport and Airway Development Act, and is authorized by law to designate the Secretary as its agent for other purposes.



NOW, THEREFORE, BE IT RESOLVED, by the Sponsor on this 18th day of September, 1984, that the Secretary is hereby designated as its agent and is requested to agree to act as such in matters relating to the airport improvement project described above, and is hereby authorized as its agent to make all arrangements for the development and final acceptance of the completed project whether by contract, agreement, force account or otherwise; and particularly, to accept, receive, receipt for and disburse federal monies or other monies, either public or private, for the acquisition, construction, improvement, maintenance and operation of the airport; and, to acquire property or interests in property by purchase, gift, lease, or eminent domain under Chapter 32 of the Wisconsin Statutes; and, to supervise the work of any engineer, appraiser, negotiator, contractor or other person employed by the Secretary; and, to execute any assurances or other documents required or requested by any agency of the federal government and to comply with all federal laws, rules and regulations relating to airport improvement projects.

BE IT FURTHER RESOLVED, that the County Executive and the County Clerk by authorized to sign and execute the Agency Agreement authorized by this Resolution.

Submitted by,  
AVIATION COMMITTEE

Motion made by Supervisor Campfield and seconded to accept the resolution. Motion CARRIED BY VOICE VOTE.

### REPORT

RE: Designation of Social Service Department to Investigate Reports of Elder Abuse

The following Report No. 86 was read:

#### REPORT:

The Wisconsin Legislature enacted Assembly Bill 571 requiring each County Board of Supervisors to designate an agency in the county to be responsible for investigating reports of elder abuse or neglect.

reporting to the State office and carrying out duties prescribed by the law. A copy of the law is attached.

The Social Service Department has performed some of the duties required by the new law for many years.

The Committee on Aging reviewed the law and recommended to the Social Service Board that the Department of Social Services be designated by the County Board to handle the duties required by the law.

Motion made by Supervisor Broas and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**DESIGNATE SOCIAL SERVICES  
DEPARTMENT AS AGENCY TO  
INVESTIGATE REPORTS OF  
ELDER ABUSE OR NEGLECT**

The following Resolution No. 86 was presented:  
**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that pursuant to sec. 46.90(2), Wis. Stats., as created by 1983 Wisconsin Act 398, the Winnebago County Department of Social Services is hereby designated the County Agency to perform the duties and responsibilities of sec. 46.90, Wis. Stats., relating to the reporting and investigation of abuse or neglect of elder persons.

Submitted by,

**COMMITTEE ON AGING  
BOARD OF SOCIAL SERVICES**

Motion made by Supervisor Broas and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**ACQUIRE PROPERTY FOR  
COURTHOUSE PARKING:  
514 HIGH STREET, OSHKOSH**

The following Resolution No. 87 was presented:  
**TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, your Buildings and Grounds Committee has considered the purchase of the property at 514 High Street, Oshkosh, for use as an expansion to the Courthouse Parking facilities; and

**WHEREAS**, the owner is willing to sell the property to the County for \$24,000.00; and

**WHEREAS**, the property has been appraised at a market value in excess of \$24,000.00; and

WHEREAS, funding should also be provided at this time for possible relocation expenses for persons displaced by this acquisition; and

WHEREAS, the estimate for relocation expenses is a sum not to exceed \$8,000.00.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the sum of \$24,000.00 be made available from the General Fund to cover the purchase of the property known as 514 High Street, Oshkosh, Wisconsin, presently owned by Mr. Leonard Padgham.

BE IT FURTHER RESOLVED, that said property shall be used to provide additional space for Courthouse parking.

BE IT FURTHER RESOLVED, that a sum not to exceed \$8,000.00 be made available from the General Fund to cover the anticipated relocation expenses for persons displaced by this acquisition.

Submitted by,

**BUILDINGS & GROUNDS COMMITTEE**

Motion made by Supervisor Young and seconded to adopt the resolution. Motion made by Supervisor M. Utech and seconded to refer back to committee of jurisdiction until such time as a long-range plan is presented. Roll Call Vote: Ayes 17 — Kampo, Grace, Grundman, Meinen, Luebke, Diakoff, Edinger, Owens, Binder, Wagner, Schumerth, Campfield, M. Utech, Bahr, Nielsen, J.C. Pawlowski, Schwartz; Nays 23 — Flavin, Gavinski, W.C. Pawlowski, Laabs, Albright, Daggett, Maehl, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Murphy, Stockli, F. Utech, King, Troxell, Slye; Excused 5 — O'Brien, Shipman, Eckrich, Gross, Robl. REFERRAL LOST.

Roll Call on motion to adopt the resolution: Ayes 26 — J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Grace, Albright, Daggett, Edinger, Maehl, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, F. Utech, King, Troxell, Nielsen; Nays 14 — Kampo, Grundman, Laabs, Meinen, Owens, Binder, Wagner, Schumerth, Schwartz, M. Utech, Bahr, Slye, Luebke, Diakoff; Excused 5 — O'Brien, Shipman, Eckrich,

Gross and Robl. LOST NEEDED 2/3 VOTE. Motion made by Supervisor Nielsen to take option on the property for \$24,000. Supervisor Grace suggested instead of option to have late closing date. Motion made by Supervisor Nielsen and seconded to withdraw his motion. CARRIED BY VOICE VOTE. The Corporation Counsel submitted a resolution to obtain option on the property for \$1,000 and closing date no later than January 31, 1985. Supervisor M. Utech requested a long range plan at the Budget Session. Roll Call Vote: Ayes 27 — J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Grace, Meinen, Albright, Luebke, Daggett, Edinger, Maehl, Stevenson, Young, Landwehr, Steber, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, F. Utech, King, M. Utech, Troxell, Nielsen; Nays 13 — Kampo, Grundman, Laabs, Diakoff, Owens, Binder, Cartwright, Lauson, Wagner, Schumerth, Schwartz, Bahr and Slye. Lost needed 2/3 vote.

### **DISALLOW CLAIM OF HAZEL A. BROWNSON**

The following Resolution No. 88 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of Hazel A. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Hazel A. Brownson dated August 1, 1984, relating to an incident which occurred in July, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,

**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**CREATE FULL-TIME CASE AIDE II  
POSITION: SOCIAL SERVICES DEPARTMENT**

The following Resolution No. 89 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the State of Wisconsin has recently announced that Winnebago County is required to have a full-time permanent position for the administration of the federally funded Energy Assistance Program; and

WHEREAS, the Energy Assistance Program has been developed to benefit the citizens of Winnebago County; and

WHEREAS, the funding of such position is to be provided in full by the federal government.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that a new full-time position of Case Aide II is hereby created within the Table of Organization of the Winnebago County Department of Social Services effective October 1, 1984.

BE IT FURTHER RESOLVED, that funds necessary to cover the costs of this position shall be made available from funds within the Energy Assistance Program budget.

BE IT FURTHER RESOLVED, that such position shall remain within the Table of Organization of the Winnebago County Social Services Department only for the length of time federal funding is sufficient to cover the full cost of maintaining such position continues to be available.

Submitted by,  
PERSONNEL & FINANCE COMMITTEE  
SOCIAL SERVICES BOARD

Motion made by Supervisor King and seconded to adopt the resolution. Motion made by Supervisor M. Utech and seconded to amend the resolution as follows: "such positions continues to be available or DECEMBER 30, 1985 OR WHICH EVER OCCURS FIRST." CARRIED BY VOICE VOTE. Motion made by Supervisor Murphy and seconded that this employee is not guaranteed free parking in the courthouse parking lot. LOST BY VOICE VOTE. Roll Call on Amended Resolution: Ayes 34 — J.C. Pawlowski,

Flavin, Gavinski, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Daggett, Owens, Maehl, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, M. Utech, Bahr, Nielsen, Slye; Naves 6 — Kampo, W.C. Pawlowski, Diakoff, Edinger, Binder, Troxell; Excused 5 — O'Brien, Shipman, Eckrich, Gross and Robl.  
**CARRIED.**

**ADOPT WINNEBAGO COUNTY  
 PERSONNEL POLICY MANUAL  
 (1984 Revision)**

The following Resolution No. 90 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
 WHEREAS, the Winnebago County Personnel Policy Manual adopted in 1976 has become outdated in many respects and has been revised; and

WHEREAS, the Personnel and Finance Committee has submitted a revised Winnebago County Personnel Policy Manual for your consideration and approval; and

WHEREAS, your Committee is recommending adoption of proposed revision and immediate implementation thereof.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the revised Winnebago County Personnel Policy Manual, a copy of which was submitted to the County Board in August 1984, be and the same is hereby approved.

BE IT FURTHER RESOLVED, that the said Personnel Policy Manual shall supersede and replace the previously approved Winnebago County Personnel Policy Manual.

Submitted by,

**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. Motion made by Supervisor Broas and seconded to delete Chapter #5 and Chapter 5 shall be re-written by the Personnel Director. **CARRIED BY VOICE VOTE.**

Motion made by Supervisor Broas and seconded to amend Chapter 14, section F, page 44 **FUND**

**RAISING DRIVES.** Delete Director of Personnel and insert COMMITTEE OR BOARD OF JURISDICTION. CARRIED BY VOICE VOTE.

Motion made by Supervisor Broas and seconded to amend **Chapter 23, Section G.** Delete "WITHIN SAME PAY PERIOD". CARRIED BY VOICE VOTE.

Motion made by Supervisor Broas and seconded to amend **Chapter 26, Section B,** to delete "action of Personnel & Finance" and insert "FULL COUNTY BOARD." Delete the last sentence. CARRIED BY VOICE VOTE.

Motion made by Supervisor M. Utech to amend **Chapter 14, Section E,** as follows: to delete "CAMPAIGN CONTRIBUTIONS", CARRIED BY VOICE VOTE.

Motion made by Supervisor M. Utech and seconded to have the Personnel Director rewrite **Chapter 23, Section F, Use of Equipment,** to read more accurately. CARRIED BY VOICE VOTE.

Motion made by Supervisor King and seconded to adopt the Winnebago County Personnel Policy Manual with the deletion of Chapter 5 and as amended. CARRIED BY VOICE VOTE.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Monday, October, 22, 1984 at 6:00 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>ss</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, September 18, 1984

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ANNUAL  
COUNTY BOARD MEETING  
Monday, October 22, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Monday, October 22, 1984 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on September 18, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Mr. Garry Blomberg, Extension Agent, introduced Rod Brusius, Chairman of the Natural Beautification Council, who presented awards to the various businesses and individuals for their beautification work.

**1. Government Building & Grounds**

Oshkosh Parks Department - Rainbow Park

Accepting: Russ Larson - Superintendent of Parks



**2. Service Organizations**

Neenah "Y" House & Garden Club

Accepting: Carol Catlin

**3. Youth Organizations**

Oshkosh West H.S. - F.F.A.

Accepting: Julie Papenfuss & Scott Peterson

**4. Business**

Shuster Dental Building

Accepting: Dr. Schuster

**5. Industry**

Hoffmaster Co.

Accepting: Darlene Zobel

**6. Homesteads**

Mr. and Mrs. James Holland Residence

Accepting: Mrs. James Holland

**7. Farmsteads**

Hi-Way "K" Holsteins

Accepting: Dave and Jane Bauer and Family

**8. Churches**

St. Andrew's Lutheran Church

Accepting: Miriam Hasse and Rick Molinski

**9. Institutions**

University of Wisconsin—Oshkosh Riverfront Area

Accepting: Del Piel - Superintendent of Grounds

**10. Multiple Unit Dwellings**

Fox Hollow Estates

Accepting: Gordon Decker

**11. Special Award**

Experimental Aircraft Association

Accepting: Ralph Bufano

**1984 CHAMPION TREE CONTEST WINNERS**

**FIRST:**

Maribeth Gabert

4543 Plummers Pt. Rd.

Oshkosh, Wis. 54901 — 231-0179

8-10 ft. potted tree of choice from Roe Nursery

**SECOND:**

Hugh W. Carver

1261 Merritt Ave.

Oshkosh, Wis. 54901

\$25.00 Gift Certificate from Leid's Nursery

**THIRD:**

Amos Ihde  
7834 Hwy 45  
Neenah, Wis. 54956 — 722-2961  
A Copy of *Wyman's Gardening Encyclopedia*

**FOURTH:**

Ronald King  
533 Michigan St.  
Omro, Wis. 54963  
Copies of R. Bruce Allison's Books *Wisconsin  
Champion Trees* and *Wisconsin Historical Trees*

**FIFTH (TIE)**

Carla Berrell  
3848 Knapp St. Rd.  
Oshkosh, Wis. 54901 — 233-0016  
and  
H.A. Otto  
1637 Ontario St.  
Oshkosh, Wis. 54901  
Copies of the University of Wisconsin's publications on  
Home Landscaping

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the County Board go into a committee of a whole for public hearing on the 1985 Budget.  
**CARRIED BY VOICE VOTE.**

**PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to discuss any matter contained in the 1985 Budget.

Mr. Richard Abbs, Neenah Public Library trustee, said the formula submitted by the County Executive is the only equitable way to serve the county residents' needs for the library services.

Mr. Jack Frey, Director of the Menasha Public Library, did not like the idea of people in the City of Menasha subsidizing library services for people who do not live in their city.

Mr. John Nichols, Director of the City of Oshkosh Library, estimated that the city residents pay \$20 per capita for library services while surrounding township residents pay \$6.50.

Several town of Black Wolf residents asked the Winnebago County Board of Supervisors to consider adding paramedic services into their 1985 budget.

Mr. Tom Ciske, Mayor of the City of Menasha asked for reconsideration of the \$2100. deleted from the Budget for Dial-a-Ride program. Mr. Ciske approved the county to take over the library system.

Jeff Thompson, one of the owners of the Fort Fremont property, has the board's approval in zoning so that he and his brothers might have a used car lot in winter.

Several of his surrounding neighbors protested the idea of a used car lot within their radius.

Mr. George Butkiewicz, 323 Adams Street, Omro, a member of the Committee on Aging, urged the board members to give full consideration to the budget for this committee.

\* \* \* \* \*

Motion made by Supervisor M. Utech and seconded that the board continue in session until 9:00 p.m.  
**CARRIED BY VOICE VOTE.**

### **1985 EXECUTIVE BUDGET**

Mr. James P. Coughlin, County Executive, began his presentation of the 1985 Executive Budget.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Tuesday, October 24th, 1984 at 9 a.m. **CARRIED BY VOICE VOTE.**

Respectfully submitted  
Dorothy L. Propp  
Winnebago County Clerk

**TUESDAY, OCTOBER 23, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 9 a.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on Monday, October 22, 1984 be dispensed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Mr. William Wagner, Personnel Director, addressed the board regarding fringe benefits paid to the county employees.

\* \* \* \* \*

Mr. James P. Coughlin, County Executive, commenced his presentation of the 1985 Executive Budget.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until 1:30 p.m. CARRIED BY VOICE VOTE.

### AFTERNOON SESSION

1:30 p.m.

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 1:30 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: Maehl, Cartwright and M. Utech.

\* \* \* \* \*

Mr. James P. Coughlin, County Executive, continued with his presentation of the 1985 Executive Budget.

\* \* \* \* \*

Included in the 1985 Executive Budget was the sum of \$260,000. for the Fox Valley University Extension parking lot. Suggestion made by Supervisor F. Utech that the students be charged a parking fee to subsidize the parking lot.

\* \* \* \* \*

At the request of Supervisor Landwehr, Jack Schoblasky, Senior Accountant for the Department of Social Services, answered his questions concerning the various programs and their funding for the Social Services.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the board adjourn until Tuesday, October 24th, 1984 at 9 a.m. CARRIED BY VOICE VOTE.

### WEDNESDAY, OCTOBER 24, 1984

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 9 a.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: O'Brien, Kearney and F. Utech.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded the reading of the minutes for the meeting held on Tuesday, October 23, 1984 be dispensed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Mr. James Egan, Business Manager for the Fox Valley Center, introduced Mr. Dan Coopman from McMahan Company addressed the County Board regarding the monies in the budget for the parking lot at the center. Supervisor Diakoff questioned whether or not part of this project could be piggy-backed with highway AP project. Supervisor Grundman was concered about proper drainage. Supervisor Schumerth asked whether or not the students could be charged a user fee.

\* \* \* \* \*

Supervisor M. Utech would like to have a sub-committee study the problems of the airport restaurant business. The Chairman will investigate the possibility and report back to the board.

\* \* \* \* \*

Mr. James P. Coughlin, County Executive, continued with his presentation of the 1985 budget.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until 1:30 p.m. CARRIED BY VOICE VOTE.

### AFTERNOON SESSION

1:30 p.m.

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 1:30 p.m. in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present.

\* \* \* \* \*

Mr. Coughlin introduced Mr. Dave Henneman, Data Processing Director, who explained to the board members what his department has accomplished and what requests he has received for the future.

\* \* \* \* \*

Mr. Coughlin, continued with his presentation of the budget.

\* \* \* \* \*

Motion made by Supervisor Wagner and seconded that each deletion be shown on the blackboard to show how much it will reduce the budget and the TAX RATE. Roll Call Vote: Ayes 25 — Flavin, Gavinski, Kampe, W.C. Pawlowski, Eckrich, Grundman, Laabs, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Young, Landwehr, Gross, Steber, Broas, Wagner, Stockli, M. Utech, Bahr, Troxell, Nielson. Nays 18 — O'Brien, Shipman, J.C. Pawlowski, Grace, Meinen, Maehl, Cartwright, Lauson, Goff, Gose, Kearney, Schumerth, Campfield, Schwartz, F. Utech, King, Robl,

Slye. Abstain 1 — Albright. Excused 1 — Murphy  
CARRIED.

\* \* \* \* \*

Supervisor Gavinski questioned whether or not there would be monies from the Industrial Development Fund to be used for the budget.

**COUNTY EXECUTIVE'S APPOINTMENT  
RE: APPOINTMENT OF CORPORATION  
COUNSEL**

I wish to reappoint Mr. Gerald L. Engeldinger to the post of Corporation Counsel for another one-year term, commencing January 1, 1985.

Mr. Engeldinger has served this county with distinction for the past twenty-two years. Most recently, he has been involved in the acquisition of the final parcels of land for the right-of-way for the Tri-County Expressway.

In addition to providing legal counsel to the County Board, Department Heads and myself, he supervises the Child Support Office and is a member of the Industrial Development Board. He is also serving on the Purchasing Committee to help develop guidelines for the procurement of goods and services for the county, and assisting the Solid Waste Management Board in finding additional land and solving other problems.

Your confirmation of this appointments will be appreciated.

Motion made by Supervisor Daggett and seconded that the appointment be confirmed. CARRIED BY VOICE VOTE.

**RE: APPOINTMENT OF PURCHASING AGENT**

Since the elimination of the Controller's position in the Finance Department this year, our Finance Director, Del La Marche, has assumed many of those duties previously performed by the Controller. During the budget process, he is extremely busy with the preparation of the budget along with all of his other duties.

It was with this in mind that I have decided to appoint Mr. Gary Koppelberger, Senior Accountant in the Finance Department, to a one-year term as Purchasing Agent, commencing January 1, 1985. Mr. Koppelberger has headed a committee of 12 persons to initiate new purchasing procedures and has done an excellent job.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor Eckrich and seconded that the appointment be confirmed. CARRIED BY VOICE VOTE.

**RE: APPOINTMENT TO THE EAST WISCONSIN COUNTIES RAILROAD CONSORTIUM**

In conjunction with his duties as Chairman of the Highway Committee, I feel it is appropriate to appoint

Supervisor Roland Kampo

to the above Railroad Consortium.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the appointment. CARRIED BY VOICE VOTE.

**COUNTY BOARD CHAIRMAN'S  
APPOINTMENT TO THE  
COMMITTEE ON AGING**

Due to the vacancy created by the resignation of Mr. Clifford Kloeckner from the above Committee, I wish to appoint

Miss Oranda Bangsberg  
600 Merritt Avenue  
Oshkosh, Wisconsin

to fill the unexpired term of Mr. Kloeckner, said term to begin immediately and end on April 19, 1986.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded that the appointment be confirmed. CARRIED BY VOICE VOTE.



**ADOPT 1985 ANNUAL BUDGET**

The following Resolution No. 91 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the 1985 Annual County Budget, a copy of which is incorporated herein by reference, be and same is hereby adopted.

Submitted by  
**PERSONNEL AND  
FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the 1985 Budget.

\* \* \* \* \*

Motion made by Supervisor Wagner and seconded to adjourn until Thursday, October 25, 1984. Roll Call Vote: Ayes 23 — J.C. Pawlowski, Gavinski, Kampo, W.C. Pawlowski, Grace, Laabs, Meinen, Luebke, Diakoff, Edinger, Binder, Cartwright, Young, Gross, Steber, Lauson, Wagner, Murphy, Robl, Bahr, Troxell, Nielsen, and Slye. Nays 22 — O'Brien, Shipman, Flavin, Eckrich, Grundman, Albright, Daggett, Owens, Maehl, Stevenson, Landwehr, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Stockli, Schwartz, F. Utech, King, M. Utech. **CARRIED.**

**THURSDAY, OCTOBER 25, 1984**

**9:00 a.m.**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Thursday, October 25, 1984 at 9:00 a.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the reading of the minutes for the

meeting held on Wednesday, October 24th, 1984 be dispensed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Supervisor Eckrich made the suggestion to work until the County Board business is completed and one hour for lunch. Supervisor Broas suggested the completion time for 5 p.m. and convene at 8 a.m. Supervisor King told the board members that this was a matter for the Chair to decide.

**AMENDMENT (1)  
TO RESOLUTION 91-1084:  
INCREASE HALFTIME CLERICAL  
POSITION TO FULLTIME:  
UNIFIED BOARD**

The following Amendment No. 1 was presented:  
Resolution 91-1084 is amended as follows:

That the parttime Clerk Typist position as indicated on p. 195 of the proposed 1985 Annual Budget be increased to fulltime.

Submitted by,  
**UNIFIED BOARD**

Motion made by Supervisor Schwartz and seconded to adopt the amendment. Roll Call Vote: Ayes 21 — J.C. Pawlowski, Flavin, Gavinski, Eckrich, Grace, Albright, Luebke, Daggett, Maehl, Cartwright, Steber, Lauson, Broas, Gose, Kearney, Schumerth, Campfield, Stockli, Schwartz, F. Utech, Slye. Nays 21 — Shipman, Kampe, W.C. Pawlowski, Grundman, Laabs, Meinen, Diakoff, Edinger, Owens, Binder, Stevenson, Young, Gross, Goff, Wagner, Murphy, King, Robl, Bahr, Troxell, Nielson. Excused 3 — Landwehr, M. Utech and O'Brien. LOST DUE TO TIE VOTE.

**AMENDMENT (2)  
TO RESOLUTION 91-1084:  
PROVIDE FUNDS FOR COMPRESSOR  
AND ROOF REPAIRS AT TRI-COUNTY  
ICE ARENA: \$4650**

The following Amendment No. 2 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$4,650 be placed in the

proposed 1985 Annual Budget to cover the cost of rebuilding two compressors and for roof repairs at the Tri-County Ice Arena.

Submitted by,  
**ICE ARENA COMMITTEE**

Motion made by Supervisor Eckrich and seconded to adopt the amendment. Roll Call Vote: Ayes 39 — J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Grundman, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Gose, Kearney, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielson and Slye. Naves 5 — Shipman, Kampo, Laabs, Broas and Goff. Excused 1 — O'Brien. CARRIED.

**AMENDMENT (3)  
TO RESOLUTION 91-1084:  
INCREASE FUNDING FOR  
EMERGENCY MEDICAL SERVICE**

The following Amendment No. 3 was presented:  
Resolution 91-1084 is amended as follows:

That the amount for Emergency Medical Service as indicated on p. 110 of the proposed 1985 Annual Budget be increased by \$60,000 to a total of \$301,412.

Submitted by  
**JUDICIARY AND PUBLIC  
SAFETY COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the amendment. Motion made by Supervisor Goff and seconded to return to the committee of jurisdiction until next budget session. Supervisor Goff withdrew NEXT BUDGET SESSION. Motion to refer back to committee: Ayes 27 — Shipman, J.C. Pawlowski, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Meinen, Albright, Luebke, Diakoff, Edinger, Maehl, Cartwright, Young, Landwehr, Gross, Steber, Lauson, Goff, Murphy, Schwartz, F. Utech, King, Robl, Troxell, Nielsen, and Slye. Naves 17 — Flavin, Grace, Grundman, Laabs, Daggett, Owens, Binder,

Stevenson, Broas, Gose, Kearney, Wagner, Schumerth, Campfield, Stockli, M. Utech, Bahr. Excused 1 — O'Brien. REFERRED BACK TO COMMITTEE.

**AMENDMENT (4)  
TO RESOLUTION 91-1084:  
INCREASE 1985 COUNTY COMMITMENT  
FOR LIBRARY SERVICE**

The following Amendment No. 4 was presented:  
Resolution 91-1084 is amended as follows:

That the County commitment for library service to compensate the three municipal libraries as indicated on p. 163 of the proposed 1985 Annual Budget be increased from \$500,000 to \$614,109.

Submitted by,  
Alberta J. Goff  
County Board Supervisor  
District #29

Motion made by Supervisor Goff and seconded to adopt the amendment. Motion made by Supervisor Goff and seconded to amend the amendment as follows:

**THE COUNTY EXECUTIVE APPOINT TWO SUPERVISORS TO EACH OF THE FOLLOWING LIBRARY BOARDS - NEENAH, MENASHA AND OSHKOSH. Ayes 24 — Flavin, Gavinski, Grundman, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Campfield, Murphy, Schwartz, F. Utech, Robl, Bahr, Nielsen and Slye. Nayes 20 — Shipman, J.C. Pawlowski, Kampo, W.C. Pawlowski, Eckrich, Grace, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Schumerth, Stockli, King, M. Utech, and Troxell. Excused 1 — O'Brien. CARRIED.**

**AMENDMENT (5)  
TO RESOLUTION 91-1084:  
INCREASE 1985 CAPITAL OUTLAY  
FOR UW-FOX VALLEY CENTER:  
INSTALLATION OF HEAT RETAINING  
WINDOWS (\$11,000)**

The following Amendment No. 5 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$11,000 be placed in the proposed 1985 Annual Budget for capital outlay to cover Winnebago County's share of the cost to install heat retaining windows at the University of Wisconsin — Fox Valley Center.

Submitted by,  
**BUILDINGS AND GROUNDS  
COMMITTEE**

Motion made by Supervisor Young and seconded to adopt the amendment. Roll Call Vote: Ayes 17 — O'Brien, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Daggett, Maehl, Young, Lauson, Gose, Kearney, Campfield, Stockli, King, M. Utech, Slye. Nays 28 — Shipman, Kampo, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Landwehr, Gross, Steber, Broas, Goff, Wagner, Schumerth, Murphy, Schwartz, F. Utech, Robl, Bahr, Troxell, Nielsen. LOST.

**AMENDMENT (6)  
TO RESOLUTION 91-1084:  
PROVIDE FUNDS FOR T-HANGER  
CONSTRUCTION AT WITTMAN  
FIELD AIRPORT: \$225,000**

The following Amendment No. 6 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$225,000 be placed in proposed 1985 Annual Budget as capital outlay to cover the cost of constructing thirteen T-Hangers at Wittman Field Airport.

Submitted by,  
**AVIATION COMMITTEE**

Motion made by Supervisor O'Brien and seconded to adopt the amendment. Roll Call Vote: Ayes 24 — O'Brien, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Grundman, Meinen, Luebke, Daggett, Maehl, Cartwright, Steber, Lauson, Gose, Kearney, Wagner, Campfield, Murphy, Schwartz, F. Utech, King, M. Utech, Bahr and Slye. Nays 21 — Shipman, Kampo, Eckrich, Grace, Laabs, Albright, Diakoff, Edinger, Owens, Binder, Stevenson, Young, Landwehr,

Gross, Broas, Goff, Schumerth, Stockli, Robl, Troxell,  
Nielsen. CARRIED.

**AMENDMENT (7)  
TO RESOLUTION 91-1084:  
DELETE \$430,124 FRINGE  
BENEFITS FROM 1985 BUDGET**

The following Amendment No. 7 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$430,124 in fringe benefits  
be deleted from the proposed 1985 Annual  
Budget.

Submitted by,  
Roland L. Kampo  
County Board Supervisor  
District #6

Amendment was withdrawn at the request of  
Supervisor Kampo.

**AMENDMENT (8)  
TO RESOLUTION 91-1084:  
DELETE FUNDING FOR PURCHASE OF  
LOT FOR ADDITIONAL COURTHOUSE  
PARKING (\$42,000)**

The following Amendment No. 8 was presented:  
Resolution 91-1084 is amended as follows:

Delete \$42,000 from capital outlay for purchase  
of lot on High Street for additional Courthouse  
parking as indicated on pp. 54 and 55 of the  
proposed 1985 Annual Budget.

Submitted by,  
County Board Supervisors  
Jeanette V. Diakoff  
James F. Bahr  
Philip E. Binder  
Jacquelyn C. Wagner

Motion made by Supervisor Binder and seconded to  
adopt the resolution. Motion made by Supervisor  
Schumerth and seconded to refer back to the committee  
until such time as an acceptable plan has been received.  
The Chair ruled the motion out of order. Roll Call Vote:

Ayes 18 — Kampo, Grace, Grundman, Laabs, Luebke, Diakoff, Owens, Binder, Cartwright, Gross, Wagner, Schumerth, Schwartz, M. Utech, Bahr, Troxell, Nielsen and Slye. Naves 26 — O'Brien, Shipman, J.C. Pawlowski, W.C. Pawlowski, Eckrich, Meinen, Albright, Daggett, Edinger, Maehl, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, F. Utech, King, Robl, Flavin, Gavinski. Excused 1 — Landwehr. LOST

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until 1:30 p.m. CARRIED BY VOICE VOTE.

### **AFTERNOON SESSION**

**1:30 p.m.**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 1:30 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

Roll Call showed full board present with the exception of the following excused Supervisor Wagner.

#### **AMENDMENT (9)**

#### **TO RESOLUTION 91-1084:**

#### **DELETE WELFARE FRAUD INVESTIGATOR POSITION FROM SHERIFF'S DEPARTMENT BUDGET: \$28,924**

The following Amendment No. 9 was presented:

Resolution 91-1084 is amended as follows:

That the new position of Welfare Fraud Investigator and funding for salary and fringe benefits in the amount of \$28,924 as indicated on pp. 93 and 94 of the proposed 1985 Annual Budget be deleted.

Submitted by,  
Jacquelyn C. Wagner  
County Board Supervisor

Motion made by Supervisor Bahr and seconded to adopt the Amendment. Roll Call Vote: Ayes 9 — Kampo, W.C. Pawlowski, Grace, Grundman, Laabs, Edinger, Owens, Robl, Bahr. Naves 35 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, Eckrich, Meinen,

Albright, Luebke, Diakoff, Daggett, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, M. Utech, Troxell, Nielsen and Slye. Excused 1 — Wagner. LOST.

**AMENDMENT (10)  
TO RESOLUTION 91-1084:  
DELETE CLERK-TYPIST POSITION  
CHANGE FROM PART-TIME TO  
FULL-TIME (CLERK OF COURTS OFFICE)**

The following Amendment No. 10 was presented:  
Resolution 91-1084 is amended as follows:

That the increase in the Clerk-Typist position in the Clerk of Courts Office from part-time to full-time as indicated on p. 81 of proposed 1985 Annual Budget be deleted and the position remain as part-time.

Submitted by,  
James F. Bahr  
County Board Supervisor  
District #42

Motion made by Supervisor Bahr and seconded to adopt the amendment. Roll Call Vote: Ayes 20 — Kampo, Eckrich, Grundman, Laabs, Meinen, Luebke, Diakoff, Edinger, Owens, Steber, Landwehr, Gross, Kearney, Schumerth, Campfield, Murphy, Robl, Bahr, Troxell, Nielsen. Nays 21 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Grace, Albright, Daggett, Binder, Maehl, Cartwright, Stevenson, Young, Lauson, Broas, Goff, Gose, F. Utech, King, Slye. Abstain 1 — Stockli. Excused 3 — Schwartz, Wagner, M. Utech. LOST

**AMENDMENT (11)  
TO RESOLUTION 91-1084:  
DELETE PORTION OF FUNDING  
FOR MUSEUMS: \$6500**

The following Amendment No. 11 was presented:  
Resolution 91-1084 is amended as follows:

That \$6500 be deleted from the sum of \$26,000 placed in the proposed 1985 Annual



Budget as indicated on pp. 162 and 163 to offset operating expenses for museums; and

That the museums be notified that the annual contribution from Winnebago County will be reduced each year in an equal amount until the annual contribution is totally removed.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to adopt the resolution. Roll Call Vote: Ayes 9 — Kampo, Grace, Laabs, Luebke, Owens, Steber, Schumerth, Murphy, Bahr. Nays 34 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grundman, Meinen, Albright, Diakoff, Daggett, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Gross, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Troxell, Nielsen and Slye. Excused 2 — Landwehr and Wagner. LOST.

**AMENDMENT (12)  
TO RESOLUTION 91-1084:  
DELETE FUNDING FOR WARNING  
SIRENS: \$24,000**

The following Amendment No. 12 was presented:  
Resolution 91-1084 is amended as follows:

That \$24,000 be deleted from the proposed 1985 Annual Budget as indicated on p. 109 thereof for warning sirens in the Town of Clayton and the Town of Menasha.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to adopt the amendment. Roll Call Vote: Ayes 18 — Flavin, Kampo, Grace, Laabs, Meinen, Luebke, Diakoff, Daggett, Owens, Binder, Stevenson, Landwehr, Gross, Steber, Schumerth, Murphy, Robl,

Troxell. Naves 25 — O'Brien, Shipman, J.C. Pawlowski, Gavinski, W.C Pawlowski, Eckrich, Grundman, Albright, Edinger, Maehl, Cartwright, Young, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, M. Utech, Bahr, Nielsen and Slye. Abstain 1 — King. Excused 1 — Wagner. LOST.

**AMENDMENT (13)**  
**TO RESOLUTION 91-1084:**  
**DELETE FUNDING FOR EMERGENCY**  
**BROADCAST SYSTEMS: \$15,900**

The following Amendment No. 13 was presented:  
Resolution 91-1084 is amended as follows:

That \$15,900 be deleted from the proposed  
1985 Annual Budget as indicated on p. 109  
thereof for Emergency Broadcast Systems.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to  
adopt the amendment. Roll Call Vote: Ayes 10 —  
Kampo, Laabs, Meinen, Luebke, Diakoff, Owens,  
Landwehr, Murphy, Robl, Troxell. Naves 33 — O'Brien,  
Shipman, J.C. Pawlowski, Gavinski, W.C. Pawlowski,  
Eckrich, Grace, Grundman, Albright, Daggett,  
Edinger, Binder, Maehl, Cartwright, Stevenson,  
Young, Gross, Steber, Lauson, Broas, Goff, Gose,  
Kearney, Schumerth, Campfield, Stockli, Schwartz, F.  
Utech, King, M. Utech, Bahr, Nielsen and Slye.  
Excused 2 — Flavin and Wagner. LOST.

**AMENDMENT (14)**  
**TO RESOLUTION 91-1084:**  
**DELETE ALL NEW POSITIONS; RETAIN**  
**FUNDS FOR TEMPORARY POSITIONS**

The following Amendment No. 14 was presented:  
Resolution 91-1084 is amended as follows:

That all the new positions included in the  
proposed 1985 Annual Budget, as indicated on

the attached summary, be deleted; and

That any new position listed on the attached summary may be filled by the Personnel and Finance Committee as a temporary position upon request of the appropriate department and approval by the said Committee.

Submitted by,  
Roland L. Kampo  
County Board Supervisor  
District #6

Motion made by Supervisor Kampo and seconded to adopt the amendment. Roll Call Vote: Ayes 12 — J.C. Pawlowski, Kampo, W.C. Pawlowski, Grace, Grundman, Laabs, Daggett, Owens, Landwehr, Gross, Robl, Troxell. Nays 32 — O'Brien, Shipman, Flavin, Gavinski, Eckrich, Meinen, Albright, Luebke, Diakoff, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, M. Utech, Bahr, Nielsen and Slye. Excused 1 — Wagner. LOST.

**AMENDMENT (15)  
TO RESOLUTION 91-1084:  
DELETE FUNDING TO PURCHASE  
ADDITIONAL PROPERTY AT EUREKA  
BOAT LANDING: \$61,500**

The following Amendment No. 15 was presented:  
Resolution 91-1084 is amended as follows:

Delete \$61,500 from capital outlay for purchase of additional property at Eureka Boat Landing as indicated on p. 152 of the proposed 1985 Annual Budget.

Submitted by,  
Norma Edinger  
County Board Supervisor  
District #17

Motion made by Supervisor Edinger and seconded to adopt the amendment. Roll Call Vote: Ayes 26 — Shipman, Flavin, Kampo, Eckrich, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Daggett, Edinger, Owens, Stevenson, Young, Landwehr, Gross, Steber.

Broas, Schumerth, Stockli, Schwartz, Robl, M. Utech, Troxell, Nielsen. Naves 18 — O'Brien, J.C. Pawlowski, Gavinski, W.C. Pawlowski, Diakoff, Binder, Maehl, Cartwright, Lauson, Goff, Gose, Kearney, Campfield, Murphy, F. Utech, King, Bahr, and Slye. Excused 1 — Wagner. CARRIED.

**AMENDMENT (16)  
TO RESOLUTION 91-1084:  
DELETE FUNDING TO COMPLETE PHASE 2  
OF LAKE WINNECONNE WATERFRONT  
REHAB. PROJECT: \$36,503**

The following Amendment No. 16 was presented:  
Resolution 91-1084 is amended as follows:

Delete \$36,503 from capital outlay to complete Phase 2 of Lake Winneconne Waterfront Rehab. Project as indicated on p. 152 of the proposed 1985 Annual Budget.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to adopt the amendment. Roll Call Vote: Ayes 7 — Grace, Laabs, Luebke, Daggett, Owens, Steber, Schumerth. Naves 37 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Grundman, Meinen, Albright, Diakoff, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Lauson, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen, and Slye. Excused 1 — Wagner. LOST.

**AMENDMENT (17)  
TO RESOLUTION 91-1084:  
DELETE FUNDING FOR WATERFRONT  
REHAB. PROJECT AT EUREKA  
BOAT LANDING: \$36,264**

The following Amendment No. 17 was presented:  
Resolution 91-1084 is amended as follows:

That \$36,264 be deleted from capital outlay for one-half waterfront rehabilitation at Eureka

Boat Landing as indicated on p. 152 of the proposed 1985 Annual Budget.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to adopt and amendment. Roll Call Vote: Ayes 17 — Shipman, Kampo, Eckrich, Grace, Grundman, Laabs, Meinen, Luebke, Daggett, Owens, Landwehr, Gross, Steber, Broas, Schumerth, Robl, Troxell. Naves 26 — O'Brien, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Albright, Diakoff, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Lauson, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Bahr, Nielson and Slye. Excused 2 — Wagner and M. Utech. LOST.

**AMENDMENT (18)  
TO RESOLUTION 91-1084:  
DELETE \$260,000 — PARKING LOT  
PROJECT AT UW—FOX VALLEY CENTER**

The following Amendment No. 18 was presented:  
Resolution 91-1084 is amended as follows:

Delete the \$260,000 Parking Lot Project at University of Wisconsin—Fox Valley Center as indicated on p. 137 of the proposed 1985 Annual Budget.

Submitted by,  
Geneva K. Laabs  
County Board Supervisor  
District #11

Motion made by Supervisor Laabs and seconded to adopt the amendment. Roll Call Vote: Ayes 9 — Grace Laabs, Albright, Owens, Landwehr, Schumerth, F. Utech, Troxell, Nielsen. Naves 33 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Grundman, Meinen, Luebke, Diakoff, Daggett, Edinger, Binder, Maehl, Cartwright, Stevenson, Young, Gross, Steber, Lauson, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, King, Robl, M. Utech, Bahr, Excused 3 — Wagner, Broas and Slye. LOST.

**AMENDMENT (19)  
TO RESOLUTION 91-1084:  
REDUCE LIBRARY FUNDING BY  
COUNTY TO 1984 LEVEL**

The following Amendment No. 19 was presented:  
Resolution 91-1084 is amended as follows:

That the 1985 Winnebago County  
Commitment to compensate the three  
municipal libraries for library services to  
County residents living outside the three cities  
as indicated on p. 163 of the proposed 1985  
Annual Budget be reduced from \$500,000 to  
\$250,000.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to  
adopt the amendment. The Chair ruled that this  
amendment was a moot issue. Motion made by  
Supervisor Owens and seconded by Landwehr to  
appeal the decision of the Chair. MOTION LOST BY  
VOICE VOTE.

**AMENDMENT (20)  
TO RESOLUTION 91-1084  
DELETE SOCIAL WORKER – CHILD  
PROTECTIVE POSITION FROM  
SOCIAL SERVICES DEPARTMENT  
BUDGET (\$20,983)**

The following Amendment No. 20 was presented:  
Resolution 91-1084 is amended as follows:

That the new position of Social Worker -  
Child Protective Services in the Social Services  
Department and funding for salary and fringe  
benefits in the amount of \$20,983 as indicated in  
the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 12 — Kampo, Grundman, Meinen, Luebke, Diakoff, Edinger, Owens, Schumerth, Murphy, Robl, M. Utech, Troxell. Nays 31 — O'Brien, Shipman, Albright, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Laabs, Daggett, Binder, Maehl, Cartwright, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, Nielsen and Slye. Abstain 1 — Stevenson. Excused 1 — Wagner. LOST.

**AMENDMENT (21)  
TO RESOLUTION 91-1084:  
DELETE CLERK TYPIST II - WORD  
PROCESSING POSITION FROM SOCIAL  
SERVICES DEPARTMENT BUDGET (\$13,656)**

The following Amendment No. 21 was presented:  
Resolution 91-1084 is amended as follows:

That the new position of Clerk Typist II -  
Word Processing in the Social Services  
Department and funding for salary and fringe  
benefits in the amount of \$13,656 as indicated in  
the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 18 — Kampo, Grace, Grundman, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Landwehr, Schumerth, Murphy, Robl, M. Utech, Troxell. Nays 26 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Laabs, Maehl, Cartwright, Young, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, Nielsen and Slye. Excused 1 — Wagner. LOST.

**AMENDMENT (22)  
TO RESOLUTION 91-1084:  
DELETE CASE AIDE I – OLDER ADULT  
POSITION FROM SOCIAL SERVICES  
DEPARTMENT BUDGET (\$15,250)**

The following Amendment No. 22 was presented:  
Resolution 91-1084 is amended as follows:

That the new position of Case Aide I- Older Adult in the Social Services Department and funding for salary and fringe benefits in the amount of \$15,250 as indicated in the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 8 — Kampo, Grundman, Laabs, Meinen, Edinger, Owens, Murphy, Robl. Naves 36 — O'Brien, Shipman, W.C. Pawlowski, J.C. Pawlowski, Eckrich, Grace, Albright, Luebke, Diakoff, Daggett, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Stockli, Schwartz, F. Utech, King, M. Utech, Bahr, Troxell, Nielsen, Flavin, Gavinski and Slye. LOST

**AMENDMENT (23)  
TO RESOLUTION 91-1084:  
DELETE D.D. CRISIS WORKER  
POSITION FROM UNIFIED BOARD  
BUDGET (\$23,739)**

The following Amendment No. 23 was presented:  
Resolution 91-1084 is amended as follows:

That the new position of D.D. Crisis Worker in the Unified Board and funding for salary and fringe benefits in the amount of \$23,739 as indicated in the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18



Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 12 — Kampo, Grundman, Laabs, Meinen, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Murphy. Nays 32 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grace, Albright, Maehl, Cartwright, Young, Landwehr, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen and Slye. Excused 1 — Wagner. LOST.

**AMENDMENT (24)  
TO RESOLUTION 91-1084:  
DELETE CUSTODIAN II POSITION  
FROM MAINTENANCE DEPARTMENT  
BUDGET (\$14,686)**

The following Amendment No. 24 was presented:  
Resolution 91-1084 is amended as follows:

That the new position of Custodian II in the Maintenance Department and funding for salary and fringe benefits in the amount of \$14,686 as indicated in the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 11 — Kampo, Grace, Laabs, Diakoff, Owens, Binder, Landwehr, Lauson, Schumerth, M. Utech, Slye. Nays 33 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Grundman, Meinen, Albright, Luebke, Daggett, Edinger, Maehl, Cartwright, Stevenson, Young, Gross, Steber, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, Bahr, Troxell, Nielsen. Excused 1 — Wagner. LOST.

**AMENDMENT (25)  
TO RESOLUTION 91-1084:  
DELETE STAFF NURSE POSITION  
CHANGE FROM PART-TIME TO FULL-TIME  
FROM PUBLIC HEALTH  
DEPARTMENT BUDGET (\$6,354)**

The following Amendment No. 25 was presented:  
Resolution 91-1084 is amended as follows:

That the increase in the Staff Nurse Position in the Public Health Department from part-time to full-time as indicated in the proposed 1985 Annual Budget be deleted and the position remain as part-time.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 19 — Kampo, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Landwehr, Schumerth, Murphy, Robl, M. Utech, Troxell. Nays 25 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Maehl, Cartwright, Young, Gross, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, Nielsen and Slye. Excused 1 — Wagner. LOST.

**MOTION TO ADJOURN**

Motion made by Supervisor Kearney and seconded to adjourn until Monday, October 29th at 6 p.m. Roll Call Vote: Ayes 17 — O'Brien, W.C. Pawlowski, Eckrich, Grace, Albright, Luebke, Daggett, Binder, Cartwright, Gross, Steber, Kearney, Schumerth, Campfield, Stockli, F. Utech, Slye. Nays 22 — Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, Laabs, Meinen, Diakoff, Edinger, Owens, Maehl, Stevenson, Young, Landwehr, Lauson, Goff, Gose, Murphy, Schwartz, M. Utech, Troxell, Nielsen. Abstained 4 — Grundman, King, Robl and Bahr. Excused 2 — Broas and Wagner. LOST.

**AMENDMENT (26)  
TO RESOLUTION 91-1084:  
DELETE MEDICAL TECHNOLOGIST  
POSITION CHANGE FROM PART-TIME  
TO FULL-TIME FROM PUBLIC HEALTH  
DEPARTMENT BUDGET (\$1,839)**

The following Amendment No. 26 was presented:  
Resolution 91-1084 is amended as follows:

That the increase in the Medical Technologist Position in the Public Health Department from part-time to full-time as indicated in the proposed 1985 Annual Budget be deleted and the position remain as part-time.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 19 — Kampo, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Landwehr, Gross, Gose, Schumerth, Murphy, M. Utech, Troxell, Nielsen. Nays 2 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Cartwright, Young, Steber, Lauson, Broas, Maehl, Goff, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, Slye. Excused 4 — Grundman, Grace, Wagner and Robl. LOST.

**AMENDMENT (27)  
TO RESOLUTION 91-1084:  
DELETE SECRETARY I POSITION  
CHANGE FROM PART-TIME TO  
FULL-TIME FROM PUBLIC HEALTH  
DEPARTMENT BUDGET (\$3,076)**

The following Amendment No. 27 was presented:  
Resolution 91-1084 is amended as follows:

That the increase in the Secretary I Position in the Public Health Department from part-time to full-time as indicated in the proposed 1985 Annual Budget be deleted and the position remain as part-time.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt the amendment. Roll Call Vote: Ayes 17 — Kampo, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Stevenson, Landwehr, Gross, Gose, Schumerth, Murphy, M. Utech, Troxell. Nays 24 — O'Brien, Shipman, J. C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Laabs, Maehl, Cartwright, Young, Steber, Lauson, Broas, Goff, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, Nielsen and Slye. Excused 4 — Grundman, Grace, Wagner, and Robl. LOST.

\* \* \* \* \*

Supervisor O'Brien moved that the board adjourn until Monday, October 29th, 1984 at 5 p.m. The Chair ruled the motion out of order.

**AMENDMENT (28)  
TO RESOLUTION 91-1084:  
DELETE CONSERVATION TECHNICIAN  
SEASONAL POSITION FROM LAND &  
WATER CONSERVATION DISTRICT  
BUDGET (\$8,400)**

The following Amendment No. 28 was presented:  
Resolution 91-1084 is amended as followed:

That the new position of Conservation Technician in the Land & Water Conservation district and funding for salary in the amount of \$8,400 as indicated in the proposed 1985 Annual Budget be deleted.

Submitted by,  
Carol Owens  
Count Board Supervisor  
District #18

Motion made by Supervisor Owens and seconded to adopt and amendment. Roll Call Vote: Ayes 8 — Kampo, Laabs, Diakoff, Owens, Binder, Landwehr, Gross, Schumerth. Nays 32 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski,

Eckrich, Meinen, Albright, Luebke, Daggett, Edinger, Maehl, Cartwright, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, M. Utech, Bahr, Troxell, Nielsen, and Slye. Excused 5 — Grace, Grundman, Wagner, Robl and Kearney. LOST.

**AMENDMENT (29)  
TO RESOLUTION 91-1084:  
REDUCE ALL DEPARTMENT  
BUDGET INCREASES**

The following Amendment No. 29 was presented:  
Resolution 91-1084 is amended as follows:

That all department budgets with increases be reduced in an amount equal to nine percent (9%) of such increases.

Submitted by,  
Carol Owens  
County Board Supervisor  
District #18

Supervisor Owens withdrew the above amendment.

**AMENDMENT (30)  
TO RESOLUTION 91-1084:  
PROVIDE FUNDS FOR PURCHASE OF  
BOYD JORDAN PROPERTY; PUBLIC  
SAFETY BUILDING; \$100,000**

The following Amendment No. 30 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$100,000 be placed in the proposed 1985 Annual Budget for the purchase of the Boyd Jordan property which abuts the Public Safety Building.

Submitted by,  
PUBLIC SAFETY BUILDING  
BOARD

Motion made by Supervisor King and seconded to adopt the amendment. Roll Call Vote: Ayes 31 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, W.C. Pawlowski, Eckrich, Meinen, Albright, Luebke,

Edinger, Maehl, Cartwright, Stevenson, Young, Landwehr, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Murphy, Stockli, F. Utech, King, Bahr, Troxell, Nielsen and Slye. Naves 10 — Kampo, Laabs, Diakoff, Daggett, Owens, Binder, Gross, Steber, Schwartz, M. Utech. Excused 4 — Grace, Grundman, Wagner and Robl. CARRIED.

**AMENDMENT (31)  
TO RESOLUTION 91-1084:  
RETAIN \$62,500 FOR PARKING LOT  
REPAIRS AT UW—FOX VALLEY CENTER;  
DELETE \$192,500**

The following Amendment No. 31 was presented:  
Resolution 91-1084 is amended as follows:

That the 1985 funding for the parking lot project at the University of Wisconsin—Fox Valley Center as indicated on p. 137 of the proposed 1985 Annual Budget be limited to the repair of the North Parking Lot in the amount of \$62,500; and

That the funding for the remainder of the said parking lot project be accomplished in the future from funds accumulated through a parking user fee program.

Submitted by,  
Harold Schumerth  
County Board Supervisor  
District #33

Motion made by Supervisor Schumerth and seconded to adopt the amendment. Roll Call Vote: Ayes 11 — Laabs, Albright, Diakoff, Owens, Binder, Landwehr, Schumerth, Murphy, M. Utech, Bahr, Nielsen. Naves 29 — O'Brien, Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Meinen, Luebke, Daggett, Edinger, Maehl, Cartwright, Stevenson, Young, Gross, Steber, Lauson, Broas, Goff, Gose, Campfield, Stockli, Schwartz, F. Utech, King, Troxell, and Slye. Excused 5 — Grace, Grundman, Kearney, Wagner and Robl. LOST.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski to adjourn until Friday, October 26th at 9 a.m. CARRIED BY VOICE VOTE.

\* \* \* \* \*

### FRIDAY, OCTOBER 26, 1984

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Friday, October 26, 1984 at 9 a.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: O'Brien, Eckrich, Gross, Wagner, and J.C. Pawlowski.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor F. Utech that the minutes for the meeting held on October 25th, 1984 be dispensed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Motion made by Supervisor King and seconded that the zoning ordinance be considered at this time. CARRIED BY VOICE VOTE.

### AMENDATORY ORDINANCE NO. 1 TOWN OF WOLF RIVER - MERTON DOBBERKE

The following Amendatory Ordinance No. 1 was presented:

To the Board of Supervisors of Winnebago County, Wisconsin:

WHEREAS, it is desirable to amend the Zoning Ordinance and the Zoning Map of the Town of Vinland, in accordance with the petition of Merton Dobberke;

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Vinland**, be and the same, are amended to provide that the attached described property be changed from the classification of **A-2 Agricultural District** of said ordinance, which it now and heretofore had, to the zoned district of **R-1 Residential**.

Alfred G. Luebke  
County Board Supervisor  
(Affected Town)

**County Disclaimer**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Luebke and seconded to approve the change of zoning. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE NO. 2  
TOWN OF UTICA — JACK SAMS**

The following Amendatory Ordinance No. 2 was presented:

To the board of Supervisors of Winnebago County, Wisconsin:

**WHEREAS,** it is desirable to amend the Zoning Ordinance and the Zoning Map of the **Town of Utica**, in accordance with the petition of **Jack Sams**;

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Utica**, be and the same, are amended to provide that the attached described property be changed from the classification of **A-3 Agricultural District** of said ordinance, which it now and heretofore had, to the zoned district of **Commercial**.

Carol Owens  
County Board Supervisor  
(Affected Town)

**County Disclaimer**

County Board approval does not include any responsibility or County liability for the legality or



effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Owens and seconded to approve the change in zoning. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
TIMOTHY & DIANE BRITZKE  
TOWN OF MENASHA**

REPORT NO. 1. A report from the Zoning Committee approving the request of Timothy and Diane Britzke for a change in zoning on property located in the Town of Menasha was read. Motion made by Supervisor Murphy and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
TIMOTHY & DIANE BRITZKE  
TOWN ON MENASHA**

The following Amendatory Ordinance No. 1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Timothy & Diane Britzke, Owners;

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Timothy & Diane Britzke

**Applicant:** Same

**Location of Premises Affected:** Property located immediately west of 926 Tayco Street, Menasha, Wisconsin.

**Legal Description:** Lot 3 of CSM 1246, Section 10, T20N, R17E, Town of Menasha, Winnebago County.

**Tax Parcel Number(s):** 008-3215-01

**Area:** 0.8 acres, more or less

**EXPLANATION:** Applicants are requesting a Zoning Change from an R-2 Suburban Residential District to an R-3 One- & Two-Family Residential District.

**Findings:** (1) The Town Board recommended approval; (2) the property meets the minimum R-3 district lot size standards; (3) the R-3 district is

compatible with adjacent residential zoning and uses in the area.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-2 Suburban Residential District** of said Ordinance, which it now and heretofore had, to the zoned district of **R-3 One- & Two-Family Residential District**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
EUGENE SCHNASSE – TOWN OF MENASHA**

REPORT NO. 2. A report from the Zoning Committee approving the request of Eugene Schnasse for a change in zoning on property located in the Town of Menasha was read. Motion made by Supervisor Murphy and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
EUGENE SCHNASSE – TOWN OF MENASHA**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Eugene Schnasse, Owner;**

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Eugene Schnasse

**Applicant:** Same

**Location of Premises Affected:** Property located immediately south of 665 North Lake Street, Neenah, Wisconsin.

**Legal Description:** Being part of the SE $\frac{1}{4}$  of the SW $\frac{1}{4}$  and part of SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Section 16, T20N, R17E, Town of Menasha, Winnebago County.

**Tax Parcel Number(s):** Part of 008-0492-01

**Area:** Approximately 2.32 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from R-3 One- & Two-Family Residential District to M-2 Heavy Industrial District for proposed storage buildings.

**Findings:** (1) The property meets the minimum M-2 district lot size standards; (2) the Town Board recommended approval; (3) the M-2 district is compatible with adjacent M-2 districts and uses in the area.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-3 One- & Two-Family Residential District** of said Ordinance, which it now and heretofore had, to the zoned district of **M-2 Heavy Industrial District**.

**WINNEBAGO COUNTY PLANNING AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
MARK CUMINGS FOR JOHN CUMINGS  
TOWN ON NEENAH**

REPORT NO. 3. A report from the Zoning Committee approving the request of Mark Cumings for John B. Cumings for a change in zoning on property located in the Town of Neenah was read. Motion made by Supervisor Murphy and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
MARK CUMINGS FOR JOHN CUMINGS  
TOWN OF NEENAH**

The following Amendatory Ordinance No. 3 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance

with the petition of **Mark Cumings for John B. Cumings, Owner;**

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** John B. Cumings

**Applicant:** Mark Cumings

**Location of Premises Affected:** Property located at 1414 Winneconne Avenue, Neenah, Wisconsin.

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the NE $\frac{1}{4}$ , and part of the SE $\frac{1}{4}$  of the NW $\frac{1}{4}$ , all in Section 31, T20N, R17E, Town of Neenah, Winnebago County.

**Tax Parcel Number(s):** Part of 010-0330

**Area:** 0.3 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from an R-1 Rural Residential District to a B-3 General business district.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Neenah, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-1 Rural Residential District** of said Ordinance, which it now and heretofore had, to the zoned district of **B-3 General Business District**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
MILTON & AGNES PETERSON  
TOWN OF WINCHESTER**

REPORT NO. 4. A report from the Zoning Committee approving the request of Milton & Agnes Peterson for a change in zoning on property located in the Town of Winchester was read. Motion made by Supervisor Murphy and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
MILTON & AGNES PETERSON  
TOWN OF WINCHESTER**

The following Amendatory Ordinance No. 4 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Milton & Agnes Peterson, Owners;

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Milton & Agnes Peterson

**Applicant:** Same

**Location of Premises Affected:** Property located adjacent to 5632 Lakeview Road, Larsen, Wisconsin

**Legal Description:** Being part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 26, T20N, R15E, Town of Winchester, Winnebago County

**Tax Parcel Number(s):** Parts of 028-0754 & 028-0754-01

**Area:** .71 acres (028-0754) & .47 acres (028-0754-01)

**EXPLANATION:** Applicants are requesting a Zoning Change to rezone part of parcel No. 028-0754 from A-1 Agri-Business District to A-2 General Farming District and part of 028-0754-01 from A-2 to A-1 districts.

**Findings:** (1) Town Board recommended approval; (2) the proposed zoning change would allow consolidation of the existing outbuildings with the existing residence; (3) the A-1 and A-2 districts are compatible with surrounding agricultural zoning and uses.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Winchester, be and the same, are hereby amended to provide that the above-described property be changed from the classification of (028-0754) A-1 Agri-business District; (028-0754-01) A-2 General Farming District of said Ordinance, which it now and heretofore had, to the zoned district of A-2 General Farming District and A-1 Agri-Business District, respectively.

WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE

Motion made by Supervisor Murphy and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
FORT FREMONT — TOWN OF WOLF RIVER**

**REPORT NO. 5.** A report from the Zoning Committee approving the request of Fort Fremont for a change in zoning on property located in the Town of Wolf River was presented. Motion made by Supervisor Murphy and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
FORT FREMONT  
TOWN OF WOLF RIVER**

The following Amendatory Ordinance No. 5 was presented:

**WHEREAS,** it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Fort Fremont for Joan, Jeff, Gregory & Dan Thomson, Owners;**

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Joan, Jeff, Greg and Dan Thomson

**Applicant:** Fort Fremont

**Location of Premises Affected:** Located approximately 1,500 feet south of the Winnebago County line on the west side of STH 110, Fremont, Wisconsin.

**Legal Description:** Being part of Fractional Government Lot 2 in the SE¼ of the NE¼ of Section 5, T20N, R14E, Town of Wolf River, Winnebago County.

**Tax Parcel Number(s):** 032-0096-01 and 032-0096-02

**Area:** 3.8 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from a B-2 Community Business District to a B-3 General Business District for proposed automobile sales.

**Findings:** (1) The existing parcel meets the minimum B-3 District lot size standards; (2) The Town Board recommended approval (advisory); (3)

the B-3 District is compatible with the other commercial uses in the area.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Wolf River, be and the same, are hereby amended to provide that the above-described property be changed from the classification of B-2 Community Business District of said Ordinance, which it now and heretofore had, to the zoned district of B-3 General Business.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. LOST BY VOICE VOTE (Supervisors Albright, Kearney and M. Utech vote Aye.)

**ZONING COMMITTEE REPORT  
REPEAL SECTION 17.22**

REPORT NO. 6. A report from the Zoning Committee approving the request of Carol Owens, Chairman of the Planning & Zoning Committee to repeal Section 17.22 Conservancy District was read. Motion made by Supervisor Murphy and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
REPEAL SECTION 17.22**

The following Amendatory Ordinance No. 6 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance in accordance with the petition of the Winnebago County Planning & Zoning Committee;

To repeal Section 17.22 "Conservancy District" and recreate it as Section 17.22 "Wetland District." (See attached)

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance, be and the same, is hereby amended as indicated above.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
CREATE SECTION 17.23**

REPORT NO. 7. A report from the Zoning Committee approving the request of Carol Owens, Chairman of the Planning & Zoning Committee to create section 17.23 Surface Water Drainageway District was read. Motion made by Supervisor Murphy and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
CREATE SECTION 17.23**

The following Amendatory Ordinance No. 7 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance in accordance with the petition of the **Winnebago County Planning & Zoning Committee;**

To create Section 17.23 "Surface Water Drainageway District." (See attached.)

**NOW, THEREFORE**, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance, be and the same, is hereby amended as indicated above.

**WINNEBAGO COUNTY PLANNING AND  
ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded that the ordinance be adopted. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
CREATE SECTIONS 17.03(3)(e) and  
17.10 (3)(2)**

REPORT NO. 8. A report from the Zoning Committee approving the request of Carol Owens, Chairman of the Planning & Zoning Committee to



create sections 17.03 (3)(e) and 17.10 (3)(2) was read. Motion made by Supervisor Murphy and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
CREATE SECTIONS 17.03(3)(e) and  
17.10 (3)(2)**

The following Amendatory Ordinance No. 8 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance in accordance with the petition of the **Winnebago County Planning & Zoning Committee;**

Section 17.03(3)(e) and 17.10(3)(2) "Residential Garage Size Standards." This amendment basically permits larger residential garage size standards. (See attached.)

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance, be and the same, is hereby amended as indicated above.

**WINNEBAGO COUNTY PLANNING AND  
ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
CREATE SECTION 17.03(3)(a)**

REPORT NO. 9. A report from the Zoning Committee approving the request of Carol Owens, Chairman of the Planning & Zoning Committee to create Section 17.03(3)(a) was read. Motion made by Supervisor Murphy and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
CREATE SECTION 17.03(3)(a)**

The following Amendatory Ordinance No. 9 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance in accordance with the petition of the

**Winnebago County Planning & Zoning Committee;**

Section 17.03(3)(a) "Fences"

Amend to read:

"(a) FENCES. Fences will be permitted on the property line On the side and rear yard, the height shall not exceed six (6) feet. In the street yard, fences shall be an open type (50% or less opaque) and shall not exceed four (4) feet in height.

In those cases where the rear yard is a shore yard, fences located between the shore yard setback line and half the distance to the ordinary high water mark shall adhere to the rear yard standards. The remaining shore yard shall adhere to the street yard standards."

Section 17.33

Add:

"(36) FENCE. Any artificially constructed barrier of any materials or combination of materials erected to enclose or screen areas of land."

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance, be and the same, is hereby amended as indicated above.

**WINNEBAGO COUNTY PLANNING AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
AMEND 16 CAMPGROUNDS ORDINANCE**

REPORT NO. 10. A report from the Zoning Committee aproving the request of Carol Owens, Chairman of the Planning & Zoning Committee to amend (16) CAMPGROUNDS was read. Motion made by Supervisor Murphy and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
CHAPTER 16 CAMPGROUNDS**

The following Amendatory Ordinance No. 10 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance in accordance with the petition of the Winnebago County Planning & Zoning Committee;

Amend definitions, Section 17.33 as follows:

Amend to read: "(16) CAMPGROUNDS. As defined in Wisconsin Administrative Code Chapter HSS178."

Amend to read: "(68) RECREATIONAL VEHICLE. As defined in Wisconsin Administrative Code Chapter HSS178.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance, be and the same, is hereby amended as indicated above.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Murphy and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**AMENDMENT (32)**

**TO RESOLUTION 91-1084:**

**REVISE PROPOSED 1985 ANNUAL BUDGET  
TO ACHIEVE AN INCREASE IN THE TAX  
RATE PER \$1000 OF NOT TO EXCEED 6%**

The following Amendment No. 32 was presented:  
Resolution 91-1084 is amended as follows:

1. That the proposed Budget for 1985 not be approved unless and until it is revised to achieve an increase in the tax rate per \$1,000 not to exceed six percent (6%).

2. That the County Executive be requested to revise the proposed Budget accordingly.

3. That if the County Executive declines to comply with this request, the Winnebago County Board so revise the Budget and that the detailed revising process be accomplished by or under the direction of a Special 1985 Budget Revision Committee consisting of the following:

- a. County Board Chairperson;
- b. Members of Personnel and Finance Committee;
- c. The Chair of each standing committee or his or her alternate; and

d. Other members of the County Board who volunteer for such Special Committee and who are then appointed by the County Board Chairperson, not to exceed three;  
and provided that deliberation and voting as desired by the Board on amendments and resolutions to the 1985 Budget offered by individual County Board members be completed prior to such revision by the County Executive or by such Special Committee;

and provided further that the County Board hereby requests the County Executive, or Special Committee, not to achieve said target percentage of six percent by depleting the General Fund or any fund of any type other than those funds already designated for depletion within the contemplation of the 1985 proposed budget now before this Board.

Submitted by,  
Lawrence J. Landwehr  
County Board Supervisor  
District #24

Motion made by Supervisor Landwehr and seconded to adopt the amendment. Motion made by Supervisor M. Utech and seconded to delete a, b, c, and d of paragraph and insert members of the County Board. Motion made by Supervisor Kearney and seconded to table Amendment No. 32. Roll Call Vote: Ayes 22 — Shipman, Gavinski, W.C. Pawlowski, Grace, Albright, Daggett, Maehl, Cartwright, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, Bahr, and Slye. Naves 18 — Flavin, Kampo, Grundman, Laabs, Meinen, Luebke, Diakoff, Edinger, Owens, Binder, Stevenson, Landwehr, Schumerth, Murphy, Robl, M. Utech, Troxell, Nielsen. Excused 5 — J.C. Pawlowski, Eckrich, Gross, Wagner, O'Brien. TABLED.

**AMENDMENT (33)  
TO RESOLUTION 91-1084:  
CONDUCT SURVEY OF COUNTY  
CITIZENS; PROVIDE FUNDS (\$1000)**

The following Amendment No. 33 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$1,000 be placed in the proposed 1985 Annual Budget to conduct a survey of the County by the Planning and Zoning Department for the purpose of selecting input to assist in the direction of County Government.

Submitted by,  
Ralph R. Nielsen  
County Board Supervisor  
District #44

Motion made by Supervisor Nielsen and seconded to adopt the resolution. Roll Call Vote: Ayes 40 — Shipman, Flavin, Gavinski, Kambo, W.C. Pawlowski, Grace, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen, and Slye. Nays 0. Excused 5 — O'Brien, Eckrich, Gross, Wagner, J.C. Pawlowski. CARRIED.

**AMENDMENT (34)  
TO RESOLUTION 91-1084:  
ESTABLISH FUNDS TO BE LEVIED  
AS COUNTY TAXES —  
1985 ANNUAL BUDGET**

The following Amendment No. 34 was presented:  
Resolution 91-1084 is amended as follows:

That the sum of \$10,408,666 be and the same is hereby levied upon the taxation property of Winnebago County as a County tax for 1985 in accordance with 1985 Budget Summary — All Funds by program classification.

That the County Clerk be and she is hereby directed to enter in the tax levy such other state special charges as are authorized legal charges against the several taxing districts.

That the County Executive and the County Clerk be and they are hereby authorized to correct any apparent clerical errors which may

be discovered in the budget in writing up the proceedings of the Board.

That the Chairman be and he is hereby authorized, on behalf of this Board, to approve the proceedings of today's session after the Clerk shall have correctly prepared the same.

That the Tax Levy be distributed to the several taxing districts in accordance with the 1984 Statistical Report of Property Values for Winnebago County, Wisconsin, as prepared by the Bureau of Property Tax, Wisconsin Department of Revenue.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded that the sum of \$10,408,666 be adopted. Roll Call Vote: Ayes 28 — Shipman, Flavin, Gavinski, W.C. Pawlowski, Grace, Albright, Luebke, Daggett, Edinger, Maehl, Cartwright, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, M. Utech, Bahr, Nielsen and Slye. Nays 11 — Kampo, Grundman, Laabs, Meinen, Diakoff, Binder, Landwehr, Schumerth, Murphy, Robl, Troxell. Excused 6 — J.C. Pawlowski, O'Brien, Owens, Gross, Wagner, Eckrich. CARRIED.

### **ADOPT 1985 ANNUAL BUDGET**

The following Resolution No. 91 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the 1985 Annual County Budget, a copy of which is incorporated herein by reference, be and the same is hereby adopted.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the 1985 Budget. Roll Call Vote: Ayes 26 — Shipman, Flavin, Gavinski, W.C. Pawlowski, Grace, Albright, Daggett, Maehl, Cartwright, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Stockli, Schwartz, F. Utech, King, M.

Utech, Bahr, Nielsen, and Slye. Naves 14 — Kampo, Grundman, Laabs, Meinen, Luebke, Diakoff, Edinger, Owens, Binder, Landwehr, Schumerth, Murphy, Robl, Troxell. Excused 5 — O'Brien, J.C. Pawlowski, Eckrich, Gross, and Wagner. CARRIED.

**WITHDRAWAL FROM EAST CENTRAL  
WISCONSIN REGIONAL PLANNING  
COMMISSION 12/31/85**

The following Resolution No.106 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that pursuant to sec. 66.945(16), Wis. Stats., Winnebago County does hereby withdraw from the East Central Wisconsin Regional Planning Commission effective December 31, 1985.

BE IT FURTHER RESOLVED, that the County Clerk be requested to send a copy of this Resolution to the Director of the East Central Wisconsin Regional Planning Commission.

Submitted by,  
Jacquelyn C. Wagner  
County Board Supervisor  
District #32

Motion made by Supervisor Owens and seconded to adopt the resolution. Mayors Marigen Carpenter and Thom Ciske from Neenah and Menasha appeared before the board members and reported that the agency is worth-while. Kathleen Propp, Mayor of the City of Oshkosh reported on the Fox Valley Water Quality Board. Don Kutchera, City of Oshkosh, supported continuation of East Central Wisconsin Regional Planning Commission. Roll Call Vote: Ayes 11 — Kampo, Grundman, Laabs, Diakoff, Daggett, Edinger, Owens, Binder, Schumerth, Bahr, Troxell. Naves 26 — Shipman, Flavin, Gavinski, W.C. Pawlowski, Grace, Meinen, Albright, Luebke, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Maehl, Murphy, Stockli, Schwartz, F. Utech, King, Robl, Nielsen and Slye. Excused 8 — O'Brien, J.C. Pawlowski, Eckrich, Cartwright, Landwehr, Gross, Wagner and M. Utech. LOST.

**DISCONTINUE FUNDING FOR FOX VALLEY  
WATER QUALITY AGENCY  
AFFECTIVE 1/1/86**

The following Resolution No.107 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that effective January 1, 1986, Winnebago County will no longer contribute any funds towards the operating expenses of the Fox Valley Water Quality Agency.

**BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to said Agency.

Submitted by,  
Roland L. Kampo  
County Board Supervisor  
District #6

Motion made by Supervisor Kampo and seconded to adopt the resolution. Roll Call Vote: Ayes 13 — Kampo, Grundman, Laabs, Diakoff, Daggett, Edinger, Owens, Binder, Lauson, Schumerth, Bahr, Troxell, Nielsen. Naves 25 — Shipman, Flavin, Gavinski, W.C. Pawlowski, Grace, Meinen, Albright, Luebke, Maehl, Stevenson, Young, Landwehr, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, Steber, F. Utech, King, Robl, and Slye. Excused 7 — O'Brien, J.C. Pawlowski, Eckrich, Cartwright, Wagner, M. Utech, Gross. LOST.

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS  
AIP 3-55-0061-02 PROJECT —  
WITTMAN FIELD AIRPORT  
October 23, 1984**

The following Report No. 92 was read:

Your Aviation Committee, followed the statutory processes in making application for the grant for the specified items of work by holding public hearings and securing approval of the Winnebago County Board of Supervisors for petitioning the state and federal government for these grant funds. Therefore, your Aviation Committee respectfully requests your



approval and ratification of the actions of the State of Wisconsin Department of Transportation Secretary and the Bureau of Aeronautics as agents for Winnebago County, and the executing of the grant agreement on behalf of Winnebago County for the specified project purposes.

Motion made by Supervisor Campfield and seconded to accept the report. CARRIED BY VOICE VOTE.

**RATIFYING ACTION OF THE  
SECRETARY OF TRANSPORTATION,  
WISCONSIN DEPARTMENT OF TRANSPORTATION  
IN ACCEPTING GRANT OFFER AND  
EXECUTING GRANT AGREEMENT**

**Wittman Field Airport  
Oshkosh, Wisconsin  
AIP 3-55-0061-02**

The following Resolution No.92 was presented:  
**BE IT RESOLVED** by the Board of Supervisors of the County of Winnebago as follows:

**SECTION I.** That the County of Winnebago, as Sponsor, ratifies the action of the Secretary of Transportation in entering into a Grant Agreement for the purpose of obtaining federal aid in the development of the Wittman Field Airport, Oshkosh, Wisconsin, said Agreement being as set forth hereinbelow.

**SECTION II.** That the County of Winnebago does hereby ratify and affirm the Agency Agreement between the Secretary of Transportation, and the Winnebago County, Oshkosh, Wisconsin dated January 11, 1984 in accordance with Section 114.32 and Section 114.33, Wisconsin Statutes, affecting this project.

**SECTION III.** That a copy of the Grant Agreement is attached hereto and made a part hereof.

**SECTION IV.** That the County of Winnebago does hereby ratify and adopt all statements, representations, warranties, covenants, and agreements contained in the "Application for Federal Assistance" executed March 28, 1984 the assurance made as required by Title 49 CFR, DOT Subtitle A,

Office of the Secretary, Part 21, Nondiscrimination in the Federally Assisted Programs of the Department of Transportation, Subsection 21.7 (a)(1) and the Assurance required by the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 on behalf of the County of Winnebago, Wisconsin, and does hereby ratify the action of the Secretary of Transportation in accepting said offer on September 17, 1984 and by such acceptance, the County of Winnebago agrees to all terms and conditions thereof.

Submitted by,  
**AVIATION COMMITTEE**

Motion made by Supervisor Campfield and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**DISALLOW CLAIM OF JAMES. R. BROWNSON**

The following Resolution No. 93 was presented:

**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

**WHEREAS**, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated September 17, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**DISALLOW CLAIM OF  
PAUL SAEGERT AND RICHARD SAEGERT**

The following Resolution No. 94 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of Paul Saegert and Richard Saegert referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Paul Saegert and Richard Saegert dated August 30, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt and resolution. CARRIED BY VOICE VOTE.

**PROVIDE FUNDS TO CONDUCT SURVEY  
FOR ENVIRONMENTAL IMPAIRMENT  
LIABILITY INSURANCE COVERAGE  
(\$6,000): COUNTY LANDFILL SITE**

The following Resolution No. 95 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee and the Solid Waste Management Board have been advised that Winnebago County's present comprehensive liability insurance policy does not include coverage for losses due to non-sudden pollution arising from the operation of a sanitary landfill; and

WHEREAS, the liability insurance necessary to cover such losses, commonly referred to as "environmental impairment liability coverage", is available under certain conditions; and

WHEREAS, one of the conditions to obtain such coverage is that the County obtain an engineering analysis/survey of the existing landfill site by an

independent firm to determine the following and any other information which may be necessary for an insurance underwriter to submit as quotation for environmental impairment liability coverage:

- materials which have been received at the site;
- compliance with state standards for development of a landfill site;
- kinds of properties which surround the site; and
- potential for pollution;

and

WHEREAS, the estimated cost to complete the engineering survey is \$6,000.00

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that a survey be obtained from an independent engineering firm to determine the information necessary for the County to obtain environmental impairment insurance coverage for the Winnebago County landfill.

BE IT FURTHER RESOLVED, that the sum of \$6,000.00 be made available from the County's self-insurance fund to cover the cost of the aforementioned survey.

Submitted by,  
PERSONNEL AND FINANCE  
COMMITTEE

SOLID WASTE MANAGEMENT BOARD

Motion made by Supervisor King and seconded to adopt the resolution. Motion to amend the resolution by Supervisor Robl and seconded to delete COUNTY'S SELF INSURANCE FUND and insert SOLID WASTE MANAGEMENT FUND. Carried by Voice Vote. AMENDED RESOLUTION CARRIED BY VOICE VOTE.

### WRITE OFF COUNTY CHECKS

The following Resolution No. 96 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the proper County officials are hereby directed and instructed to cancel and write off the records the following Winnebago County checks:

Check No.	Date of Check	To Whom Issued	Amount
36583	January 14, 1981	Judy Schwobe	\$ 2.15
36657	January 16, 1981	Ruth Selwitschka	16.30
37259	February 10, 1981	Alex L. Schmitzer & Tri-City Oil Co.	299.00
38047	March 13, 1981	Arlene Rush	2.10
38051	March 13, 1981	Paul Kott	1.35
38060	March 13, 1981	Marilyn Wayne	1.20
38066	March 13, 1981	Cindy Blondy	1.35
42634	October 27, 1981	Coe Drug Co.	18.00
578473	March 13, 1981	Planned Parent- hood Federation of America	2.00
583722	July 15, 1981	S. Shrovnal & Small World CCC	16.00
585951	September 15, 1981	Mary DeBauche	8.00
<b>TOTAL</b>			<b>\$ 367.45</b>
47035	June 2, 1982	Kathleen Adkins	1.35
47042	June 2, 1982	Sue Scheidt	1.95
47047	June 2, 1982	Ruth Kalms	3.00
47049	June 2, 1982	Bruce Orabutt	1.35
47056	June 2, 1982	Henry J. Edwards	25.93
48541	August 3, 1982	Greyhound Bus Lines	14.55
49270	September 7, 1982	Brothers Four	39.30
49471	September 17, 1982	Karl Sellner	17.20
49589	September 21, 1982	Craig Buck	1.65
49677	September 29, 1982	Lynn M. Appleby	16.60
399134	January 7, 1982	Walter Steeps	65.00
594627	April 15, 1982	Evelyn Hammond	25.80
595421	May 14, 1982	Carol Ann Halverson	18.72
596997	June 22, 1982	Carol Krenke	64.00
602815	November 15, 1982	Marquette Law Review	60.00
<b>TOTAL</b>			<b>\$ 356.40</b>

BE IT FURTHER RESOLVED, that should claim be made at a future date for any of these items, it shall be done by presentation to the proper County officials.

Submitted by,  
PERSONNEL AND FINANCE  
COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**CANCELLATION OF TAX CERTIFICATES**

The following Resolution No. 97 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Ruth H. Bradley, County Treasurer, has requested that the following certificates be cancelled for reasons hereinafter indicated:

Tax Certificates #575, Sale of 1979; #671, Sale of 1980; #985, Sale of 1981; #1502, Sale of 1982; #1240, Sale of 1983; and Tax of 1983, TOWN OF NEPEUSKUN, Section 23, Township 18 N, Range 14 E. Pt Frac Gov. Lot 4 in Vol. 1068/453, exc E 58 ft and exc Vol. 1100/533, Vol. 1105/497, Vol. 1106/104 and Vol. 1299/132 because it was an erroneous assessment (\$177.48);

TOWN OF MENASHA, Section 1, Township 20N Range 17 E, Pt SW $\frac{1}{4}$  SW $\frac{1}{4}$  com at pt in Doc. 457078 E 883.12 ft N 598.15 ft to N In W 542.48 ft S 531.09 ft W 340.02 ft S 66 ft to beg. because of an erroneous assessment (\$5,736.92);

and

WHEREAS, your Committee has found that said tax certificates are erroneous and void for the reasons hereinbefore stated; and

WHEREAS, your Committee recommends that the said certificates be cancelled and the assessments charged back to the respective districts.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the aforementioned tax certificates be and they hereby are cancelled for reasons hereinbefore stated and the assessments for said certificates be charged back to the taxing districts as follows:

Town of Nepeuskun . . . . \$ 177.48  
Town of Menasha . . . . . \$5,736.92

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**ADOPT REVISED WINNEBAGO  
COUNTY GRANTS PROCEDURE**

The following Resolution No. 98 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, the Judiciary and Public Safety Committee was requested by this Board to revise grants policies; and

WHEREAS, this Committee has reviewed and revised Winnebago County's grants policy.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Winnebago County Grants Procedure (revised October 1984), a copy of which is attached hereto, is hereby approved and adopted.

Submitted by,  
**JUDICIARY AND PUBLIC SAFETY  
COMMITTEE**

Resolution was withdrawn at the request of the Chairman of the Judiciary & Public Safety Committee.

**PROVIDE COUNTY SHARE (\$1800);  
COUNTY AID BRIDGE PROJECT:  
TOWN OF BLACK WOLF**

The following Resolution No. 99 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, a petition was referred to your Highway Committee from the Town of Black Wolf requesting County aid on the replacement of a box culvert at a location south of 5513 Lake Road in the Town of Black Wolf, at the total estimated cost of \$3600.00 and

WHEREAS, this County Board, by Resolution No. 7 dated JANUARY 28, 1958, adopted certain guidelines and restrictions for aiding townships in the construction, improvement or repairing of town bridges located in Winnebago County pursuant to sec. 81.38, Wis. Stats.; and

WHEREAS, your Committee has determined that the request from the Town of Black Wolf meets the guidelines and restrictions set forth in the Resolution hereinabove referred to.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the request from the Town of Black Wolf for the replacement of a box culvert be approved for aid in the amounts set forth as follows:

Town of Black Wolf's share .....	\$1,800.00
County's share .....	<u>1,800.00</u>
Total Project Cost .....	<u>\$36,000.00</u>

BE IT FURTHER RESOLVED, that the County's share in the amount of \$1,800.00 be made available from the Highway Department County Trunk Bridge Maintenance Account.

Submitted by,  
HIGHWAY COMMITTEE

Motion made by Supervisor Kampo and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

### EXEMPT TOWN OF MENASHA FROM COUNTY LIBRARY TAX

The following Resolution No. 100 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Town of Menasha be and it hereby is exempt from the Winnebago County tax for County-wide library services for the calendar year 1985.

Submitted by,  
Roland L. Kampo  
County Board Supervisor  
District #6

Motion made by Supervisor Kampo and seconded to adopt the resolution. Motion made by Supervisor Goff and seconded to TABLE. CARRIED BY VOICE VOTE.

The Chair declared a recess until 1:45 p.m.



## AFTERNOON SESSION

1:45 p.m.

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson at 1:45 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: O'Brien, Eckrich, Grace, Cartwright, Gross, Wagner, Stockli and F. Utech.

\* \* \* \* \*

A communication from Attorney Jon R. Guiles representing Richard Shepard an employee of Winnebago County who became ill while driving from Oshkosh to Beloit. Mr. Shepard is requesting reimbursement for ambulance cost. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication from residents of the Town of Algoma requesting that paramedic services be included in the budget as they feel it is good and necessary item. Referred to the Judiciary & Public Safety Committee.

\* \* \* \* \*

A communication from Bernard Miller, 1326 Brooks Lane, Oshkosh requesting that Winnebago County allow sufficient monies in the 1985 Budget to fund a first class Ambulance Service for the entire county was read. Referred to the Judiciary & Public Safety Committee.

\* \* \* \* \*

A communication from Richard Sommerfield, 1480 Lake Breeze Court, Oshkosh relating his personal experience with the present ambulance service and requesting Winnebago County improve the rural service was read. Referred to the Judiciary & Public Safety Committee.

\* \* \* \* \*

A communication from Attorney Earl J. Luaders representing Joseph D. Schano who was arrested and denied access to medical treatment while being in

detention was read. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication from Larry J. Hovind claiming that he is being falsely imprisoned for an unconstitutional and void judgement of conviction and he is asking reimbursement, was read. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A communication from James R. Brownson claiming that he has been falsely imprisoned for an unconstitutional and void judgement of conviction in violation of his rights and asking compensation for his imprisonment was read. Referred to the Personnel & Finance Committee.

**REQUEST WISCONSIN COUNTIES  
SOLID WASTE MANAGEMENT  
ASSOCIATION SUMMER CONFERENCE TO  
BE HELD IN WINNEBAGO COUNTY IN 1986**

The following Resolution No. 101 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Wisconsin Counties Solid Waste Management Association conducts two conferences annually to discuss and present information concerning the ownership, operation and maintenance of Solid Waste Disposal Sites; and

WHEREAS, your Solid Waste Management Board wishes to have Winnebago County sponsor the 1986 Summer Conference of the Association.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that appropriate County officials request the Wisconsin Counties Solid Waste Management Association conduct its Summer 1986 Annual Conference in Oshkosh, Winnebago County, Wisconsin.

Submitted by,  
**SOLID WASTE MANAGEMENT BOARD**

Motion made by Supervisor Robl and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AUTHORIZE SALE OF EXCESS COUNTY  
OWNED LAND: TOWN OF OSHKOSH,  
WESTWIND ROAD, JAMES NOFFKE (PARKS)**

The following Resolution No. 102 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Parks and Recreation Committee has advertised the sale of 1.35 acres of excess County owned land which was acquired as part of the County Recreational Trail; and

WHEREAS, the property was purchased with financial assistance from the State of Wisconsin and therefore the net proceeds from the sale must be used to maintain other recreational trails in the County; and

WHEREAS, a single bid, in the amount of \$1,355.00 was received from James Noffke of Oshkosh, Wisconsin; and

WHEREAS, your Committee is recommending that the aforementioned bid be accepted and a quit claim deed be executed by appropriate County officials.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the bid of James Noffke, Oshkosh, Wisconsin, in the amount of \$1,355.00 covering the purchase of Lot 1 according to Certified Survey Map No. 1238, recorded in Winnebago County Registry on May 3, 1984, be and the same is hereby accepted.

BE IT FURTHER RESOLVED, that appropriate County officials are authorized to execute a quit claim deed to convey said lot to James Noffke.

BE IT FURTHER RESOLVED, that in accordance with instructions from the State of Wisconsin after deducting the costs of sale, the proceeds from the sale of said lot be placed in a fund to be used for maintenance of other County recreational trails purchased with financial assistance from the State of Wisconsin.

Submitted by,  
**PARKS AND RECREATION  
COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AUTHORIZE TRANSFER OF EXCESS COUNTY OWNED LANDS TO TOWN OF NEPEUSKUN FOR ROAD PURPOSES: LOOP ROAD**

The following Resolution No. 103 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, the Town of Nepeuskun has responsibility for maintenance of Loop Road; and

WHEREAS, Loop Road is surrounded by lands acquired by Winnebago County as part of the Rush Lake-Ripon-Berlin Recreation Trail; and

WHEREAS, your Parks and Recreation Committee is recommending that the County quit claim to the Town of Nepeuskun its interest in a strip of land approximately 49.5 feet in width which includes a portion of Loop Road as indicated on the Surey attached hereto; and

WHEREAS, the Winnebago County Recreation Trail which runs east of Loop Road will not be affected by this conveyance; and

WHEREAS, the Town of Nepeuskun is willing to accept a quit claim deed for the transfer of such lands for road purposes.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Clerk is authorized to execute a quit claim deed to the Town of Nepeuskun conveying for road purposes Winnebago County's interest in the strip of land indicated on the Certificate of Survey attached hereto.

Submitted by,  
**PARKS AND RECREATION  
COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**EXTEND LEASE AGREEMENT BETWEEN WINNEBAGO COUNTY AND WINNEBAGO COUNTY FAIRGROUNDS ASSOCIATION: COUNTY FAIRGROUNDS**

The following Resolution No. 104 was presented:  
BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and

the County Clerk be and they hereby are authorized to execute an extension to the Lease Agreement between Winnebago County and the Winnebago County Fair Association covering the County Fairgrounds dated February 5, 1982, under the same terms and conditions provided therein except as follows:

(1) **TERM**

The term of this Extension of Lease Agreement shall be three (3) years beginning January 1, 1985 and ending December 31, 1987, unless terminated sooner as provided in paragraph (2) herein.

(2) **TERMINATION**

Lessor and Lessee may terminate this Agreement and Extension thereof as follows:

- (a) Anytime by mutual consent.
- (b) Upon failure to comply with terms and conditions therein.
- (c) On December 31, 1986, upon written notice at least ninety (90) days prior to January 1, 1986, to the following:

**Lessor:** Winnebago County Clerk  
Winnebago County Courthouse  
415 Jackson Street  
Oshkosh, Wisconsin 54903

**Lessee:** Winnebago County Fair Association  
2732 Jackson Street  
Oshkosh, Wisconsin 54901

Submitted by,  
**AGRICULTURAL AND EXTENSION  
EDUCATION COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**AUTHORIZE APPLICATION FOR GRANT:  
TRANSPORTATION FOR ELDERLY  
AND HANDICAPPED**

The following Resolution No. 105 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**  
**WHEREAS, sec. 85.21, Wis. Stats., authorized the**  
**Wisconsin Department of Transportation to make**  
**grants to the counties of Wisconsin for the purpose of**

assisting them in providing specialized transportation services to the elderly and the handicapped; and

WHEREAS, each grant must be matched with a local share of not less than 20% of the amount of the grant; and

WHEREAS, your Board and Committee consider that the provision of specialized transportation services would improve and promote the maintenance of human dignity and self-sufficiency of the elderly and the handicapped.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Coordinator of the Committee on Aging and the Director of the Unified Board be and they hereby are authorized to prepare and submit to the Wisconsin Department of Transportation an application for assistance during 1985 under sec. 85.21, Wis. Stats., in conformance with the requirements issued by that Department.

BE IT FURTHER RESOLVED, that funds budgeted for this purpose, and included in the 1985 Budget, be and the same are hereby made available to cover Winnebago County's share of this project.

BE IT FURTHER RESOLVED, that the County Executive is hereby authorized to execute a state aid contract with the Wisconsin Department of Transportation under sec. 85.21, Wis. Stats., on behalf of Winnebago County, and that the above mentioned services be terminated at the end of this agreement.

Submitted by,  
UNIFIED BOARD  
COMMITTEE ON AGING

Motion made by Supervisor Schwartz and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

### **DISSOLVE WINNEBAGO COUNTY INDUSTRIAL DEVELOPMENT CORPORATION**

The following Resolution No. 108 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Winnebago County has formed the Winnebago County Industrial Development

Corporation to promote industrial and economic development in the County; and

WHEREAS, there is no further need for such agency to promote industrial and economic development because the agency is virtually without funds; and

WHEREAS, sec. 59.07(5)(d), Wis. Stats., provides for dissolution of such agency upon a resolution adopted by a majority of the County Board.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Winnebago County Industrial Development Corporation be dissolved and its corporate authority terminated.

BE IT FURTHER RESOLVED, that appropriate County officials take the steps necessary to effectuate the dissolution of the corporation known as the Winnebago County Industrial Development Corporation.

Submitted by,  
Jacquelyn C. Wagner  
County Board Supervisor  
District #32

Motion made by Supervisor Owens and seconded to adopt the resolution. Roll Call Vote: Ayes 12 — Grundman, Laabs, Meinen, Diakoff, Owens, Binder, Landwehr, Steber, Schumerth, Robl, Bahr, Nielsen. Nays 24 — Shipman, J.C. Pawlowski, Flavin, Gavinski, Albright, Luebke, Daggett, Maehl, Stevenson, Kampo, Young, Lauson, Broas, Goff, Gose, Kearney, Campfield, Murphy, Schwartz, King, M. Utech, Troxell, W.C. Pawlowski and Slye. Excused 9 — O'Brien, Eckrich, Grace, Edinger, Cartwright, Gross, Wagner, Stockli and F. Utech. LOST.

**PARKING LOT REPAIR PROJECT AT  
UW—FOX VALLEY CENTER TO BE  
COMPLETED BY PRIVATE CONTRACTORS**

The following Resolution No. 109 was presented:  
BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the repair of the University of Wisconsin—Fox Valley Center parking lot estimated

to cost \$260,000 as indicated on p. 137 of the proposed 1985 Annual Budget be let by contract to the lowest responsible bidder as provided in sec. 59.08, Wis. Stats.

Submitted by,  
Robert L. Grundman  
County Board Supervisor  
District #10

Motion made by Supervisor Grundman and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**INVESTIGATE PARKING FEES AT  
UW—FOX VALLEY CENTER —  
REQUEST REPORT FROM COUNTY  
PLANNING DEPARTMENT**

The following Resolution No. 110 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that a parking lot user fee program be established at the University of Wisconsin—Fox Valley Center to help defray the cost of repairing and improving the Center's parking lot.

**BE IT FURTHER RESOLVED**, that the Agriculture-Extension Education Committee is hereby requested to prepare a report containing its recommendations concerning the following:

- (1) Parking rate to be charged.
- (2) Who should pay parking fees
- (3) Estimated annual receipts from parking fees at the Center.
- (4) Amortization schedule for present repair project.
- (5) Enforcement of parking fees.

Submitted by,  
Alberta J. Goff  
County Board Supervisor  
District #29

Motion made by Supervisor Goff and seconded to adopt the resolution. Motion made by Supervisor Goff and seconded to amend the resolution to **INVESTIGATE** instead of establish and the **AGRICULTURE COMMITTEE** instead of County Planning Committee. **AMENDMENT CARRIED BY**



**VOICE VOTE.** Motion made by Supervisor Owens and seconded to refer back to the committee of jurisdiction. Roll Call Vote: Ayes 31 — Shipman, Flavin, Gavinski, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Owens, Binder, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Murphy, Schwartz, Robl, M. Utech, Bahr, Troxell, Nielsen and Slye. Nays 5 — J.C. Pawlowski, Kampo, W.C. Pawlowski, Maehl, King. Excused 9 — O'Brien, Eckrich, Grace, Edinger, Cartwright, Gross, Wagner, Stockli and F. Utech. **CARRIED.**

**INVESTIGATE CONDITIONS AT UW—FOX  
VALLEY CENTER PARKING LOT TO  
DETERMINE CAUSE AND RESPONSIBILITY  
FOR DEFECTS**

The following Resolution No. 111 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS,** this County Board has been advised that the parking lot at University of Wisconsin—Fox Valley Center is in need of repairs estimated to cost \$260,000; and

**WHEREAS,** one of the stated reasons for the needed repairs is that the base of the parking lot is defective; and

**WHEREAS,** the County should authorize an investigation concerning the parking lot so as to determine the nature of the defect or defects in the parking lot and, also, determine responsibility, if any, for any defects which are discovered as a result of the investigation.

**NOW, THEREFORE, BE IT RESOLVED,** by the Winnebago County Board of Supervisors, that the County Planning Department, with the assistance of other County Departments as needed, conduct an investigation of the University of Wisconsin—Fox Valley Center parking lot to determine the nature of the defect or defects in the said parking lot which have resulted in the need for repairs estimated to cost \$260,000 as indicated on p. 137 of the proposed 1985 Annual Budget.

BE IT FURTHER RESOLVED, that the aforementioned investigation also include a determination of responsibility, if any, for any such defects which are discovered as a result of the investigation.

BE IT FURTHER RESOLVED, that the Planning Department complete the Report and submit it to this County Board as soon as possible.

Submitted by,  
Lawrence J. Landwehr  
County Board Supervisor  
District #24

Vote requirement for passage: **majority.**

Motion made by Supervisor Landwehr and seconded to adopt the resolution. Motion made by Supervisor Landwehr and seconded to amend THE AGRICULTURAL COMMITTEE SHOULD BE INSERTED IN PLACE OF THE COUNTY PLANNING DEPARTMENT. Motion made by Supervisor Owens and seconded to refer to the Agricultural & Extension Committee. CARRIED BY VOICE VOTE. (Supervisor Broas voted nay)

**ESTABLISH COMPENSATION PLAN FOR  
COUNTY EXECUTIVE TO BE ELECTED  
IN SPRING, 1985**

The following Resolution No. 112 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the compensation for the position of County Executive shall be set by the County Board prior to any election to fill the position; and

WHEREAS, past history has shown that the assignment of pre-determined annual adjustments to such compensation is the best means of preserving the intended value of such compensation in the face of inflation.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the compensation established for the County Executive to be elected in the Spring Election of 1985 for a four year term commencing the 3rd Tuesday in April, 1985, shall be as follows:

**ANNUAL SALARY:**

First Full Year of Term (4/85 - 4/86).....	\$38,000
Second Full Year of Term (4/86 - 4/87).....	\$39,500
Third Full Year of Term (4/87 - 4/88).....	\$41,000
Fourth Full Year of Term (4/88 - 4/89).....	\$42,500

BE IT FURTHER RESOLVED, that fringe benefits be provided to the position in accordance with County policy for Winnebago County Department Heads. (\*)

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. Motion made by Supervisor M. Utech to amend the resolution as follows: TO DELETE ANNUAL SALARY PLAN AND ESTABLISH \$40,250. FOR THE FULL TERM. LOST BY VOICE VOTE. Roll Call Vote: Ayes 27 — Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Grundman, Albright, Daggett, Binder, Maehl, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Schumerth, Campfield, Schwartz, King, Robl, Troxell, Nielsen, and Slye. Nays 8 — Laabs, Meinen, Luebke, Diakoff, Owens, Murphy, M. Utech, Bahr. Abstain 1 — Stevenson. Excused 9 — O'Brien, Eckrich, Grace, Edinger, Cartwright, Gross, Wagner, Stockli, F. Utech. CARRIED.

**COUNTY SUPPORT FOR  
FOX RIVER LOCK SYSTEM**

The following Resolution No. 113 was presented:  
BE IT RESOLVED, by the Winnebago County Board of Supervisors, that this County Board does support the continued operation and maintenance of the Fox River Lock System.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to the Governor of

the State of Wisconsin, Fox Locks Task Force, City of Oshkosh, and the Wisconsin legislative members elected by Winnebago County citizens.

Submitted by,  
**WINNEBAGO COUNTY BOARD  
SUPERVISORS**  
Patrick R. O'Brien  
Stephen Kearney  
Mary Campfield Kotschi  
Bonnie J. Slye

Vote requirement for passage: **majority.**

Motion made by Supervisor Kearney and seconded to adopt the resolution. Roll Call Vote: Ayes 15 — Gavinski, Albright, Maehl, Stevenson, Young, Landwehr, Lauson, Goff, Gose, Kearney, Campfield, Murphy, Bahr, Nielsen, Slye. Nays 19 — Shipman, J.C. Pawlowski, Flavin, Kampo, W.C. Pawlowski, Grundman, Laabs, Meinen, Luebke, Diakoff, Daggett, Owens, Binder, Steber, Broas, Schumerth, Schwartz, Robl, Troxell. Abstain 1 — King. Excused 10 — O'Brien, Eckrich, Grace, Edinger, Gross, Wagner, Stockli, F. Utech, Cartwright, M. Utech. LOST.

### **COUNTY BOARD MEMBERSHIP ON MUNICIPAL LIBRARY BOARDS**

The following Resolution No. 114 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Wisconsin Statutes may permit membership of County Board Supervisors on municipal library boards; and

WHEREAS, it is appropriate for Winnebago County to appoint members of the municipal library boards inasmuch as substantial funds are appropriated annually by the County for municipal library service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that appropriate County officials take the steps necessary for Winnebago County to obtain membership on the library boards of the Cities of Menasha, Neenah and Oshkosh.

BE IT FURTHER RESOLVED, that a Report of such efforts be made to the County Board as soon as possible.

BE IT FURTHER RESOLVED, that appointment of County members on such library boards, if any, shall be made by the County Board Chairperson or County Executive, as provide by law.

Submitted by,  
Alberta J. Goff  
County Board Supervisor

Motion made by Supervisor Goff and seconded to adopt the resolution. Motion made by Supervisor Owens and seconded to refer to Agriculture and Extension Education Committee for more specific instructions. CARRIED BY VOICE VOTE.

**ESTABLISH PER DIEM FOR COUNTY BOARD SUPERVISORS TO BE ELECTED IN SPRING 1986; SALARY OF COUNTY BOARD CHAIRPERSON**

The following Resolution No. 115 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, it is appropriate to consider per diem provisions for County Board Supervisors to be elected in the Spring, 1986, and the annual salary of the County Board Chairperson to be elected by the County Board at the Organization Meeting in April 1986; and

WHEREAS, the present compensation rates payable to County Board Supervisors and the County Board Chairperson were established in 1979; and

WHEREAS, consideration should be given for those County Board Supervisors who must use earned vacation time from their place of regular employment to enable them to attend meetings of the County Board and its committees, boards and commissions.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the following per diem provisions are hereby established for County Board Supervisors to be elected in the Spring, 1986:

Per diem for attendance at County Board Session, whether a full day or a portion thereof .....\$50.00

Per diem for attendance at committee meetings:

Full Day .....\$50.00  
Half Day .....\$35.00

BE IT FURTHER RESOLVED, that the annual salary of the County Board Chairperson to be elected by the County Board at the Organization Meeting in April 1986 shall be \$2,000.00.

BE IT FURTHER RESOLVED, that the aforementioned provisions for per diem for attendance at committee meetings as relates to any office, board, commission or committee now receiving per diem from Winnebago County shall become effective at the same time provisions are effective for the newly elected County Board Supervisors.

Submitted by,  
Roland L. Kampo  
County Board Supervisor  
District #6

Vote requirement for passage: **majority.**

Motion made by Supervisor Kampo and seconded to adopt the resolution. Motion made by Supervisor King and seconded to defer one year and the Finance Committee will report back to the County Board.

Roll Call Vote: Ayes 18 — Shipman, Gavinski, Daggett, W.C. Pawlowski, Luebke, Maehl, Young, Steber, Broas, Goff, Gose, Kearney, Campfield, Schwartz, King, Troxell, Nielsen, and Slye. Nays 13 — J.C. Pawlowski, Flavin, Kampo, Grundman, Laabs, Meinen, Diakoff, Owens, Landwehr, Schumerth, Murphy, Robl, Bahr. Abstain 2 — Albright and Stevenson. Excused 12 — O'Brien, Eckrich, Grace, Edinger, Binder, Cartwright, Gross, Lauson, Wagner, Stockli, F. Utech and M. Utech. CARRIED.

**AMEND COUNTY BOARD RULES:  
ANNUAL BUDGET SESSION**

The following Resolution No. 116 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the rules of the County Board be and the same are amended as follows:

1. That the public hearing on the proposed annual budget be held on the Thursday prior to budget week.
2. That the County Board meeting on the Thursday selected begin at 6:00 P.M. and the public hearing shall begin at 7:00 P.M.
3. That the presentation and discussion of the proposed annual budget begin immediately after the public hearing on the Thursday selected.
4. That the schedule for considering the annual budget after the day of the public hearing shall be as follows until the budget is adopted:

Meeting Days: Monday, Tuesday, Wednesday

Time of Meetings: 8:30 A.M. - 11:30 A.M.

1:00 P.M. - 4:30 P.M.

Submitted by,  
Jacquelyn C. Wagner  
County Board Supervisor  
District #32

**Vote requirement for passage: three-fourths vote of members present.**

Motion made by Supervisor Owens and seconded to adopt the resolution. Motion made by Supervisor Broas to refer back to the Judiciary Committee and they are to report back to the County Board no later than April 1985. CARRIED BY VOICE VOTE.

### **TRANSFER OPERATION OF UW—FOX VALLEY CENTER TO STATE OF WISCONSIN BOARD OF REGENTS**

The following Resolution No. 117 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the State Board of Regents should have an overall plan for secondary education in Wisconsin; and

WHEREAS, the present arrangement with UW—Fox Valley Center is cumbersome and costly to Winnebago County; and

WHEREAS, the State Center System should be an integral part of the University System.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Board Chairman of Winnebago County, or his

representative, meet and discuss with the County Board Chairman of Outagamie County, or his representative, plans for an orderly transfer of total operation of the UW—Fox Valley Center to the State of Wisconsin Board of Regents.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to the State of Wisconsin Board of Regents and to all Wisconsin Legislative members elected by the citizens of Winnebago County.

Submitted by,  
Ralph R. Nielsen  
County Board Supervisor  
District #44

Vote requirement for passage: **majority.**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. Roll Call Vote: Ayes 26 — Shipman, Flavin, Gavinski, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Owens, Binder, Landwehr, Steber, Lauson, Goff, Gose, Schumerth, Campfield, Murphy, Schwartz, King, Robl, Bahr, Troxell, Nielsen, Slye. Nayes 8 — J.C. Pawlowski, Kampo, W.C. Pawlowski, Daggett, Maehl, Stevenson, Young, Broas. Excused 11 — O'Brien, Eckrich, Grace, Edinger, Cartwright, Gross, Kearney, Stockli, F. Utech, M. Utech, Wagner. CARRIED.

**STUDY COSTS AND BENEFITS OF  
MEMBERSHIP OF WINNEBAGO COUNTY  
IN EAST CENTRAL WISCONSIN  
REGIONAL PLANNING COMMISSION**

The following Resolution No. 118 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, during deliberations on Resolution 106-1084, "withdrawal from East Central Wisconsin Regional Planning Commission 12/31/85", on October 26, 1984, questions arose during debate between the proponents and opponents of said Resolution; and

WHEREAS, questions arose on such matters as:

- (a) The degree to which the ECWRPC duplicates in other governmental phases in the region governmental planners; and
- (b) the degree to which obtaining grants depends on



continued membership in or existence of ECWRPC;  
and

(c) The degree to which the ECWRPC influences adoption and/or contents of rules by State of Wisconsin regulatory agencies; and

(d) The Winnebago County Budget for 1985 includes \$64,861 for County membership in the ECWRPC and each annual budget during the past several years has also contained a significant sum for this purpose.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board calls upon the Personnel and Finance Committee to (i) recommend to the Board a means to study and determine objectively and systematically the benefits to Winnebago County and to the municipalities within Winnebago County of continued membership, and (ii) make such recommendation in the form of a Resolution presented to the Board in January, 1986.

Submitted by,  
Lawrence J. Landwehr  
County Board Supervisor

Vote requirement for passage: **majority.**

Motion made by Supervisor Landwehr and seconded to suspend rule 1.1151 and adopt the resolution Suspension of rule. CARRIED BY VOICE VOTE. Resolution amended (a) insert IN instead of OTHER, add OF CONTINUED MEMBERSHIP after Winnebago County. CARRIED BY VOICE VOTE.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until November 20, 1984. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago ss

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their Annual Meeting held on October 22, 23, 24, 25 and 26, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION  
COUNTY BOARD MEETING  
Tuesday, November 20, 1984**

The Winnebago County Board of Supervisors was called to order by the Vice Chairman Ralph R. Nielsen on Tuesday, November 20, 1984 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: O'Brien and Stevenson.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes of the previous meeting be approved as printed. Supervisor Laabs asked that on page 186 of the proceedings the Amendatory Ordinance relating to the property owned by Merton Dobberke should read the Town of Vinland instead of the Town of Wolf River. Minutes approved as corrected by Voice Vote.

**COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors informing them that the Clerk of Courts'

office is completely moved with sixteen girls under the jurisdiction of the Clerk of Courts. There are a few re-location of offices in the Safety Building that will be accomplished in the very near future.

### **COUNTY EXECUTIVE'S APPOINTMENT APPOINTMENT OF HIGHWAY COMMISSIONER**

I wish to appoint Mr. Ray Grigar to a two-year term as Highway Commissioner commencing January 7, 1985.

Mr. Grigar has done an outstanding job as Highway Commissioner since he began his duties last January, and his past experience and knowledge has proven to be very beneficial to this county.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor Kampo and seconded to approve the appointment. CARRIED BY VOICE VOTE.

### **APPOINTMENT TO VETERANS SERVICE COMMISSION**

I wish to appoint Mr. Thomas Werner to another three-year term on the above commission. Mr. Werner's new term will begin December 11, 1984 and end on December 14, 1987.

Mr. Werner has served as Chairman of the Commission for the past year, and assisted in the formulation of the guidelines and in making determinations of need.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor Kampo and seconded to approve the appointment. CARRIED BY VOICE VOTE.

### **PUBLIC HEARING**

Below is a Notice of Public Hearing being published in the Oshkosh Northwestern. The notice presents a general description of a proposed action which is regulated by the **Winnebago County Town/County Zoning Ordinance**. This application

or petition for action affects an area in the immediate vicinity of property which you own.

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on **Tuesday, November 27, 1984, at 7:00 p.m.**, to consider the following case:

#### DESCRIPTION OF SUBJECT SITE:

**Owner(s) of Property:** Orville Schultz, et al

**Applicant:** 4X Corporation

**Location of Premises Affected:** Located on west side of Tullar Road, approximately 2,000 feet south of STH 114, Neenah

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NW $\frac{1}{4}$  of Section 29, T20N, R17E, Town of Neenah, Winnebago County

**Tax Parcel Number:** (part of) 010-0276

**Area:** 24.0 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change to include an M-3 (Mineral Extraction) Overlay Zone. In addition, the zoning map is being corrected to accurately locate the surface water drainageway on this property.

\* \* \* \* \*

#### DESCRIPTION OF SUBJECT SITE:

**Owner of Property:** Thomas G. Wolf

**Applicant:** Same

**Location of Premises Affected:** 1655 Chain Drive, Menasha

**Legal Description:** Part of the SE $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Sec. 1, T20N, R17E, Town of Menasha, Winnebago County

**Tax Parcel Number:** 008-0030-01

**Area:** 2 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from M-1 Light Industrial & Office District to M-2 Heavy Industrial Zoning District.

\* \* \* \* \*

**Parcel Nos. Property Owners Addresses**

No. 008-3343; Elmer Tesch; 390 Gruenwald Ave., Neenah

No. 008-3345; David Sugden; Plummer Ave., Neenah

No. 008-3345-01; David Sugden; 318 Gruenwald Ave., Neenah

No. 008-3346; Mark Babbitts; 311 Plummer Ave., Neenah

No. 008-3346; Fredric Meyer; 233 Plummer Ave., Neenah

No. 008-3348; Margaret Krautkramer; 290 Gruenwald Ave., Neenah

No. 008-3349; Jerald Wells; 225 Plummer Ave., Neenah

No. 008-3349-01; Dean Keppell; 252 Gruenwald Ave., Neenah

No. 008-3350; William Smith; 302 Gruenwald Ave., Neenah

No. 008-3351; Daniel Rimmel; 316 Gruenwald Ave., Neenah

No. 008-3352; Erwin Kettner; 971 Chapman Ave., Neenah

No. 008-3353; Katherine Keuhl; 961 Chapman Ave., Neenah

No. 008-3356; Ned Kramer; 325 Gruenwald Ave., Neenah

No. 008-3357; Donald Parks; 325 Gruenwald Ave., Neenah

No. 008-3358; Stephen Martzahl; 321 Gruenwald Ave., Neenah

No. 008-3359; Jerome Fasel; 309 Gruenwald Ave., Neenah

No. 008-3360; Andrew Lehman; 307 Gruenwald Ave., Neenah

No. 008-3361; Nora Keller; 303 Gruenwald Ave., Neenah

No. 008-3363; James Kaufman; 247 Gruenwald Ave., Neenah

**EXPLANATION:** The Town of Menasha is requesting a Zoning Change for the above listed parcels from M-2 Heavy Industrial District to R-2 Suburban

Residential (single-family) District to reflect the actual residential use of the property.

\* \* \* \* \*

A communication from the Town of Nepeuskun requesting exemption to the Winnebago County Library Tax as provided under section 43.64 of the Wisconsin Statutes was read. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

A notice of claim from James R. Brownson who is incarcerated in the Winnebago County Jail requesting compensation for cruel and inhuman treatment was read. Referred to the Personnel & Finance Committee.

\* \* \* \* \*

### COMMITTEE REPORTS

Committee reports were submitted by the following committees and are on file in the office of the Winnebago County Clerk: Planning & Zoning Department, Winnebago County Social Services Department, Parks Committee, Aviation Committee, Park View Health News.

### PUBLIC HEARING

The Chair announced that at this time the public would be allowed to discuss any resolution or ordinance which appears on the agenda.

Mr. David Benjamin, President of the Boom Bay Heights Improvement Association, appeared before the board members requesting adoption of the Amendatory Ordinance from R-1 Rural Residential District to a P-1 Institution & Park District for a community park.

Mr. James H. Griener, Town Chairman of the Town of Menasha, told the board members that the Town Board has no objections to the distribution of the County Library Tax.

Mr. Joseph Oravec, 5337 Fond du Lac Road, Oshkosh, told the board members that he objected to the raise in the county library tax.

Mr. William Book, Town Chairman of the Town of Neenah, objected to the raise in the county library tax and recommended passage of the resolution which will come before the County Board.

Mr. Ralph Sitzberger, Town Chairman of the Town of Black Wolf, also urged adoption of the resolution which will come before the County Board.

### **WINNE-FOND LAKE CONSORTIUM REPORT**

Mr. Joe Halter, Director of the Winne-Fond Lake Consortium, addressed the county board as to the consortium activities. Mr. Halter stated the agency has received \$500,000 more than anticipated.

On July 1, 1983, the Job Training Partnership Act was officially launched in Winnebago, Fond du Lac, and Green Lake Counties. The Job Training Partnership Act created for the first time under federal job training programs an equal, independent partnership between the private and public sectors in assisting the unemployed with job training for private sector jobs. A clear partnership agreement was established by the local elected officials (Policy Board) in conjunction with the Winne-Fond Lake Private Industry Council, consisting mainly of employers in the private sector, outlining the mission and direction these two partners would pursue in the forthcoming months.

With this solid base in place, a host of activities took place just prior to the "transition period" of October 1, 1983 to June 30, 1984. A Job Training Plan was drafted and approved by the Private Industry Council and Policy Board deciding program funding, activities and services. The actual implementation of the new Job Training Partnership Act went very smoothly October 1, 1983, considering the massive changes and short time frame allowed for the implementation of the Job Training Partnership Act in Winnebago, Fond du Lac, and Green Lake Counties, illustrating the cooperative relationship between the partners. Our first Job Training Plan was well received by the Governor's office.

The smooth transition allowed the corporate staff time to work with the Private Industry Council to develop marketing material to



encourage greater private sector involvement in hiring trained employees. Nearly 150 employers participated in assisting the unemployed in our area during the transition period. They have helped immensely in achieving the placement rates listed in this report. Additionally, the Winne-Fond Lake Private Industry Council and Policy Board cosponsored a Business Retention Survey with a large number of institutions to gather substantial economic information. The area covered not only includes the three counties we serve but also the labor market area of the Fox Cities. This information will be used to better serve our customer, the private sector, and our jobless.

Further labor market information has been jointly negotiated with the local Job Service office. A formal agreement was approved by the Private Industry Council and Policy Board under Title V of the Job Training Partnership Act with Job Service to provide increase labor market information available at Job Service. This should enhance decision making for future funding.

During the transition period the Winne-Fond Lake staff was pleased to learn that Governor's discretionary funds were awarded to the Winne-Fond Lake Consortium in cooperation with community agencies to provide assistance to older workers and dislocated workers. Also, a national grant from the Department of Labor was awarded to the Consortium for veterans in our three county area along with Outagamie, Waupaca, and Calumet Counties. The Winne-Fond Lake staff was helpful in supporting a Governor's discretionary grant provided to the University of Wisconsin to aid hard to serve youth.

Many challenges lie ahead for the Private Industry Council and Policy Board. The need for constant feedback from the private sector on the everchanging labor market is apparent. The Winne-Fond Lake staff must work closely with the private sector to develop meaningful and measurable youth competencies. Performance of

effective job training programs will be under close scrutiny and the opportunity to utilize performance contracts to facilitate greater results from limited resources is necessary. The continuation of serving the needs of the employers and those most in need of job training is a mission that needs constant vigilance.

This annual report shares highlights of the Job Training Partnership Act's transition period of October 1, 1983 to June 30, 1984. I hope you find it intriguing and informative.

**DENNIS & CAROL GEHRT  
TOWN OF VINLAND**

The following Amendatory Ordinance No. 1 was presented:

To the Board of Supervisors of Winnebago County, Wisconsin

**AMENDATORY ORDINANCE No. 1**

WHEREAS, it is desirable to amend the Zoning Ordinance and the Zoning Map of the Town of Vinland, in accordance with the petition of Dennis & Carol Gehrt;

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Vinland, be and the same, are amended to provide that the attached described property be changed from the classification of Commercial zoning district of said ordinance, which it now and heretofore had, to the zoned district of Residential.

Robert Grundman  
County Board Supervisor  
(Affected Town)

**County Disclaimer**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendment or the Town Zoning Ordinance.

Motion made by Supervisor Grundman and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

## ZONING COMMITTEE REPORT TOWN OF ALGOMA

REPORT No. 1 — A report from the Planning & Zoning Committee approving the request of the Town of Algoma for zoning changes on 22 properties from R-2 Suburban District to R-1 Rural Residential was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

## AMENDATORY ORDINANCE TOWN OF ALGOMA

The following Amendatory Ordinance No. 1 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the **Town of Algoma**;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** See attached.

**Applicant:** Town of Algoma

**Location of Premises Affected:** See attached.

**Legal Description:** See attached.

**Tax Parcel Number(s):** See attached.

**Area:** See attached.

**EXPLANATION:** The Town of Algoma is requesting a Zoning Change on 22 properties from R-2 Suburban Residential (single-family, subdivided) district to R-1 Rural Residential (single-family, non-subdivided) district to correct the official Town Zoning Map.

**FINDINGS:** (1) The Town Board recommended approval.

(2) The proposed change from R-2 to R-1 will correct the official Town Zoning Map to accurately reflect the existing use of the properties.

**NOW, THEREFORE**, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Algoma**, be and the same, are hereby amended to provide that the above described property be changed from the classification of **R-2 Suburban Residential**

District of said ordinance, which it now and heretofore had, to the zoned district of R-1 Rural Residential.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
TOWN OF MENASHA**

REPORT No. 2 — A report from the Planning & Zoning Committee to approve the request of the Town of Menasha to delete the C-1 Conservancy overlay district was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
TOWN OF MENASHA**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the Town of Menasha;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** See attached.

**Applicant:** Town of Menasha

**Location of Premises Affected:** See attached.

**Legal Description:** See attached.

**Tax Parcel Number(s):** See attached.

**Area:** See attached.

**EXPLANATION:** The Town of Menasha is proposing amendments to the official zoning map to delete the C-1 Conservancy (overlay) district and assign the correct underlying district as listed in the public hearing notice.

**FINDINGS:** (1) The Town Board recommended approval. (2) The proposed change will correct the official Town zoning map to accurately reflect the existing uses. (3) None of the affected property owners objected.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of

**Menasha**, be and the same, are hereby amended to provide that the above described property be changed from the classification of **Conservancy District** (overlay) of said ordinance, which it now and heretofore had, to the **correct underlying district**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
TOWN OF NEKIMI**

**REPORT No. 3** — A report from the Planning & Zoning Committee to approve the request of the Town of Nekimi to fulfill the requirements for participation in the Farmland Preservation tax credit program was read. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
TOWN OF NEKIMI**

The following Amendatory Ordinance No. 3 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the **Town of Nekimi**;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** See attached.

**Applicant:** Town of Nekimi.

**Location of Premises Affected:** See attached.

**Legal Description:** See attached.

**Tax Parcel Number(s):** See attached.

**Area:** See attached.

**EXPLANATION:** The Town of Nekimi Town Board is petitioning and sponsoring a Zoning Change to the Official Town Zoning Map to rezone all parcels of land that are presently zoned A-2 General Farming to A-1 Agri-Business, except the 17 parcels. The A-1 Agri-Business zoning district is a requirement for participation in the Farmland Preservation tax credit program.

**FINDINGS:** (1) The A-1 Agri-Business zoning district is a requirement for participation in the Farmland Preservation tax credit program. (2) The Town Board recommended approval. (3) None of the affected owners objected to the change.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Nekimi, be and the same, are hereby amended to provide that the above described property be changed from the classification of A-2 General Farming district of said ordinance, which it now and heretofore had, to A-1 Agri-Business.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
ROBERT WOHLT — TN NEKIMI**

REPORT No. 4 — A report from the Planning & Zoning Committee to approve the request of the Town of Nekimi for Robert Wohlt for a change in zoning from R-1 Rural Residential District to R-3 One & Two Family Residential District was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
ROBERT WOHLT — TN NEKIMI**

The following Amendatory Ordinance No. 4 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the Town of Nekimi (Applicant) for Robert Wohlt (Owner);

**DESCRIPTION OF SUBJECT SITE:**

Owner: Robert Wohlt

Applicant: Town of Nekimi

Location: 3714 Waupun Road, Oshkosh, WI

**Legal Description:** Being part of the SE¼ of the SE¼ of Section 3, T17N, R16E, Town of Nekimi, Winnebago County, WI

**Acreage:** 0.75 acres, more or less

**EXPLANATION:** Town of Nekimi is requesting a Zoning Change from R-1 Rural Residential District to R-3 One- & Two-Family Residential District for an existing duplex use. This Zoning Change will correct the official town zoning map.

**FINDINGS:** (1) The parcel was originally zoned for duplex prior to 1979 comprehensive zoning revision. (2) This change is a correction to the official Town map. (3) The Town Board recommended approval.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Nekimi, be and the same, are hereby amended to provide that the above described property be changed from the classification of **R-1 Rural Residential District** of said ordinance, which it now and heretofore had, to **R-3 One- & Two-Family Residential District**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING COMMITTEE REPORT  
TOWN OF VINLAND**

REPORT No. 5 — A report from the Planning & Zoning Committee to approve the request of the Town of Vinland for a change in zoning from R-2 Suburban Residential District to R-1 Rural Residential district was read. Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
TOWN OF VINLAND**

The following Amendatory Ordinance No. 5 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the **Town of Vinland;**

**DESCRIPTION OF SUBJECT SITE:**

**Owner:** See attached.

**Applicant:** Town of Vinland

**Location:** See attached.

**Legal Description:** See attached.

**Acreage:** See attached.

**EXPLANATION:** The Town of Vinland and the Winnebago County Planning & Zoning Department has recently detected that the official Town Zoning Map is in error for 23 properties. In order to correct this problem, the Town of Vinland Town Board is initiating and sponsoring a Zoning Change Petition to rezone these properties from R-2 Suburban Residential (single-family, subdivided) district to the applicable R-1 Rural Residential (single-family, nonsubdivided) district. Pending completion of this process, the use of these affected properties will then conform with the district requirements of the **Winnebago County Town/County Zoning Ordinance.**

**FINDINGS:** (1) The Town Board of Vinland recommended approval (advisory). (2) The R-1 Rural Residential district is the correct designation for the existing rural residential uses. (3) The R-1 district will allow the existing properties to their present uses.

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Vinland,** be and the same, are hereby amended to provide that the above described property be changed from the classification of R-2 Suburban Residential District of said ordinance, which it now and heretofore had, to R-1 Rural Residential District.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**



**ZONING COMMITTEE REPORT  
BOOM BAY HEIGHTS ASSOCIATION  
TOWN OF WOLF RIVER**

REPORT No. 6 — A report from the Planning & Zoning Committee to deny the request of Boom Bay Heights Association in the Town of Wolf River for a change in zoning was presented. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE. (Supervisors Kearney, Campfield and Gose voted nay) Motion made by Supervisor Kampo and seconded to bring back the report. CARRIED BY VOICE VOTE. Motion made by Supervisor Goff and seconded to refer back to the Planning & Zoning Committee for further information. Roll Call Vote: Ayes 22—J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Grace, Meinen, Daggett, Maehl, Young, Gross, Lauson, Goff, Gose, Kearney, Campfield, Schwartz, King, Robl, M. Utech, Nielsen and Slye; Nays 21—Shipman, Eckrich, Grundman, Laabs, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Landwehr, Steber, Broas, Wagner, Schumerth, Murphy, Stockli, F. Utech, Bahr, Troxell; Excused 2—O'Brien and Stevenson. CARRIED.

**PROVIDE 1985 LIBRARY SERVICES FUNDS  
(\$614,109) THROUGH THE  
GENERAL TAX LEVY**

The following Resolution No. 119 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the costs for library services included in the 1985 Budget in the amount of \$614, 109 be funded through the general County tax levy rather than within a separate County levy denominated as "County Library Tax."

Submitted by,  
Jeanette V. Diakoff  
County Board Supervisor

Motion made by Supervisor Diakoff and seconded to adopt the resolution. General discussion on the pro and con of the resolution followed. Motion made by Supervisor Eckrich and seconded by Broas to refer back

to the author of the resolution. Supervisor Kampo asked that Garth Walling from the Town of Menasha be granted permission to address the board. Permission granted. Mr. Walling informed the board members that the resolution was not a good resolution and the library tax should not be financed through the General Tax Levy. Supervisor Eckrich withdrew his motion of referral. Motion made by Supervisor Eckrich and seconded to refer back to the sponsor. Motion made by Supervisor Goff and seconded to table the resolution. Roll Call Vote: Ayes 23—Shipman, Gavinski, W.C. Pawlowski, Grace, Daggett, Maehl, Young, Steber, Lauson, Goff, Kearney, Schumerth, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Troxell, Nielsen and Slye; Naves 20—J.C. Pawlowski, Flavin, Kampo, Eckrich, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Landwehr, Gross, Broas, Gose, Wagner, Bahr; Excused 2—O'Brien and Stevenson. CARRIED.

**DISALLOW CLAIM OF  
JAMES R. BROWNSON  
(9-28-84)**

The following Resolution No. 120 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated September 28, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
PERSONNEL & FINANCE COMMITTEE  
Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
JAMES R. BROWNSON  
(10-18-84)**

The following Resolution No. 121 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated October 18, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,

**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
LARRY J. HOVIND**

The following Resolution No. 122 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of Larry J. Hovind referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Larry J. Hovind dated October 1, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,

**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**SUPPORT CONTINUATION OF  
BINDING ARBITRATION  
FOR COUNTY EMPLOYEES**

The following Resolution No. 123 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, all Winnebago County Board Supervisors do not support the position of the Director of the Wisconsin Counties Association in his endeavor to eliminate the right of binding arbitration for county employees; and

WHEREAS, many Supervisors feel that the right to strike will, at some point in the future, endanger the cooperation between employees, directors and the County Board that now exists in the County; and

WHEREAS, the citizens of Winnebago County who require the care of County employees would be placed in perilous circumstances should a strike occur.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby support and urge continuation of binding arbitration for County employees.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to the Governor of the State of Wisconsin and to all Wisconsin Legislative members elected by the citizens of Winnebago County.

Submitted by,

Raymond F. Gose

County Board Supervisor

Motion made by Supervisor Gose and seconded to adopt the resolution. Supervisor Murphy reported to the county board that this resolution is premature as the present law is in effect until 1987. Motion made by Supervisor Wagner and seconded to table the resolution. Roll Call Vote: Ayes 29—Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Binder, Cartwright, Young, Landwehr, Gross, Lauson, Broas, Goff, Wagner, Murphy, King, Robl, M. Utech, Troxell, Nielsen and Slye; Nays 12—W.C. Pawlowski, Eckrich, Owens, Steber, Gose, Kearney, Schumerth, Campfield, Stockli, Schwartz, F. Utech, Bahr; Excused 4—O'Brien, Grace, Maehl and Stevenson. TO TABLE CARRIED.

**COUNTY BOARD SUPPORT FOR  
RETENTION OF PARK VIEW  
HEALTH CENTER AS A  
PUBLICLY OWNED FACILITY**

The following Resolution No. 124 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, several Winnebago County employees at Park View Health Center have expressed a feeling of uneasiness as to job security and their future due to the appearance of several articles in the media concerning the possibility of turning the management of Park View Health Center over to a private concern; and

WHEREAS, it is appropriate at this time for Winnebago County to respond to the foregoing.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that no County money shall be used, or targeted for use, to implement, pay consultants or retainer fees, or request grants, for any action that may be interpreted as a step towards an attempt to achieve the changeover of the management of Park View Health Center to a private concern by this County Board, its committees or boards, the County Executive, directors or employees.

BE IT FURTHER RESOLVED, that this Resolution shall have a sunset date, to-wit, the first meeting of the new County Board in 1986, at which time the new Board may vote to consider an extension of this Resolution.

Submitted by,  
Raymond F. Gose  
County Board Supervisor

Motion made by Supervisor Gose and seconded to adopt the resolution. Motion made by Supervisor Kampo and seconded to refer back to the committee of jurisdiction (Park View Health Center). CARRIED BY VOICE VOTE.

Motion made by Supervisor J.C. Pawlowski and seconded that the County Board adjourn until Tuesday, December 18th, 1984 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago <sup>ss</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, November 20, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Tuesday, December 18, 1984**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Tuesday, December 18, 1984 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: Shipman and Schumerth.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes of the meeting held on November 20, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from the Board of Adjustment recommending that the board as a whole express their appreciation to Bruce Roskom for his expertise on their committee. His presence in the Zoning aspect of the county was greatly enhanced by his devotion to duty. The committee was thankful for his guidance, his knowledge and his concern for an improved community.

\* \* \* \* \*

A letter from the Board of Regents of the University of Wisconsin System acknowledging receipt of a letter from the County Clerk and the enclosed resolution regarding the Fox Valley University Systems was read. Placed on file.

\* \* \* \* \*

A communication from the Town Clerk of Algoma advising the Winnebago County Board that a special meeting was held to discuss the proposed county-wide library tax and they are making formal request to be considered exempt from same, under Wisconsin State Statute 43.64. Referred to the Finance Committee.

\* \* \* \* \*

A notice of claim dated November 29, 1984 from James R. Brownson who is incarcerated in the Winnebago County Jail filing suit for emotional stress and mental anguish. Referred to the Personnel and Finance Committee.

\* \* \* \* \*

A notice of claim dated December 14, 1984 from James R. Brownson who is incarcerated in the Winnebago County Jail filing suit against Winnebago County for damages was read. Referred to the Personnel and Finance Committee.

\* \* \* \* \*

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on Thursday, December 20, 1984, at 7:00 p.m., to consider the following case:

#### DESCRIPTION OF SUBJECT SITE:

**Owner of Property:** Leroy L. Zacher

**Applicant:** Same

**Location of Premises Affected:** Located at NW corner of intersection of Sunnyview Road & Island View Drive, Oshkosh

**Legal Description:** Part of the SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Govt. Lot 2, Sec. 30, T19N, R17E, Town of Oshkosh, Winnebago County

**Tax Parcel Number:** (Part of) 018-0586



**Area:** 5.5 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change per Section 17.33(11) to delete the Wetland Zoning (Overlay) District.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further, detailed information concerning this notice, contact the Winnebago County Zoning Office.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

**COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors informing the board the county could no longer afford to be self-insured and now will have a provider for the employees. The Solid Waste Landfill Site is rated best in the state and the most economical. The Landfill Site is looking for a new site. Mr. Coughlin told the board members that it is most feasible to locate near the Oshkosh Sewage System. There is a possibility that the Landfill Site could furnish gas to the new State Prison in the Town of Oshkosh. The new elevator will be installed by the first of March, 1985.

**APPOINTMENTS TO WINNEFOX  
LIBRARY SYSTEM BOARD**

I wish to appoint the following persons to three-year terms on the above board, commencing January 1, 1985 and ending December 31, 1987:

Mrs. Gertrude Werner  
669 Congress  
Neenah, WI 54956

Mrs. Marjorie Moore  
1348 Campbell Street  
Neenah, WI 54956

Mr. John Bermingham, Jr.  
c/o Nolan, Engler,  
Yakes & Bauer, S.C.  
P.O. Box 1190  
Oshkosh, WI 54902

Mr. Ralph Grishaber  
837 State Street  
Menasha, WI 54952

In addition, Mrs. Marie Esslinger has resigned from the Winnefox Library System Board, and I wish to appoint

Mr. Ralph Bufano  
446 Hazel Street  
Oshkosh, WI 54901

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to discuss any resolution or ordinance which appears on the Agenda.

Mr. David Annis, 7766 Haase Road, Larsen, from the Boom Bay Heights Improvement Association urged the board to approve their request for re-zoning. Mr. Annis told the board members that a group of people were in attendance who approved this request.

Also in attendance were members of the Kiesow family who strongly opposed the rezoning of this piece of property.

Mrs. Barbara Galica, co-manager of the Winnebago County Fair Grounds reported to the County Board the procedure of the sale of fair tickets, beer concessions and reported on the Town of Nekimi Tractor pull. Mr. Burt Schmidt, Auditor, is responsible for the bookkeeping of the activities of the Fair Ground.

### **COMMITTEE REPORTS**

Committee reports were submitted by the following committees and are on file in the office of the Winnebago County Clerk: Winnebago County Governmental Relations Committee, Winnebago County Unified Board, Planning & Zoning Committee, Winnebago County Social Services Department, Financial Statement from Del LaMarche, Finance Director, Park View News.

### **ZONING REPORT**

**THOMAS G. WOLF — TN MENASHA**

**REPORT NO. 1 — A report from the Planning &**

Zoning Committee approving the request of Thomas G. Wolf for a change in zoning from M-1 Light Industrial to M-2 Heavy Industrial was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
THOMAS G. WOLF — TN MENASHA**

The following Amendatory Ordinance No. 1 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Thomas G. Wolf, Town of Menasha**;

**DESCRIPTION OF SUBJECT SITE:**

**Owners of Property:** Thomas G. Wolf

**Applicant:** Same

**Location of Premises Affected:** 1655 Chain Drive, Menasha, WI

**Legal Description:** Part of the SE $\frac{1}{4}$  of the SW $\frac{1}{4}$  of Section 1, T20N, R17E, Town of Menasha, Winnebago County, Wisconsin

**Tax Parcel Number:** 008-0030-01

**Area:** 2 acres

**EXPLANATION:** Applicant is requesting a zoning change from M-1 Light Industrial & Office District to M-2 Heavy Industrial District for a proposed automotive body shop in conjunction with existing commercial carrier service.

**FINDINGS:** (1) The parcel meets the minimum M-2 Heavy Industrial District basic district standards for lot development; (2) The M-2 District appears to be compatible with the adjacent zoning and uses; (3) The Town Board recommends approval.

**NOW, THEREFORE**, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the **Town of Menasha**, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **M-1 Light Industrial & Office District** of said ordinance, which it now and

heretofore had, to the zoned district of **M-2 Heavy Industrial District.**

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING REPORT  
4X CORPORATION  
TOWN OF NEENAH**

**REPORT NO. 2** — A report from the Planning & Zoning Committee approving the request of the 4X Corporation in the Town of Neenah for a zoning change to an M-3 District was read. Motion made by Supervisor Gose to refer back to the Planning & Zoning Committee. (No second to the motion.) Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
4X CORPORATION  
TOWN OF NEENAH**

The following Amendatory Ordinance No. 2 was presented:

**WHEREAS**, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of the **4X Corporation (Applicant)** for **Orville Schultz, et. al. (Owner)**;

**DESCRIPTION OF SITE:**

**Owner of Property:** Orville Schultz, et. al.

**Applicant:** 4X Corporation

**Location of Premises Affected:** Located on west side of Tullar Road, approximately 2,000 feet north of STH 114, Neenah, WI.

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NW $\frac{1}{4}$  of Section 29, T20N, R17E, Town of Neenah, Winnebago County, WI.

**Tax Parcel Number:** 010-0276 (part of)

**Area:** 24.0 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change to include an M-3 (Mineral Extraction) Overlay Zone. In addition, the zoning

map is being corrected to accurately locate the surface water drainageway on this property.

**FINDINGS:** (1) The M-3 district is compatible with the adjacent M-3 district and quarry operations to the south and east; (2) the intent of the district identifies that geological characteristics rather than a planning & zoning process as the primary reason for the location of an M-3 District.

**NOW, THEREFORE,** the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Neenah**, be and the same, are hereby amended to provide that the above-described property include the classification of **M-3 Mineral Extraction (Overlay) District**.

#### **WINNEBAGO COUNTY PLANNING & ZONING COMMITTEE**

M-3 (Mineral Extraction) Overlay Zone was presented. Motion made by Supervisor Owens and seconded to adopt the ordinance. Roll Call Vote: Ayes 36—O'Brien, Flavin, Gavinski, Kampo, Eckrich, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Goff, Kearney, Wagner, Campfield, Murphy, Stockli, Schwartz, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen and Slye; Nays 5—J.C. Pawlowski, W.C. Pawlowski, Grace, Broas, Gose; Excused 4—Shipman, Edinger, Maehl, Schumerth. **CARRIED.**

#### **ZONING REPORT BOOM BAY HEIGHTS TOWN OF WOLF RIVER**

**REPORT NO. 3** — A report from the Planning & Zoning Committee requesting **DENIAL** of the change in zoning by the Boom Bay Heights Improvement Association in the Town of Wolf River. Motion made by Supervisor Owens and seconded to adopt the report. Roll Call Vote: Ayes 29—Flavin, Gavinski, Kampo, Eckrich, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Daggett, Owens, Binder, Stevenson, Young, Landwehr, Gross, Steber, Broas, Goff, Wagner,

Murphy, F. Utech, King, Robl, M. Utech, Bahr, Troxell, Nielsen; Naves 12—O'Brien; J.C. Pawlowski, W.C. Pawlowski, Grace, Cartwright, Lauson, Gose, Kearney, Campfield, Stockli, Schwartz, Slye; Excused 4—Shipman, Edinger, Maehl and Schumerth. DENIAL CARRIED.

**DISALLOW CLAIM OF  
JAMES R. BROWNSON  
(NOVEMBER 13, 1984)**

The following Resolution No. 125 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated November 13, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,

**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**WRITE OFF UNCOLLECTIBLE  
ACCOUNTS RECEIVABLE;  
GENERAL RELIEF:  
SOCIAL SERVICES DEPARTMENT  
(\$13,526.93)**

The following Resolution No. 126 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the uncollectible accounts receivable from Social Services Department (General Relief) in the amount of \$13,526.93, as indicated on the list of such accounts attached hereto, be and the same are hereby written off for accounting purposes.

BE IT FURTHER RESOLVED, that appropriate

County officials continue their efforts to collect any of the said accounts receivable which are reasonably and practically collectible.

Submitted by,

PERSONNEL & FINANCE COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**PROVIDE COUNTY SHARE (\$3,000);  
COUNTY AID BRIDGE PROJECT:  
TOWN OF NEKIMI**

The following Resolution No. 127 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, a letter was referred to your Highway Committee from the Town of Nekimi requesting County aid for the repair and reinstallation of an aluminum multi-plate arch culvert on Knapp Street south of Fisk Avenue in the Town of Nekimi, at the total estimated cost of \$6,000.00; and

WHEREAS, this County Board, by Resolution No. 7 dated January 28, 1958, adopted certain guidelines and restrictions for aiding townships in the construction, improvement or repairing of town bridges located in Winnebago County pursuant to sec. 81.38, Wis. Stats.; and

WHEREAS, your Committee has determined that the request from the Town of Nekimi meets the guidelines and restrictions set forth in the resolution hereinabove referred to.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the request from the Town of Nekimi for the repair and reinstallation of an aluminum multi-plate arch culvert be approved for aid in the amounts set forth as follows:

Town of Nekimi's share .....	\$3,000.00
County's share .....	<u>3,000.00</u>
Total Project Cost .....	<u>\$6,000.00</u>

BE IT FURTHER RESOLVED, that the County's share in the amount of \$3,000.00 be made available from the Highway Department Bridge Maintenance Account.

Submitted by,  
**HIGHWAY COMMITTEE**

Motion made by Supervisor Kampo and seconded  
to adopt the resolution. **CARRIED BY VOICE VOTE.**

**INVITE WISCONSIN COUNTY  
BOARDS ASSOCIATION TO CONDUCT  
1987 ANNUAL CONVENTION IN OSHKOSH**

The following Resolution No. 128 was presented:

**BE IT RESOLVED**, that the Winnebago County Board of Supervisors, does hereby request and invite the Wisconsin County Boards Association to conduct its 1987 Annual Convention in Oshkosh, Winnebago County.

**BE IT FURTHER RESOLVED**, that the County Clerk send a copy of this Resolution to the Executive Director of the Wisconsin County Boards Association with a request for attention at the 1985 Annual Convention scheduled to be held in September in the City of Superior.

**BE IT FURTHER RESOLVED**, that members of the Winnebago County Board of Supervisors attending the 1985 Wisconsin County Boards Association Annual Convention in Superior take appropriate steps to support and advance the request for the 1987 Annual Convention to be held in Winnebago County.

Submitted by,  
Michael Utech  
County Board Supervisor

Motion made by Supervisor M. Utech and seconded  
to adopt the resolution. **CARRIED BY VOICE VOTE.**

**ADOPT REVISED WINNEBAGO  
COUNTY GRANTS PROCEDURE**

The following Resolution No. 129 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**  
**WHEREAS**, the Judiciary and Public Safety Committee was requested by this Board to revise grants policies; and

**WHEREAS**, this Committee has reviewed and revised Winnebago County's grants policy.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the



Winnebago County Grants Procedure (revised October 1984), a copy of which is attached hereto, is hereby approved and adopted.

Submitted by,  
JUDICIARY AND PUBLIC  
SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor Broas and seconded to defer the resolution for one month so the committees can discuss the procedure. Motion made by Supervisor O'Brien and seconded to amend the amendment to have all committees make their recommendations. AMENDMENT CARRIED BY VOICE VOTE. AMENDED RESOLUTION CARRIED BY VOICE VOTE.

**CREATE SECTION 15.50 OF  
CODE OF GENERAL ORDINANCES:  
SCALE TICKET VERIFICATION  
(SANITARY LANDFILL)**

The following Resolution No. 130 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the rates for disposal of solid waste at the County Landfill Site, effective January 1, 1985, have been established; and

WHEREAS, the 1985 rate for "in-county" solid waste disposal will be \$6.00 per ton and the 1985 rate for "out-of-county" will be \$15.00 per ton; and

WHEREAS, your Solid Waste Management Board has taken action to establish a procedure for verification of the county point of origin of solid waste to enable the assessment of the proper fee for disposal of such solid waste; and

WHEREAS, your Solid Waste Management Board recommends that the County Board adopt an ordinance which will facilitate such enforcement.

NOW, THEREFORE, pursuant to authority granted by secs. 59.02 and 59.07(135)(h), Wis. Stats., the County Board of Supervisors of the County of Winnebago does ordain as follows:

CREATED SECTION 15.50 IS ATTACHED HERETO

Submitted by,  
**SOLID WASTE  
 MANAGEMENT BOARD**

Motion made by Supervisor Robl and seconded to  
 adopt the ordinance. CARRIED BY VOICE VOTE.

**TO CREATE SUBSECTION 25.04(4)(a)3.  
 OF CODE OF GENERAL ORDINANCES:  
 LANDFILL SUPERINTENDENT AND  
 SCALE OPERATOR(S) TO ISSUE CITATIONS  
 FOR VIOLATIONS OF SEC. 15.50  
 OF THE CODE  
 (SANITARY LANDFILL)**

The following Ordinance No. 131 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, it is necessary to amend Section  
 25.04(4)(a) of the Code of General Ordinances to add the  
 Landfill Superintendent and Scale Operator(s) as  
 persons who may issue citations for the violation of sec.  
 15.50 of the Code of General Ordinances.

NOW, THEREFORE, the County Board of  
 Supervisors of the County of Winnebago does ordain as  
 follows:

**AN ORDINANCE TO CREATE SUBSECTION  
 25.04(4)(a) 3. OF THE CODE  
 OF GENERAL ORDINANCES  
 25.04(4)(a)**

3. Landfill Superintendent and  
 Scale Operator(s).

Submitted by,  
**SOLID WASTE  
 MANAGEMENT BOARD**

Motion made by Supervisor Robl and seconded to  
 adopt the ordinance. CARRIED BY VOICE VOTE.

**AUTHORIZE EXECUTION OF QUIT CLAIM  
 DEED TO DAVID E. SCHULTZ AND  
 LINDA L. SCHULTZ:  
 TRI-COUNTY EXPRESSWAY PROJECT**

The following Resolution No. 132 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
 WHEREAS, your Highway Committee has  
 reached agreement with David E. Schultz and Linda L.

Schultz to acquire a portion of their residential property for use in the Tri-County Expressway Project; and

WHEREAS, part of the agreement includes the conveyance by Winnebago County to Mr. and Mrs. Schultz of an uneconomic triangular shaped remnant of land acquired from Menasha Corporation which adjoins the Schultz property; and

WHEREAS, your Highway Committee recommends that the County convey the said remnant to Mr. and Mrs. Schultz to enable the parties to complete the entire transaction.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Clerk be and she hereby is authorized to execute a Quit Claim Deed to David E. Schultz and Linda L. Schultz covering the following described parcel of land located in the City of Menasha, Winnebago County, Wisconsin, to complete the transaction by which Winnebago County acquires Parcel #42 of the Tri-County Expressway Project:

That part of the South West  $\frac{1}{4}$  of the North West  $\frac{1}{4}$  of Section Eleven (11) Township Twenty (20) North, of Range Seventeen (17) East, in the Fourth Ward, City of Menasha, Winnebago County, Wisconsin, described as follows, viz:

Commencing at the Northwest corner of said Section 11; thence south 0 degrees 41 minutes 56 seconds east, 1321.7 feet, more or less, along the West line of said Section 11, to the Northeast corner of Fractional Government Lot 2; thence north 89 degrees 18 minutes 4 seconds east, 33 feet, to the East right-of-way line of County Trunk Highway "P", the place of beginning; thence north 89 degrees 15 minutes 16 seconds east, 121.30 feet, along the South line of the North West  $\frac{1}{4}$  of the North West  $\frac{1}{4}$  of said Section; thence south 49 degrees 46 minutes 16 seconds west, 157.27 feet, more or less, to the East right-of-way line of County Trunk Highway "P"; thence north 0 degrees 41 minutes 56 seconds west, 100.00 feet, along the said East right-of-way line of

County Trunk Highway "P", to the place of beginning.

Submitted by,  
HIGHWAY COMMITTEE

Motion made by Supervisor Kampo and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**ACCEPT WISCONSIN FUND  
PRIVATE SEWAGE SYSTEM GRANT  
AWARD 066300**

The following Resolution No. 133 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Wisconsin Fund Private Sewage System Grant Award is available from the Department of Natural Resources, State of Wisconsin; and

WHEREAS, this award in the amount of \$14,238 will be distributed to 14 property owners in Winnebago County; and

WHEREAS, this will assist private property owners with replacement and rehabilitation costs for private sewage systems.

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors does hereby authorize the acceptance of the above-indicated State Grant Award.

BE IT FURTHER RESOLVED, that the County Executive be and he hereby is authorized to accept this award on behalf of Winnebago County.

Respectfully submitted,

PLANNING & ZONING COMMITTEE

Motion made by Supervisor Owens and seconded to adopt the resolution. CARRIED BY UNANIMOUS VOTE.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Tuesday, January 15, 1985 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,

Dorothy L. Propp

Winnebago County Clerk

State of Wisconsin  
County of Winnebago ss

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, December 18, 1984.

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Tuesday, January 15, 1985**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Tuesday, January 15, 1985 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: Edinger, Goff, Kearney, F. Utech and King.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes of the meeting held on December 18, 1984 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from the State Farm Fire & Casualty Company advising Winnebago County by formal letter of their subrogation interest in a theft and fire which occurred at the residence of Beatrice Neill, 6875 Bridge Road, Allenton, Wisconsin was read. REFERRED TO THE PERSONNEL & FINANCE COMMITTEE.

\* \* \* \* \*

A communication from Gordon A. Guetzkow, a deputy sheriff for Winnebago County, claiming negligence on the part of the employees in the personnel office in filing his health insurance forms was read. REFERRED TO THE PERSONNEL & FINANCE COMMITTEE.

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on Tuesday, January 29, 1985, at 7:00 p.m., to consider the following case:

#### DESCRIPTION OF SUBJECT SITE:

**Owner(s) of Property:** Lesley Romberg

**Applicant(s):** Same

**Location of Premises Affected:** Property located at N.E. corner of Intersection of S.T.H. 110 and Breezewood Lane

**Legal Description:** Part of the NW $\frac{1}{4}$  of the SW $\frac{1}{4}$ , Section 36, Town 20 North, Range 15 East, Town of Winchester, Winnebago County, Wisconsin, and part of the SW $\frac{1}{4}$  of the NE $\frac{1}{4}$ , Section 26, Town 20 North, Range 15 East, Town of Winchester, Winnebago County, Wisconsin

**Tax Parcel Number:** 028-745, 747-3, 750, 945, 945-1, 946, 947, 948 and 949

**Area:** 286.96 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-2 general farming to A-1 Agri-Business district.

#### DESCRIPTION OF SUBJECT SITE:

**Owner(s) of Property:** Harvey Konow & Jenor W. Konow, Jr.

**Applicant(s):** Same

**Location of Premises Affected:** Located on north side of S.T.H. 110 north of Pine Lane

**Legal Description:** Part of the SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  and part of the SW $\frac{1}{4}$  of Section 15, T20N, R15E, Town of Winchester, Winnebago County, Wisconsin

**Tax Parcel Number:** 028-455, 458, 465, 465-1

**Area:** 120 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-2 general farming to A-1 Agri-Business district.

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Mark Ruedinger

**Applicant(s):** Same

**Location of Premises Affected:** Located at 681-  
W. Nekimi Avenue

**Legal Description:** Part of the NE $\frac{1}{4}$  of the NW $\frac{1}{4}$ ,  
Section 23, Town 17 North, Range 16 East, Town  
of Nekimi, Winnebago County, Wisconsin

**Tax Parcel Number:** Part of 012-0412

**Area:** 1.06 acres, more or less

**EXPLANATION:** Applicant is requesting a  
zoning change from A-1 Agri-Business to B-3  
General Business District for an automotive  
repair shop.

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Shirley Larue

**Applicant(s):** Same

**Location of Premises Affected:** Located on  
east side of S.T.H. 45 approximately 3,000 ft. north  
of Sunnyview Road

**Legal Description:** Part of the SW $\frac{1}{4}$  of the NW $\frac{1}{4}$ ,  
Section 25, Town 19 North, Range 16 East, Town  
of Oshkosh, Winnebago County, Wisconsin

**Tax Parcel Number:** 018-271-1

**Area:** 0.3 acres, more or less

**EXPLANATION:** Applicant is requesting a  
zoning change from A-2 general farming to a B-3  
General Business district.

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Harrison Sturgis, Jr.

**Applicant(s):** Same

**Location of Premises Affected:** Strip of Land  
located on west side of Pendleton Road  
approximately 1,700 ft. south of Oakridge Road  
(C.T.H. S)

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$ ,



Section 30, Town 20 North, Range 17 East, Town of Neenah, Winnebago County, Wisconsin

**Tax Parcel Number:** Part of 010-304

**Area:** 5.94 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from R-1 single family rural residential to R-3 two-family residential zoning district.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further, detailed information concerning this notice, contact the Winnebago County Zoning Office.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

**COUNTY EXECUTIVE'S REPORT**

Mr. James P. Coughlin, County Executive, presented his report to the Winnebago County Board of Supervisors informing the board a study is being conducted with Outagamie County and the City of Neenah on telecommunication system. In 1978 the County of Winnebago loaned the Housing Authority \$150,000 for units in Winneconne and Omro. Winnebago County has received \$13,000 for one year's payment. Work is being completed on the new elevator and it is anticipated that it will be in operation by March 1st. Mr. Coughlin stated that there is still a problem with the parking lots for the courthouse and the County Board will be required to provide more space for the cars. Mr. Coughlin told the board members that he approved of Resolution #4-185 and would like to see the board adopt this resolution.

**COMMITTEE REPORTS**

Committee reports were submitted by the following committees and are on file in the office of the Winnebago County Clerk: Winnebago County Social Services Department, Planning & Zoning Department, Winnebago County Governmental Relations Committee, Aviation Committee, Winnebago County Fair & Exposition, Parks Committee, UW-Extension News and Park View News.

## **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to discuss any resolution or ordinance which appears on the Agenda.

Mrs. Kathleen Propp, Mayor of the City of Oshkosh, appeared before the County Board of Supervisors and questioned the ratification of the resolution for paramedics subsidy.

Rosemary Pitz, and Cecelia Pitz, 4244 Shady Lane, Oshkosh related their experiences with the Oshkosh Ambulance service.

Mr. James Welsh, President of the Gold Cross Ambulance Service, told the board members that Winnebago County is providing citizens with very good ambulance service.

Jerry Frey told the board members that everybody would benefit from paramedics services.

The Vice President of the Oshkosh Ambulance Service told the members that his company would like to be included in the paramedics if the County Board adopts the resolution.

## **ZONING REPORT**

### **CHARLES GAMBSKY & TOWN OF MENASHA**

REPORT NO. 1 - A report from the Planning & Zoning Committee approving the request of Charles Gamsky and the Town of Menasha to reflect the actual residential use of the property was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

## **AMENDATORY ORDINANCE**

### **CHARLES GAMBSKY & TOWN OF MENASHA**

The following Amendatory Ordinance No. 1 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Charles Gamsky and the Town of Menasha,;

#### **DESCRIPTION OF SITE:**

Town of Menasha Assessor's Plat #11  
(See attached.)

**EXPLANATION:** Applicants are requesting a Zoning Change for the parcels listed on the attached sheet from M-2 Heavy Industrial District to R-2 Suburban Residential (single-family) District to reflect the actual residential use of the property.

**FINDINGS:** (1) The R-2 District is compatible with the existing residential uses; (2) the Town Board recommended approval; (3) the properties meet the minimum R-2 District lot size standards.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Menasha, be and the same, are hereby amended to provide that the above-described property be changed from the classification of M-2 Heavy Industrial District of said Ordinance, which it now and heretofore had, to the zoned district of R-2 Suburban Residential (single-family) District.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING REPORT  
SALLY & JAMES MERTEN  
TOWN OF OSHKOSH**

REPORT NO. 2 — A report from the Planning & Zoning Committee approving the request of Sally & James Merten who own property in the Town of Oshkosh for a change in zoning was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
SALLY & JAMES MERTEN  
TOWN OF OSHKOSH**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning

Ordinance and the County Zoning Map in accordance with the petition of **Sally & James Merten**;

**DESCRIPTION OF SITE:**

**Owner of Property:** James & Sally Merten

**Applicant:** Same

**Location of Premises Affected:** Located directly across from 1076 Cozy Lane, Oshkosh.

**Legal Description:** Being part of Lots 92 & 93, Bay View Park Plat, located on all of Frac. Lot 2, Section 1, T18N, R16E, Town of Oshkosh, Winnebago County, Wisconsin.

**Tax Parcel Number:** 018-2151 & -2152

**Area:** 0.37 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from R-2 Single-Family Residential District to B-3 General Business District.

**FINDINGS:** (1) The property meets the minimum B-3 District lot size standards; (2) the property was zoned Commercial "A" prior to the Comprehensive Zoning Revision of 1979; (3) the Town Board recommends approval.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Oshkosh, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **R-2 Single-Family Residential District** of said Ordinance, which it now and heretofore had, to the zoned District of **B-3 General Business District**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ZONING REPORT  
LEROY L. ZACHER  
TOWN OF OSHKOSH**

**REPORT NO. 3 — A report from the Planning & Zoning Committee approving the request of Leroy L. Zacher for a change in zoning to delete the Wetland**

Zoning (Overlay) District was read. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
LEROY L. ZACHER  
TOWN OF OSHKOSH**

The following Amendatory Ordinance No. 3 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Leroy L. Zacher**;

**DESCRIPTION OF SITE:**

**Owner of Property:** Leroy L. Zacher

**Applicant:** Same

**Location of Premises Affected:** Located at NW corner of intersection of Sunnyview Road and Island View Drive, Oshkosh, WI

**Legal Description:** Part of the SW $\frac{1}{4}$  of the SE $\frac{1}{4}$  of Government Lot 2, Sec. 30, T19N, R17E, Town of Oshkosh, Winnebago County, Wisconsin

**Tax Parcel Number:** Part of 018-0586

**Area:** 5.5 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change per Section 17.33(11) to delete the Wetland Zoning (Overlay) District.

**FINDINGS:** (1) The Department of Natural Resources recommended approval to delete the property from the Wetland District because it does not perform a significant function for wildlife habitat or water quality protection; (2) the Town Board recommended approval.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of **Oshkosh**, be and the same, are hereby amended to provide that the above-described property not include the classification of **Wetland Zoning (Overlay) District**.

**WINNEBAGO COUNTY PLANNING  
AND ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**ADOPT REVISED  
WINNEBAGO COUNTY GRANTS PROCEDURE**

The following Resolution No. 129-1284 was considered:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Judiciary and Public Safety Committee was requested by this Board to revise grants policies; and

WHEREAS, this Committee has reviewed and revised Winnebago County's grants policy.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Winnebago County Grants Procedure (revised October 1984), a copy of which is attached hereto, is hereby approved and adopted.

Submitted by,  
**JUDICIARY AND  
PUBLIC SAFETY COMMITTEE**

Motion made by Supervisor Broas and seconded for consideration to adopt Winnebago County Grants Procedure. Motion made by Supervisor Broas and seconded to delete in STEP II "or pre-application." **CARRIED BY VOICE VOTE.**

Motion made by Supervisor O'Brien and seconded to adopt amendment to the resolution as follows:

**AMENDMENT TO RESOLUTION #129 - 1284:**

**ADOPT REVISED WINNEBAGO COUNTY  
GRANTS PROCEDURE**

That the "NOW, THEREFORE, BE IT RESOLVED," portion of said Resolution be amended to read as follows:

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that every committee of jurisdiction shall present all grants to the County Board for approval.

BE IT FURTHER RESOLVED, that the County Clerk shall be responsible for the maintenance of records indicating the status of all grants approved by the County Board.

Submitted by,  
**AVIATION COMMITTEE**

Roll Call Vote: Ayes 11—O'Brien, J.C. Pawlowski, Gavinski, W.C. Pawlowski, Albright, Daggett, Maehl, Young, Schumerth, Campfield, Schwartz; Nays 29—Shipman, Flavin, Kampo, Eckrich, Grace, Grundman, Laabs, Meinen, Luebke, Diakoff, Owens, Binder, Cartwright, Stevenson, Landwehr, Gross, Steber, Lauson, Broas, Gose, Wagner, Murphy, Stockli, Robl, M. Utech, Bahr, Troxell, Nielsen and Slye; Excused 5—Edinger, Goff, Kearney, F. Utech, King. LOST. ROLL CALL ON AMENDED RESOLUTION: Ayes 35—Shipman, J.C. Pawlowski, Flavin, Gavinski, Kampo, Eckrich, Grace, Grundman, Laabs, Meinen, Luebke, Diakoff, Daggett, Owens, Binder, Maehl, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Gose, Wagner, Schumerth, Murphy, Stockli, Robl, M. Utech, Bahr, Troxell, Nielsen and Slye; Nays 5—O'Brien, W.C. Pawlowski, Albright, Campfield, and Schwartz; Excused 5—Edinger, Goff, Kearney, F. Utech and King. CARRIED.

**ADOPT APPENDIX B TO  
 1984-1985 AGREEMENT BETWEEN  
 WINNEBAGO COUNTY AND PARK VIEW  
 REHABILITATION PAVILION AND  
 PLEASANT ACRES EMPLOYEES UNION  
 LOCAL 1280**

The following Resolution No. 1-185 was presented:  
 TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the 1984-1985 Agreement between Winnebago County and Park View Rehabilitation Pavilion and Pleasant Acres Employees Union, Local 1280, provides for the renegotiation of the salary schedule and the level of the County contribution toward the cost of group health insurance for the year 1985; and

WHEREAS, such renegotiation has taken place, the results of which are set forth in Appendix B, a copy of which is attached hereto.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they

hereby are, authorized to execute the aforementioned Appendix B to the 1984-1985 Agreement between Winnebago County and Park View Rehabilitation Pavilion and Pleasant Acres Employees Union, Local 1280.

BE IT FURTHER RESOLVED, that the necessary funds to cover the costs resulting from the adoption of this Resolution shall be made available from funds budgeted for this purpose.

Submitted by,  
**PERSONNEL AND  
FINANCE COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**ADOPT APPENDIX C TO  
1984-1985 AGREEMENT BETWEEN  
WINNEBAGO COUNTY AND DEPARTMENT  
OF SOCIAL SERVICES EMPLOYEES UNION,  
LOCAL 2228**

The following Resolution No. 2-185 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, the 1984-1985 Agreement between Winnebago County and Department of Social Services Employees Union, Local 2228, provides for the renegotiation of the salary schedule and the level of the County contribution toward the cost of group health insurance for the year 1985; and

WHEREAS, such renegotiation has taken place, the results of which are set forth in Appendix C, a copy of which is attached hereto.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute the aforementioned Appendix C to the 1984-1985 Agreement between Winnebago County and Department of Social Services Employees Union, Local 2228.

BE IT FURTHER RESOLVED, that the necessary funds to cover the costs resulting from the adoption of this Resolution shall be made available from funds budgeted for this purpose.



Submitted by,  
**PERSONNEL AND  
FINANCE COMMITTEE**

Motion made by Supervisor Nielsen and seconded  
to adopt the resolution. **CARRIED BY VOICE VOTE.**

**AUTHORITY TO EXECUTE 1985  
LABOR AGREEMENT WITH  
PUBLIC SAFETY PROFESSIONAL  
DISPATCHERS' ASSOCIATION**

The following Resolution No. 3-185 was presented:  
**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute a one-year agreement on behalf of Winnebago County with the Public Safety Professional Dispatchers' Association for the year 1985 effective January 1, 1985, which agreement will provide the following major changes from the 1983-1984 Labor Agreement:

- 1. PROBATIONARY EMPLOYMENT PERIOD**  
Provide for a lengthening of the normal probationary period by three months for a total of nine months.
- 2. HOURS OF WORK**  
Increase the length of the normal work day by fifteen minutes to provide for a work day of eight hours and fifteen minutes including a paid lunch period.
- 3. CALL-IN PAY**  
Create a new article establishing a minimum of two hours pay for any occasion in which an employee is called in to work outside of employee's regular hours.
- 4. FUNERAL LEAVE**  
Expand the definition of immediate family to include stepparent and stepchild for purposes of three-day paid funeral leave eligibility.
- 5. HEALTH INSURANCE**  
Provide the County payment of \$71.00 toward the monthly premium for single coverage and

\$180.00 toward the monthly premium for family coverage.

**6. RETIREMENT**

Provide for County payment of the full 5% employee share of the Wisconsin Retirement System.

**7. FAIR SHARE**

Create a new article which sets forth a fair share requirement for all represented employees.

**8. PREMIUM PAY: DISPATCHER-IN-CHARGE**

Increase the premium pay for employees serving as dispatcher-in-charge by \$.05 per hour for a total premium of \$.30 per hour.

**9. WAGES**

Provide for an across-the-board salary increase of \$.33 per hour effective January 1, 1985.

**10. UNIFORM ALLOWANCE**

Provide for the contractual establishment of an annual uniform allowance in the amount of \$200.00.

**11. DISCIPLINE AND DISCHARGE**

Create a new article which sets forth a "just cause" standard for discipline and discharge actions.

**12. RULES AND REGULATIONS**

Create a new article setting forth the employer's right to establish rules and regulations and recognizing the current rules and regulations of the Center.

**13. TRAINER PAY**

Incorporate into the Agreement an existing letter of understanding which sets forth the amount of premium pay to be paid to an experienced dispatcher who is assigned to provide extensive training for new employees.

In addition to the above, the new Agreement provides for minor alterations in the Preamble and in the articles covering scope and duration, hours of work, sick leave, life insurance, grievance procedure, and non-discrimination.

**BE IT FURTHER RESOLVED**, that the necessary funds to cover the costs resulting from the adoption of this Resolution shall be made available from funds budgeted for this purpose.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**ELIMINATE POSITION OF PROGRAMMER  
AND REPLACE WITH POSITION OF  
PROGRAMMER-ANALYST:  
DATA PROCESSING DEPARTMENT**

The following Resolution No. 4-185 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, recent turnovers in two Programmer positions within the Data Processing Department have necessitated a re-evaluation of the Department's staffing needs; and

**WHEREAS**, as the result of such re-evaluation, it has been determined that in order to provide an acceptable level of expertise to user departments, and in order to preserve a high level of service continuity to those departments, a position of Programmer-Analyst should be created to replace one of the vacant Programmer positions.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that one position of Programmer be eliminated from the Table of Organization of the Winnebago County Data Processing Department.

**BE IT FURTHER RESOLVED**, that one position of Programmer-Analyst be created within the Table of Organization of the Winnebago County Data Processing Department.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**CREATE SECTION 15.51  
OF CODE OF GENERAL ORDINANCES:  
SOLID WASTE SECURED DURING  
TRANSPORTATION (SANITARY LANDFILL)**

The following Resolution No. 5-185 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Solid Waste Management Board has taken action to establish a requirement that solid waste being transported to the Winnebago County Sanitary Landfill be properly secured to the vehicle being used to transport such solid waste; and

WHEREAS, your Solid Waste Management Board recommends that the County Board adopt an ordinance which will facilitate the enforcement of such requirement.

NOW, THEREFORE, pursuant to authority granted by secs. 59.02 and 59.07(135)(h), Wis. Stats., the County Board of Supervisors of the County of Winnebago does ordain as follows:

**CREATED SECTION 15.51 ATTACHED HERETO.**

Submitted by,  
**SOLID WASTE  
MANAGEMENT BOARD**

Motion made by Supervisor Robl and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ACCEPT SOIL EROSION CONTROL  
PLANNING GRANT AWARD**

The following Resolution No. 6-185 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, s.92.10 Wis. Stats., requires Land Conservation Committees in all counties to prepare a county-wide soil erosion control plan by 1987; and

WHEREAS, funds are available through the Wis. Department of Agriculture, Trade and Consumer Protection, pursuant to s.92.10 Wis. Stats., to assist counties in the preparation of soil erosion control plans; and

WHEREAS, your Land Conservation Committee, having submitted an application for soil erosion control planning funds in the amount of \$13,650.00, has been notified that the Wis. DATCP has approved the application; and

WHEREAS, your Land Conservation Committee, in cooperation with the Planning and Zoning Committee, proposes that the State Grant Award be used to digitize, and place on computer files through the county owned computer system, the detailed soil survey maps of Winnebago County to provide the information base for the soil erosion control plan in addition to future land resource planning needs; and

WHEREAS, the Land Conservation Committee, Planning and Zoning Committee and Personnel and Finance Committee are recommending that the grant be used solely to hire a limited term employee to complete the digitizing and computer filing project within a 13-15 month period.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby authorize the acceptance and use of the aforementioned State Grant Award in accordance with the application and committee recommendations.

BE IT FURTHER RESOLVED, that the County Executive be and he hereby is authorized to accept this award on behalf of Winnebago County.

Respectfully submitted,

**LAND CONSERVATION COMMITTEE**

Motion made by Supervisor Maehl and seconded to adopt the resolution. ROLL CALL VOTE: Ayes 38; Nays 0; Excused 7—Edinger, Goff, Kearney, F. Utech, M. Utech, Nielsen and King. CARRIED.

**APPROVE WINNEBAGO COUNTY  
LAND AND WATER CONSERVATION  
DEPARTMENT 1985 ANNUAL PLAN**

The following Resolution No. 7-185 was presented:  
BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the Winnebago County Land and Water Conservation Department 1985 Annual Plan, a copy of which is attached hereto, is hereby approved.

Submitted by,

**WINNEBAGO COUNTY**

**LAND CONSERVATION COMMITTEE**

Motion made by Supervisor Maehl and seconded to

adopt the resolution. CARRIED BY VOICE VOTE.  
(Kampo vote nay)

**AUTHORIZE EXECUTION OF FOUR  
EASEMENTS TO CITY OF MENASHA  
FOR ELECTRICAL TRANSMISSION  
LINE CONSTRUCTION PROJECT**

The following Report No. 8-185 was read:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

Your Highway Committee has received a request from the City of Menasha to have Winnebago County grant easements as part of an electrical transmission line construction project. The property on which the transmission lines are to be located was acquired by the County as part of the Tri-County Expressway Project. The State Department of Transportation has reviewed the request and assured Winnebago County that the construction of the transmission line project will not interfere with the Tri-County Expressway Project.

Motion made by Supervisor Kampo and seconded to accept the report. CARRIED BY VOICE VOTE.

**AUTHORIZE EXECUTION OF  
FOUR EASEMENTS TO CITY OF MENASHA  
FOR ELECTRICAL TRANSMISSION LINE  
CONSTRUCTION PROJECT**

The following Resolution No. 8-185 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the request of the City of Menasha for four easements from Winnebago County as part of the City's Electrical Transmission Line Construction Project as indicated in a Report made earlier this date, is hereby granted.

BE IT FURTHER RESOLVED, that the County Executive and the County Clerk be and they hereby are authorized to execute the four easements to the City of Menasha in the form indicated by attachments to a Report made earlier this date upon payment by the City of Menasha to Winnebago County of the sum of \$8400.00 and payment by the City of the fee for the appraisal of the property covered by said easements which was obtained by the County.

**BE IT FURTHER RESOLVED**, that Resolution 51-584 adopted by this County Board on May 21, 1984, be and same is hereby rescinded.

Submitted by,  
**HIGHWAY COMMITTEE**

Motion made by Supervisor Kampo and seconded to adopt the resolution. **CARRIED BY UNANIMOUS CONSENT.**

**PARAMEDIC AMBULANCE SERVICES  
FOR PORTION OF WINNEBAGO COUNTY;  
GOLD CROSS PARAMEDIC  
AMBULANCE PROPOSAL**

The following Report No. 9-185 was read:  
**TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

Your Judiciary and Public Safety Committee begs leave to report the receipt of a proposal from Gold Cross Ambulance of the Fox Cities, Inc., to provide paramedic ambulance services in that portion of Winnebago County currently served by Oshkosh Ambulance Service. A copy of the proposal is attached hereto.

Motion made by Supervisor M. Utech and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**APPROVE PARAMEDIC AMBULANCE  
SERVICES PLAN – ACCEPT PROPOSAL  
OF GOLD CROSS AMBULANCE –  
PROVIDE NECESSARY FUNDS (\$148,726)**

The following Resolution No. 9-185 was presented:  
**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the paramedic ambulance services plan for the portion of Winnebago County which is presently receiving ambulance services from Oshkosh Ambulance Service as indicated in a Report made earlier this date is hereby approved.

**BE IT FURTHER RESOLVED**, that the proposal of Gold Cross Ambulance of Fox Cities, Inc., to provide paramedic ambulance services in the said portion of Winnebago County as indicated in the Report made earlier this date is hereby accepted and execution of a contract covering such proposal by appropriate County officials is hereby authorized.

BE IT FURTHER RESOLVED, that funds in the amount of \$148,726 necessary to implement the aforementioned paramedic ambulance services plan be and hereby are made available from the General Fund Surplus.

Submitted by,  
JUDICIARY AND  
PUBLIC SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor Shipman and seconded to defer to the Personnel & Finance Committee and report back to the County Board at their February meeting. Supervisor M. Utech asked that Shipman's motion to have the Personnel & Finance Committee examine the General Fund for funding of paramedic services. Motion made by Supervisor Broas and seconded to allow Supervisor Owens to speak on the resolution. CARRIED BY VOICE VOTE. ROLL CALL ON MOTION: Ayes 27—O'Brien, Shipman, Gavinski, Eckrich, Grace, Grundman, Laabs, Meinen, Luebke, Daggett, Maehl, Stevenson, Landwehr, Gross, Steber, Broas, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, M. Utech, Bahr, Troxell, Nielsen and Slye; Nays 13—J.C. Pawlowski, Flavin, Kampo, W.C. Pawlowski, Albright, Diakoff, Owens, Binder, Cartwright, Young, Lauson, Gose, Robl; Excused 5—Edinger, Kearney, Goff, F. Utech and King. DEFERRED CARRIED.

### REPORT FOR WISCONSIN CONSERVATION CORPS PROGRAM

The following Report No. 10-185 was read:

In anticipation of concerns and questions from County Board Supervisors, the following information is submitted:

All persons hired to participate in this Program will be classified as "State" employees. Their payrolls will be provided through the Department of Natural Resources. All such employees will be selected by the participating county from a list of persons who have been



screened by the State of Wisconsin Job Service. Please note that Wisconsin Statutes (s.23.48(5)(e)) specify work done by WCC members must not displace or reduce work of sponsor employees, including those on temporary layoff; impair existing contracts or bargaining agreements; or be connected in any manner with a labor dispute.

Motion made by Supervisor Lauson and seconded to accept the report. CARRIED BY VOICE VOTE.

**APPROVE WISCONSIN CONSERVATION  
CORPS APPLICATION; CO-SPONSOR WITH  
WINNEBAGOLAND COUNCIL OF CAMPFIRE**

The following Resolution No. 10-185 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, participation in the Wisconsin Conservation Corps is available for Winnebago County; and

WHEREAS, the Wisconsin Conservation Corps has three major objectives:

1. Employment of young men and women, ages 18 to 26, who are unemployed;
2. Conserving, developing, enhancing and maintaining our State's natural resources through conservation projects of long-lasting benefit;
3. Encouraging and developing work skills and cooperation and discipline for all Corps members through meaningful work experiences and training opportunities;

and

WHEREAS, your Committee has been asked to be a co-sponsor with the Winnebagoland Council of Campfire for participation in this program; and

WHEREAS, your Committee has reviewed this program and feels the County has meaningful projects consistent with the goals of the Wisconsin Conservation Corps; and

WHEREAS, your Committee recommends participation in the program in co-sponsorship with the Winnebagoland Council of Campfire.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors, hereby approves application for participation in the Wisconsin Conservation Corps Program in co-sponsorship with the Winnebagoland Council of Campfire as indicated in the Report attached hereto.

BE IT FURTHER RESOLVED, that the County Executive is hereby authorized to request State assistance.

BE IT FURTHER RESOLVED, that the County Executive be and he hereby is authorized to accept and implement a Wisconsin Conservation Corps grant in response to said application.

Submitted by,

**PARKS & RECREATION COMMITTEE**

Motion made by Supervisor Lauson and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO  
BOARD OF SUPERVISORS**

**January 15, 1985**

RE: Amendment to General Code of Winnebago County, Chapter 21.05 Rates and Charges (T-hangars)

In the past, T-hangar rates have been arbitrarily set and were adjusted subjectively giving consideration to previous rates paid. Your Aviation Committee has determined that it would be better to equalize a rate for all of the T-hangar spaces and apply this rate to the square footage of the T-hangar space that will be occupied. As these hangars vary in size, the rate that would be charged for each hangar, less the sales tax, would be equalized. As the need arises to increase rates in the future, the rates will then be uniformly applied. The problem the committee had was to come up with an equalized rate for each of the hangar units based on its age and condition as this time. In addition, consideration was given to the marketability of the hangar units and the rent that the market would bear. Obviously, existing T-hangar tenants are not pleased with any rate increase whatsoever. However, we did have rate differentials for some hangars that were

identical that were really unnecessary and cannot be justified. Therefore, by adjusting the rates to bring them in line with each other based on the condition of the hangar and its size seemed to be the best alternative to choose.

Your Aviation Committee respectfully requests your consideration and approval of the amendment to the rates and charges ordinance for Wittman Field Airport for T-hangars.

Motion made by Supervisor O'Brien and seconded to accept the report. CARRIED BY VOICE VOTE.

**RESCIND AND RECREATE  
SECTION 21.05(4) OF THE CODE OF  
GENERAL ORDINANCES: T-HANGAR RATES  
(WITTMAN FIELD AIRPORT)**

The following Ordinance No. 11 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Aviation Committee has determined that the rates now being charged for T-Hangar space at Wittman Field Airport should be increased; and

WHEREAS, your Committee is recommending that new rental rates for existing T-Hangars, and for the new T-Hangars to be constructed, be established at the rate of seven cents (7¢) per square foot per month.

NOW, THEREFORE, the County Board of Supervisors of the County of Winnebago does ordain as follows:

**AN ORDINANCE TO RESCIND AND  
RECREATE SECTION 21.05(4) OF THE  
CODE OF GENERAL ORDINANCES  
RECREATED SECTION 21.05(4) IS ATTACHED  
HERETO.**

Submitted by,  
AVIATION COMMITTEE

Motion made by Supervisor O'Brien and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Wednesday, February 20th, 1985 at 6 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>ss</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the proceedings of the Winnebago County Board of Supervisors for their meeting held on Tuesday, January 15, 1985

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Wednesday, February 20, 1985**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Wednesday, February 20, 1985 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll call showed full board present with the exception of the following excused supervisors: Shipman, Albright, Maehl and King.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on January 15, 1985 be approved as printed. CARRIED BY VOICE VOTE.

\* \* \* \* \*

A communication from the law firm of Dewane, Dewane & Kummer, attorneys for Thomas Surma and Ahmee J. Surma and Clinton Surma, their son, for injuries sustained while visiting at 1635 Appleton Drive which is a residence owned by Winnebago County. REFERRED TO THE PERSONNEL & FINANCE COMMITTEE.

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A communication from Brenda Zahn, 1429 Witzel Avenue, Oshkosh, for damages sustained while visiting at the Mental Health Clinic was read. REFERRED TO THE PERSONNEL & FINANCE COMMITTEE.

\* \* \* \* \*

TO: Members of the Winnebago County Board

FROM: James P. Coughlin

Because of a commitment to be in Madison tonight, I am presenting this report for the County Clerk to read.

On February 21st, bids will be opened for central air conditioning for two sections of the Courthouse—the southeast section of the First Floor and the northeast section of the Fourth Floor. This will complete the central air conditioning project for the entire Courthouse. We have done this in phases over a four-year period at a cost of about \$150,000. I am proud of the fact that all window air conditioners are now eliminated.

The remodeling of Judge William Crane's chambers will be started soon. A private bathroom will be installed, his Secretary's office will be enlarged and the entire office area will be carpeted. This will complete the remodeling of the courts and all Judges will now have a private bathroom.

We will be carpeting the new Law Library on the Third Floor during March. This will complete this project. We moved over 20,000 books from the Fourth Floor to the Third, to make room for the consolidated Clerk of Courts' Office.

The new elevator is partially installed and should be completed in about two weeks. It is being installed by workmen from the Northwestern Elevator Company. It will be an added convenience to people using the Courthouse.

The remodeling of the District Attorney's Office in the Public Safety Building is now complete. We have enlarged it considerably by taking out the wall between the D.A.'s Office and the former Juvenile Office. Two new office areas have been gained and a large area for files and staff added.

We also did some remodeling at the Neenah Office for the Mental Health Clinic. We moved some partitions and enlarged an office. We are also making new quarters for the Public Health Nurses to do their examinations for citizens in the northern part of the county.

I have been informed by Corporation Counsel Gerald Engeldinger that the Tri-County Expressway purchases are moving along. There are about five parcels left to purchase. We have spent \$4,555,627 on acquisitions to date. When completed, nearly \$5 million dollars will have been spent on the land purchases.

We have sent seven applications for NACo Achievement Awards for 1985 to the National Association of Counties. They are as follows:

- |                  |  |
|------------------|--|
| Social Services: | Winnebago County Task Force on Incest and Sexual Abuse   |
| Unified Board:   | Older Adult Peer Counseling Program, Nebraska Street Group Home for Autistic Adults                                |
| Park View:       | Computer Activity for the Chronic Mentally Ill and Developmentally Disabled, Medical Records Central Filing System |
| Public Health:   | Jail Sick Call Services  |
| Winne-Fond       | Veteran's Life Planning  |
| Lake Consortium: | Program  |

We should be proud of our departments for submitting these entries for national awards. This is in keeping with our aim of being a leader and not a follower.

I strongly support Resolution #27-285 — The Administration Salary Plan and Benefits Program. In order to keep the type of people we have, we must maintain salary and benefits comparable to other counties and municipalities. We have a good group of

administrative employees, and we should show our appreciation and reward them for their efforts.

Thank you.

Respectfully submitted,

James P. Coughlin

Winnebago County Executive

### NOTICE OF PUBLIC HEARING

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on Tuesday, February 26, 1985, at 7:00 p.m., to consider the following cases:

#### DESCRIPTION OF SUBJECT SITE:

**Owner(s) of Property:** Richard Peapenburg

**Applicant(s):** Timothy Arnoldussen

**Location of Premises Affected:** Property located east of Cold Spring Road approximately 565 ft. north of East Shady Lane

**Legal Description:** Being part of the NW $\frac{1}{4}$  of the SW $\frac{1}{4}$  and part of the SW $\frac{1}{4}$  of the SW $\frac{1}{4}$ , Section 4, T20N, R17E, Town of Menasha, Winnebago County, Wisconsin

**Tax Parcel Number:** Part of 008-0129 & 008-0130

**Area:** 15.3 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from R-5 Planned Residential to MH-1 Mobile Home District for a proposed Mobile Home Park.

#### DESCRIPTION OF SUBJECT SITE:

**Owner(s) of Property:** Harrison Sturgis, Jr.

**Applicant(s):** Same

**Location of Premises Affected:** Strip of Land located on west side of Pendleton Road approximately 1,700 ft. south of Oakridge Road (C.T.H. S)

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$ , Section 30, Town 20 North, Range 17 East, Town of Neenah, Winnebago County, Wisconsin.

**Tax Parcel Number:** Part of 010-304



**Area:** 5.94 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from R-1 single family rural residential to R-3 two-family residential zoning district.

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Tom Rusch, et. al

**Applicant(s):** Richard Lichtwald

**Location of Premises Affected:** 3665 Green Bay Road, Town of Nekimi

**Legal Description:** Part of the NE¼ of the SE¼, Section 4, T17N, R16E, Town of Nekimi, Winnebago County, Wisconsin.

**Tax Parcel Number:** Part of 012-0068

**Area:** Site "A": 25.20 acres, more or less

Site "B": 5.01 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-1 Agri-Business and B-3 General Business to (Site A) B-2 Community Business and (Site B) A-2 General Farming District for a proposed golf course.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further, detailed information concerning this notice, contact the Winnebago County Zoning Office.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

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Supervisor M. Utech requested that the resolution concerning paramedic services which was deferred until the February meeting be deferred for another month. Motion made by Supervisor M. Utech and seconded to defer. CARRIED BY VOICE VOTE. (Supervisor Kampo voted nay.)

\* \* \* \* \*

Supervisor Goff brought up the question of property taxes for support of schools. Senator Ellis attended a Governmental Relations Committee and requested that the matter be brought before the board members for their reaction of alternatives for use of property taxes for school support—have state fund school system by raising necessary revenues from

increase in sales tax by 2¢ and elimination of tax credit programs such as Farmland and Preservation and Homestead Credit. Such fiscal action would take place only after a constitutional amendment placing control of the schools in the hands of the School Board with funding from the State rather than State Control.

### **COMMITTEE REPORTS**

Committee reports were submitted by the following committees and are on file in the office of the Winnebago County Clerk's office: Planning & Zoning Committee, Bureau of Safety Inspection on the Winnebago County Sheriff's Pistol Range, Governmental Relations Committee, Aviation Committee, Winnebago County Unified Board, Social Services Department, UW-Extension News, and Park View News.

### **PUBLIC HEARING**

The Chair announced that at this time the public would be allowed to discuss any resolution or ordinance which appears on the Agenda:

Mr. Duane LaRue, 1424 Breeze Lane Court, Oshkosh, whose property was denied a change of zoning, asked that the board overrule the decision of the Planning & Zoning Committee.

Mr. Gilbert Schultz objected to the zoning on property located in the Town of Neenah.

### **ZONING COMMITTEE REPORT**

#### **MARK RUEDINGER — TOWN OF NEKIMI**

REPORT No. 1 — A report from the Planning & Zoning Committee denying the request of Mark Ruedinger for a change in zoning on property located in the Town of Nekimi was read. Motion made by Supervisor Owens and seconded to accept the report of denial. CARRIED BY VOICE VOTE.

### **ZONING COMMITTEE REPORT**

#### **RAYMOND STREBLOW — TOWN OF NEKIMI**

REPORT NO. 2. A report from the Planning & Zoning Committee approving the request of Raymond

Streblow for a change in zoning on property located in the Town of Nekimi was read. Motion made by Supervisor Owens and seconded to accept the report of approval. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
RAYMOND STREBLOW – TOWN OF NEKIMI**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Raymond Streblow**;

**DESCRIPTION OF SITE:**

**Owner of Property:** Raymond Streblow

**Applicant:** Same

**Location of Premises Affected:** 5703 Knapp Street Road

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$  of Section 22, T17N, R16E, Town of Nekimi, Winnebago County, Wisconsin

**Tax Parcel Number:** 012-0391-01, 0391-02, 0391-05, 0391-06, 0391-08, 0391-09, 0391-21, 0391-03-01 and part of 012-0391.

**Area:** Approximately 9.64 acres, more or less

**EXPLANATION:** Applicant is requesting zoning changes on two (2) separate parcels of land which are currently zoned B-3 General Business District to P-1 Institutional and Recreational Park District and MH-1 Mobile Home District.

**FINDINGS:** (1) The proposed zoning changes will conform to the existing land use; (2) The property had been zoned for the existing use prior to the 1979 Comprehensive Revision; (3) the proposed zoning change appears to be compatible with the surrounding zoning and uses.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Nekimi, be and the same, are hereby amended to provide that the above described property be changed from the classification of **B-3 General Business District** of said Ordinance, which it now and

heretofore had, to the zoned Districts of P-1 Institutional and Recreational Park District and MH-1 Mobile Home District.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
SHIRLEY LaRUE - TN OSHKOSH**

REPORT NO. 3. A report from the Planning & Zoning Committee denying the request of Shirley LaRue for a change in zoning on property located in the Town of Oshkosh was read. Motion made by Supervisor Owens and seconded to accept the report of denial. Motion made by Supervisor Gose and seconded to refer back to the Committee. CARRIED BY VOICE VOTE.

**REQUEST FOR SPECIAL BOARD MEETING  
LANDFILL SITE**

Motion made by Supervisor Robl and seconded that a special meeting of the Winnebago County Board of Supervisors be held to discuss the future landfill site. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
HARVEY KONOW & JENOR W. KONOW, JR.  
TOWN OF WINCHESTER**

REPORT NO. 4. A report from the Planning & Zoning Committee approving the request of Harvey Konow & Jenor W. Konow, Jr. who own property in the Town of Winchester for a change in zoning was presented. Motion made by Supervisor Owens and seconded to accept the report. CARRIED BY VOICE VOTE.

**AMENDATORY ORDINANCE  
HARVEY KONOW & JENOR W. KONOW, JR.  
TOWN OF WINCHESTER**

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance

with the petition of **Harvey Konow & Jenor W. Konow, Jr.**;

**DESCRIPTION OF SITE:**

**Owner of Property:** Harvey Konow & Jenor W. Konow, Jr.

**Applicant:** Same

**Location of Premises Affected:** Located on north side of STH 110, north of Pine Lane, Winchester.

**Legal Description:** Part of the SW¼, SE¼ and part of the SW¼ of Section 15, T20N, R15E, Town of Winchester, Winnebago County, Wisconsin.

**Tax Parcel Number:** 028-0455, 0458, 0465, 0465-01

**Area:** 120 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-2 General Farming District to A-2 Agri-Business District.

**FINDINGS:** (1) The Town Board approves; (2) The proposed zoning appears not to adversely affect the surrounding uses; (3) The A-1 Zoning will permit the landowner to qualify for tax relief under the Farmland Preservation Program.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Winchester, be and the same, are hereby amended to provide that the above-described property be changed from the classification of **A-2 General Farming District** of said Ordinance, which it now and heretofore had, to the zoned District of **A-1 Agri-Business District**.

**WINNEBAGO COUNTY PLANNING & ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

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Motion made by Supervisor Binder and seconded that the County Board encourages town boards to submit their written recommendation on all zoning matters. **CARRIED BY VOICE VOTE.**

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**ZONING COMMITTEE REPORT  
LESLEY ROMBERG — TN WINCHESTER**

REPORT NO. 5. A report from the Planning & Zoning Committee approving the request of Lesley Romberg for a change in zoning on property located in the Town of Winchester was read. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**AMENDATORY ORDINANCE  
LESLEY ROMBERG — TN WINCHESTER**

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of Lesley Romberg;

**DESCRIPTION OF SITE:**

**Owner of Property:** Lesley Romberg

**Applicant:** Same

**Location of Premises Affected:** Located at NE corner of the intersection of STH 110 and Breezewood Lane.

**Legal Description:** Part of the NW $\frac{1}{4}$ , SW $\frac{1}{4}$ , Section 36, T20N, R15E, Town of Winchester, Winnebago County, Wisconsin and part of the SW $\frac{1}{4}$ , NE $\frac{1}{4}$ , Section 26, T20N, R15E, Town of Winchester, Winnebago County, Wisconsin

**Tax Parcel Number:** 028-745, 0747-03, 0750, 0945, 0945-01, 0946, 0947, 0948 and 0949

**Area:** 286.96 acres, more or less

**EXPLANATION:** Applicant is requesting a zoning change from A-2 General Farming District to A-1 Agri-Business District.

**FINDINGS:** (1) The Town Board approves; (2) The proposed zoning appears not to adversely affect the surroundings uses; (3) the A-1 zoning will permit the landowner to qualify for tax relief under the Farmland Preservation Program.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Winchester, be and the same, are hereby amended to provide that the above-described property be changed

from the classification of **A-2 General Farming District** of said Ordinance, which it now and heretofore had, to the zoned District of **A-1 Agri-Business District**.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

Motion made by Supervisor Owens and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

**AVIATION COMMITTEE REPORT  
TO THE WINNEBAGO COUNTY BOARD  
OF SUPERVISORS**

**February 20, 1985**

**RE: AIRPORT IMPROVEMENT PROGRAM  
PROJECT NUMBER AIP-03-85**

The following Report No. 13-285 was read:

Your Aviation Committee on January 28, 1985 conducted a pre-petition public hearing at Wittman Field. The hearing was conducted in accordance with Section 114.33 of the Wisconsin Statutes by the Winnebago County Board of Supervisors Aviation Committee. The hearing is known as a pre-petition public hearing which is conducted prior to the adoption of a petition by the Winnebago County Board of Supervisors requesting State and Federal aid for various airport improvements. The purpose of this hearing is to solicit public input to the proposed development as early as possible and to insure involvement and participation in the decision by those who will be most affected.

Motion made by Supervisor O'Brien and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**APPROVE PETITION FOR STATE AND  
FEDERAL AID — PROJECT NO. AIP-03-85  
(WITTMAN FIELD AIRPORT)**

The following Resolution No. 13-285 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS, it is deemed to be in the best interest of the County of Winnebago to petition for state and federal aid for Project Number AIP-03-85 for improvement of the Wittman Field Airport.**

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be and they are hereby authorized to execute and file with the Secretary of Transportation a petition for such aid; and said petition in the following form is approved, to-wit:

**PETITION FOR AIRPORT PROJECT**

BY: Winnebago County, Wisconsin

TO THE SECRETARY OF TRANSPORTATION  
Wisconsin Department of Transportation  
Bureau of Aeronautics

The petitioner, desiring to sponsor an airport development project with federal aid and state aid in accordance with the applicable State and Federal laws, respectfully represents and states:

1. That the airport which it is desired to develop should generally conform to the requirements for a trunk type airport as defined by the Federal Aviation Administration.
2. That the location deemed most suitable is generally described at Wittman Field, Winnebago County, Wisconsin.
3. That the character, extent and kind of improvements desired under the project are as follows:
  - (a) Construct parallel taxiway to Runway 13/31.
  - (b) Construct addition to airport equipment storage building.
  - (c) Construct 50' wide paved shoulders for Runway 4 for transit aircraft parking during EAA Convention.
  - (d) Construct taxiway for EAA museum annex.
4. That the airport project which your petitioner desires to sponsor is necessary for the following reasons:
  - (a) Construction of the parallel taxiway to Runway 13/31 will provide for a more orderly and expeditious flow of traffic to and from the T-Hangar area which will definitely enhance safety in this area.
  - (b) The airport equipment storage building must be enlarged in order to house additional snow removal equipment the Airport will be acquiring.
  - (c) The present paved area on Runway 4 is not large



enough to accommodate all persons interested in exhibiting at the EAA Convention. Enlargement of this paved area will enable the Airport to accommodate all interested exhibitors.

(d) The taxiway access to the EAA Warbird Museum Annex will provide public access from the approach end of Runway 4 and will enhance utility to the Airport.

WHEREAS, a public hearing was held prior to the adoption of this petition in accordance with sec. 114.33(2), Wis. Stats., and a transcript of the hearing is transmitted with this petition.

THEREFORE, you are requested to take such action as may be deemed necessary by the facts presented.

County Executive  
County Clerk

Submitted by,  
AVIATION COMMITTEE

Motion made by Supervisor O'Brien and seconded to adopt the resolution. Roll Call Vote: Ayes 30 - O'Brien, J.C. Pawlowski, Flavin, Gavinski, Kampe, W.C. Pawlowski, Eckrich, Grace, Grundman, Meinen, Luebke, Daggett, Edinger, Cartwright, Stevenson, Young, Landwehr, Goff, Gose, Kearney, Wagner, Campfield, Murphy, Stockli, Schwartz, F. Utech, Robl, Bahr, Nielsen and Slye. Nays 9 - Laabs, Diakoff, Owens, Landwehr, Gross, Steber, Broas, Schumerth, Troxell. Excused 6 - Shipman, Albright, Maehl, Lauson, M. Utech and King. CARRIED.

### ACCEPT STATE FUNDS TO ADMINISTER WILDLIFE DAMAGE ABATEMENT PROGRAM

The following Resolution No. 14-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, funds are available through the Wisconsin Department of Natural Resources Wildlife Crop Damage Program to provide crop damage abatement assistance to landowners in the county; and

WHEREAS, the Department of Natural Resources has approved your Land Conservation Committee's

estimated cost of \$8,865 for abatement assistance to landowners in Winnebago County in 1985; and

WHEREAS, the Department of Natural Resources agrees to advance \$2,216.25 to Winnebago County, which is 25% of the estimated program costs for administration and abatement assistance, with the provision to make additional reimbursements to the county for costs incurred during 1985.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the DNR Wildlife Crop Damage Program funds in the amount of \$2,216.25 be and the same are hereby accepted.

BE IT FURTHER RESOLVED, that the County Executive be and he is hereby authorized to accept these funds on behalf of Winnebago County.

Submitted by,

LAND CONSERVATION COMMITTEE

Motion made by Supervisor Luebke and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**SUPPORT SB12, INCREASING COUNTY'S  
SHARE OF THE REAL ESTATE TRANSFER  
FEE TO 50%; NOW 20%**

The following Resolution No. 15-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, SB12 would change the 80% State/20% County split back to the original 50/50% split on Real Estate Transfer Fees; and

WHEREAS, since the split was changed, Winnebago County has lost \$406,763 in revenue since 1981; and

WHEREAS, your Committee, in reliance upon input from the County Register of Deeds, supports the passage of SB12;

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby support the passage of SB12.

BE IT FURTHER RESOLVED that the County Clerk be and she is hereby authorized to send a copy of this resolution to all Wisconsin Legislative members representing the citizens of Winnebago County and to

the Executive Director of the Wisconsin Counties Association.

Respectfully submitted,  
GOVERNMENTAL RELATIONS  
COMMITTEE

Motion made by Supervisor Goff and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**OPPOSE INCREASE OF TIPPING  
FEE FROM 10¢ to 30¢**

The following Resolution No. 16-285 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Governor in his 1985 budget proposes to increase the fee from 10¢ to 30¢ on each ton of solid waste disposed of in a waste disposal facility on or after January 1, 1985, and;

WHEREAS, your Committee feels that this increase is excessive and would cost the County over \$70,000 in lost revenues;

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors opposes this increase in fees.

BE IT FURTHER RESOLVED that the County Clerk be and she is hereby authorized to send a copy of this resolution to all Wisconsin Legislative members representing the citizens of Winnebago County and to the Executive Director of the Wisconsin Counties Association.

Respectfully submitted,  
GOVERNMENTAL RELATIONS  
COMMITTEE

Motion made by Supervisor Goff and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**SUPPORT SB8 - ABILITY TO PAY**

The following Resolution No. 17-285 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, current law requires the Department of Health and Social Services (DHSS) to establish by rule a uniform fee schedule on which to base charges for services provided to children receiving care or services from a state or county agency; and

WHEREAS, the DHSS is prohibited from establishing limit on the amount that may be billed to a child or to the child's parent, spouse or guardian for such care or services, but must charge according to the ability of the responsible party to pay, up to the actual cost of the care or services, except for educational costs; and

WHEREAS, SB8 provides that in promulgating rules for the enforcement of those requirements, the DHSS must establish a payment schedule that is based on available family income; and that a family with a higher available income pays a proportion of its income that is no less than the proportion paid by a family with a lower available income; and

WHEREAS, your Committee supports this bill as fair and equitable;

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County Board of Supervisors does hereby support SB8.

BE IT FURTHER RESOLVED that the County Clerk be and she is hereby authorized to send a copy of this resolution to all Wisconsin Legislative members representing the citizens of Winnebago County and to the Executive Director of the Wisconsin Counties Association.

Respectfully submitted,  
GOVERNMENTAL RELATIONS  
COMMITTEE

Motion made by Supervisor Goff and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**APPROVE SYSTEM FOR EQUITABLE  
DISTRIBUTION OF GRANT FUNDS:  
PRIVATE SEWAGE SYSTEM REPLACEMENT  
AND REHABILITATION GRANT PROGRAM**

The following Resolution No. 18-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Winnebago County Planning and Zoning Department administers the Wisconsin Fund Private Sewage System Replacement and Rehabilitation Grant Program; and

WHEREAS, the state legislature recently passed Wisconsin Act 545 (Special Session AB-1) requiring

counties administering the Wisconsin Fund to adopt by resolution a system for the equitable distribution of grant funds as a condition for receiving these funds; and

WHEREAS, this law changes the system of distributing the grant from a priority ranking system based on a potential or actual harm to people's health and water quality to an allocation system that funds equally to all the counties participating, according to the number of eligible applications; and

WHEREAS, the new allocation system of distributing funds is not projected to fully fund all the applicants in the state based on available grant monies.

NOW, THEREFORE, BE IT RESOLVED, that the Winnebago County system of equal distribution of Wisconsin Fund Grant Funds be based on first come, first served basis.

BE IT FURTHER RESOLVED that the eligible applicants be ranked according to the earliest date a sanitary permit is obtained from the Winnebago County Planning and Zoning Department.

BE IT FURTHER RESOLVED that funding to each eligible applicant under sec. 144.245(5), Wis. Stats., be the maximum allowed under the law (60% of the total cost of the system or \$3,000.00, whichever is less).

BE IT FURTHER RESOLVED that eligible applicants who are denied grants in one fiscal year receive first priority in the next fiscal year.

BE IT FURTHER RESOLVED that the Winnebago County Clerk send a certified copy of this resolution to the Bureau of Water Grants, Department of Natural Resources.

Submitted by,  
PLANNING & ZONING COMMITTEE

Motion made by Supervisor Owens and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
JAMES R. BROWNSON  
(11-29-84)**

The following Resolution No. 19-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated November 29, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
PERSONNEL AND FINANCE  
COMMITTEE

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF  
JAMES R. BROWNSON  
(12-13-84)**

The following Resolution No. 20-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of James R. Brownson referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of James R. Brownson dated December 13, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
PERSONNEL AND FINANCE  
COMMITTEE

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**DISALLOW CLAIM OF STATE  
FARM FIRE AND CASUALTY  
COMPANY (MICHAEL TRAPP)**

The following Resolution No. 21-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Personnel and Finance Committee has had the claim of State Farm Fire and Casualty (Michael Trapp) referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of State Farm Fire and Casualty Company (Michael Trapp) dated December 13, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**COMMENDATION TO ROBERT D. CAPPERT**

The following Resolution No. 22-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Robert D. Cappert has been employed with the Winnebago County Park View Health Center for the past twenty-three years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Robert D. Cappert has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is

extended to Robert D. Cappert for the fine services he has rendered to Winnebago County and the Winnebago County Park View Health Center.

**BE IT FURTHER RESOLVED** that the County Clerk send a copy of this Resolution to Robert D. Cappert.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

### **COMMENDATION TO MARTIN SCHNYDER**

The following Resolution No. 23-285 was presented:  
**TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS**, Martin Schnyder has been employed with the Winnebago County Highway Department for the past thirty-five years, and during that time has been a most conscientious and devoted County employee; and

**WHEREAS**, Martin Schnyder has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

**NOW, THEREFORE, BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Martin Schnyder for the fine services he has rendered to Winnebago County and to the Winnebago County Highway Department.

**BE IT FURTHER RESOLVED** that the County Clerk send a copy of this Resolution to Martin Schnyder.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

### **COMMENDATION TO ERVIN E. WOLF**

The following Resolution No. 24-285 was presented:  
**TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**



WHEREAS, Ervin E. Wolf has been employed with the Winnebago County Highway Department for the past twenty-five and one-half years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Ervin E. Wolf has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Ervin E. Wolf for the fine services he has rendered to Winnebago County and the Winnebago County Highway Department.

BE IT FURTHER RESOLVED that the County Clerk send a copy of the Resolution to Ervin E. Wolf.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**ADOPT APPENDIX B TO THE 1984-1985  
AGREEMENT BETWEEN WINNEBAGO  
COUNTY AND HIGHWAY DEPARTMENT  
EMPLOYEES UNION, LOCAL 1903**

The following Resolution No. 25-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the 1984-1985 Agreement between Winnebago County and Highway Department Employees Union, Local 1903, provides for the renegotiation of the salary schedule and the level of County contribution toward the cost of group health insurance for the year 1985; and

WHEREAS, such renegotiation has taken place, the results of which are set forth in Appendix B, a copy of which is attached hereto.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute the aforementioned

Appendix B to the 1984-1985 Agreement between Winnebago County and Highway Department Employees Union, Local 1903.

BE IT FURTHER RESOLVED that the necessary funds to cover the costs resulting from the adoption of this Resolution shall be made available from funds budgeted for this purpose.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**AUTHORITY TO EXECUTE 1985 LABOR  
AGREEMENT WITH SHERIFF'S  
PROFESSIONAL POLICE ASSOCIATION**

The following Resolution No. 26-285 was presented:

BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be, and they hereby are, authorized to execute a one-year agreement on behalf of Winnebago County with the Sheriff's Professional Police Association for the year 1985, effective January 1, 1985, which agreement will provide the following major changes from the 1984 Labor Agreement:

**1. HEALTH INSURANCE**

Provide for maximum County contributions of \$75.00 per month for single coverage and \$185.00 per month for family coverage. (Previous contribution levels had been \$70.79 for single coverage and \$167.00 for family coverage.)

**2. WAGES**

Provide for a wage increase of \$78.00 per month across-the-board for all positions effective January 24, 1985. (\$78.00 per month represents an average increase of 4.34%.)

**3. HOLIDAY**

Provide for one additional holiday to be taken as a floating holiday. (This additional holiday brings the total to 9 per year.)

#### **4. PROFESSIONAL IMPROVEMENT PROGRAM**

Provide for new contractual language which will serve to restrict County reimbursement of tuition and book costs to one group of courses per officer and limit reimbursement to a total of 36 credits per officer.

In addition to the above, the new agreement provides for minor alterations in the articles covering workweek, holidays, compensation plan, probationary employees, extra time, seniority, vacations, and negotiations.

BE IT FURTHER RESOLVED that the necessary funds to cover the costs resulting from the adoption of this resolution shall be made available from funds budgeted for this purpose.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

#### **ADOPT 1985 REVISIONS TO THE WINNEBAGO COUNTY ADMINISTRATIVE SALARY PLAN AND BENEFITS PROGRAM**

The following Resolution No. 27-285 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Director of Personnel has prepared revisions to the Winnebago County Administrative Salary Plan and Benefits Program for the year 1985, a copy of which is attached hereto; and

WHEREAS, the Personnel and Finance Committee has carefully reviewed these revisions, has found them to fair and equitable, and has endorsed their implementation.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the 1985 Revisions to the Winnebago County Administrative Salary Plan and Benefits Program be, and they hereby are, adopted.

BE IT FURTHER RESOLVED that the necessary funds to cover the costs resulting from the adoption of

this Resolution shall be made available from funds budgeted for this purpose.

Submitted by,  
**PERSONNEL AND FINANCE  
COMMITTEE**

Motion made by Supervisor Nielsen and seconded to adopt the resolution. ROLL CALL VOTE: Ayes 24 - O'Brien, Flavin, Gavinski, W.C. Pawlowski, Luebke, Cartwright, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Campfield, Murphy, Stockli, Schwartz, F. Utech, M. Utech, Troxell, Nielsen, and Slye. Nays 17 - J.C. Pawlowski, Kampo, Grace, Grundman, Laabs, Meinen, Daggett, Edinger, Owens, Binder, Stevenson, Gross, Wagner, Schumerth, Robl and Bahr. Excused 4 - King, Shipman, Maehl, Albright. CARRIED.

Motion made by Supervisor J.C. Pawlowski and seconded that the board adjourn until Tuesday, March 5th, 1985 for the purpose of discussing the proposed landfill site. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>SS</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Wednesday, February 20, 1985

Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**WORKSHOP SESSION  
COUNTY BOARD MEETING  
Tuesday, March 5, 1985**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Tuesday, March 5, 1985 at 6:30 p.m., in the Supervisors' Room, Fourth Floor, Courthouse, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: Shipman, Maehl, Goff, Kearney and Schumert.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Daggett.

\* \* \* \* \*

Discussion on the present landfill site was opened by David Schmidt, Winnebago County Planner. This report was completed at the request of the Winnebago County Solid Waste Management Board to inform the Winnebago County Board of Supervisors of the progress to continue to economically dispose of solid waste in the County.

When it became obvious that the life of the present landfill would be shortened by 4-6 years by unforeseen soil conditions, the Solid Waste Management Board started meeting twice a month to develop a solution to the problem of shorter site life. Because of the high costs, long periods of equipment downtime and unproven technology related to other methods of disposal, the Board chose landfilling as the least costly and most expedient.

The report to the Board provided the following information on the selection and development of a landfill site as to the description of present site and its limitations, new landfill site selection criteria, review of the Bartlett site and approval process.

\* \* \* \* \*

Motion made by Supervisor Nielsen to go into closed session for the purpose of deliberating the purchase of public property for use as a County Landfill site and to confer with the Corporation Counsel concerning litigation in which the county is or is likely to become involved by reason of the development of a county landfill site, as permitted in Sec. 19.85 (1) subsection (e) and (g), respectfully. Roll Call Vote: Ayes 36—O'Brien, J.C. Pawlowski, Flavin, Gavinski, Kampo, W.C. Pawlowski, Eckrich, Grace, Grundman, Laabs, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Gross, Steber, Lauson, Broas, Wagner, Campfield, Murphy, Stockli, F. Utech, King, Robl, Bahr, Troxell, Nielsen and Slye; Nays 3—Albright, Gose, M. Utech; Excused 6—Shipman, Daggett, Maehl, Goff, Kearney, Schumerth. CARRIED.

Motion made by Supervisor J.C. Pawlowski and seconded to adjourn until Tuesday, March 19, 1985. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

**Proceedings**  
of the  
**Board of Supervisors**  
of  
**Winnebago County**

**ADJOURNED SESSION**  
**COUNTY BOARD MEETING**  
**Tuesday, March 19, 1985**

The Winnebago County Board of Supervisors was called to order by the Chairman Paul W. Stevenson on Tuesday, March 19, 1985 at 6:00 p.m., in the Supervisors' Room, Courthouse, Fourth Floor, Oshkosh, Wisconsin.

\* \* \* \* \*

Roll Call showed full board present with the exception of the following excused supervisors: W.C. Pawlowski, Grace, Maehl, Gross and F. Utech.

\* \* \* \* \*

The meeting was opened with the Pledge of Allegiance to the Flag and Invocation by Supervisor Goff.

\* \* \* \* \*

Motion made by Supervisor J.C. Pawlowski and seconded that the minutes for the meeting held on February 20 and March 5, 1985 be approved as printed. Supervisor Diakoff requested that the roll call vote for Resolution No. 130285 be checked to determine the correct vote for Supervisor Landwehr. Minutes for the meetings held on February 20th and March 5, 1985 approved by VOICE VOTE.

\* \* \* \* \*

A communication from State Senator Michael G. Ellis acknowledging receipt of resolution SB 12 and SB 8 adopted by the Winnebago County Board on February 20, 1985 in which he supports these bills was read. PLACED ON FILE.

**NOTICE OF PUBLIC HEARING  
ZONING MATTERS**

The Planning & Zoning Committee of Winnebago County will hold a Public Hearing in the Lounge Room of the Winnebago County Courthouse, Oshkosh, Wisconsin, on Tuesday, March 26, 1985, at 7:00 P.M., to consider the following case:

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Wesley W. Raddatz

**Applicant(s):** Same

**Location of Premises Affected:** Located on north side of Pickett Road approximately 1,500 feet west of Clairville Road

**Legal Description:** Part of the NE $\frac{1}{4}$  and part of the NW $\frac{1}{4}$  of the SE $\frac{1}{4}$ , Section 19, T17N, R16E, Town of Nekimi, Winnebago County, Wisconsin.

**Tax Parcel Number:** 012-0323-02 and part of 012-0341

**Area:** 20 acres and 7.2 acres, respectively

**EXPLANATION:** Applicant is requesting a Zoning Change from B-3 General Business and M-2 Heavy Industrial District to A-1 Agri-Business District.

**DESCRIPTION OF SUBJECT SITE:**

**Owner(s) of Property:** Leo Galica

**Applicant(s):** Same

**Location of Premises Affected:** Located immediately south of 2732 Jackson Drive Road, Oshkosh

**Legal Description:** Part of the NW $\frac{1}{4}$  of the NW $\frac{1}{4}$ , Section 12, T18N, R16E, Town of Oshkosh, Winnebago County, Wisconsin

**Tax Parcel Number:** Part of 018-0200

**Area:** Approximately 0.81 acres, more or less

**EXPLANATION:** Applicant is requesting a Zoning Change from A-2 General Farming to B-3 General Business District for Automobile Sales.

All interested persons wishing to be heard at the Public Hearing are invited to be present. For further,



detailed information concerning this notice, contact the Winnebago County Zoning Office.

**WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE**

\* \* \* \* \*

**COUNTY EXECUTIVE'S APPOINTMENTS  
APPOINTMENT TO PUBLIC SAFETY  
BUILDING BOARD**

I wish to re-appoint Supervisor Stephen Kearney to the above board for a two-year term, commencing May 1, 1985 and ending on May 1, 1987.

Your confirmation of this appointment will be appreciated.

Motion made by Supervisor Lauson and seconded to approve the County Executive's appointment to the Public Safety Building Board. **CARRIED BY VOICE VOTE.**

\* \* \* \* \*

**APPOINTMENTS TO SOLID WASTE  
MANAGEMENT BOARD**

I wish to re-appoint the following persons to the above board:

Ms. Bonnie Slye  
Mr. Paul Stevenson  
Mr. John Wilke

Their terms of office will commence April 16, 1985 and end April 19, 1988.

The knowledge and experience these people have regarding the Solid Waste Management Board is very critical at this time because of the need to locate another landfill site which will meet our needs and the state's regulations.

Your confirmation of these re-appointments will be appreciated.

Motion made by Supervisor Lauson and seconded to approve the County Executive's appointment to the Solid Waste Management Board. **CARRIED BY VOICE VOTE.**

\* \* \* \* \*

## APPOINTMENTS TO AFFIRMATIVE ACTION COMMISSION

The following persons have agreed to serve another three-year term on the above Commission:

Supervisor Orrin King

Supervisor Nancy Albright

Their terms of office will begin April 16, 1985 and end on April 19, 1988.

Your confirmation of these re-appointments will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the County Executive's appointment to the Affirmative Action Commission.  
CARRIED BY VOICE VOTE.

\* \* \* \* \*

## APPOINTMENTS TO BOARD OF ADJUSTMENT

I wish to re-appoint the following persons to the Board of Adjustment:

Mrs. Carita Williams  
1648 South Park Avenue  
Neenah, WI 54956

and

Mr. Andrew Welsch  
9589 Welsch Road  
Winneconne, WI 54986

They have both been conscientious and dedicated members of this Board and I am sure they will continue to perform their duties on this Board with distinction.

Their terms of office will begin April 16, 1985 and end on April 19, 1988.

Your confirmation of these re-appointments will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the County Executive's appointment to the Board of Adjustments. CARRIED BY VOICE VOTE.

\* \* \* \* \*

**APPOINTMENT TO WINNEBAGO  
COUNTY HOUSING AUTHORITY**

I wish to re-appoint  
Mr. John Gamber  
405 Racine Street  
Menasha, WI 54952

to another five-year term, commencing April 16, 1985  
and ending April 17, 1990.

Mr. Gamber has been a very active and  
conscientious member of the Housing Authority, and  
deserves to be re-appointed.

I would appreciate your confirmation of this  
re-appointment.

Motion made by Supervisor J.C. Pawlowski and  
seconded to approve the County Executive's  
appointment to Winnebago County Housing  
Authority. CARRIED BY VOICE VOTE.

\* \* \* \* \*

**APPOINTMENTS TO ADVOCAP  
BOARD OF DIRECTORS**

I would like to re-appoint the following persons to  
the Advocap Board of Directors:

Supervisor Stephen Kearney  
Supervisor Dorothy Schwartz  
Supervisor Mary Campfield-Kotschi  
Supervisor Joseph Maehl

for two-year terms, commencing April 16, 1985 and  
ending April 21, 1987.

Your confirmation of these re-appointments will be  
appreciated.

Motion made by Supervisor J.C. Pawlowski and  
seconded that the County Executive's appointment to  
the Advocap Board of Directors be approved.  
CARRIED BY VOICE VOTE.

\* \* \* \* \*

**APPOINTMENTS TO  
UNIFIED BOARD**

I would like to appoint the following persons to the  
above board:

Mrs. Nancy Albright  
Mr. Harold Schumerth  
and

Mrs. Ellen Baynes  
1500 Menominee Drive  
Oshkosh, WI 54901

for three-year terms, beginning April 16, 1985 and ending on April 19, 1988.

Mrs. Albright and Mr. Schumerth have served diligently and conscientiously on this board in the past and deserve to be re-appointed.

Mrs. Baynes has been highly recommended as a potentially good member for this board.

Your confirmation of these appointments will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the County Executive's appointment to the Unified Board. CARRIED BY VOICE VOTE.

### **COUNTY BOARD CHAIRMAN'S APPOINTMENT TO THE WINNEBAGO COUNTY COMMITTEE ON AGING**

The following persons have agreed to serve another three-year term on the above committee.

Supervisor Carole Broas  
Supervisor Roy Gross  
Mrs. Patty Maehl,  
579 E. Wisconsin Avenue  
Neenah, WI 54956

Their terms of office will begin April 16, 1985 and end on April 19, 1988.

Your confirmation of these re-appointments will be appreciated.

Motion made by Supervisor J.C. Pawlowski and seconded to approve the County Board Chairman's appointment to the Winnebago County Committee on Aging. CARRIED BY VOICE VOTE.

### **COUNTY EXECUTIVE'S REPORT**

Today I come before this distinguished body for the

last time as a county official, after attending meetings in this stately room since 1962.

I served 15 years as a supervisor on 8 different boards, with the highlights being my election as vice-chairman and serving in that position for 2 years — then serving 4 years as chairman, being elected 3 times by a unanimous vote.

Those 4 years were the most interesting of my public life and prepared me to assume the position of county executive.

I always appreciated the support and cooperation I received from the Board. I would not have been elected County Executive without the encouragement and loyal support of this group.

I am presenting to you my final report as Winnebago County Executive, and I am proud of the accomplishments and recognition Winnebago County has received during my 8 years in office.

When I took office in 1977, it was my goal to make Winnebago County a leader in the state. To my great satisfaction, this has been accomplished in many areas.

It was also one of my aims to increase our use of data processing and microfilming to provide more efficiency to county government. This has been done.

As with all goals, they are never totally met, but are reached with a degree of satisfaction and compromise. With each goal met, more are set, so that we are constantly striving to reach higher.

Looking back at the past is always enjoyable for those of us who lived it and had a part in it. But you and I know what really is important is not the past, but the future.

The past should only be used to learn from and to avoid mistakes in the future, what we should really concentrate on is where are we going. What are our hopes and aspirations for the County in the years ahead?

I sincerely hope you will be bold and aggressive and continue the leadership role that we now enjoy, and that you will always be a Board of compassion, and all your efforts will be for a just and decent society...that

you will never allow minimal needs to go unmet or begrudge one cent properly expended to relieve the suffering of those truly in need.

I hope you will always be the defender and provider for the developmentally disabled, the mentally ill, chemically dependent, the elderly, and the abused, and always hold those people in high esteem along with the abused youth and family unit. And I hope you will always aspire to excellence in serving these people.

I consider this county to be in an excellent position to cope with the future.

We have 7 dedicated elected officials who do a wonderful job of running and maintaining their offices, serving the public in a friendly and conscientious manner. I am proud of those 7 people, and have a very high regard for each and every one of them.

The 17 department heads that have the day-to-day running of county government are the finest people any county executive could work with.

It has been a privilege to work with them. Their loyalty to me will always be remembered and deeply appreciated. I am proud of the fact that I had the honor of picking ten of these fine people. I feel confident that the new executive will carry on with a minimum of problems because of these people's loyalty and dedication.

Our judicial system here in our county, in my opinion, is one of the best in the state. Our five judges and two commissioners take care of the justice system in a good and timely manner.

The saying "Justice delayed is justice denied" does not apply in our county. I am very proud of this system. It is a credit to this Board for furnishing the fine support system, especially the commissioners that do a great deal of the day-to-day work, leaving the judges free to try cases and keep their court calendars current.

The County is also in very fine condition financially as well, with an equalized valuation of \$3¼ billion dollars and only \$6 million indebtedness, which is two-tenths of 1%, or \$45.00 per capita. We can all be very proud of this.

As I step down, I look back with pride at the dedicated employees in the County, the profession-

alism of the department heads and elected officials, and the progressiveness and responsiveness of the County Board. All of these factors have helped this County to become the leader that it is today.

It has been a great pleasure and an honor to serve as your County Executive for the past eight years. I have found it interesting, challenging and rewarding, and it is a part of my life that I will never forget.

I truly appreciate the fine cooperation I have received and the friendships that I have enjoyed.

Thank you.

James P. Coughlin  
Winnebago County Executive

### **CERTIFICATE OF CONFORMANCE**

Winnebago County has received the Certificate of Conformance in Financial Reporting Award.

Mr. James P. Coughlin, County Executive, presented the award to Mr. Del LaMache, County Finance Director.

The Certificate was awarded by the Government Finance Officers Association of the United States and Canada for Winnebago County's comprehensive annual financial report for the fiscal year ending December 31, 1983.

This will be the third consecutive year for Winnebago County to receive this award. The Certificate is the highest form of recognition in the area of governmental accounting and financial reporting.

### **COMMITTEE REPORTS**

Committee reports were submitted by the following committees and are on file in the office of the Winnebago County Clerk: Library Membership Update, Grant Tracking Form, Winnebago County Unified Board, Town of Menasha requesting the county to take over Calumet Street and Green Bay Road as County Trunk Highways, Planning and Zoning Department, Winnebago County UW-Extension News, Winnebago County Social Services Department.

## PUBLIC HEARING

The Chair announced that at this time the public would be allowed to discuss any resolution or ordinance which appears on the Agenda:

Mr. Ralph Sitzberger, Chairman of the Town of Black Wolf, urged the board members to adopt the resolution which would provide paramedic service to the towns. The Town of Black Wolf adopted a resolution going on record to provide up to \$5,000 for ambulance and paramedic service for Winnebago County. Mr. Sitzberger requested that this resolution be placed on file in the office of the County Clerk.

Mr. Dennis LaRue, who is requesting a zoning change in the Town of Oshkosh, asked the county board to override the Committee's denial of his zoning change.

Mr. Donald J. Brehm, a resident of the Town of Oshkosh presented a report to the County Board members requesting the Solid Waste Management Board make no decision on the future site until the public can be provided with comparative and technical data.

Ms. Carol Samers, a resident of the Town of Vinland, urged the board members to provide paramedic service to the rural areas.

Mr. Ralph Sitzberger, in his capacity as President of the Snowmobilers, expressed their appreciation to the Winnebago County Board for the trails that have been provided.

### WINNEBAGO COUNTY BOARD'S RECOGNITION OF MR. JAMES P. COUGHLIN, WINNEBAGO COUNTY EXECUTIVE

Mr. Paul Stevenson, County Board Chairman, presented County Executive James P. Coughlin with a plaque in recognition of distinguished public service as County Board Supervisor from 1962-1977, County Board Chairman from 1971-1977, and County Executive from 1977-1985. Mr. Coughlin was given a standing ovation by the board. The board then took a recess at which time refreshments were served.



**AMENDATORY ORDINANCE  
TOWN OF BLACK WOLF**

The following Amendatory Ordinance No. 1 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, it is desirable to amend the Zoning Ordinance of the Town of Black Wolf in accordance with the petition of the Town of Black Wolf.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance of the Town of Black Wolf be and the same is hereby amended to include the attached text amendments.

**(2) RESIDENTIAL CONDITIONAL USES**

(a) Residential conditional uses and their accessory uses are considered as special uses which require review, public hearing, and approval—if there is approval—all in accordance with Sec. 17.25 of this Ordinance.

(b) In addition to those stated under Sec. 17.02-7(d), the following shall be conditional uses in all residential districts of this Ordinance.

(1) Public, private and parochial elementary and secondary schools and all churches.

(2) Clubs, fraternities, lodges, and meeting places of a noncommercial nature.

(3) Home occupations and professional offices.

(4) Model homes and accessory sign according to Sec. 17.28-2.

**(3) RESIDENTIAL ACCESSORY USES.**

In addition to those accessory uses specified under Sec. 17.02-7(b)(c) or under a special district, the following accessory standards shall apply in all residential districts:

(a) **Fences.** Fences will be permitted on the property line. On the side and rear yard, the height shall not exceed six (6) feet. In the street yard, fences shall be an open type (50% or less opaque) and shall not exceed four (4) feet in height. In those cases where the rear yard is a shore yard, fences located between the shore yard setback line and half the distance to the

ordinary high water mark shall adhere to the rear yard standards. The remaining shore yard shall adhere to the street yard standards.

(b) **Outdoor Lighting.** Outdoor lighting installations shall be permitted in all yard areas, but no closer than three (3) feet to an abutting property line and shall be adequately shielded or hooded so that no excessive glare or illumination is cast upon the adjoining properties.

(c) **Parking.** Parking is required according to Sec. 17.26.

(d) **Signs.** According to Sec. 17.28.

(13) **BULKHEAD LINE.** A boundary line established along any section of the shore of any navigable waters by a municipal ordinance approved by the State Department of Natural Resources, pursuant to Section 30.11 of the Wisconsin Statutes. Filling and development is only permitted on the landward side of such bulkhead line.

(14) **BUSINESS SIGN.** A sign pertaining to goods sold or manufactured or services rendered on the premises upon which the sign is located.

(15) **BY-PASS CHANNEL.** A channel formed in the topography of the earth's surface to carry stormwater runoff through a specific area.

(16) **CAMPGROUNDS.** As defined in Wisconsin Administrative Code Chapter HSS178.

(17) **CERTIFICATE OF COMPLIANCE.** Official certification that a premise conforms to the provisions of the zoning ordinance (and, if applicable, to a town building code).

(18) **CHANNEL.** Those floodlands normally occupied by a stream of water under average annual highwater flow conditions while confined within generally well-established banks.

(19) **CLINIC—MEDICAL OR DENTAL.** A group of medical or dental offices organized as a unified facility to provide medical or dental treatment as contrasted with an unrelated group of such offices, but not including bed-patient care.

(20) **CLOTHING STORES.** Retail stores where clothing is sold, such as department stores, dry goods and shoe stores, dress, hoisery, and millinery shops.

(21) **CONDITIONAL USES.** Use of a special nature as to make impractical their predetermination as a principal use in a district.

(22) **CONDOMINIUM.** A structure having two (2) or more dwelling units, each assigned to individual ownership, but located on a lot having common ownership and use arrangement.

(23) **CONSERVATION STANDARDS.** Guidelines and specifications for land and water conservation practices and management enumerated in the **Technical Guide** prepared by the U.S. Department of Agriculture, Land.

Philip E. Binder  
County Board Supervisor  
Town of Black Wolf

#### **COUNTY DISCLAIMER**

County Board approval does not include any responsibility or County liability for the legality or effectiveness of the Town Zoning Amendments or the Town Zoning Ordinance.

Motion made by Supervisor Binder and seconded to adopt the ordinance. **CARRIED BY VOICE VOTE.**

#### **ZONING REPORT HARRISON STURGIS, JR. TOWN OF NEENAH**

REPORT No. 2 — A report from the Planning & Zoning Committee approving the request of Harrison Sturgis, Jr., for a change in zoning on property located in the Town of Neenah was presented. Motion made by Supervisor Owens and seconded to accept the report. **CARRIED BY VOICE VOTE.**

#### **AMENDATORY ORDINANCE HARRISON STURGIS, JR. TOWN OF NEENAH**

The following Amendatory Ordinance No. 2 was presented:

WHEREAS, it is desirable to amend the Zoning Ordinance and the County Zoning Map in accordance with the petition of **Harrison Sturgis, Jr.**;

**DESCRIPTION OF SITE:**

**Owner of Property:** Harrison Sturgis, Jr.

**Applicant:** Same

**Location of Premises Affected:** Strip of land located on west side of Pendleton Road approximately 1,700 feet south of Oakridge Road (CTH S).

**Legal Description:** Part of the SE $\frac{1}{4}$  of the NE $\frac{1}{4}$ , Section 30, T20N, R17E, Town of Neenah, Winnebago County, Wisconsin.

**Area:** 5.94 acres, more or less

**Tax Parcel Number:** 010-0304 (part of)

**EXPLANATION:** Applicant is requesting a zoning change from R-1 Single-Family Rural Residential to R-3 Two-Family Residential Zoning District. The applicant intends on utilizing the strip of land as a buffer zone for two-family residential uses. This land will buffer the quarry to the south from the future R-1 Single-Family Residential development to the north.

**FINDINGS:** (1) The property meets the minimum district standards for development; (2) The R-3 Zone would create a buffer zone between the M-3 Quarry District to the south and the R-1 Residential District to the north; (3) The Town Board approved.

NOW, THEREFORE, the County Board of Supervisors of Winnebago County do ordain that the Zoning Ordinance and the Zoning Map of the Town of Neenah, be and the same, are hereby amended to provide that the above described property be changed from the classification of **R-1 Single-Family Rural Residential District** of said Ordinance, which it now and heretofore had, to the zoned District of **R-3 Two-Family Residential District**.

WINNEBAGO COUNTY PLANNING  
& ZONING COMMITTEE

Motion made by Supervisor Owens and seconded to adopt the ordinance. CARRIED BY VOICE VOTE.

**ZONING COMMITTEE REPORT  
SHIRLEY LaRUE — TN OSHKOSH**

REPORT No. 3 — A report from the Planning & Zoning Committee denying the request of Shirley LaRue in the Town of Oshkosh for a change in zoning from A-2 General Farming to B-3 General Business District was read. Motion made by Supervisor Owens and seconded that the report of DENIAL be accepted. CARRIED BY VOICE VOTE.

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS  
March 19, 1985****Re: Hangar Lease Agreement  
Department of Natural Resources**

The Department of Natural Resources has requested the lease of two hangar units on Wittman Field Airport for the purpose of conducting their conservation flight activities from Wittman Field along with the storage of their aircraft. The DNR currently occupies a hangar leased by Basler Flight Service, and will be vacating said hangar space in April of this year. The Department of Natural Resources has agreed in principal to lease Hangar Unit #3, formerly known as the Hewitt Machine Hangar on the airport, as well as a new T-hangar unit, which will be erected adjacent to that building. (See Exhibit "A") The lease agreement will be for a period of five years with options to renew for each successive single year period. The rent for the Hangar #3 facility will be \$430.00 per month, and the rent for the new T-hangar will be \$70.00 per month. This will generate \$6,000 a year revenue for the County. The DNR will be responsible for basic maintenance of the facility as well as all utility bills for these units.

Motion made by Supervisor Campfield-Kotschi to accept the report. CARRIED BY VOICE VOTE.

**APPROVE HANGAR LEASE AGREEMENT  
BETWEEN WINNEBAGO COUNTY AND  
DEPARTMENT OF NATURAL RESOURCES  
(WITTMAN FIELD)**

The following Resolution No. 28-385 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that the County Executive and the County Clerk be and they hereby are authorized to execute, on behalf of Winnebago County, Hangar Lease Agreement between Winnebago County and the Department of Natural Resources, said Lease Agreement to be substantially in the same form as reported by the Aviation Committee earlier this date.

Submitted by,  
**AVIATION COMMITTEE**

Motion made by Supervisor Campfield-Kotschi to adopt the resolution. **CARRIED BY VOICE VOTE.**

**AVIATION COMMITTEE  
REPORT TO THE WINNEBAGO COUNTY  
BOARD OF SUPERVISORS**

**March 19, 1985**

**RE: AIP Project No. 3-55-0061-01  
Second Amendment**

The following Report No. 29 was read:

In September of 1983, the Winnebago County Board of Supervisors ratified the grant agreement between the Department of Transportation Bureau of Aeronautics and the Federal Aviation Administration on behalf of Winnebago County for a number of projects to include purchase of a CFR vehicle, reconstruction of a portion of Runway 18/36, groove Runway 18/36 and Runway 9/27, and the purchase of an automated weather broadcast system.

Motion made by Supervisor Campfield-Kotschi and seconded to accept the report. **CARRIED BY VOICE VOTE.**

**RATIFYING ACTION OF THE  
SECRETARY OF TRANSPORTATION,  
WISCONSIN DEPARTMENT OF  
TRANSPORTATION, IN ACCEPTING SECOND  
AMENDMENT TO GRANT AGREEMENT  
Wittman Field Airport  
Oshkosh, Wisconsin  
AIP 3-55-0061-01**

The following Resolution No. 29-385 was presented:

**BE IT RESOLVED BY THE** County Board of Supervisors of the County of Winnebago as follows:

**SECTION I.** That the County of Winnebago, as Sponsor, ratifies the action of the Secretary of Transportation in entering into a Grant Amendment for the purpose of obtaining federal aid in the development of the Wittman Field Airport, Oshkosh, Wisconsin, said Amendment being as set forth hereinbelow.

**SECTION II.** That the County of Winnebago does hereby ratify and affirm the Agency Agreement between the Secretary of Transportation, and the County of Winnebago, Wisconsin dated March 15, 1983 in accordance with Section 114.32 and Section 114.33, Wisconsin Statutes, affecting this project.

**SECTION III.** That a copy of the Second Amendment to the Grant Agreement dated February 11, 1985, is attached hereto and made a part hereof.

**SECTION IV.** That the County of Winnebago does hereby ratify and adopt all statements, representations, warranties, covenants, and agreements contained in the "Application for Federal Assistance" executed May 24, 1983, the assurance made as required by Title 49 CFR, DOT Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in the Federally Assisted Programs of the Department of Transportation, Subsection 21.7 (a)(1) and the Assurance required by the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 on behalf of the County of Winnebago, Wisconsin, and does hereby ratify the action of the Secretary of Transportation in accepting said

Amendment on February 19, 1985, and by such acceptance, the County of Winnebago agrees to all terms and conditions thereof.

Submitted by,  
**AVIATION COMMITTEE**

Motion made by Supervisor Campfield-Kotschi to adopt the resolution. Roll Call Vote: Ayes 34—J.C. Pawlowski, Flavin, Gavinski, Kampe, Eckrich, Grundman, Meinen, Albright, Luebke, Diakoff, Daggett, Edinger, Binder, Cartwright, Stevenson, Young, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, King, Robl, M. Utech, Bahr, Nielsen and Slye; Nays 4—Laabs, Owens, Landwehr, Troxell; Excused 7—O'Brien, Shipman, W.C. Pawlowski, Grace, Maehl, Gross and F. Utech. CARRIED.

### **SUPPORT HOME RULE LEGISLATION FOR COUNTIES**

The following Resolution No. 30-385 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Governor's budget proposes a major change in the authority of county boards to reorganize themselves and deliver services; and

WHEREAS, a new section 59.025 of the Statutes is created, using the same language which has conferred general home rule powers on cities and villages; and

WHEREAS, County home rule, however, will be limited to administration and county organization; and

WHEREAS, your Committee supports the concept of Home Rule proposed in the Governor's budget; and

WHEREAS, your Committee also supports the Wisconsin Counties Association's (WCA) amendments which would maintain a clear balance of authority between the legislative and executive branches of County government;

NOW, THEREFORE, BE IT RESOLVED that the Winnebago County Board of Supervisors supports both the concept of Home Rule and the WCA's amendments to said legislation.

BE IT FURTHER RESOLVED that the County Clerk be and she is hereby authorized to send a copy of



this resolution to all Wisconsin Legislative members representing the citizens of Winnebago County and to the Executive Director of the Wisconsin Counties Association.

Respectfully submitted,  
GOVERNMENTAL RELATIONS  
COMMITTEE

Motion made by Supervisor Goff and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**COMMENDATION TO  
MARVIN C. NUSSBAUMER**

The following Resolution No. 31-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, Marvin C. Nussbaumer has been employed with the Winnebago County Highway Department for the past twenty-six years, and during that time has been a most conscientious and devoted County employee; and

WHEREAS, Marvin C. Nussbaumer has now retired from those duties and it is appropriate for the Winnebago County Board of Supervisors to acknowledge his years of service,

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that sincere appreciation and commendation be and it hereby is extended to Marvin C. Nussbaumer for the fine services he has rendered to Winnebago County and the Winnebago County Highway Department.

BE IT FURTHER RESOLVED, that the County Clerk send a copy of this Resolution to Marvin C. Nussbaumer.

Submitted by,  
PERSONNEL AND  
FINANCE COMMITTEE

Motion made by Supervisor King and seconded by Supervisor Daggett to adopt the resolution. CARRIED BY VOICE VOTE.

**CREATE TEMPORARY PART-TIME  
4-H PROGRAM ASSISTANT POSITION  
(UNIVERSITY EXTENSION DEPARTMENT)**

The following Resolution No. 32-385 was presented:

**BE IT RESOLVED**, by the Winnebago County Board of Supervisors, that a temporary part-time position of 4-H Program Assistant be and the same is hereby created for the purpose of providing assistance to the 4-H and Youth Agent in the administration of various 4-H and Youth Projects during the balance of the year 1985, effective as of this date.

**BE IT FURTHER RESOLVED**, that the salary for said position be established at the rate of \$5.00 per hour and shall not exceed a total of \$2500 during the balance of the year 1985.

**BE IT FURTHER RESOLVED**, that funds necessary to cover the cost of such position be made available from funds originally budgeted for the vacant full-time position of 4-H and Youth Agent.

Submitted by,

**AGRICULTURE & EXTENSION**

**EDUCATION COMMITTEE and**

**PERSONNEL & FINANCE COMMITTEE**

Motion made by Supervisor Luebke and seconded to adopt the resolution. Motion made by Supervisor Diakoff and seconded to amend the resolution as follows: for the purpose of providing **FOR THE REPLACEMENT OF THE FULL TIME POSITION**. Amendment **CARRIED BY VOICE VOTE**. Amended resolution, Roll Call Vote: Ayes 35—J.C. Pawlowski, Eckrich, Grundman, Laabs, Meinen, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Broas, Goff, Gose, Kearney, Wagner, Campfield, Murphy, Stockli, Schwartz, King, Robl, M. Utech, Bahr, Troxell, Flavin, Gavinski, Nielsen and Slye; Nays 2—Kampo and Schumerth; Excused 8—O'Brien, Shipman, W.C. Pawlowski, Grace, Albright, Maehl, Gross, F. Utech. **CARRIED**.

**DISALLOW CLAIM OF  
THOMAS SURMA, AHMEE J. SURMA  
AND CLINTON SURMA**

The following Resolution No. 33-385 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**  
**WHEREAS**, your Personnel and Finance  
Committee has had the claim of Thomas Surma,

Ahmee J. Surma and Clinton Surma referred to it for attention; and

WHEREAS, your Committee has investigated the claim and recommends disallowance of same by Winnebago County.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the claim of Thomas Surma, Ahmee J. Surma and Clinton Surma dated February 4, 1985, relating to an incident which occurred on the 11th day of October, 1984, be and the same is hereby disallowed for the reason that there is no basis for liability on the part of Winnebago County.

Submitted by,  
PERSONNEL & FINANCE COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**REQUEST AUTHORITY TO  
APPLY FOR FUNDS FOR  
MAINTENANCE OF COUNTY OWNED  
SNOWMOBILE TRAILS**

The following Resolution No. 34-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Winnebago County is interested in maintaining County owned lands for public snowmobile trail use; and

WHEREAS, funds are available for snowmobile maintenance through the Department of Natural Resources pursuant to sec. 23.09(26), Wis. Stats.; and

WHEREAS, in order to participate in this project, it is necessary that the County Board authorize the submittal of an application for said funds.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the County Executive be and he hereby is authorized to make application on behalf of Winnebago County with the Department of Natural Resources, pursuant to sec. 23.09(26), Wis. Stats., for any financial aid that may be available for public snowmobile trail use in Winnebago County.

Submitted by,  
PARKS & RECREATION COMMITTEE

Motion made by Supervisor Lauson and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**CONFIRM MEMBERSHIP OF  
WINNEBAGO COUNTY  
NATURAL BEAUTIFICATION COUNCIL**

The following Resolution No. 35-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, Winnebago County has a Natural Beautification Council which was established several years ago in accordance with State Statutes; and

WHEREAS, this Council membership must be updated each year.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the attached list of membership be approved for the Natural Beautification Council for 1985.

**WINNEBAGO COUNTY  
NATURAL BEAUTIFICATION COUNCIL  
1985 MEMBERSHIP**

Rod Brusius  
City Arborist  
P.O. Box 1130  
Oshkosh, WI 54901

Jeff Christensen  
Winnebago Co. Parks Director  
500 East Sunny View Road  
Oshkosh, WI 54901

Garry Blomberg  
UWEX Agriculture Agent  
500 East Sunny View Rd.  
Oshkosh, WI 54901

James Barthel  
4-H & Youth Agent  
500 E. Sunny View Rd.  
Oshkosh, WI 54901

John Bradley  
1682 Maricopa Drive  
Oshkosh, WI 54901

Archie Dagget  
Agriculture & Extension  
Education Committee  
330 Jackson Avenue  
Omro, WI 54963

Leo Nickash  
471 Maple Lane  
Neenah, WI 54956

Vern Peroutky  
1720 Brooks Road  
Oshkosh, WI 54901

Kay Qualley  
900 Washington Avenue  
Oshkosh, WI 54901

Allen Singstock  
1408 Congress Avenue  
Oshkosh, WI 54901

Peter VanAirsdale  
LWCD Director  
500 E. Sunny View Road  
Oshkosh, WI 54901

Larry Buck  
Supt. Parks, Forestry  
& Cemeteries  
175 Main Street  
Menasha, WI 54952

Submitted by,  
**AGRICULTURE AND EXTENSION  
EDUCATION COMMITTEE**

Motion made by Supervisor Luebke and seconded  
to adopt the resolution. **CARRIED BY VOICE VOTE.**

**NATURAL BEAUTIFICATION COUNCIL:  
"COUNTY CLEANUP/ARBOR WEEKS"**

The following Resolution No. 36-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Winnebago County Natural  
Beautification Council, consisting of voluntary  
citizens, has as its major thrust the initiating of interest  
and concern by people to clean up and improve their  
landscapes; and

WHEREAS, annual project emphasis has included  
the recycling of unlicensed automobiles and wornout  
machinery, cleaning up around home buildings, shade  
tree selection and planting, and beautification of the  
neighborhood, city and county; and

WHEREAS, this year's emphasis again is cleanup  
and beautification of property with April 26 through  
May 4, 1985 being suggested as "County  
Cleanup/Arbor Weeks".

NOW, THEREFORE, BE IT RESOLVED, by the  
Winnebago County Board of Supervisors, that April 26  
through May 4, 1985 be designated as "County  
Cleanup/Arbor Weeks" in Winnebago County.

Submitted by,  
**AGRICULTURE AND EXTENSION  
EDUCATION COMMITTEE**

Motion made by Supervisor Luebke and seconded  
to adopt the resolution. **CARRIED BY VOICE VOTE.**

**SUBSTITUTE RESOLUTION:  
DISTRIBUTE PER DIEM AND  
EXPENSE CHECKS AT  
COUNTY BOARD MEETING**

The following Substitute Resolution No. 37-385 was presented:

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, it will be possible to distribute per diem and expense checks to County Board Supervisors at the regular monthly County Board Meeting (3rd Tuesday of month) instead of mailing said checks; and

WHEREAS, in order to do so, County Board Supervisors must file expense reports by not later than the first working day of the month.

NOW, THEREFORE, BE IT RESOLVED, that County Board Supervisors' per diem and expense checks be distributed each month at the regular County Board Meeting to all Supervisors who have filed their expense reports by not later than the first working day of the month in which the County Board Meeting occurs.

BE IT FURTHER RESOLVED, that per diem and expense checks payable to County Board Supervisors who have not filed their expense reports in time for distribution at the regular County Board Meeting, or who are not present at the Meeting in which such checks are distributed, shall be sent to those Supervisors through the mail unless other arrangements for delivery have been made with the County Treasurer.

Submitted by,  
Roland L. Kampo  
County Board Supervisor

Motion made by Supervisor Kampo and seconded to adopt the resolution. Roll Call Vote: Ayes 27—J.C. Pawlowski, Gavinski, Kampo, Eckrich, Grundman, Laabs, Meinen, Luebke, Diakoff, Daggett, Edinger, Owens, Binder, Cartwright, Steber, Lauson, Broas, Gose, Wagner, Schumerth, Murphy, King, Robl, Bahr, Troxell, Nielsen and Slye; Nayes 11—Flavin, Albright, Stevenson, Young, Landwehr, Goff, Kearney, Campfield, Stockli, Schwartz, M. Utech; Excused 7—O'Brien, Shipman, W.C. Pawlowski, Grace, Maehl, Gross and F. Utech. CARRIED.

**AMEND RESOLUTION 97 - 1084:  
CANCELLATION OF TAX CERTIFICATES**

The following Resolution No. 38-385 was presented:  
BE IT RESOLVED, by the Winnebago County Board of Supervisors, that Resolution 97-1084 be and the same is hereby amended as follows:

Any reference in said Resolution to "Town of Nepeuskun" should be changed to "Town of Rushford".

Submitted by,  
PERSONNEL & FINANCE COMMITTEE

Motion made by Supervisor King and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

**OCTOBER COUNTY BOARD MEETING;  
DELIVERY OF BUDGET BOOKS**

The following Resolution No. 39-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
WHEREAS, County Board members have indicated a preference for a meeting in October entirely separate from the budget session; and

WHEREAS, County Board Rule 1.103 provides that the October County Board Meeting be held on the second Tuesday of the month; and

WHEREAS, County Board members prefer more time to study the proposed annual budget.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the regular monthly October County Board Meeting be held on Tuesday, October 8, 1985, at 6:00 P.M.

BE IT FURTHER RESOLVED, that prior to adjournment on October 8, 1985, the proposed annual budget for 1986 will be presented to the County Board members thus allowing two weeks for study and review prior to the budget deliberation session.

Submitted by,  
JUDICIARY AND PUBLIC  
SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. CARRIED BY VOICE VOTE.

## AGENDA FOR 1985 OCTOBER BUDGET SESSION

The following Resolution No. 40-385 was presented:  
TOTHE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, your Judiciary and Public Safety Committee has had Resolution 116-1084 concerning the October 1984 budget session referred to it for study and recommendation, with a request to report back to the Winnebago County Board of Supervisors no later than April 1985; and

WHEREAS, your Committee is requesting suspension of Rule 1.155 and recommends adoption of this resolution in accordance with Rule 1.117.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that the following agenda/schedule be used for the October 1985 budget session:

1. Open each session with time allowed for a public hearing from 8:30 A.M. to 9:00 A.M.
2. No vote will be taken on any resolution until it has had a public hearing.
3. Any special orders of business to be scheduled on Tuesday, October 22, 1985, at 1:30 P.M.
4. The daily time schedule and calendar is as follows:

October 21, 1985:

8:30 a.m. to 11:30 a.m..

1:00 p.m. to 4:30 p.m.

October 22, 1985:

8:30 a.m. to 11:30 a.m.

1:30 p.m. to 4:30 p.m.

October 28, 1985:

6:00 p.m.

Hold a public hearing at 7:00 p.m. and thereafter consider adoption of the budget.

5. Should it be necessary to have more meetings for budget deliberation, the Board will reconvene Wednesday, October 23, 1985 at 8:30 a.m. and continue following the daily time schedule until completed.



Submitted by,  
**JUDICIARY AND PUBLIC  
SAFETY COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made by Supervisor Kearney and seconded to amend the resolution as follows: **IF THERE IS A NEED FOR EXTRA MEETINGS THE BOARD WILL RECONVENE WEDNESDAY, OCTOBER 23 at 6:00 p.m. AT THE DISCRETION OF THE COUNTY BOARD CHAIRMAN. LOST BY VOICE VOTE.** Resolution **CARRIED** by Voice Vote.

**SPECIAL ORDERS OF BUSINESS;  
WORK SHOP SESSIONS**

The following Resolution No. 41-385 was presented:  
**TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

**WHEREAS,** the Chairman of the County Board may schedule a meeting for special orders of business and work shop sessions; and

**WHEREAS,** your Judiciary and Public Safety Committee is requesting suspension of Rule 1.155 and recommends adoption of this Resolution.

**NOW, THEREFORE, BE IT RESOLVED,** by the Winnebago County Board of Supervisors, that Rule 1.155 be suspended.

**BE IT FURTHER RESOLVED,** that special orders of business, presentations, work shop session, and awards, take place only on designated meetings expressly for such special orders as follows:

Tuesday, March 5, 1985—at 6:30 p.m.

Tuesday, June 4, 1985—at 6:30 p.m.

Tuesday, Sept. 3, 1985—at 6:30 p.m.

Tuesday, Jan. 7, 1986—at 6:30 p.m.

Submitted by,  
**JUDICIARY AND PUBLIC  
SAFETY COMMITTEE**

Motion made by Supervisor M. Utech and seconded to adopt the resolution. **CARRIED BY VOICE VOTE.**

**PROVIDE COUNTY-WIDE PARAMEDIC SERVICE EFFECTIVE 7/1/85**

The following Resolution No. 42-385 was presented:  
TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:  
HEREAS, your Judiciary and Public Safety Committee has previously presented a plan for County-wide paramedic service; and

WHEREAS, the Townships of Algoma, Black Wolf and Oshkosh have tentatively agreed to pay the sum of \$5,000 each to begin implementation of County-wide paramedics; and

WHEREAS, surplus money will become available throughout the 1985 budget year as unused or undesignated surplus funds from various departments or boards; and

WHEREAS, it is appropriate to apply these funds to the purchase of paramedic services.

NOW, THEREFORE, BE IT RESOLVED, by the Winnebago County Board of Supervisors, that Winnebago County institute County-wide paramedic service effective July 1, 1985.

BE IT FURTHER RESOLVED, that the sum of \$14,250 per month be made available from the undesignated surplus fund of Winnebago County to cover the cost of providing such service.

Submitted by,  
JUDICIARY AND PUBLIC  
SAFETY COMMITTEE

Motion made by Supervisor M. Utech and seconded to adopt the resolution. Motion made for Mayor Marigen Carpenter to address the board was granted. Motion made by Supervisor Schumerth and seconded to amend the resolution as follows: effective July 1, 1985 SUCH SERVICE AND TAX DISTRIBUTION BE REVALUATED FOR THE NEXT BUDGET YEAR and cost of providing such services FOR THE REMAINDER OF THE YEAR. Amendment CARRIED BY VOICE VOTE. Roll Call on AMENDED RESOLUTION, Ayes 24—Flavin, Gavinski, Eckrich, Campfield, Laabs, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Lauson, Gose, Kearney, Wagner, Schumerth, Stockli, Schwartz, M. Utech, Bahr, Troxell, Campfield; Nays

14—J.C. Pawlowski, Kampo, Grundman, Meinen, Daggett, Landwehr, Steber, Broas, Goff, Murphy, King, Robl, Nielsen and Slye; Excused 7—O'Brien, Shipman, W.C. Pawlowski, Grace, Maehl, Gross and F. Utech. LOST, NEEDED 2/3 VOTE.

### CONVENE IN CLOSED SESSION

Motion made by Supervisor J.C. Pawlowski and seconded by Supervisor Eckrich to convene in closed session for the consideration of a motion to convene in closed session for the purpose of deliberating the purchase of public property for use as a county landfill site in light of the preliminary remarks received from the Wisconsin Department of Natural Resources in response to the initial site report filed by Winnebago County for location of a solid waste disposal facility on the Bartlett Farm and to confer with the Corporation Counsel concerning litigation in which the County is or is likely to become involved by reason of the development of a county landfill site, as permitted by Sec. 19.85(1)(e) & (g), Stats. respectively.

Roll Call Vote: Ayes 34—J.C. Pawlowski, Flavin, Gavinski, Kampo, Eckrich, Grundman, Laabs, Meinen, Albright, Luebke, Diakoff, Edinger, Owens, Binder, Cartwright, Stevenson, Young, Landwehr, Steber, Lauson, Goff, Gose, Wagner, Schumerth, Campfield, Murphy, Stockli, Schwartz, King, Robl, Bahr, Troxell, Nielsen, and Slye. Nays 1—M. Utech. Excused 10—O'Brien, Shipman, Grace, W.C. Pawlowski, Daggett, Maehl, Gross, Broas, Kearney, and F. Utech. CARRIED.

Motion made by Supervisor J.C. Pawlowski and seconded that the board adjourn until Tuesday, April 16th, 1985 at 6:00 p.m. CARRIED BY VOICE VOTE.

Respectfully submitted,  
Dorothy L. Propp  
Winnebago County Clerk

State of Wisconsin  
County of Winnebago<sup>SS</sup>

I, Dorothy L. Propp, Winnebago County Clerk, do hereby certify that the foregoing is a true and correct copy of the Journal of the Winnebago County Board of Supervisors for their meeting held on Tuesday, March 19, 1985.

Dorothy L. Propp  
Winnebago County Clerk

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**A HISTORY  
OF THE  
WINNEBAGO COUNTY  
HIGHWAY DEPARTMENT  
AND ITS ROADS**

**by Michael Goc**

**INTRODUCTION**

This booklet is a short history of the highways of Winnebago County and of the County Highway Department. Of necessity it is brief—only a skimming of the surface of nearly 150 years of individual and government action in one sphere of county life.

It charts the development of public roads in the county, chronicles the difficult birth of the highway department and explains its eventual growth and success. As much as possible, all the “firsts” are listed here—as they should be. Many of the details of highway department development are not. They remain in the files, the archives and the memories of highway department personnel, both living and dead.

The largest gap is the personal one. Only a few of the many people who made the roads and the department are mentioned here. They do speak, however, through their accomplishments.

The occasion for producing this book is the retirement of Highway Commissioner Bob Graf after thirty-seven years with the department. It is rightfully dedicated to him and all the other men and women who have built and maintained the roads of Winnebago

County since the organization of the highway department in 1912.

Thanks go to James Coughlin, Orrin King, Leon Morrissey, Bob Graf, and especially Linda Wolfe, for their help in researching the material. Any mistakes are my own.

Michael Goc

December, 1983



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## THE 1900's — WHO NEEDED ROADS?

*“The common roads of a country are the connecting link between the farm house, the church, the school house and the city. These roads are not only necessary for the proper development of a country but are, to a certain extent, the measure of its civilization.”*

Dr. Fred A. Brown addressed those words to the Winnebago County Board in 1902. He hoped they would inspire the lawmakers to support the construction of a good highway system. The automobile age was just dawning in 1902 and few members of the horse and buggy society could envision the revolutionary changes that would soon be chugging over the horizon.

As early as 1878 a steam-powered carriage constructed by four Oshkosh inventors won the first recorded automobile road race in the United States. The 201-mile course ran from Green Bay to Madison via Oshkosh, Fort Atkinson and Janesville. The prize was a \$10,000 check from the state treasury intended to stimulate the invention of “a machine propelled by steam or other motive agent, which shall be a cheap and practical substitute for the use of horses and other animals. . .”

The Oshkosh machine won the race after thirty-three and one-half hours on the road when its sole rival in the race—a Green Bay contender—broke down only twenty miles away from the finish line. The state legislature was not fully satisfied with the result and awarded the winners only one-half the promised prize. The Oshkoshers had to console themselves with \$5,000 and a footnote in the history books, but Winnebago County can make a rightful claim to pioneer status on the automotive frontier.

The Wisconsin residents saw their first gasoline-powered vehicles in the 1890's and by 1902 had formed the first State Auto Club. Also in 1902 gubernatorial candidate Robert LaFollette toured part of the state, not on a rail-borne whistle stop campaign, but in an automobile. Whether he envisioned the auto-powered

America of the near future or not, LaFollette embodied it in 1902. The auto was coming. Although Wisconsin had taken the first steps towards the construction of good roads before the auto became common-place, the popularity of the auto would be the force to drive reluctant political leaders at the federal, state and county levels to build solid roads. The roads came, but not without a struggle, especially in Winnebago County.

The civilization Dr. Brown spoke of had come to Winnebago County without much help from roads. In the 1820's, Wisconsin's first official route—the Military Road—wound its way south from Green Bay and down the east side of Lake Winnebago to Fond du Lac. There it turned southwestwards to reach Fort Winnebago at Portage and struggled on over the Military Ridge and through the wild bottoms of the Wisconsin River Valley to Prairie du Chien.

In the early 1840's a spur of the Military Road ran the length of the west shore of Lake Winnebago and can rightfully claim to be the first real road built in what would become Winnebago County. The Military Road was built while little semblance of civil government existed in Wisconsin. Its first purpose was strategic—to facilitate troop movements in a wild land still legally owned by native Americans—and its construction was crude. The Military Road was little more than a marked trail through woods and prairies that steered travelers in the right direction.

During the Territorial Period of 1836-'48 construction of both military and civil roads was engineered and financed by the federal government. In 1847 the first publicly-financed civil highway in Winnebago County was laid out. It ran roughly along the route of what is now Wisconsin Highway 44 from the south side of Oshkosh to Ripon and Green Lake. In 1848 a second federal route branched off from the first just outside of Oshkosh and ran to Waupun, eventually becoming Highway 26.

By 1848 the Indians were banished, local and state government was organized and white settlers rapidly filled Wisconsin's interior. The U.S. Census found a scant 135 settlers in Winnebago County in 1840. County population would rise at the rate of about 1,000

people per year until the turn of the century, with the period 1840-'70 seeing the fastest growth. Prairies and forests filled up with villages, farms, schools and churches seemingly overnight.

Although settlers filled Winnebago's boundaries very quickly, the construction of roads was not a major governmental concern. The Wisconsin constitution of 1848 expressly forbade the state to use tax money for "internal improvements" such as roads. County governments—even villages and towns were reluctant to tax citizens for a basic transportation network. The reasoning for this hesitance was both philosophical and practical.

In the earliest of pioneering days, private contractors built and managed roads as private business ventures. Typical of these was a toll road "run" for Oshkosh pioneer William Bruce by Captain William Ball, who arrived in Neenah in 1848. Ball joined Reuben Doud who bulled "a horse train of 100 teams between the head of navigation at the Grignon Flats at Kaukauna and the shore of the river at Menasha, where the Lake Winnebago boat took up the freight and continued its movement . . ."

The road Ball and Doud worked was built of planks and bypassed the rapids on this stretch of the river. Passengers and freight owners paid the two men a toll for the use of their road, which consisted of a reasonably smooth surface of oak boards. In timber-rich country like Wisconsin, plank roads were temporarily popular and by the late 1850's stretched for over one thousand miles throughout the state. The legislature chartered fourteen plank roads in Winnebago County between 1848 and 1856. Few of them were ever built and one chartered in 1868—when railroads laced together just about every sizable town in Wisconsin—must have been the work of a pipe dreamer or con man. Wooden roadways enjoyed a brief heyday in the 1850's but were actually more of an expedient than a preferred means of transportation. Quite typically, when locks and dams on the Fox drowned the rapids and boats could move easily up and downstream, the plank road of Ball and Doud rotted away.

The premise of private financing of roads and bridges too survived longer than most plank roads. A stock company organized in Oshkosh in the early 1850's raised \$15,000 to construct a plank road to Fond du Lac, one of three chartered but never built. Enthusiasm for this route was inspired by the success of the plank road that connected Fond du Lac to Sheboygan. This oaken pike was the most successful plank road in the state and remained in use until the railroad put it out of business shortly after the Civil War.

Immigrants landing at Sheboygan traveled over the boards quickly and easily to Fond du Lac then fell into a mire of dirt tracks and holey ruts. Oshkosh boosters hoped to create a smooth wooden link to Fond du Lac that would bring new settlers to their community. The road was viewed not as a basic service that all citizens would collectively benefit from but as a good investment. To the pioneers that was as it should be.

Bridges were viewed in the same light. Winnebago County's first major bridges in Oshkosh (1847), Omro (1850) and Winneconne (1852) were all built by private contractors who hoped to realize the costs of construction and maintenance as well as secure a profit through tolls. All such attempts to make bridges profitable in Winnebago County failed. No sooner did Oshkosh incorporate than it purchased the old toll bridge and built a new one. Complaints about poor maintenance and unfair tolls prompted supervisors in both Omro and Winneconne to take over toll bridges in their villages. Private enterprise could not manage roads and bridges in those days, just as it cannot today.

There were many reasons not to build and maintain roads whether by private or public means in the 1900's. In the 1850's and '60's, Winnebago County was a full-fledged participant in the railroad mania that swept the nation soon after the technology of steam and rail was perfected. In 1855 the Chicago and Northwestern reached Fond du Lac, Ripon and Berlin just over the county line, were tied into the national rail system in 1858. The first railroad to enter Winnebago County was the Northwestern which pushed up the lakeshore from Fond du Lac in 1859.

Captain David Mapes ran his line from Ripon through Rush Lake and Waukau to Omro by 1861. This line would join the Milwaukee Road and reach Winneconne in 1868. By the mid-1870's, Oshkosh was tied directly to Ripon via the Milwaukee Road through Pickett and Fisk, while Neenah-Menasha was linked to Green Bay, Stevens Point and points beyond in both directions. Less than ten years after the Civil War, Winnebago County was part of a network that supplied the entire country with a means of transportation faster and more powerful than man had ever known. The isolation of the early pioneer days ended in only a few years.

When remembering the far-flung nature of the American railway system, it is easy to lose sight of a fact of purely local importance. Just as the railroad connected the people of Winnebago County with New York or California, it also connected them with each other. Pickett was a good day's journey by horse from Oshkosh, but the train took barely an hour. It wasn't hard to walk from Winneconne to Omro, yet residents of both communities routinely traveled back and forth by rail. Who in Winnebago County needed good roads when they had railroads? By 1875, except in the northwest part of the county where water transport easily made up for it, no part of Winnebago County was more than ten miles from a rail depot. People, livestock, farm products and manufactured goods all came and went so easily by rail that roads were hardly missed.

Where no rail lines ran and often where they did, water transportation was available. Winnebago County contains the junction of two of Wisconsin's major river systems—the Wolf and the Fox. Steamboats linked river towns like Eureka, Omro and Winneconne with each other and with larger towns both up and downstream. Except for the far southern townships, no place in Winnebago County was more than ten miles from a riverboat landing. Rural residents could travel by steamer to shop in downtown Oshkosh almost as quickly as they can drive and park there today. Huge amounts of freight travelled up and down the county's waterways and the ease of water transportation laid a foundation for the county's first industrial operations in lumber, flour and paper mills

as well as connecting Winnebago's farmers with the international markets they participated in as early as the 1850's. Who needed good roads when Winnebago County had both railroads and waterways?

Farmers, it would seem, would always require and demand decent country roads. They lived on isolated homesteads, purchased heavy, hard-to-ship equipment and building materials. They marketed bulky quantities of produce. Yet most farmers were willing to make do with their town roads such as they were for a number of reasons.

The pioneer cash crop of preference was wheat, in Winnebago County and throughout Wisconsin. Less bulky than other grains and more profitable, fairly small crops of wheat made money for county farmers. If they had to struggle a few miles to the railhead or landing with a wagonload of wheat, most farmers were willing to do so instead of paying more taxes for good roads. Livestock walked to market and a hog on its way to slaughter never needed a paved road to get there. Horses and wagons could handle poor roads except during the spring thaw when the heavy Winnebago mud turned to clinging soup. Winter posed fewer problems than it does to modern travelers. Fast-moving sleighs gave their riders a thrill as they raced along at top speed, for a horse and heavy loads moved much more easily over icy roads than they did on summer dirt.

Only when both farming and rural life underwent profound changes near the end of the century—e.g., dairying, population loss, the automobile—did farmers call for good rural roads. Until that time, the governing political philosophy held that citizens who wanted good roads in their own towns would rightfully build, manage and finance them. The state also had no right to compete with privately-run railroads, steamboats or toll roads. The idea that a road or a bridge benefitted many people who never walked or rode on it and that even their taxes should help pay for it had yet to take hold.

These beliefs were incorporated in the first Wisconsin Highway Act of 1849. The legislature empowered supervisors to divide their towns into

districts and name or elect an overseer for each one. The board could decide to build, alter or discontinue a highway upon the petition of six "freeholders". Towns were to charge a 75¢ poll tax and assess a three to seven mill property tax for road building. Taxpayers could pay their road taxes by supplying labor, draft animals or equipment. According to the statute, rural taxpayers than had to "appear and work agreeably to the direction of the overseer."

In 1947 the Wisconsin Highway Commission wrote a "History of Wisconsin Highway Development". According to this official view, the 1849 law doomed rural Wisconsin to a life blighted by inferior roads. "The three decades between 1870 and 1900 proved to be a 'dark ages' in the development, improvement and repair of rural highways . . ."

The History contains a scathing indictment of the township network delivered in 1893 by "a prominent Madison attorney", John M. Olin. Olin was a leading lobbyist for good road construction in Wisconsin. He proclaimed that "If the legislature should devote all its energies from now until the first of April next in devising some scheme or plan by which the country roads of the state could be kept in the worst possible condition so that the greatest amount of money could be expended with the least possible service rendered, we seriously question whether the laws now upon our statute book could be improved upon for this purpose . . ."

He attacked the custom of electing the road overseer. "Generally some person is chosen who will be an easy taskmaster . . . generally he is a person who knows nothing of the first principles of proper road construction." His work force wasn't much better either. "If the taxpayer has a son, or hired man, especially lazy or for some reason unable to do a fair day's work, he is sent. The old wagon, the old plow, the old scraper and the old span of horses are selected. . ."

"The result is just what a reasonable man might expect, for a good road was never built by accident, nor maintained by ignorance."

To John Olin, the Wisconsin system of town road building was a case of the ignorant leading the unwilling in the construction of the inferior.



Retired Winnebago County Highway Commissioner Leon Morrissey helped rebuild many old town roads when they became part of the county system in the 1920's. He used many of the same methods and tools his amateur forebearers did forty, fifty, or sixty years earlier.

"This is how our roads were built," he recalls. "They were built by sight, not by instrument. They always went around hills. When they (the road crew) would meet a big rock they'd go around it or bury it . . . At one place out on the Waukau Creek marsh near Eureka they laid bales of hay onto a spring and then gravelled over them. We pulled out a lot of logs (marsh roadbeds). Some were as solid as new boards because they'd been in the water all the time . . ."

Road crews in the nineteenth century would customarily meet on an appointed day in spring after having elected their overseer at the annual town meeting. Work would commence with a decided holiday atmosphere governing the proceedings. A few holes were filled, some gravel hauled and the road graded with a small horse-drawn grader. All the work was done by hand or by horse. Shovels, rakes and drags were all steered by one man at a time. Even if the crew was willing to work hard, the inadequate tools, the lack of engineering expertise, and the insufficient materials assured that a very good road would not be built.

In fairness to the old town crews, it must be remembered that not all of them were lazy partygoers out for a picnic. Many town roads were better maintained than a lobbyist like John Olin would admit. Even if the roads were ignored by the road crews, it must also be remembered that most country dwellers had little incentive to build good roads. The world they lived in functioned quite well without them.

John Olin and others went on to propose an end to the road district system and a halt to the payment of road taxes via amateur labor. He called for towns to purchase and maintain their own road equipment and that a "competent" road superintendent be hired and supported by the town board. The lawyer's suggestions of 1893 would make a good description of how town roads are managed in 1983.

"As to the present system of working out road taxes," Olin concluded, "it is universally condemned. Nothing can be said in its defense. It is a relic of barbarism. The wonder is we have endured it so long. The time is now ripe for a change."

The change did come almost twenty years later, but its arrival had less to do with lawyerly fulminations than with the appearance of the Ford flivver.

### **THE FOUNDATION OF THE WINNEBAGO COUNTY HIGHWAY DEPARTMENT**

Wisconsin began the registration of motor vehicles in 1905. 1,492 autos were licensed in that year. In 1916 115,645 vehicles were registered, an increase of more than 10,000% in eleven years. In another decade the 1916 figure would multiply fivefold. The speed at which Americans took to the auto was astonishing and governments had to scramble to adjust to the new phenomenon.

Wisconsin was in a better position to provide roads for motorists because good road activists had been calling for state-sponsored highway construction since the early 1890's. Bicyclists, progressive political and farm leaders like former Governor William Hoard and lobbyists like John Olin concentrated their efforts on amending the state constitution to allow state funding of highways. Although the turn of the century good roads movement encompassed the whole state, it must be discussed even in a local history. The construction of modern highways in Winnebago County began not because of local impetus. Instead, the state government first urged then impelled the county to build a basic transportation network. In addition, state coercion of county government—the mandates, taxes and supervision—in the matter of highway construction set a precedent for state involvement in local matters much in evidence in 1983.

In 1905 the Wisconsin legislature passed a resolution removing the constitutional bar on state funding of highways. As the amendment process dictates, the 1907 legislature also considered and approved the measure. In 1908 Wisconsin voters

approved and amendment by a two-to-one majority, Winnebago County included.

The leading proponent of road construction in Winnebago County was Supervisor W.W. Noble of Omro, who proposed that the County Board go on record in favor of the state funding amendment in January, 1907. The resolution was referred to the Roads and Bridges Committee where it remained.

Even though the state funding amendment became law in 1908, no state aid bill passed the legislature until 1911. In the meantime the legislators decreed that any town allotments for roads were to be matched by county funds without any state contribution. Counties were also obliged to lay out a county system of roads and elect highway commissioners to carry out the work. Although the statute was mandatory, only twenty Wisconsin counties followed it. Winnebago County was not one of them.

Roads in the county were built by the towns or villages through which they ran. They were designed to meet the needs of purely local transportation. Regular travel by horse and wagon over long distances was unusual and practically unnecessary in Winnebago County. All the larger communities in the county had mass transportation systems in the form of first horse-drawn, later electric trolleys. Electric trains ran through Oshkosh, Neenah and Menasha. An inter-urban line connected Omro to Oshkosh and as late as 1912 civic leaders talked about running more tracks from Oshkosh to Winneconne and Neenah. By then, however, Americans were car crazy and the inter-urban lines were doomed.

The county did no road work in the 19th century. It contributed money to finance projects, principally bridges, proposed by villages and towns on an ad hoc basis.

In 1907 the state attempted to alter this system and many counties like Winnebago resisted. The years between 1907 and 1911 saw the entire state participate in a large debate over state aid for road construction. One position called for the creation of a state highway commission that would approve all work funded by so-called state aid money. The other side argued that

“state” money was really county and town money and should be handed over to individual counties and supervised by the County Board.

The Winnebago County Board favored the second position, as did the boards of Outagamie, Calumet and Fond du Lac. The Winnebago supervisors argued that a state highway commission could not possibly administer local road work and that the state did not need yet another commission paid for by the taxpayers. The legislature did not accept the argument. In 1911 it created a State Highway Commission and granted it broad supervisory power. The new commission would draw up engineering guidelines for roads, it would approve all town and county highway plans, and it could deny state funding to projects it did not approve. The 1911 law also set up a matching fund system whereby towns, counties and the state each paid one-third of highway construction costs. Towns willing to contribute one-third of the cost of construction could petition the state for aid and the county would be obliged to add its one-third share.

In 1911 the towns of Black Wolf, Clayton, Menasha, Nepeuskun, Poygan, Utica, Winneconne and Wolf River raised a total of \$3,000 for local road work. In November of that year the county matched that sum and made Winnebago County's first appropriation for a modern highway system.

Despite this initial allotment of funds, Winnebago County greeted the new state highway law with indifference at best, hostility at worst. District Attorney J.A. McDonald voiced the prevailing opinion on the board when he told the supervisors "... the state highway law, adopted at the last session of the legislature is valid, and the county of Winnebago has no alternative except to appeal to the the legislature..." as the Oshkosh Northwestern quoted him.

"Personally," he stated, "the law appears harsh and inequitable... He maintained that under the new law the masses are taxed for the benefit of a few..." The county had about 1,000 registered vehicles at the time, so McDonald's anti-elitist argument bore some visible weight.

Winnebago had refused to participate in the state

highway program of 1907 and was equally reluctant to take part in the 1911 system. No county highway department had been created and no highway commissioner had been hired. At the same board meeting where \$3,000 was awarded to the towns a resolution "in favor of electing a road commissioner" was defeated. Passed instead was a resolution "which provides that the state highway commission shall superintend the improvement . . . on the county highways next year." Furthermore, the state road commission should "educate the Winnebago County men . . . in the construction of rural highways."

One week later, on November 25, 1911, again in compliance with state mandates, "the board adopted a system of county highways which will be improved . . . They include the Jackson Street road leading from the city (Oshkosh) to the boundary of Outagamie County, the West Algoma Street road to Omro, the Ripon Road to the north boundary of Fond du Lac County, the Waupun Road to the boundary of Fond du Lac County, the Fond du Lac road to the boundary . . . and the Winneconne road to the boundary of Waushara County. Other roads entering Neenah, Menasha, Winneconne and Omro are also to be improved . . ."

This resolution outlined what would become the state highway system in Winnebago County. At the same meeting \$5,000 was appropriated to the Roads and Bridges Committee.

In March of 1912 the Roads and Bridges Committee was summoned to Madison to meet with the State Highway Commission in order to begin county road construction in Winnebago. W.W. Noble was named a Deputy Road Commissioner and placed in charge of construction in the county. The Roads and Bridges Committee was obliged to spend \$4,500 on the first highway equipment the county would own and to hire laborers on a daily basis.

A week later the County Board passed its first resolution in favor of funding a regular program of county road construction. By a vote of 21 to 21 it was decided to accept the state formula of a three-way division of costs among town, county and state government. County and state money would be awarded to towns on first-come, first-served basis.

Although it had not yet received the name, the Winnebago County Highway Department was conceived at board meetings in November of 1911 and born in March of 1912. It was a foster child created by the state and adopted by the county.

## **BUILDING THE COUNTY'S HIGHWAY SYSTEM**

Not unlike a bridegroom hesitant to abandon bachelorhood, Winnebago County pledged itself to a modern road building program. Money was appropriated, equipment purchased, surveys undertaken. In November of 1912 the County Board created the office of Highway Commissioner. James Binning, who had previously been appointed "Acting" Highway Commissioner by the state became a regular county employee.

The state statute creating the office says that "each county shall elect a competent man", that he be approved by the State Highway Commission, and that he have charge of all construction and maintenance of state and county financed road work in his county. The County Board would also "provide him with a suitable office and such assistants as are necessary". Starting salary would be at least \$600 a year and increase as the amount of roadwork in the county grew.

One year later, the Winnebago County Board hired Emmanuel "E.M." Bird as Assistant Commissioner. Bird would remain with the Highway Department for another thirty-five years, one of several employees who devoted his entire professional life to the county roads.

By the end of 1914 barely thirty miles of highway had been graded and surfaced in Winnebago County. The county lagged behind many other smaller counties even though it was the second largest in population, relatively small in size and "one of the wealthiest counties in the state", as one State Highway Commission report dubbed it.

The towns, on whom road construction initiatives depended, were "very slow in taking advantage of the state aid law". The towns' reluctance, continues the report, "has caused the county to fact a loss in state road funds each year" between 1911 and 1914. The

county was also slow to plunge into road work. "The fact that the County Board has not made sufficient appropriations to provide enough machinery to complete the work each year has been a further handicap." The board was extremely reluctant to raise taxes to purchase equipment and materials even though the loss of state aid took money right out of county taxpayers' pockets.

The State Highway Commission considered itself as much a promoter as a builder of roads. It adopted a carrot and stick approach to spur slow-moving counties to action. The stick came in the form of a 1913 statute prescribing that road taxes raised in one county would be awarded to another county if the first county failed to use them. The following year, Winnebago County appropriated over \$30,000 for road work, a 1000% increase over the first allotment in 1911. Town and state matching funds gave Binning and Bird approximately \$90,000 to work with.

Even before it wielded its financial stick, the state displayed road building techniques by constructing "experimental roads" in Outagamie, Winnebago and Fond du Lac Counties. Although there were many other reasons for testing highways in these counties, the fact that they were all reluctant road builders has to be mentioned. Of six road experiments conducted in 1911-12, five of them occurred in these three counties.

The first stretch of concrete highway in Wisconsin was laid in Winnebago County. It ran through Menasha township on the old Appleton road. The pavement was 14 feet wide and 2,880 feet long and may have included part of the pioneer plank route of the 1840's. Another 400 feet of this route was surfaced with "Tar-Mac" and yet another 3,510 feet with stone to provide a means for comparison with the concrete. The concrete portion itself cost \$3,295, which would average out to about \$8,000 per mile of road.

Another stretch of experimental road ran for 4,450 feet on future Highway 26 in the Town of Nekimi. This was another "Tar-Mac" experiment. The Highway Commission report described this material as "water-bound macadam".

In 1914 the first concrete road that Winnebago

County and towns helped pay for was laid. The State Highway Commission report for that year does not specify where the road was built, only that it ran for .56 miles and cost nearly \$6,000. Leon Morrissey can remember a small patch of concrete road near the old Town of Delhi and another near the Nekimi town hall when he was a boy at this time. These may be the roads referred to in the state report.

The political difficulties hampering road work in Winnebago County were eased somewhat in 1916. The board resolved to adopt a county trunk highway system which took the initiative for new work out of the hands of the town boards. According to the State Highway Commission, the county trunk system "enables the County Board to select the most important lines of travel from the county and state standpoint; to place the construction on these lines of travel when it will do the most good to all the people of the county."

The old system of letting towns choose where to build roads was a political expedient written into the original legislation in order to gain support for new roads. But after only five years the inadequacies of local control were becoming evident. Towns understandably chose to build the roads of greatest use to themselves, usually direct connections to market centers. After these roads were built, towns would often authorize construction on lightly traveled routes, out of the way of through traffic. The result was a crazy quilt pattern of good roads going unused while busy routes turned into rutted quagmires.

The county trunk system allowed road builders to look at a bigger picture and construct highways that would truly link the county and state together. In 1917 Winnebago County began work on its trunk system. The County Board and the department itself chose what roads to work on. The county accepted responsibility for 60% of costs while the state contributed the rest.

The first federal highway aid law also became effective in July of 1916. Over the next five years, Wisconsin would receive \$3.8 million from Washington. In 1918, when that aid first became available, Winnebago County received \$10,000. Considering the



cost of road construction in these years, federal aid paid for very little road work in Winnebago County. But federal aid did give reluctant local leaders all over the country a progressive nudge.

Those nudges were coming from other places as well. The booming market for agricultural goods created by World War I spawned more interest among farmers for good roads. As years passed, more and more county residents drove autos and came to see how great the need for good roads was. The start of rural free delivery of mail also encouraged road construction. The young Winnebago County Highway Department was also perhaps its own best promoter. While annual reports of the State Highway Commission regularly complained about Winnebago's lack of support for roads, no complaints were registered about the roads in the county themselves.

"The work done by the County Highway Commissioner has been very well done, probably no better roads of the types used have been built in the state", says one report. Winnebago County didn't build many roads, but when it did, it built them right.

By the 1920's the political climate had so changed in the county that Winnebago was ready to embark on a comprehensive program of road construction. So began the highway system in use in the 1980's.

The actual work of road construction was easier in Winnebago County than in many other places in Wisconsin for a number of reasons. First, the county was fairly small in size, so rural road mileage could also be fairly small. There were also few major natural obstacles to overcome. There are no mountains in Winnebago County, although an abundance of water creates its own special problems. Materials to build roads—i.e., stone and gravel pits—were locally available, unlike in some other counties where every rock deposited on a road had to be hauled a long distance even before it was used. Property values were also relatively high in Winnebago County and provided a solid tax base for road work. The county's railroad network was also helpful because it eased the hauling of heavy and bulky road materials. Even the trolley lines came in handy. Leon Morrissey remembers seeing

a street car haul gravel "from Gillingham's Corner to Oshkosh".

In reality, very few new roads were built in the county in these years. Instead, old routes laid out by town boards in the the 1900's were designated as state or county roads and improved accordingly. Many of these routes were older than the towns and the county—the natural roadways of wild animals and primitive men.

"You couldn't build it, you wouldn't build it today," says former Winnebago County Executive and Highway Department employee Orrin King. King is talking about the county highway system as it is today. Land values have so increased that just laying out the abundant and broad roadways as earlier generations did would drive county government beyond bankruptcy.

"Our principal road system was laid out locally," says present Highway Commissioner Bob Graf. "How they had the foresight to lay out a road four rods wide I'll never know."

The four rod or 66-foot wide highway width was more than adequate for wagons and buggies one hundred years ago. Without any need for alterations, it is still adequate for all two-lane highways. Although highway traffic has grown heavier, the vehicles themselves wider, the rights-of-way have always been wide enough to handle them.

Pioneer Americans staked out their country with a traditional four-rod surveyor's chain. Chain by chain, step by step, all the meridians, the boundaries, the roadways and property lines were marked out. When platting a road, surveyors moved down one boundary of their route. They could easily plat off the opposite line by stretching the chain to its full length perpendicular to the first line. Two lines could be platted together much easier and faster than if they were run one at a time. A habit that made surveying work easier was enshrined in the law books and broad rights-of-way were available when future generations needed them.

The first federal highway law passed in the early 1800's called for a four-rod right-of-way. Wisconsin's first statute of 1849 followed the precedent for "public"

roads. In this state "private" roads could be three rods wide and old roads taken over by towns or counties that are so narrow claim their origin to that law.

The original specifications for 20th century highways in Wisconsin called for surfacing a nine-foot wide strip in the center of the right-of-way. This was considered to be the minimum width necessary for two vehicles to keep the wheels of one side on the improved surface. As time passed, both county and state commissioners called for wider patches of pavement. By 1918 Winnebago County was surfacing 16 feet of roadway. In 1927 the board stipulated that county roads would be eighteen feet wide and state routes twenty.

Surfacing a road did not, however, mean covering it with concrete. In 1921 Winnebago County laid eighteen miles of concrete roads, more than any other year in the decade. By the end of the 1920's, the county was concreting eleven miles of highway a year.

But most county roads were graveled, a few blacktopped with various mixtures of tar, asphalt and other bituminous concoctions. Engineering specifications were quite strict and the State Highway Commission supplied explicit directions to county people on how to do everything from staking, grading, graveled and rolling a road.

"Here's how we built roads in those days," says Leon Morrissey, who started with the department in 1922. "First we took the rooter . . . that's a long narrow plow. It took four good horses and a good man, too."

According to the State Highway Commission bulletin that Commissioner Binning and his foremen were charged to study and follow, it took three passes with the rooter on each side of the center line to soften up a nine-foot roadbed.

"Then you hooked onto a plow and plowed it," says Morrissey. A road plow was similar although heavier than a farm plow and was used to turn a furrow on the edge of the road.

Next Morrissey brought out "the wheelers . . . that's a two-wheel bucket . . . like a slusher with wheels." The wheeler was "three times the size of a regular

wheelbarrow" and hauled material out of a road cut or filled low spots.

Finally horse-drawn graders levelled the road, taking care to slope it down from the center so it would drain properly.

Paving came in form of gravel for most of these early roads. Prior to 1920, prisoners at the County Jail made some road gravel with sledge hammers, but almost all the rock spread on county roads was pulverized in small volume jaw crushers. Orrin King, who worked in the rock crushing operation, recalls that the machinery was cumbersome and slow. "The biggest rock you could load into one was about as big as a football. Nowadays, a crusher takes a rock as big as a desk." Of course, all the work of lifting and loading was done by hand.

County road workers were much more familiar with picks, shovels, wheelbarrows and the reins of horsedrawn equipment than with steering wheels and gear shifts. There is some irony in the fact that roads built because of the popularity of motorized transportation had to be constructed by hand and by horse. While the annual reports of Commissioners Binning and his successors J.F. Steiner and E.M. Bird all show the gradual accumulation of better and more powerful machinery, strong backs and willing hands were the true foundation of the highway system.

Road crew veterans like King and Morrissey spoke of other workers who could easily recall exactly how many shovels full of sand or gravel it took to fill a wagon or truck. They knew because they had done it many times. Not surprisingly, the pace of the work was very slow by contemporary standards. Morrissey estimated that in his earliest days it took "two years, two seasons for a mile of road."

The placement of culverts and the construction of bridges was also an important part of highway construction. Although the Highway Department did not build bridges, the county helped pay for them. Five major bridges were constructed in the county in the 1920's and 1930's. Two spanned the Fox in Neenah and Menasha, while another crossed that river in Eureka. The Wisconsin Avenue bridge in Oshkosh was built

and the Winneconne span over the Wolf, the longest bridge in the county at the time, was completed.

Road workers set hundreds of culverts in a county criss-crossed by waterways and marshes. The standard of the day was "the concrete square box culvert", says Morrissey. This was a heavy, difficult-to-set squared tube that came in sections too short to span the roadway. While the amount of road surfaced varied from nine to twenty feet on these first county roads, the graded portion and the shoulders under which the culvert had to stretch was at least twenty feet or more. Sections of culvert were dropped into place end to end but, as Morrissey says, "there was no way of connecting box culverts". Consequently, washouts were commonplace with roads undermined and culverts clogged because of movement of culvert sections in freezing and thawing weather changes.

Little better were the wooden box culverts used on lightly-traveled routes. All of these and the ill-fitting concrete tubes had to be replaced when superior drainage equipment came along.

All road work was seasonal. Spring mud and frozen winter earth shut down highway operations. It took several decades of development before machinery could cope with rough Wisconsin winters. In the late winter of 1922, when the famous ice storm brought just about all activity in central Wisconsin to a halt, Leon Morrissey came to work from Waukau to Oshkosh on the new modern road "with a horse and cutter".

Coping with winter snow and ice became an important part of highway work in the early 1920's. The first work was contracted out but the county soon took over itself. As more roads were paved, demand for regular snow removal increased. A State Highway Commission bulletin for 1926 says, "One of the strong arguments for a hard-surfaced road is that it may be used 365 days of a year . . . an investment of from \$25,000 to \$30,000 per mile should not lie idle for three or four months of the year. The time is not far distant when the traveling public of the state will demand that at least this mileage be kept free from snow during the winter months under a systematic snow removal program."

A systematic snow removal program was hampered most of all by inadequate equipment. "The biggest truck we had in the 1930's held four yards of gravel," says King. With plows attached, those small trucks had a hard time pushing snow out of the way. Not even the traction machines of the day were very powerful. Leon Morrissey can remember the winter when he was driving a tractor "to plow County H south of Fremont" on the northwestern edge of the county. Snow had been falling and Morrissey got word to "start for Oshkosh, we're plugged up". It took two days to get there on the best piece of equipment the county owned.

Morrissey can also remember spending a lot of nights out on another machine with its own idiosyncracies. "There wasn't a day we were plowing we didn't have to go to Oshkosh Glass and Mirror. We'd hit a bump and out would to the windshield."

Orrin King used to spend time in one machine that, even it it was slow, it was also comfortable on winter days. "Your feet never got cold," he recalled. "It had iron floor boards. Heat from the engine always kept your feet warm."

Winter maintenance still calls for irregular hours, but even more so fifty years ago. Sand and salt for the roads was loaded by hand. "There wasn't any other way", says Bob Graf.

"We always started in the middle of the night," says Morrissey. Hours of work were necessary before the trucks could even leave the yard. Then more hours were spent spreading the sand and the salt by the shovelful. Morrissey recalls the rough winter of 1936. "We worked thirteen weeks without a day off."

Morrissey easily remembered the hard work of those days but he also recalled how many citizens showed their gratitude. Countryfolk who knew a road crew had been out in the cold all day or night routinely asked them into their homes for a meal. Farm men would often jump onto the truck and ride the running board to visit or even help with the work. If a roadway was drifted over so badly that even the county plow couldn't get through, landowners allowed the crew to drive through their fields, or park the machine in the barnyard, and even to spend the night. Roads open in the winter were a new phenomenon to most country

people. They were happy to have them open and happy to see the county road crew that did the work.

Maintaining the roads was year 'round work and a chore that many Wisconsin counties that took rapid strides in new construction forgot. The slow start in Winnebago County meant that new roads were maintained as soon as they were built.

In 1918 the legislature began to fund highway maintenance out of vehicle license fees. The state allotted money based on the number of vehicles registered in a single county. Winnebago received about \$11,000 in that first year. By 1925 the county allotment was over \$36,000, a mirror of how automobile ownership within the county had increased. Funding also came directly from the counties and from the towns in which the county department worked.

Highway maintenance was based on the "patrol" system. Winnebago County was divided into twenty-eight patrol sections, twenty for county roads, eight for state routes. One man was hired to keep the roads within his district in shape.

The State Highway Commission considered "the position of patrolman . . . one of the utmost importance to the traveling public." A patrolman should be "honest, sensible, even-tempered, healthy, a good worker and willing to learn . . . He must have brains and demonstrate . . . that he knows how to use them."

When these wonderful specimens were found they were expected to "work 10 hours per day . . . furnish a team and wagon satisfactory to the county." Their workload included "keeping in repair the machinery and tools." They were also to "properly grade and drain the road surface, keep the grass cut back from the shoulders . . . keep all culverts and ditches free and open . . . remove trees, brush and weeds . . . protect side banks and hills by sowing grass seed . . . maintain all signs and markers." Finally they were "to mail a daily report to the County Highway Commissioner".

By making individual men responsible for a particular stretch of road, the Highway Commission believed they would preserve local control and have a good job done. Taxpayers would know exactly whom to complain to. The patrol system worked very well in its

time. Only the centralization of maintenance work made possible by bigger and faster equipment made it obsolete. The title of "patrolman" is still used, however. County maintenance people work under that job title and the stretch of road they maintain is their "patrol".

Throughout the 1920's and '30's, the highway work force was made up of several categories of laborers. There was a small regular crew that slowly grew as the road work became a year 'round occupation. There were day laborers contracted for a specific project. In the early years, day labor crews did most of the county work. Although some citizens argued that road work should be contracted out to private construction firms, the Winnebago County Board and Highway Department felt they could do a better job less expensively if they supervised the work and hired laborers as needed.

This system meant that the county had to house and feed its workers. Cook wagons and bunk houses on wheels were regular pieces of equipment since road workers lived right on the job. Very few people would consider traveling ten or fifteen miles to work and home every day. Very few highway laborers could, since the auto had yet to become the property of the working class.

In the 1920's major construction projects requiring the use of specialized skills and materials such as a large bridge or drainage job were contracted out. The new public roads program created many jobs in the private sector and contributed to the general prosperity of the period.

Though Winnebago County may have been slow to start at road construction, it caught up fast. Every year from 1919 to 1925 the county issued bonds for road and bridge work. A county where sentiment for balanced budgets was strong, indebted itself for over \$1 million in those five years.

Highway department budgets also grew. The county department that was spending \$3,000 in 1911 had a budget for construction and maintenance of \$769,000 in 1928. Expanded operations accounted for most of the increase but inflation had a hand, too. For



example, a concrete roadway that cost \$8,000 per mile in 1914 cost approximately \$30,000 in 1928

Despite the tremendous increase in construction costs, the basic network of federal, state and county highways in use in Winnebago County in 1983 was built by 1932. All state routes in existence today were paved by that year as was what is now U.S. 45 and two lanes of U.S. 41. The county trunk system stretched for over 143 miles, and total non-urban road mileage came to 830 miles. During the 1930's each municipality added roads to the county highway system. In 1983 non-urban roads in the county ran for only about fifty more miles than the 830 miles of 1932. Winnebago County had its road system built before the darkest days of the Great Depression decended, and the large public works projects of that era may have improved the system but they did not greatly expand it.

### **GREAT DEPRESSION DIVERSIFICATION**

The Great Depression saw the close of what can be called the pioneering days of the County Highway Department. Highway improvement and other responsibilities were stressed over highway construction. The basic road network was in place, construction techniques had been mastered, county employees had gained important experience. E.M. Bird, who took over as Highway Commissioner in 1929 had already gained more than fifteen years' experience on county roads. Shortly after James Binning retired in 1924 the department had earned a citation from the state hailing its work as number one in the state. J.F. Steiner continued the tradition when he served as Commissioner in 1924-29.

Commissioner Bird faced a different set of social, political and economic conditions as the decade turned from the happy 20's to the dirty 30's. In 1932 the department ran 10.5 miles of concrete road, just about the same amount it had been paving every year since 1922. Now that steady progress would be interrupted. Although the Hoover administration awarded emergency federal relief money to the states in July of 1932, Wisconsin and its counties faced sharply reduced budgets. State aid for highways was cut and Winnebago County contemplated pay cuts and reduced

hours for its employees. The County Board halted all new highway work for 1933 and discussed a resolution to extend the suspension for five years. The ban on construction was renewed in 1934 and budgets were further reduced by prohibiting the purchase of all new equipment for that year.

While the county prepared for the worse, the stream of the New Deal legislation began to flow as a counter tide. The Highway Department was a leading recipient of federal aid. Public works would put unemployed Americans back to work and road work would offer some of the best opportunities for employment.

Commissioner Bird became more of an administrator and less of a road builder. He was assisted throughout the depression and into the 1940's by Leona Rahr, one of the relatively few women working in the supposedly male realm of the highways. Among their first preoccupations was putting people to work.

Increasingly important federal money was granted only to projects "requiring the maximum of human labor in lieu of machinery whenever practicable", says one report of the State Highway Commission. Even a job where the use of unskilled labor was minimal, like the construction of the Winneconne Bridge in 1935-36, required some provisions for "make work", to use the term coined in those days.

Other projects were better suited for employing a lot of untrained workers. The Farm-to-Market road program concentrated on the improvement of town roads, which had previously been last on the list, so much so that towns routinely petitioned the county to take over local roads just so they would be upgraded. But the County Board passed an ordinance halting such transfers and put more pressure on the towns by decreeing that all town roads would be a full 20 feet wide. The Farm-to-Market program came along in time to help. In 1935 the county received \$150,000 for town roads as well as the use of WPA labor. Town roads were graded, ditched and surfaced to their full width. In an attempt to make even more work, the county returned to the old method of crushing rock by hand. WPA

employees turned big ones into little ones and then spread the gravel on town roads.

Highway Department rock crushers—the mechanical ones—were set to work grinding limestone to powder for use as fertilizer. Feeding the crushers made work for the unemployed and the resulting product supplied county farmers with a low cost soil additive.

The town road program also helped preserve that institution so unpopular with progressive lobbyists of forty year earlier—the payment of road taxes by labor. What was deemed “barbarous” in 1893 helped many a depression-broken farmer pay his taxes and maintain his dignity in the 1930’s. The difference between the 30’s and the 1800’s was in management. Road supervisors now knew a lot more about road work and could use amateur labor effectively.

New Deal funding also allowed the department to begin a long-deferred and overdue improvement of the county’s railroad grade crossings. In 1935 the county was awarded \$250,000 for this purpose. Wisconsin highway laws of the teens and 20’s stipulated that railroads themselves were responsible for upgrading and maintaining smooth crossings. Resenting both this addition to their operating costs and competition from the truck transport operating on good roads, the railroads fought against grade improvements, often taking a single case to litigation all the way to the state supreme court.

Several crossings in Winnebago County were notoriously dangerous but the rail lines ignored the County Board’s requests to make them less hazardous. A change in the law and federal money ended the dispute. The Highway Department and the WPA took over maintenance of the crossings.

Municipalities also received infusions of federal cash and much of it was put to work on streets and highways. Instead of buying their own equipment, Oshkosh, Neenah and Menasha rented county machinery. The arrangement worked out so well that the department was soon buying new equipment without charging county taxpayers for it. In 1935 new road machinery cost \$93,000. \$89,000 of it was paid for in rental charges.

Federal aid also helped pay for the construction of the new Highway Department garage on Knapp Street. The County Board, which was also constructing the new Courthouse at the time, approved the project and then suggested a measure to save public money. The new highway garage would be built with materials salvaged from the demolition of the old Courthouse. WPA supplied the labor and the Highway Department the equipment to dismantle the old building and erect the new garage. In 1940 a two-story addition to the garage was completed and the whole complex still serves adequately.

While the depression took the Highway Department into areas it had not traveled in before, such diversification was not entirely new. Sign painting was one of its chores since 1917. In the 1920's the first county traffic officers were part of the Highway Department, not in the Sheriff's domain. Also in the 1920's, the department took over regular maintenance of the County Airport. In the 1930's the County Board slowly authorized the lighting of rural intersections. The Highway Department become responsible there too. As urban sprawl began to nudge its way into unincorporated regions, the Highway Department even began to hang and maintain stop and go lights. So-called beautification programs were also inaugurated in the 1930's. Commissioner Bird selected fourteen highway triangles to be planted and mowed in 1935. In 1936 he undertook a survey of all non-urban public highways to establish setback ordinances. The job called for the mapping of all 850 miles of roadway, listing all property owners, their buildings and the use to which they were put. All highways were classified in three categories and new construction would be restricted in terms of how close it could be to the highway.

All of this work increased the burden borne by E.M. Bird. He began as a road builder in the days of horse and wagons and ended up an administrator who dealt with everything from railroads to setbacks to unemployment programs and flowers by the road. Throughout the early 1930's Bird's salary was \$3,000, but cut to \$2,700 during the Depression.

From the time of their inception, modern highways

and the people who tended them were forced to look ahead. This was so even in the dismal days of the Depression. In 1938, when the worst of the bad times were over, but 1920's style prosperity had yet to come, an engineer from the State Highway Commission visited Winnebago County and spoke of the Superhighways soon to be built. They were modeled after the autobahns Adolph Hitler had built to ease unemployment and inflate national pride in Germany.

Highway 41, as it stretched from Milwaukee to Green Bay, served more drivers than any other road in the state. It was designated one of the Superhighways of the future. It would become a four-lane, high-speed roadway with controlled access. New right-of-way would be purchased, for this road would be too wide for the four rods of the pioneers. Federal, state and county governments would all pay for it, with the federal burden the largest.

Although the new road was first proposed in 1938, its construction was postponed for several years. In 1939 war began in Europe and German soldiers and tanks rolled swiftly down the autobahns Highway 41 would imitate. The United States entered the war in December 1941. Six months later, all Winnebago County highway construction came to a halt.

## **WORLD WAR II AND BEYOND**

World War II had an impact on nearly every aspect of American life and the Winnebago County Highway Department was no exception. The able-bodied male work force shrunk as young men entered the military. New construction was halted and maintenance work delayed due to shortages of strategic materials like gravel and cement. Heavy equipment was diverted out of the civilian sector and channeled into the armed forces. Even a Highway Department typewriter was drafted when the War Department issued a rushed appeal for the machines.

War-inspired gas rationing forced a reduction in driving for personal and pleasure reasons so the county roads suffered a little bit less wear and tear from Sunday drivers and tourists. At the same time, however, enlarged government demands for food

production placed greater pressure on rural roads and those who maintained them. As one of the leading agricultural counties in the state, Winnebago was expected to produce foodstuffs at full capacity. Good roads were essential to this production as county farmers hauled milk, grain and vegetables to market and returned with fertilizers and other materials to make another crop.

Fortunately, the work the department completed on the rural roads in the 1930's put the system in better shape than it otherwise would have been. The Farm-to-Market Program was extended into the war years and between 1942 and '46, the town roads were the recipients of about \$87,000 annually. Since nearly all these roads were gravelled and lightly-used, a little bit of money went a long way towards improving them. Whether he knew it or not, a farmer in Winnebago County saw his roads improved because of events he had no control over—a worldwide depression and a war.

New Deal and World War II era public works projects also firmly established the administrative and financial power of the state and federal governments, even in local highway affairs. The trend toward centralization of such power in ever larger governmental units can be traced in the development of Highway Department policies from 1911 to the 1940's and beyond. From a system dependent on the initiatives of town boards to one where state and federal funding and directives determined what work would be done, so had governmental power shifted. It left the town hall and county board room and moved to the state and federal capitols. For two decades towns had been petitioning the county to take over the cost of work on more roads. At the same time, the county urged the state to alter the classification of certain county trunks to put them on the state system. World War II only accelerated this process of smaller governmental units looking to larger units for financial aid and advice.

The system evolved into a two-way street with funds and directives running to and from all levels of government. Road work in the county was funded by a combination of federal aids that could be used on just

about all roads in the county. There were state aids that came out of license fees and gasoline taxes. There were county property taxes and a "benefit" or "privilege" tax levied on towns through which important roads ran. There were also special programs with special funds, like the Farm-to-Market project from the federal government and a state-sponsored program to rebuild culverts and improve highway drainage systems.

The war understandably put a different set of burdens on this set-up. For example, in 1943 the County Board decided it could not spend monies from a \$75,000 1941 bond issue because of the shortage of construction materials. While that money sat in the bank, the Highway Department received and spent \$325,000 of federally-mandated improvements on the airport. The needs of a society much larger than the county had a huge effect on the county itself. Perhaps nowhere was this connection more obvious than in the Highway Department, which was both a real and symbolic link to that larger world.

Commissioner Bird's survey of highway setbacks and the resulting county ordinance governing building construction on roadways were cited by the State Highway Commission as a pioneering example of the kind of planning state and local governments would be doing in the future. The concept of gathering information from a wide number of sources within and without the county and then basing policy decisions on it was favorably compared with old-fashioned ad hoc administrative methods. The regional planning common in county government in 1983 began in Winnebago County with Bird's setback study. The Commissioner continued this kind of far-sighted management throughout his many terms of office. One of the last projects he initiated for the county in 1948 was a comprehensive survey of all the highways. Bird died before it was completed, but his successor, Leon Morrissey, finished the work.

The extension of Highway Department responsibilities beyond road work was illustrated in other ways in the 1940's. Department trucks were used for a scrap metal drive during the war, as well as clothing drives where clothing was collected from churches and schools by use of large county trucks. It

also played an active role in the budding Civil Defense program. In August of 1942 Winnebago County—located at least 10,000 miles away from the nearest German or Japanese air base—developed a plan for blackouts and air raids—just in case. Of greater immediate concern to the department was community use of the new garage. A large building suitable for use as an exposition hall, the garage was used throughout the 1940's for dances, Boy Scout meetings, Dog and Home Shows. A regrettable dispute with the management of the Home Show in 1950 resulted in the closing of the garage for public use.

Despite the war, the ordinary work of the department had to go on. Probably the greatest change occurred in the winter chores. Snow removal budgets continued to increase, with the county contribution for 1941 surpassing \$15,000. Additional money came from the state, which had adopted a policy dedicated to prompt snow removal from all paved highways. The state assumed responsibility for this maintenance and reimbursed county departments whose people and equipment actually cleared the roads. As equipment grew more powerful, and improved snow removal methods were learned, the county roads were cleared faster and more cleanly as each season passed.

The end of the war found the county with money ready to spend on roads, with a wealth of government surplus machinery on hand and thousands of homecoming veterans anxious to live the good life they had fought to preserve. The economic prosperity that generation of veterans would create would make the post-war years the richest in American history and have its own impact on Winnebago County.

One of those veterans was Robert Graf who, when he first returned from the service, considered a career in office machinery repair. He heard about an opening as part-time clerk-road worker in the Highway Department and applied. Commissioner Bird hired him and Graf began his career on the Winnebago roads in January of 1947, earning \$157.50 per month. He would attain the position of and work for the department just as long as the man who hired him.

At the end of 1944, the County Board again



postponed use of the 1941 bond issue until the war ended—as was expected—in 1945. In August of that year, after the atomic bomb destroyed two Japanese cities and that nation's last hopes of victory, World War II ended. Government-ordered heavy equipment, which had been churned out by American industries geared for war in quantities larger than ever in the last years of the struggle, was declared surplus. Top priority for its purchase was given to government units and the Winnebago County Board set aside \$50,000 to take advantage of the good prices and large selection. Citizen activist Wilbur Sparks suggested that the money should be spent on housing for veterans instead, but the board chose to give the money to the Highway Department.

The first motorized piece of equipment the department had ever owned was a World War I surplus truck purchased in 1919. In the years immediately after World War II, the department expanded its machinery roster to include 45 trucks, 28 plows, 14 graders, 3 large tractors, 6 tractor/mowers, earth movers, trailers and many other smaller pieces of equipment. The list reveals the extent to which highway operations had grown by the end of Commissioner Bird's last term in 1949. All that surplus equipment also amounted to a very good trade for the single typewriter the department had sent to war in 1942.

Acquisition of surplus and other machinery and materials was expedited by the updating of county purchasing policies in the 40's. In the spring of 1945 the mandatory acceptance of the lowest bids on county projects was altered. County administrators could consider factors other than cost when hiring contractors or making purchases. In 1948 items costing less than \$1,000 could be acquired without advertising for bids at all.

Road work that had been postponed during the war made up a good part of the job list for the department in the late 1940's. Many county roads had deteriorated and much of the original construction—like those box culverts that would not fit together in the 1920's and many small bridges—were replaced. The widening of roadways that had been taking place ever since the first county highways were built also continued. In 1948 a

county ordinance specified that all roads in Winnebago County would be at least thirty feet wide. Even town roads attained the full width they would remain at into the future. Almost all town and county trunk mileage was still gravel-surfaced in the 1940's and into the 1950's. Road oiling was still very much a part of department operations.

New road construction centered on U.S. Highways 45 and Superhighway 41. Highway 41 attracted a lot of attention because its four-lane width made it twice as large as other roads in the county. It was more expensive to build and maintain, used up more land, and required the purchase of more new right-of-way than any other road in the county. Squabbles over relocations and rights-of-way purchases had begun as early as 1940 and continued until the road was completed in the late 1950's.

The Interstate Highway System was first proposed to the Congress in 1944, but Winnebago County did not participate in it. Although Highway 41 has been built to Interstate specifications and links states from Michigan to Florida, it is not officially part of that system. More important for county purposes, Highway 41 ties together all those communities on or near it, much as the railroad did seventy-five years before. While strip development along the highway has contributed to the deterioration of old downtown business centers and municipal boundaries as well, 41 has also, more than any other factor, contributed to the formation of a continuous urban community stretching in Winnebago County from Oshkosh to Appleton.

The years after World War II also saw the population of the county begin to spread out into rural areas. In the early 1900's rural townships in Winnebago County and elsewhere across the country lost population to the cities. Good roads advocates argued that decent rural roads would help keep farm children in the country and enable rural residents to travel to market centers with ease. Their argument was proven correct in the 1950's. Outlying communities like Winneconne, Omro, Waukau, Larsen and the townships they are a part of and others as well, became bedroom communities for cities in the eastern part of the county. County trunks like G, GG, E and X, that

rarely saw any traffic except farm wagons and pickups hauling feed in the 1930's became rush hour thoroughfares carrying a new generation of country people back and forth to work and home. Among their other accomplishments road workers in Winnebago County can list this one: they have helped to make it possible for thousands of citizens to enjoy the pleasures of country living while still holding down jobs in cities. Decent county trunks and town roads helped turn a county divided into urban and rural areas into one large suburb.

Highway 41 also presented the county with its largest and most dramatic work of engineering. The Butte des Morts Bridge soars over better than a mile of water and reminds visitors that big construction projects are not the exclusive preserve of big cities.

Highway Department employees also directly benefitted from the strong post-war economy. A 10% Depression-era wage cut had been made up and added to during the war and a policy of regular increases for all county employees was established. Commissioner Bird was never paid more than \$4,000 for any of the years he worked for the county.

Winnebago joined the Wisconsin Municipal Retirement Fund in 1945. While longtime department employees like Leona Rahr and Floyd Wright enjoyed a county pension, the man with the greatest number of years in service, E.M. Bird, died before he collected a penny.

Bird's successor as Commissioner was also a department veteran. Leon Morrissey was named Commissioner in 1950 and ran the department until he reached retirement in 1967.

Throughout the late 1940's and 50's, county highway department budgets ranged from \$400,000 to \$500,000 with 50-60% spent on maintenance. State and federal monies paid for nearly all new construction in the county. In 1959 Highway 44 from Oshkosh south underwent major improvement. This is the oldest public highway in the county and the first continuous strip of road to be paved with concrete back in 1921.

Once again, though, the Highway Department did more than just keep up the roads. The Oshkosh

Chamber of Commerce planned an Air Show for the first weekend in August of 1956. The Highway Department furnished snow fencing and labor to prepare the airport grounds and runways. Over the years that first humble air show has evolved into the annual extravaganza of the Experimental Aircraft Association exposition and the Highway Department still plays its part.

By the 1960's the post-war era was drawing to a close and it seems only appropriate that this discussion of it should end with talk about the town roads again. These oldest roads in the county, upon which the whole superstructure of trunks, belt lines and superhighways was built, had by and large gone unnamed; or if a town road was named, it was only to point out the destination to which it ran, such as "The Neenah Road". In June of 1963, the County Board resolved that all town roads would be named or numbered in the future. It was a distinction they had well deserved.

### **TRI-COUNTY FRUSTRATION AND LANDFILL SUCCESS**

In October of 1963 the State Highway Department proposed the construction of a four-lane highway leading out of Calumet County and running into the extreme northeast corner of Winnebago. The County Board suggested that a bridge across Little Lake Butte des Morts would be a better idea. It would provide a direct link to Highway 41 for Menasha and rural areas to the east, tying together more of the rapidly developing urban area on the banks of the Fox River. So began the Tri-County Expressway.

Twenty years of study, controversy and politicking have followed that first simple and seemingly logical suggestion. While the County Highway Department has certainly worked in many other areas over the last twenty years, the Tri-County experience probably best illustrates the kind of problems a complex developing region presents to the custodians of its roads. Times have changed greatly since the World War I era, when the hardest problems the Highway Department faced were balky rocks and stubborn County Board members, or from the 1950's when big broad highways were

welcomed as a sign of progress and confidence in the future.

Better than ten years after it was proposed the Little Lake Butte des Morts Bridge was built. It remains the only part of the Tri-County Expressway now in use. It was one of the last major highway projects constructed before inflated money drove costs drastically upwards. In 1970 the estimated cost of the bridge was \$3 million, most of which came from county bonding. Building the bridge was the easy part of the Tri-County package. The expressway itself presented more difficulties.

The route of the new beltline would wind through Menasha and then due east into Calumet County. Then it would swing northwards through Appleton and Kimberly, span the Fox again and link up with Highway 41 in Outagamie County. The resulting loop would provide an easy-to-travel on, high-speed companion to Highway 41. Suburban development in the communities on the right bank of the Fox would be accelerated, just as the construction of 41 on the left bank had pushed the boundaries of Oshkosh, Neenah and Appleton outwards.

Business organizations, real estate speculators, and civic boosters lined up behind the Tri-County. All three County Boards appropriated funds and began the acquisition of rights-of-way. Opposition to the expressway came from some property owners whom it would displace. But other citizens raised different questions about the new road. Did its value to the community justify the amount of land it would take from other uses? This question was especially important in the City of Menasha, where the size and design of several interchanges was debated. There was also the question of strip development along the roadway. How would it affect other business districts in the region? Would already declining downtown areas suffer even more and did it matter? Land values were also affected. Through all the years of talk, every rumor of progress on the X-way launched a ripple of speculation on the proposed route. There were also the new wrinkles of environmental impact statements to be filed with both state and federal governments. Lastly, there was the cost, a factor of increasing importance as

time went on. Was building another high-speed highway the best way to spend the estimated \$50 million the Tri-County would cost?

Many of these questions had been asked before on many other highway projects. None, however, so clearly focused the issues as the Tri-County.

Right in the middle of the debate dropped the bombshell of energy-crises caused inflation. Eventually the cost of the expressway and finding some government unit willing to meet it became the overriding issue. As early as 1972 the State Department of Transportation faced a severe financial crisis, one that has yet to be resolved in 1983.

More than one regional political leader has used the Tri-County as an example to show how the Fox Cities have been traditionally shortchanged by state and federal governments when they handed out highway funds. One of them suggested that Highway 41 and the Tri-County be added to the Interstate System in order to obtain money from its special fund. The addition of the X-way to the State Trunk System in 1980 raised hopes temporarily, but in 1982 the State Highway Department announced that the Tri-County wasn't even on the list for funding. Unless some great change in the financial climate occurred, work on the Tri-County could not begin until the 1990's. The Tri-County became a lesson in frustration for its advocates.

"It will be built," said Highway Commissioner Bob Graf in the summer of 1983. Under his direction the county acquired its portion of the right-of-way and carefully fulfilled its procedural obligations so that no errors on its part would jeopardize funding.

When it is built, if it is built, the Tri-County will be more than a new road. It will also be a case lesson in how highway work changed over the years. The involvement of multiple levels of government on a regional basis, the public debates and second-guessing over each new proposal, the heavy dependence of municipalities on state and federal funding, and the whopping increase in road construction costs would all make suitable subjects to be included in a textbook for highway department administrators.

Happily not all Highway Department projects of the last twenty years have been as frustrating as the Tri-County. Perhaps the most successful endeavor the department has been involved in isn't a road project at all, but the County Landfill. County trash had been disposed of by burning in the bad old days of environmental blindness. By 1975 new state laws forced the condemnation of incinerators in Neenah and Oshkosh. Realizing that the waste disposal problem was a county-wide and not just the province of individual municipalities, the County Board followed the recommendations of its planning committee and inaugurated a sanitary landfill program on a 172-acre site in Oshkosh township. Former Highway Department employee Orrin King had been elected the county's first Executive in 1973 and overall supervision of the landfill's construction was his responsibility. After the site opened, management was entrusted to the Highway Department, a logical choice since it owned the necessary equipment to handle the material. Commissioner Graf agreed to manage the facility in addition to his other work "as long as I didn't have any interference from anybody else."

Graf was left alone and the County Board's confidence in him was proven correct. After three years' operation in 1979, the landfill received a national award for efficiency and low operating costs from the National Association of Counties.

Rates at the County Landfill were up to 20% less than at comparable sites, and the project has not been troubled by the problems that plague other operations of the same kind. Orrin King said the landfill works so well because of "good management" on the part of Bob Graf. Graf was a bit more modest. He explained that the county was able to keep costs down because the site is located near to the Lower Fox paper mills. They contribute huge amounts of waste and that, in addition to other materials from various municipalities, enabled the county to keep landfill charges relatively low. An average of 3,000 tons of material was deposited in the landfill in 1980. Handling trash is like handling any other commodity. The larger the volume run through the system, the lower the per unit charge.

In September of 1978 Graf predicted that the

present site would be usable for another twenty years. This estimate has since been revised downward and by 1990 the county will need a new one. County Executive James Coughlin has recommended that the county start looking for good landfill sites and purchase them far ahead of the closing date for the old location.

The involvement of the Highway Department in the operation of a sanitary landfill is consistent with tradition in Winnebago County. From the 1920's on, the department always did more than just build and maintain roads, while the long-term planning skills required for landfill management in the 1980's would have squared nicely with the far-sighted approach of E.M. Bird.

Bird's successor, Leon Morrissey, reached the mandatory retirement age of 65 in 1966. The County Board found his services valuable enough to waive the rule for one year. Morrissey retired in 1967 after forty-five years—his entire adult life—on the roads of Winnebago County. He had truly come from the horse-drawn days to the era of the superhighway. He began as a patrolman walking behind a horse and grader on the old road from Waukau to the Green Lake County Line.

When he succeeded Commissioner Bird in 1949, there were over 110 miles of gravel-surfaced county trunk roads in the county. "I told the County Board there wasn't a single one of them worth a load of gravel," he recalled. By the time Morrissey retired in October of 1967, all that mileage had been rebuilt and all of it blacktopped. There wasn't a single stretch of gravel road left on the county trunk system.

Robert Graf followed Morrissey as Commissioner, winning his first election over George Parsons by a vote of 25-20. It was the closest election for office Graf ever faced. His career has been marked with awards and many commendations from his supervisors on the County Board.

One of the first actions Graf took after he became Commissioner was to move his office out to the County Garage. He felt he could better supervise highway operations from Knapp Street than the Courthouse.

In the 1970's new bridge work often filled the



Highway Department job list. New bridges at Little Lake Butte des Morts, Oshkosh Main and Congress Streets and Omro were constructed in these years. The position of County Surveyor/Engineer was created in 1971, a job Graf predicted would become necessary a few years before.

In September of 1973 the Arab oil embargo sent a series of economic lightening bolts around the world. One of them seemed to be aimed directly at the Highway Department. It used thousands of gallons of gasoline and diesel fuel in its cars, trucks and equipment. The materials used for coating and blacktopping were all petroleum derived. The price of every yard of material, can of paint, and squirt of grease the department used increased tremendously.

In June of 1974, Commissioner Graf reported that the cost of roadsealing had inflated by 60%. Road oil cost 110-120% more. To make up the deficit, the county needed \$93,000 more. It was a harbinger of the future. Highway Department budgets would never be apportioned in the same manner again. The more any material or service the department purchased depended on petroleum, the more it would cost. There was no question if something would cost more—only how much.

The department spent its first \$1,000,000 county budget in 1971. Sums greater than one million dollars had been spent on county roads as far back as the 1930's, but the tab had been run up in those days by special state and federal projects. Now million dollar and larger budgets would be annual events. In the first post-energy crisis budget—for 1975—saw an increase of \$400,000 for maintenance over 1971. It was a reflection of increased prices for oil-derived products.

Cost didn't come into play when the department responded to a county emergency in May of 1974. A tornado struck the county and the department was later commended for its quick and efficient response. The department's efforts to demolish the old Sunnyview Sanatorium were decidedly not commended by county Building Trades Unions that same year. In the face of strong union objections, the County Board refused to authorize county wreckers to do the job.

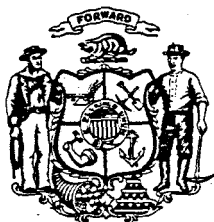
In 1980 the department drew up a formula for funding "urban" type construction on county roads. Pavements, curbs and gutters were all called for in the ordinance. That the county needed an official description and formula for financing "urban" construction is a measure of how far the roads and the road department of Winnebago County had come since its creation in 1911.

Leon Morrissey can remember the horse drawn days. Bob Graf doesn't go back that far, but he can remember when every load of road sand or gravel went into a truck by way of a shovel, when underpowered snowplows got stuck in heavy drifts, and a drive in the country meant a mouthful of dust.

It was a more peaceful time when Graf joined the department in 1947. He can remember when the volume of traffic on county roads would regularly decrease after Labor Day and when Sunday drivers did drive only on Sunday. Now the parade of traffic knows no seasonal halt. A nation, a county dependent on motorized travel on good roads well maintained can't stop driving.

Graf and other road builders like him are in part responsible for the addiction. They built the roads and kept them open through rain, snow and financial storms. Communities shrunk or swelled according to where and how they ran their roads. In the words of Winnebago County road pioneer Fred Brown, they were "the connecting link between the farm house, the church, the school house and the city".

In Winnebago County, that link has been a good one.



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**HIGHLIGHTS IN THE HISTORY  
OF THE WINNEBAGO COUNTY  
HIGHWAY DEPARTMENT**

**Compiled by  
Linda Wolfe and Michael Goc**

May, 1906

Road and Bridge Committee of Winnebago County Board formed. Five members were chosen by the Board.

January 1, 1907

Supervisor Audiss introduced the following resolution: Resolved by the Board of Supervisors of Winnebago County, that this Board desired to express its approval of the general movement in this state looking towards the building of better public highways, and believes that such a movement should have the active support of all good citizens. It further requests that the members of the legislature representing this county act in unison with members from other counties desiring the same results . . . and use their best efforts to obtain . . . a new and improved system of road building. Motion lost.

June, 1907

Wisconsin legislature creates advisory State Highway Department and offers aid to towns for roads. Any town making an appropriation for roads would receive matching funds from the State. Counties were required to establish a system of highways and to elect highway commissioners to improve the roads.

November, 1908

Wisconsin voters amend the state constitution and end the sixty year ban on the use of state taxes for "internal improvements", like roads.

March, 1910

Winnebago County Board goes on record as opposing the creation of a State Good Roads Commission and favoring county control of road building and funding even though the state government supplied the money.

November, 1911

Ignoring the objections of the Winnebago Board, the state legislature created the State Highway

Commission to supervise road construction and funding in Wisconsin.

Counties and towns were obliged to pay at least two-thirds of costs of roads within their boundaries.

November 11, 1911

A motion before the Board to create a County Highway Commissioner as mandated by the state is referred back to the Highway and Bridges Committee.

March, 1912

The state Good Roads Commission, reacting to Winnebago County's refusal to act tells the board that it would "take charge of the work in Winnebago County". The Commission named Supervisor W.W. Noble of Eureka "Superintendent" for road work and compelled the county to furnish equipment and pay laborers on a daily basis.

At the state's behest, the County purchases \$4,500 worth of road equipment including a ten-ton motor roller, a cast steel jaw crusher, a twenty-five ton portable telescoping bin, a 350-gallon sprinkler, a railroad plow and a giant grader.

November, 1912

Five years after the state authorized counties to do so, the Winnebago County Board created the office of County Highway Commissioner. James Binning was named to the post.

September, 1913

The Roads and Bridges Committee requested that the county not appropriate any more money for road building because of high wages and inferior help. The board did not agree and stuck to its \$30,000 appropriate. The towns and the state each matched that figure, giving the Highway Department a budget of \$90,000 for 1913.

November, 1913

County Board creates position of Assistant Highway Commissioner to be paid \$50 a month for the next six months.

May, 1914

Mile marker posts were to be erected on main highways. Signs were to indicate the number of miles to two different cities. Three advertising spaces could be sold on each sign.

January, 1915

County and state governments still feuding over control and funding of roads. Winnebago Board protests that although towns and counties were obliged to pay for two-thirds of all road work, the State Highway Commission reserved final approval of any proposals. The board also objected to the state's practice of mandating how much local money should be raised for roads.

The state legislature refused to weaken the power of the Highway Commission but did alter its funding mandates in order to give counties more control.

November, 1915

Commissioner Binning requests that the county purchase four bunk wagons and two cook wagons for the use of highway workers out on the job. He reported that the tents now in use were worn out.

Supervisor Fernandez offered the following resolution:

"Be it resolved . . . that it is the sense of this Board that the employment of convicts in the construction of public highways is to be condemned for the reason that it takes the place of honest labor and is dangerous and demoralizing to society."

March, 1916

The Highway Commissioner is authorized to install a telephone in his office.

July, 1916

The U.S. Congress enacts the first federal highway aid act. Over the next five years the states would receive \$275 million and be obliged to raise an equal amount themselves. Wisconsin received slightly more than \$7 million. This money was to be used to construct the State Trunk Highway System which evolved into the modern U.S. and State Highway Systems.

January, 1917

County Trunk Line highway system adopted in Winnebago County, replacing the old Town Unit Plan.

March, 1917

The Highway Department purchases its first truck, a Ford pickup, because it was faster and cheaper to run than a team of horses.

March, 1918

County Board orders the construction of a 24,000 gallon concrete storage tank to hold oil to be used on unpaved roads.

March, 1918

First highway "Patrolmen" hired. They were Adolph Belfeil, Hugo and Paul Erdman, Eugene Roblee, C. Merrick and J.E. Noe. They were paid \$800 a year.

November, 1918

In the future all concrete-paved county roads would be sixteen feet wide. Previously constructed roads of only nine feet wide were inadequate.

November, 1919

No county roads would be constructed in the coming year, only those qualifying for state and federal funding. The Highway Department would compete with private contractors in bidding for these roads since the board felt that it could build roads 15 to 20 percent cheaper.

Highway Department purchases a three-ton truck, a half-ton truck (Army surplus), a one-ton Ford truck, and a Ford Roadster. New equipment purchases included ten plows, eight small graders, one paving roller, and one stone loader.

The Superintendent of the County Work House reports that prisoners had crushed fifty-two and one-half yards of stone that sold for \$57.68

E.M. Bird is hired as Assistant Highway Commissioner at a salary of \$1,500 a year.

May, 1920

County Board hires Winnebago's first motorcycle officer. He would work only during the summer months and be paid \$150 per month if the county supplied his motorcycle, \$250 if he used his own machine.

Paperwork proliferates in the Highway Department, forcing the purchase of a manual typewriter for \$121.

County Board passes its first traffic ordinance. Speed limits were set at 15 MPH in town and 30 MPH on the highway. Every vehicle must have at least one headlamp, one red tail light, brakes in working order, and a horn, bell or other such signaling device. Horses

still had the right of way and motorists were obliged to stop is a horseman signaled that the auto would scare his mount.

November, 1920

Snow removal becomes part of the Highway Department's list of duties. The first work was contracted out to the A.C. Homan Auto Company of Oshkosh, but the Department soon took over the chore.

May, 1921

In the future county bridges would be named after Winnebago County soldiers who died in America's wars.

November, 1921

Highway Department progress report included the construction of eighteen miles of concrete road laid at the cost of \$26,847 per mile; six bridges; two miles of gravel road laid and four and one-half miles of blacktop.

November, 1922

The Department patrolled 125 miles of county roads and seventy-nine miles of state roads.

November, 1923

A 10-ton tractor, costing \$7,500 is purchased for snow removal and summer work.

November, 1924

Highway Department equipment insured.

James Binning retires as Highway Commissioner. F.C. Steiner of Oshkosh replaces him.

May, 1925

Old highway records to be destroyed after six years, frustrating historians for generation to come.

November, 1925

Counties charged to select, sign and maintain their own trunk system.

March, 1926

No county bonds would be issued for roads this year.

State trunk 95 would be constructed with federal funds by private contractors.

March, 1927

State highways would now be twenty feet wide and county roads eighteen feet.



Supervisor Getchius moved to limit road construction to \$100,000 per year for next five years. Motion lost.

Assistant Commissioner Bird delivered the annual report to the County Board.

100 miles of county roads patrolled.

March, 1928

County Board resolves that all town roads will be twenty feet wide.

July, 1928

All county-owned vehicles to be signed, "Winnebago County, Wisconsin" and the department to be identified.

April, 1929

Highway Department to clear airport runways.

November, 1930

County Highway Committee attends its first road school in Madison.

March, 1931

County Board directs Highway Commissioner Bird to pay road workers the minimum hourly wage of fifty cents per hour.

March, 1932

Highway Department cited as "first in the state" for road maintenance.

July, 1932

County Board suspends all new road construction in the county for one year. Suspension later renewed.

March, 1933

Highway Committee discusses whether to light intersection of U.S. 110 and STH 150.

January, 1935

As a Work Relief project, the department begins to manufacture agricultural lime.

July, 1935

New County Highway Garage to be constructed on Knapp Street in Oshkosh.

October, 1935

Farm-to-Market road project begins.

March, 1936

Commissioner Bird completes highway setback survey.

April, 1936

Suspension of new road work ends.

April, 1938

Salaried county employees receive two weeks paid vacation. Wage earners would receive one week after one year's work.

July, 1938

Highway Commissioner and staff to move to new Courthouse.

October, 1938

Fourteen locations chosen for highway beautification.

November, 1938

New Highway 41 super belt proposed by State Highway Commission.

November, 1939

First county ordinance prohibiting littering on highways approved.

County withdraws from Wisconsin Unemployment Compensation System but rejoins in March, 1940.

October, 1940

New County Garage on Knapp Street formally opened.

May, 1942

World War II halts all highway construction.

March, 1943

10% depression pay cut rescinded. E.M. Bird now making \$270.00 per month.

December, 1944

\$75,000 set aside for highway maintenance work.

July, 1945

Department replaces typewriter that went to war back in 1942.

January, 1947

Bob Graf hired as part-time clerk and road worker.

November, 1948

County-wide road survey to begin.

October, 1949

E.M. Bird dies. He had served as Highway Commissioner since 1929. Leon Morrissey appointed to the post.

October, 1950

New Assistant District Attorney to act as legal counsel for Highway Department.

November, 1951

Total county budget for Highway Department to be \$453,238 in 1952.

July, 1956

First Air Show held at Wittman Field. Highway Department supplies labor and materials.

October, 1959

County Board adopts comprehensive Highway Ordinance.

November, 1961

All roads in the county to be named and a map to be produced.

July, 1963

Highway Department establishes its own radio system at a cost of \$35,000.

October, 1963

First proposal for a Little Lake Butte des Morts Bridge at County Board.

October, 1964

\$6,500 appropriated for an engineering survey of an expressway connecting Winnebago, Calumet and Outagamie Counties.

June, 1966

Leon Morrissey's term of employment extended beyond mandatory retirement age.

October, 1967

Leon Morrissey retires and is replaced by Bob Graf.

May, 1968

Highway Department office to move to Knapp Street Garage.

June, 1970

\$1,142,000 estimated cost of right-of-way for Tri-County Expressway to be covered by bonds.

October, 1970

Department budget for 1971 to \$884,004

March, 1971

Position of Highway Engineer/Surveyor created.

November, 1971

One million dollar Highway Department budget proposed.

May, 1973

Contracts let for new Little Lake Butte des Morts Bridge.

May, 1974

Tornado strikes the County in April. Highway Department commended for its response and assistance.

June, 1975

Solid Waste Management Program begun.

February, 1976

County purchases Town of Oshkosh Landfill Site.

May, 1979

County receives National Award for its landfill operation.

January, 1984

Commissioner Bob Graf retires.